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BUDGET ESTIMATES

FOR THE

UNITED STATES
DEPARTMENT OF AGRICULTURE

FOR THE FISCAL YEAR ENDING
SEPTEMBER 30, 1992



A SEPARATE FROM THE BUDGET OF
THE UNITED STATES GOVERNMENT

1992

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FOR THE

UNITED STATES DEPARTMENT OF AGRICULTURE

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SEPTEMBER 30, 1992**

**A Separate from the Budget of the United States Government
1992**



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XII.A. FEDERAL PROGRAMS BY FUNCTION

Table A-1. OUTLAYS BY FUNCTION, 1990-96

(In billions of dollars)

	1990 actual	Estimate					
		1991	1992	1993	1994	1995	1996
050 National defense	299.3	298.9	295.2	292.0	286.7	288.6	293.2
Department of Defense—Military	(289.8)	(287.5)	(283.0)	(279.1)	(273.3)	(274.6)	(278.5)
Other	(9.6)	(11.5)	(12.2)	(12.8)	(13.4)	(14.0)	(14.7)
150 International affairs	13.8	17.0	17.8	18.3	18.5	18.5	18.6
250 General science, space, and technology	14.4	15.8	17.5	19.1	20.9	22.4	23.9
270 Energy	2.4	2.6	3.7	4.8	5.0	4.0	3.4
300 Natural resources and environment	17.1	18.8	19.5	20.0	20.1	19.6	18.9
350 Agriculture	12.0	15.9	15.3	14.2	13.5	12.1	12.6
370 Commerce and housing credit	67.1	119.5	92.8	50.4	-32.8	-37.7	-26.8
On-budget	(65.5)	(119.4)	(93.9)	(49.4)	(-33.5)	(-38.1)	(-26.1)
Off-budget	(1.6)	(0.1)	(-1.1)	(1.0)	(0.7)	(0.5)	(-0.7)
400 Transportation	29.5	31.5	32.7	34.7	35.4	35.5	37.1
450 Community and regional development	8.5	7.7	6.5	5.9	5.6	5.5	5.4
500 Education, training, employment, and social services	38.5	42.8	45.5	46.0	45.1	45.0	40.9
550 Health	57.7	71.2	81.3	91.3	102.0	112.9	125.2
570 Medicare	98.1	104.4	113.7	124.6	138.5	154.5	174.6
600 Income security	147.3	173.2	184.8	194.1	204.8	215.2	223.7
650 Social security	248.6	269.0	288.6	306.5	323.1	339.6	356.6
On-budget	(3.6)	(5.1)	(5.8)	(6.3)	(6.7)	(7.2)	(7.7)
Off-budget	(245.0)	(263.8)	(282.8)	(300.2)	(316.4)	(332.5)	(348.9)
700 Veterans benefits and services	29.1	31.5	33.0	33.9	36.6	36.1	35.7
750 Administration of justice	10.0	12.6	14.5	15.2	15.4	15.8	17.1
800 General government	10.7	11.2	13.2	14.1	14.2	13.4	14.2
900 Net interest	184.2	197.0	206.3	212.0	215.5	213.8	211.0
On-budget	(200.2)	(217.2)	(230.1)	(240.1)	(248.2)	(252.1)	(255.6)
Off-budget	(-16.0)	(-20.2)	(-23.7)	(-28.0)	(-32.8)	(-38.3)	(-44.6)
920 Allowances							
Proposed agency contributions for PHS retirement			0.1	0.1	0.1	0.1	0.1
Operation Desert Shield placeholder		8.2	4.6	0.8	0.4		
Total allowances		8.2	4.7	0.9	0.5	0.1	0.1
950 Undistributed offsetting receipts							
Employer share, employee retirement (on-budget)	-28.0	-29.5	-30.6	-31.4	-29.5	-30.7	-31.7
Employer share, employee retirement (off-budget)	-5.6	-5.8	-6.2	-6.8	-7.4	-8.1	-8.9
Rents and royalties on the Outer Continental Shelf	-3.0	-3.7	-2.7	-3.3	-3.3	-3.2	-3.5
Sale of major assets			-0.1				
Other undistributed offsetting receipts			-1.2	-2.3	-1.2	-2.8	-0.9
Total undistributed offsetting receipts	-36.6	-39.1	-40.8	-43.7	-41.4	-44.8	-44.9
On-budget	(-31.0)	(-33.3)	(-34.5)	(-36.9)	(-34.0)	(-36.6)	(-36.0)
Off-budget	(-5.6)	(-5.8)	(-6.2)	(-6.8)	(-7.4)	(-8.1)	(-8.9)
Total outlays	1,251.7	1,409.6	1,445.9	1,454.2	1,427.1	1,470.3	1,540.8
On-budget	(1,026.6)	(1,171.7)	(1,194.2)	(1,187.8)	(1,150.2)	(1,183.8)	(1,246.1)
Off-budget	(225.1)	(237.9)	(251.7)	(266.4)	(276.8)	(286.5)	(294.7)

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 through 1996 use credit reform accounting.

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
050 NATIONAL DEFENSE										
051 Department of Defense-Military:										
Military personnel	78,876	79,021	78,017	77,513	76,474	75,622	78,938	77,848	77,321	76,302
Operation and maintenance	88,309	86,019	86,452	84,666	84,642	88,340	86,192	85,723	84,273	84,099
Procurement	81,376	64,099	63,404	66,721	68,775	80,972	79,098	74,300	68,849	67,207
Research, development, test and evaluation ..	36,459	34,550	39,918	41,034	40,114	37,458	35,542	37,841	39,746	39,950
Military construction	5,130	4,995	4,537	3,714	7,018	5,080	4,592	4,948	4,731	4,864
Family housing	3,143	3,296	3,611	3,554	4,021	3,501	3,336	3,419	3,615	3,711
Revolving and management funds	566	1,673	3,400	2,336	2,754	-330	534	1,811	2,273	2,436
Offsetting receipts and other	-859	-701	-721	-741	-756	-888	-782	-726	-742	-758
Allowances: Savings from reform of Davis-Bacon Act (proposed)			-150	-110	-150			-81	-114	-121
Allowances: General transfer authority								420	330	150
Allowances: Retirement accrual and other legislation (proposed)			-186	-793	-4,668			-2,457	-1,133	-4,579
Subtotal, Department of Defense-Military ..	292,999	272,953	278,282	277,895	278,224	289,755	287,451	283,045	279,148	273,261
053 Atomic energy defense activities	9,656	11,578	11,780	12,245	12,912	8,988	10,513	11,443	12,072	12,614
054 Defense-related activities	609	1,053	757	763	794	587	947	756	765	790
Total	303,263	285,584	290,820	290,904	291,930	299,331	298,910	295,245	291,986	286,666
150 INTERNATIONAL AFFAIRS										
151 International development and humanitarian assistance:										
Agency for International Development ¹	2,587	3,232	3,311	3,575	3,714	2,586	2,502	2,868	3,025	3,253
Enterprise for the Americas initiative:										
Existing law			101	171	121			16	111	86
Proposed legislation			309	192	120			309	192	120
Multilateral development banks:										
Existing law	1,469	1,619	1,500	1,304	218	1,429	1,307	1,474	1,427	1,462
Proposed legislation			185	385	1,655			10	61	283
Food aid ¹	978	1,011	1,301	1,303	1,326	978	1,120	585	628	636
Refugee programs	513	521	511	516	520	544	463	520	514	519
Voluntary contributions to international organizations	274	285	250	255	259	265	273	257	270	277
State Department narcotics assistance	130	150	172	175	182	111	128	146	164	174
Peace Corps	166	186	200	205	210	156	182	198	203	208
Other programs ¹	61	78	97	104	112	-90	-68	-64	-56	-47
Offsetting receipts	-483	-464	-480	-484	-490	-483	-464	-480	-484	-490
Subtotal, international development and humanitarian assistance	5,696	6,617	7,456	7,700	7,948	5,498	5,442	5,838	6,056	6,481
152 International security assistance:										
Foreign military financing ¹	4,552	4,755	4,444	4,650	4,675	4,652	5,088	4,617	4,751	4,600
Economic support fund	3,957	3,145	3,240	3,280	3,320	3,719	3,263	3,394	3,381	3,425
Other programs	116	87	96	98	101	513	338	132	102	100
Offsetting receipts	-232	-231	-384	-477	-542	-232	-231	-384	-477	-542
Subtotal, International security assistance ..	8,393	7,756	7,395	7,552	7,555	8,652	8,458	7,759	7,757	7,583
153 Conduct of foreign affairs:										
State Department salaries and expenses	1,792	1,870	2,050	2,121	2,192	1,822	1,898	2,005	2,069	2,146
Foreign buildings	293	228	570	460	491	356	377	399	428	500
United Nations programs	702	910	1,327	841	900	727	940	956	965	1,024
Other programs ¹	144	157	174	178	184	145	179	173	177	182
Subtotal, Conduct of foreign affairs	2,933	3,164	4,121	3,600	3,767	3,050	3,394	3,532	3,639	3,851
154 Foreign information and exchange activities:										
U.S. Information Agency	927	1,006	1,059	1,084	1,116	887	1,034	1,056	1,075	1,102
Board for International Broadcasting	373	206	218	184	163	208	282	314	241	188
Other programs	17	28	26	18	19	8	35	27	21	19
Subtotal, Foreign information and exchange activities	1,317	1,240	1,303	1,287	1,298	1,103	1,352	1,398	1,336	1,310
155 International financial programs:										
Export-Import Bank ¹	56	170	2,360	559	448	357	542	590	526	339
International Monetary Fund			12,158			-741				
Exchange stabilization fund						-2,947	-1,800	-1,500	-1,500	-1,500
Foreign military sales trust fund (net)	373	931	965	182	-411	-985	-245	255	206	121
Other programs:										
Existing law	139	11				-129	-93	31	72	32
Proposed legislation			20	1,000	100			9	277	370
Offsetting receipts	-94	-96	-98	-100	-102	-94	-96	-98	-100	-102
Subtotal, International financial programs ..	473	1,016	15,405	1,642	35	-4,539	-1,692	-713	-519	-739

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Total	18,811	19,793	35,679	21,780	20,602	13,764	16,953	17,814	18,269	18,485
250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY										
251 General science and basic research:										
National Science Foundation programs	2,100	2,335	2,743	3,091	3,469	1,838	2,123	2,436	2,823	3,186
Department of Energy general science programs	1,084	1,149	1,549	1,666	1,739	997	1,137	1,343	1,538	1,672
Subtotal, General science and basic research	3,184	3,483	4,292	4,757	5,208	2,835	3,259	3,779	4,361	4,857
253 Space flight	7,164	7,992	8,898	9,215	9,675	7,401	7,931	8,249	8,652	9,252
254 Space science, applications, and technology	3,141	3,744	4,517	5,287	5,825	3,068	3,519	4,188	4,762	5,355
255 Supporting space activities	1,155	1,259	1,227	1,432	1,494	1,140	1,072	1,237	1,313	1,404
Total	14,644	16,479	18,934	20,691	22,202	14,444	15,781	17,452	19,087	20,868
270 ENERGY										
271 Energy supply:										
Research and development	3,171	3,377	3,363	3,420	3,207	2,521	2,691	3,130	3,491	3,544
Petroleum reserves:										
Existing law	-386	-431	-301	-256	-247	-393	-447	-307	-290	-256
Proposed legislation				260	299				291	283
Federal power marketing:										
Existing law	-377	-285	-321	-326	-358	-719	-664	-500	-410	-368
Proposed legislation			-377	-375	-138			-393	-387	-399
Tennessee Valley Authority	174	260	982	1,639	1,976	-410	-59	702	1,199	1,583
Uranium enrichment:										
Existing law						-140	-104	-145	-147	
Proposed legislation								145	147	
Uranium Supply and Enrichment Revolving Fund (proposed)								-145	-147	-164
Nuclear waste program	299	243	308	320	332	343	282	285	310	325
Nuclear waste fund receipts	-576	-563	-564	-572	-581	-576	-563	-564	-572	-581
Subsidies for nonconventional fuel production						95	136	149	169	166
Rural electric and telephone: ¹										
Existing law	1,073	1,322	159	151	147	265	389	492	160	-92
Proposed legislation			-91	-95	-100			-13	-38	-59
Isotopes	16		8			6		8		
Subtotal, Energy supply	3,394	3,923	3,167	4,167	4,539	992	1,662	2,846	3,775	3,982
272 Energy conservation:										
Energy conservation grants and R&D	366	465	296	327	335	364	393	406	361	345
Solar Energy and Energy Conservation Bank										
Subtotal, Energy conservation	366	465	296	327	335	365	394	406	361	345
274 Emergency energy preparedness:										
Existing law	571	439	390	203	203	442	342	236	288	302
Proposed legislation							-123			
Subtotal, Emergency energy preparedness	571	439	390	203	203	442	219	236	288	302
276 Energy information, policy, and regulation:										
Nuclear Regulatory Commission (NRC)	266	23	20	20	20	221	21	7	7	7
Other energy programs	329	329	256	402	411	338	322	215	386	401
Subtotal, Energy information, policy, and regulation	595	353	276	422	431	559	343	223	393	409
Total	4,926	5,180	4,129	5,119	5,509	2,358	2,617	3,710	4,817	5,038
300 NATURAL RESOURCES AND ENVIRONMENT										
301 Water resources:										
Corps of Engineers	3,306	3,465	3,750	3,895	3,903	3,466	3,499	3,667	3,823	3,891
Bureau of Reclamation ¹	1,066	1,082	1,016	922	820	1,029	1,163	1,033	943	837
Other	305	224	199	209	206	250	249	207	220	218
Offsetting receipts	-344	-422	-468	-435	-451	-344	-422	-468	-435	-451
Subtotal, Water resources	4,332	4,350	4,497	4,591	4,478	4,401	4,488	4,439	4,551	4,495
302 Conservation and land management:										
Management of national forests, cooperative forestry, and forestry research (Forest Service)	3,043	2,828	2,891	3,019	3,124	2,500	2,806	2,735	2,892	3,070
Management of public lands (BLM)	1,005	813	922	952	982	785	866	877	943	985

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Mining reclamation and enforcement	295	310	272	272	272	327	255	314	313	334
Conservation reserve program	1,011	1,315	1,643	1,682	1,904	1,513	1,815	1,791	1,882	1,904
Wetlands reserve program			124	124	124			80	85	90
Other conservation of agricultural lands:										
Existing law	733	780	844	844	843	740	774	844	893	857
Proposed legislation				1	1				1	1
Other resources management	262	349	379	379	380	256	319	367	376	380
Offsetting receipts:										
Existing law	-2,567	-2,835	-2,893	-2,902	-2,920	-2,567	-2,835	-2,893	-2,902	-2,920
Proposed legislation			-2	-2	-2			-2	-2	-2
Subtotal, Conservation and land management	3,783	3,560	4,179	4,567	4,707	3,553	3,999	4,112	4,480	4,700
303 Recreational resources:										
Federal land acquisition	311	358	338	338	338	238	325	349	351	341
Urban park and historic preservation funds	33	54	36	36	36	33	35	39	44	40
Operation of recreational resources:										
Existing law	2,134	2,183	2,176	2,249	2,339	1,689	1,949	2,218	2,285	2,343
Proposed legislation			8	28	28			6	28	28
Corps of Engineers recreational fee (proposed)			-20	-20	-20			-20	-20	-20
Forest Service recreational fee (proposed)			-8	-8	-8			-8	-8	-8
Offsetting receipts	-84	-107	-106	-108	-110	-84	-107	-106	-108	-110
Subtotal, Recreational resources	2,395	2,488	2,424	2,515	2,603	1,876	2,202	2,478	2,571	2,613
304 Pollution control and abatement:										
Regulatory, enforcement, and research programs: ¹										
Existing law	1,969	2,353	2,509	2,510	2,493	1,744	2,179	2,356	2,501	2,510
Proposed legislation			5	5	5			3	4	5
Hazardous substance response fund	1,530	1,616	1,750	1,750	1,750	1,144	1,361	1,514	1,560	1,649
Oil pollution funds (gross)	149	113	133	133	133	44	55	132	132	133
Sewage treatment plant construction grants	1,948	2,102	1,900	1,200	600	2,290	2,354	2,194	2,082	1,883
Leaking underground storage tank trust fund	74	65	85	85	85	59	69	91	95	85
Offsetting receipts	-125	-150	-237	-302	-352	-125	-150	-237	-302	-352
Subtotal, Pollution control and abatement	5,545	6,098	6,145	5,381	4,714	5,156	5,869	6,051	6,072	5,913
306 Other natural resources:										
Program activities	2,093	2,318	2,482	2,417	2,370	2,095	2,283	2,483	2,392	2,435
Offsetting receipts	-16	-19	-19	-18	-18	-16	-19	-19	-18	-18
Subtotal, Other natural resources	2,077	2,298	2,463	2,399	2,352	2,080	2,263	2,464	2,374	2,417
Total	18,132	18,795	19,708	19,453	18,853	17,067	18,821	19,545	20,048	20,137
350 AGRICULTURE										
351 Farm income stabilization:										
Commodity Credit Corporation: ¹										
Existing law	6,273	11,327	10,773	9,650	9,348	6,380	10,844	11,079	10,194	9,348
Proposed legislation			-36	-90	-90			-36	-90	-90
Crop insurance:										
Existing law	401	663	632	618	595	979	884	936	848	756
Proposed legislation			-157	-145	-145			-77	-167	-164
Agricultural credit insurance ¹	5,459	6,018	6,278	4,891	3,837	2,241	1,715	835	939	1,016
State mediation grants			2					1	1	
Farm Credit System assistance ¹						-23	-170	-103	-228	-122
Temporary emergency food assistance program	169	170	147	147	147	167	170	155	147	147
Other	11					17	11			
Subtotal, Farm income stabilization	12,313	18,179	17,638	15,072	13,692	9,761	13,453	12,790	11,644	10,892
352 Agricultural research and services:										
Research programs:										
Existing law	946	1,064	1,104	1,154	1,204	953	1,028	1,046	1,084	1,120
Proposed legislation			-3	-3	-3			-3	-3	-3
Extension programs	369	398	411	401	401	364	388	407	401	401
Marketing programs	146	171	195	193	193	151	171	191	189	193
Marketing and inspection fees (proposed)			-12	-12	-12			-12	-12	-12
Animal and plant health programs	375	431	441	441	441	371	421	410	411	441
Economic intelligence	221	239	262	262	262	216	233	257	257	261
Other programs and unallocated overhead	277	313	297	304	313	248	275	287	308	310
Offsetting receipts	-106	-112	-113	-113	-113	-106	-112	-113	-113	-113
Subtotal, Agricultural research and services	2,229	2,506	2,581	2,626	2,685	2,197	2,404	2,470	2,522	2,597
Total	14,542	20,684	20,219	17,697	16,377	11,958	15,857	15,261	14,166	13,489

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
370 COMMERCE AND HOUSING CREDIT										
371 Mortgage credit:										
Mortgage-backed securities (GNMA) ¹						-462	-142	-327	-324	-310
Mortgage purchase activities (GNMA)						-6	-3	-5	-4	-4
Mortgage credit (FHA) ¹	2,504	3,610	1,188	695	436	988	1,533	590	658	190
Housing for the elderly or handicapped ¹	399	75				313	645	741	342	172
Rural housing programs (FmHA) ¹	6,943	6,143	3,983	2,435	3,882	3,014	3,219	2,652	2,319	2,509
Other						-2	10	-*		
Subtotal, Mortgage credit	9,847	9,829	5,171	3,131	4,319	3,845	5,263	3,652	2,990	2,558
372 Postal service:										
Payments to the Postal Service fund:										
Existing law	490	511	601	631	638	490	511	601	631	638
Proposed legislation			-378	-411	-419			-378	-411	-419
Postal Service:										
Existing law	3,083	2,722	814	1,812	1,364	1,626	59	-1,322	821	473
Proposed legislation			990					198	198	198
Subtotal, Postal service	3,573	3,233	2,027	2,032	1,583	2,116	570	-900	1,239	890
373 Deposit insurance:										
Resolution Trust Corporation:										
Existing law	41,507	17,762				46,547	21,914	-11,849	-7,829	-7,467
Proposed legislation		62,654	76,055				62,654	87,904	42,093	-40,141
Bank Insurance Fund	3,453	11,718	20,411	4,327	4,671	6,429	15,881	9,731	8,002	6,811
FSLIC Resolution Fund	664	14,775			712	5,213	11,067	3,262	2,753	2,211
Savings Association Insurance Fund						87	13	-847	-739	570
National Credit Union Administration						-101	-37	-156	-120	-159
Other bank and thrift regulation	*	11	30	35	37	-94	-1	27	35	37
Subtotal, Deposit insurance	45,624	106,920	96,496	4,362	5,420	58,081	111,491	88,073	44,195	-38,138
376 Other advancement of commerce:										
Small and minority business assistance: ¹										
Existing law	626	612	851	838	715	386	506	714	709	564
Proposed legislation			-160	-161	-162			-144	-161	-162
Science and technology	273	292	279	286	287	296	310	293	283	280
Economic and demographic statistics	1,556	419	351	386	324	1,602	588	361	385	330
International trade and other: ¹										
Existing law	845	796	774	810	856	822	779	748	797	843
Proposed legislation			-9	-8	-8			-9	-8	-7
Subtotal, Other advancement of commerce	3,299	2,119	2,086	2,150	2,012	3,105	2,182	1,963	2,005	1,847
Total	62,342	122,100	105,780	11,675	13,333	67,147	119,506	92,788	50,429	-32,844
On-budget	(59,259)	(119,378)	(103,976)	(9,863)	(11,969)	(65,522)	(119,447)	(93,912)	(49,410)	(-33,515)
Off-budget	(3,083)	(2,722)	(1,804)	(1,812)	(1,364)	(1,626)	(59)	(-1,124)	(1,019)	(671)
400 TRANSPORTATION										
401 Ground transportation:										
Highways	15,164	14,483	15,824	16,101	16,651	14,181	14,363	15,146	16,268	16,504
Highway safety	338	360	437	457	477	362	359	395	428	459
Mass transit	3,245	3,310	3,381	3,381	3,381	3,830	4,107	3,571	3,491	3,523
Railroads ¹	579	840	525	524	524	537	750	605	692	509
Regulation:										
Existing law	44	44	41	44	46	43	44	42	44	46
Proposed legislation			-11	-28	-30			-12	-13	-30
Subtotal, Ground transportation	19,369	19,037	20,197	20,479	21,049	18,954	19,622	19,746	20,909	21,011
402 Air transportation:										
Airports and airways (FAA)	7,367	7,938	9,267	9,617	9,572	6,390	7,419	7,970	8,628	9,065
Aeronautical research and technology	862	980	1,079	1,240	1,302	819	976	1,046	1,085	1,211
Air carrier subsidies and other	31	27	39	39	39	24	29	34	39	39
Subtotal, Air transportation	8,260	8,944	10,385	10,896	10,912	7,234	8,424	9,050	9,751	10,315
403 Water transportation:										
Marine safety and transportation	3,060	2,837	3,386	3,417	3,447	2,977	2,809	3,387	3,503	3,513
Ocean shipping ¹	108	85	83	84	84	189	362	349	306	324
Panama Canal Commission		6	5	4	8	-15	-*	*	*	5
Subtotal, Water transportation	3,168	2,927	3,474	3,505	3,539	3,151	3,171	3,736	3,810	3,842
407 Other transportation	143	251	256	187	212	146	252	175	184	233
Total	30,940	31,160	34,312	35,066	35,711	29,485	31,469	32,707	34,654	35,401
450 COMMUNITY AND REGIONAL DEVELOPMENT										
451 Community development:										
Community development block grants	2,915	3,200	2,920	2,920	2,920	2,818	3,073	3,097	3,061	2,906

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Urban homesteading	13	—*	.....	.....	.....	13	*	.....	.....	.....
Rental housing assistance for the homeless ..	11	.....	57	59	61	3	4	14	33	43
Rental rehabilitation and rental development ..	128	.....	.....	.....	.....	37	68	93	34	21
Pennsylvania Avenue Development Corporation	744	12	22	9	7	31	97	144	174	207
Other: ¹	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Existing law	249	179	388	394	388	630	613	506	321	287
Proposed legislation .....	.....	.....	.....	.....	.....	.....	.....	—1	—1	—1
Subtotal, Community development	4,060	3,391	3,387	3,383	3,377	3,530	3,856	3,853	3,623	3,463
452 Area and regional development:										
Rural development: ¹										
Existing law	2,236	2,554	812	806	808	1,407	1,417	1,102	1,064	936
Proposed legislation .....	.....	.....	—3	—1	—*	.....	.....	—*	—1	—1
Economic development assistance ¹	217	201	20	9	4	169	203	179	116	68
Indian programs ¹	1,607	1,311	1,390	1,264	1,249	1,362	1,306	1,326	1,284	1,242
Regional commissions	152	175	105	105	105	134	121	134	143	129
Tennessee Valley Authority	119	135	91	95	98	98	113	120	99	98
Other	—5	—7	.....	.....	.....	—8	.....	.....	.....	.....
Offsetting receipts	—294	—321	—492	—562	—377	—294	—321	—492	—562	—377
Subtotal, Area and regional development ..	4,033	4,047	1,924	1,717	1,887	2,868	2,838	2,369	2,143	2,096
453 Disaster relief and insurance:										
Small business disaster loans: ¹										
Existing law	342	—107	200	200	202	344	63	—171	—181	—110
Proposed legislation .....	.....	.....	—56	—54	—53	.....	.....	—33	—54	—52
Disaster relief	1,251	.....	184	184	184	1,333	822	356	266	211
Other ¹	134	131	129	128	184	424	131	84	58	—58
Subtotal, Disaster relief and insurance	1,728	24	457	459	518	2,100	1,016	236	89	—9
Total	9,820	7,462	5,768	5,558	5,781	8,498	7,710	6,457	5,856	5,550
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES										
501 Elementary, secondary, and vocational education:										
School improvement programs	1,418	1,583	1,501	1,510	1,520	1,179	1,541	1,597	1,513	1,511
Compensatory education:										
Existing law	5,368	6,225	6,224	6,224	6,224	4,482	5,335	6,037	6,207	6,224
Proposed legislation .....	.....	.....	200	200	200	.....	.....	24	160	196
Special education	2,055	2,467	2,730	2,730	2,730	1,617	2,317	2,632	2,768	2,725
Impact aid	795	781	620	620	620	816	815	695	651	624
Vocational and adult education	1,130	1,253	1,262	1,262	1,262	1,307	906	1,041	1,248	1,261
Educational excellence (proposed) .....	.....	.....	490	490	490	.....	.....	59	392	480
Other	528	824	703	703	703	518	681	671	645	718
Subtotal, Elementary, secondary, and vocational education	11,293	13,132	13,729	13,739	13,749	9,918	11,596	12,756	13,583	13,739
502 Higher education:										
Student financial assistance:										
Existing law	6,082	6,714	.....	.....	.....	5,920	5,970	5,278	.....	.....
Proposed legislation .....	.....	.....	6,714	6,712	6,708	.....	.....	1,262	6,710	6,708
Guaranteed student loan program: ¹										
Existing law	4,348	4,210	3,122	1,956	604	4,372	4,201	3,282	2,135	761
Proposed legislation .....	.....	.....	2,770	2,795	2,914	.....	.....	1,736	2,456	2,539
Higher education:										
Existing law	625	763	6	6	6	659	599	527	135	16
Proposed legislation .....	.....	.....	778	783	787	.....	.....	108	632	772
Other: ¹										
Existing law	257	285	248	254	254	155	336	328	278	243
Proposed legislation .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	1
Subtotal, Higher education	11,311	11,971	13,639	12,506	11,273	11,107	11,107	12,522	12,346	11,039
503 Research and general education aids:										
Existing law	1,633	1,896	1,982	2,018	1,989	1,577	1,820	1,957	2,050	1,992
Proposed legislation .....	.....	.....	20	20	20	.....	.....	2	16	20
Subtotal, Research and general education aids	1,633	1,896	2,002	2,038	2,009	1,577	1,820	1,959	2,066	2,011
504 Training and employment:										
Training and employment services:										
Existing law	3,929	4,079	4,052	4,030	4,030	3,837	3,897	4,049	4,083	4,053
Proposed legislation .....	.....	.....	.....	.....	.....	.....	.....	25	132	—24
TAA training assistance:										
Existing law	79	71	72	71	70	3	54	70	72	71
Proposed legislation .....	.....	.....	—72	—71	—70	.....	.....	—22	—57	—71

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Older Americans employment	367	390	343	343	343	345	360	380	347	343
Federal-State employment service	1,123	1,157	1,061	1,050	1,050	1,103	1,136	1,122	1,051	1,049
Other	65	70	75	75	75	74	85	70	74	73
Subtotal, Training and employment	5,563	5,767	5,531	5,497	5,497	5,361	5,532	5,693	5,702	5,493
505 Other labor services	817	864	980	982	986	810	846	946	961	967
506 Social services:										
Social services block grant	2,762	2,800	2,800	2,800	2,800	2,749	2,802	2,801	2,800	2,800
Grants to States for special services	389	436	11	5	.....	351	444	148	21	3
Rehabilitation services:										
Existing law	1,780	1,889	27	27	27	1,780	1,921	451	102	27
Proposed legislation .....	.....	.....	1,976	2,050	2,120	.....	.....	1,522	1,954	2,101
Payments to States for foster care and adoption assistance:										
Existing law	1,375	2,584	2,614	2,938	3,369	1,579	2,444	2,520	2,849	3,283
Proposed legislation .....	.....	.....	-247	-306	-364	.....	.....	-210	-290	-352
Human development services:										
Existing law	2,936	3,462	3,577	3,659	3,740	2,550	3,157	3,555	3,619	3,696
Proposed legislation .....	.....	.....	90	103	116	.....	.....	72	99	113
Domestic volunteer programs	176	191	199	199	199	169	179	189	192	192
Interim assistance to States for legalization	303	273	.....	.....	.....	546	942	585	.....	.....
Points of Light Initiative .....	.....	5	8	10	11	.....	2	9	10	10
Other social services	7	11	7	7	7	-*	8	10	7	7
Subtotal, Social services	9,727	11,652	11,062	11,492	12,025	9,723	11,899	11,652	11,364	11,882
Total	40,344	45,282	46,943	46,255	45,540	38,497	42,800	45,530	46,021	45,131
550 HEALTH										
551 Health care services:										
Medicaid grants:										
Existing law	40,690	51,555	59,808	68,419	78,245	41,103	51,555	59,808	68,419	78,245
Proposed legislation .....	.....	.....	25	75	75	.....	.....	25	75	75
Health insurance tax credit .....	.....	.....	507	579	629	.....	.....	507	579	629
Federal employees' health benefits:										
Existing law	3,727	3,510	2,504	3,955	4,433	1,640	2,354	3,012	3,591	4,069
Proposed legislation .....	.....	.....	-66	-66	-66	.....	.....	-66	-66	-66
PHS retirement transfer (proposed) .....	.....	.....	-111	-119	-126	.....	.....	-111	-119	-126
Other health care services:										
Existing law	6,003	6,945	6,812	6,854	6,959	4,894	6,423	6,776	7,024	7,015
Proposed legislation .....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Subtotal, Health care services	50,420	62,010	69,478	79,696	90,148	47,637	60,332	69,951	79,503	89,841
552 Health research:										
National Institutes of Health research	7,216	7,890	8,373	8,591	8,904	7,145	7,419	7,872	8,278	8,591
Other research programs	1,109	1,296	1,297	1,340	1,384	882	1,118	1,237	1,299	1,344
Subtotal, Health research	8,324	9,186	9,670	9,931	10,288	8,027	8,538	9,109	9,577	9,935
553 Education and training of health care work force:										
National Institutes of Health research training	361	387	402	417	432	347	364	382	418	434
Clinical training ¹	238	260	147	156	150	198	281	234	183	165
Other	71	77	68	70	73	44	65	72	69	70
Subtotal, Education and training of health care work force	670	725	616	643	654	589	709	687	670	669
554 Consumer and occupational health and safety:										
Consumer safety:										
Existing law	1,057	1,176	1,085	1,085	1,085	1,008	1,148	1,071	1,085	1,089
Proposed legislation .....	.....	.....	-50	-50	-50	.....	.....	-50	-50	-50
Occupational safety and health	445	469	500	500	500	454	462	491	494	494
Subtotal, Consumer and occupational health and safety	1,503	1,646	1,535	1,535	1,535	1,462	1,609	1,512	1,529	1,533
Total	60,917	73,566	81,300	91,805	102,625	57,716	71,188	81,260	91,280	101,978
570 MEDICARE										
571 Medicare:										
Hospital insurance (HI):										
Existing law	64,415	70,264	77,494	84,402	93,353	66,687	70,211	77,437	84,411	93,345
Proposed legislation .....	.....	.....	-2,035	-2,660	-3,395	.....	.....	-2,035	-2,660	-3,395
Supplementary medical insurance (SMI):										
Existing law	43,272	46,071	52,129	59,063	67,308	43,022	46,056	52,096	59,113	67,304
Proposed legislation .....	.....	.....	-795	-1,350	-1,605	.....	.....	-795	-1,350	-1,605
Medicare premiums and collections:										
Existing law	-8,891	-11,834	-12,938	-14,783	-16,889	-11,607	-11,834	-12,938	-14,783	-16,889

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Proposed legislation			-44	-169	-240			-44	-169	-240
Total	98,796	104,501	113,811	124,504	138,532	98,102	104,433	113,720	124,562	138,520
600 INCOME SECURITY										
601 General retirement and disability insurance (excluding social security):										
Railroad retirement:										
Existing law	4,161	4,580	4,742	4,849	4,881	4,249	4,061	4,540	4,545	4,576
Proposed legislation			-108	-71	-76			74	69	72
Special benefits for disabled coal miners	1,549	1,425	1,302	1,408	1,382	1,486	1,437	1,441	1,412	1,386
Pension Benefit Guaranty Corporation						-680	-605	-551	-541	-532
Other	106	109	119	134	148	93	101	113	127	140
Subtotal, General retirement and disability insurance (excluding social security)	5,815	6,114	6,055	6,320	6,336	5,148	4,993	5,617	5,613	5,642
602 Federal employee retirement and disability:										
Civilian retirement and disability programs:										
Existing law	52,986	56,477	59,428	62,018	65,056	31,451	34,007	35,328	36,854	39,110
Proposed legislation			132	138	147					
PHS retirement transfer (proposed)			164	172	181			111	119	126
Military retirement:										
Existing law	33,970	35,551	36,874	38,524	40,196	21,545	22,978	24,673	26,221	27,721
Proposed legislation					-3,162					
Federal employees workers' compensation (FECA)	166	319	189	135	236	-93	276	178	113	231
Federal employees life insurance fund	3	9	14	20	24	-923	-934	-951	-962	-972
Subtotal, Federal employee retirement and disability	87,125	92,356	96,801	101,007	102,678	51,981	56,327	59,338	62,345	66,216
603 Unemployment compensation:										
Existing law	18,960	24,040	25,491	26,927	25,921	18,889	27,133	27,329	26,926	25,920
Proposed legislation		-11	-90	-124	-124			-92	-136	-133
Subtotal, Unemployment compensation	18,960	24,028	25,400	26,803	25,797	18,889	27,133	27,237	26,790	25,787
604 Housing assistance:										
Subsidized housing	7,302	7,866	9,029	9,187	8,920	12,751	13,653	14,244	14,477	14,787
Renewal of Section 8 contracts	1,164	7,891	7,025	5,773	5,272	3	573	1,499	2,392	3,166
HOPE grants		165	865	1,011	1,011			41	299	727
Public housing operating subsidies	1,865	2,100	2,156	2,197	2,265	1,759	2,013	2,150	2,174	2,228
Low-rent public housing loans	350	200	100	50		413	282	176	121	65
Transitional housing and emergency shelter for the homeless	200	223	221	227	225	79	124	154	176	198
Other housing assistance ¹	254	1,528	2,093	2,235	2,234	886	1,108	1,668	2,290	2,697
Subtotal, Housing assistance	11,135	19,973	21,488	20,680	19,928	15,891	17,753	19,933	21,929	23,867
605 Food and nutrition assistance:										
Food stamps:										
Existing law	15,970	18,277	19,650	20,707	21,439	14,992	18,312	19,638	20,696	21,429
Proposed legislation				-10	-20				-10	-20
Aid to Puerto Rico	937	963	1,013	1,051	1,091	931	963	1,013	1,051	1,091
Child nutrition and other programs:										
Existing law	8,148	8,895	9,654	10,300	10,955	8,040	8,941	9,604	10,229	10,880
Proposed legislation		-1	1	4	6		-1	-8	-7	-6
Subtotal, Food and nutrition assistance	25,054	28,134	30,318	32,051	33,472	23,964	28,215	30,247	31,958	33,374
609 Other income security:										
Supplemental security income (SSI):										
Existing law	12,576	17,641	17,476	19,064	22,029	12,568	16,881	17,599	19,079	22,029
Proposed legislation			-96	-159	-250			-96	-159	-250
Family support payments:										
Existing law	12,165	14,008	15,162	15,777	16,244	12,246	14,110	15,237	15,777	16,244
Proposed legislation			-120	-129	-142			-120	-129	-142
JOBS training program for welfare recipients	531	1,000	1,000	1,000	1,100	258	636	868	988	1,078
Earned income tax credit (EITC)	4,354	4,857	6,772	7,756	8,989	4,354	4,857	6,772	7,756	8,989
Refugee assistance	390	411	411	411	411	441	386	408	410	411
Low income home energy assistance	1,443	1,610	1,025	875	625	1,314	1,669	991	796	552
Payments to states for day-care assistance		732	745	745	745		22	567	745	789
Other:										
Existing law	220	224	248	248	248	222	208	239	239	240
Proposed legislation			5	5	5			2	2	2
Subtotal, Other income security	31,679	40,483	42,628	45,592	50,004	31,404	38,769	42,467	45,504	49,943
Total	179,768	211,089	222,691	232,453	238,214	147,277	173,189	184,839	194,139	204,830

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
650 SOCIAL SECURITY										
651 Social security:										
Old-age and survivors insurance (OASI):										
Existing law	278,557	298,932	318,720	344,682	374,493	223,432	241,604	258,872	274,871	289,807
Proposed legislation								130	95	15
Disability insurance (DI)	28,282	30,515	32,389	35,181	37,942	25,191	27,361	29,630	31,512	33,280
Interfund transactions	141	3								
Total	306,980	329,451	351,109	379,863	412,435	248,623	268,965	288,632	306,478	323,102
On-budget	(3,766)	(5,131)	(5,847)	(6,276)	(6,721)	(3,625)	(5,127)	(5,847)	(6,276)	(6,721)
Off-budget	(303,214)	(324,320)	(345,262)	(373,587)	(405,714)	(244,998)	(263,837)	(282,785)	(300,202)	(316,381)
700 VETERANS BENEFITS AND SERVICES										
701 Income security for veterans:										
Service-connected compensation:										
Existing law	11,566	11,627	11,181	11,354	11,269	10,715	11,671	11,217	11,340	12,208
Proposed legislation		303	1,131	1,463	2,044		412	1,082	1,423	2,211
Non-service-connected pensions:										
Existing law	3,884	3,936	3,897	3,839	3,883	3,594	3,955	3,900	3,844	4,208
Proposed legislation			-2	-287	-324			-2	-287	-324
Burial and other benefits	140	122	131	122	125	145	129	131	122	125
National service life insurance trust fund	1,442	1,459	1,428	1,385	1,351	1,223	1,301	1,323	1,308	1,345
All other insurance programs	28	28	36	34	35	-36	-19	-6	46	43
Insurance program receipts	-400	-403	-373	-335	-311	-400	-403	-373	-335	-311
Subtotal, Income security for veterans	16,660	17,071	17,431	17,577	18,073	15,241	17,046	17,273	17,462	19,506
702 Veterans education, training, and rehabilitation:										
Readjustment benefits (GI Bill and related programs):										
Existing law	473	538	635	747	855	486	541	633	744	887
Proposed legislation			-12	-32	-31			-12	-32	-31
Post-Vietnam era education						15	67	46	38	31
All-volunteer force educational assistance trust fund	-193	-198	-206	-211	-216	-221	-199	-178	-168	-169
Veterans jobs program						2				
Other: ¹										
Existing law		1	1	1	1	-4	-3	-3	1	-2
Proposed legislation			-*	-*	-*			-*	-*	-*
Subtotal, Veterans education, training, and rehabilitation	279	341	419	505	609	278	406	485	582	715
703 Hospital and medical care for veterans:										
Medical care and hospital services:										
Existing law	11,436	12,310	13,287	13,948	14,597	11,330	12,101	13,037	13,738	14,378
Proposed legislation			-27	-27	-27			-27	-27	-27
Medical administration, research, and other:										
Existing law	261	269	268	268	268	253	262	263	267	268
Proposed legislation			1	1	1			1	1	1
Construction	619	810	739	753	762	699	585	639	677	727
Third-party medical recoveries:										
Existing law		-293	-379	-505	-361		-306	-381	-506	-362
Proposed legislation					-225					-225
Fees and other charges for medical services	-148	-45	-135	-142	-148	-148	-45	-135	-142	-148
Subtotal, Hospital and medical care for veterans	12,168	13,051	13,754	14,296	14,867	12,134	12,597	13,397	14,009	14,612
704 Veterans housing:										
Loan guaranty revolving fund: ¹										
Existing law	548	635	588	434	278	649	629	619	428	295
Proposed legislation			-100	-48	-19			-106	-52	-22
Direct loan revolving fund: ¹										
Existing law			1	1	1	-16	-15	-4	1	-2
Proposed legislation			-1	-1	-1			4	-1	2
Guaranty and indemnity: ¹										
Existing law		83	482	424	614	-116	-216	570	655	652
Proposed legislation			-193	-169	-214			-207	-189	-181
Subtotal, Veterans housing	548	718	777	641	658	517	398	876	842	743
705 Other veterans benefits and services:										
Cemeteries, administration of veterans benefits, and other	863	957	909	889	895	858	942	856	926	888
Non-VA support programs	77	91	91	99	102	84	95	114	104	98
Subtotal, Other veterans benefits and services	940	1,048	999	988	997	943	1,036	970	1,030	986

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Total	30,595	32,229	33,380	34,008	35,204	29,112	31,483	33,001	33,925	36,562
750 ADMINISTRATION OF JUSTICE										
751 Federal law enforcement activities:										
Criminal investigations (DEA, FBI, FCEN, OCDE)	2,448	2,738	3,189	3,545	3,617	2,122	2,762	2,952	3,345	3,482
Alcohol, tobacco, and firearms investigation (ATF)	264	306	317	317	317	255	302	314	316	317
Border enforcement activities (Customs and INS)	2,488	2,429	2,652	2,692	2,711	2,247	2,380	2,550	2,654	2,710
Customs user fee	-892	-699	-696	-693	-712	-892	-699	-696	-693	-712
Protection activities (Secret Service)	384	425	495	491	506	386	424	477	483	496
Other enforcement	507	536	608	629	634	529	546	613	628	631
Subtotal, Federal law enforcement activities	5,200	5,734	6,566	6,978	7,071	4,648	5,714	6,211	6,733	6,924
752 Federal litigative and judicial activities:										
Civil and criminal prosecution and representation:										
Existing law	1,740	2,088	2,401	2,451	2,470	1,608	2,097	2,329	2,461	2,461
Proposed legislation			1	1	1			1	1	1
Federal judicial activities	1,773	2,090	2,585	2,714	2,839	1,680	2,101	2,385	2,502	2,589
Representation of indigents in civil cases	317	327	327	327	327	291	325	327	327	327
Subtotal, Federal litigative and judicial activities	3,829	4,505	5,314	5,493	5,637	3,579	4,523	5,042	5,291	5,378
753 Federal correctional activities	2,578	1,728	2,195	2,218	2,192	1,291	1,571	2,557	2,293	2,325
754 Criminal justice assistance	774	821	767	765	765	477	759	677	838	766
Total	12,381	12,789	14,842	15,455	15,666	9,995	12,567	14,486	15,156	15,394
800 GENERAL GOVERNMENT										
801 Legislative functions	1,800	2,021	2,468	2,452	2,493	1,752	2,085	2,466	2,429	2,428
802 Executive direction and management	296	270	243	295	302	160	259	248	282	300
803 Central fiscal operations:										
Collection of taxes	5,500	6,111	6,733	7,302	7,870	5,370	5,993	6,561	7,183	7,739
Other fiscal operations:										
Existing law	715	-1,079	47	-12	-53	634	-1,042	30	30	-62
Proposed legislation			-94					-94		
Subtotal, Central fiscal operations	6,215	5,032	6,687	7,290	7,817	6,004	4,951	6,497	7,212	7,677
804 General property and records management:										
Federal buildings fund	1,967	1,870	233	120		-220	655	626	1,304	1,264
Property receipts	-61	-169	-171	-173	-175	-61	-169	-171	-173	-175
Records management	126	139	153	153	153	157	241	255	251	144
Other	282	203	212	212	212	155	268	261	237	214
Subtotal, General property and records management	2,313	2,042	426	311	190	31	995	971	1,618	1,447
805 Central personnel management:										
Existing law	156	164	172	173	173	176	160	163	172	171
Proposed legislation			1	1	1			1	1	1
Subtotal, Central personnel management	156	164	173	174	174	176	160	164	173	172
806 General purpose fiscal assistance:										
Payments and loans to the District of Columbia	515	533	499	497	499	548	540	499	497	499
Payments to States and counties from Forest Service receipts:										
Existing law	365	355	367	360	365	369	356	364	362	365
Proposed legislation			2	2	2			2	2	2
Payments to States from receipts under the Mineral Leasing Act	451	515	473	476	491	451	515	473	476	491
Payments to States and counties from Federal land management activities	132	124	133	135	116	230	119	132	135	117
Payments in lieu of taxes	105	104	105	105	105	103	104	105	105	105
Payments to territories and Puerto Rico	177	210	220	228	236	175	210	220	228	236
Other	288	287	288	288	288	285	288	288	288	288
Subtotal, General purpose fiscal assistance	2,033	2,128	2,087	2,092	2,103	2,161	2,133	2,083	2,093	2,104
808 Other general government:										
Compacts of free association	136	177	150	153	135	179	177	150	153	135
Territories	109	154	87	87	86	119	146	95	95	86
Treasury claims	485	427	468	458	458	485	427	468	458	458

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Civil liberties public education fund		500	500	250			500	500	250	
Presidential election campaign fund	32	33	33	33	33	—*	21	158	5	*
Other	-13	143	92	90	83	17	97	109	103	93
Subtotal, Other general government	750	1,433	1,330	1,071	795	800	1,367	1,479	1,063	772
809 Deductions for offsetting receipts:										
Existing law	-361	-725	-725	-725	-725	-361	-725	-725	-725	-725
Proposed legislation		-55					-55			
Subtotal, Deductions for offsetting receipts	-361	-780	-725	-725	-725	-361	-780	-725	-725	-725
Total	13,202	12,310	12,688	12,959	13,147	10,724	11,169	13,183	14,147	14,176
900 NET INTEREST										
901 Interest on the public debt:										
Existing law	264,820	286,290	303,894	319,590	329,434	264,820	286,290	303,894	319,590	329,434
Proposed legislation			84	365	604			84	365	604
Subtotal, Interest on the public debt	264,820	286,290	303,978	319,955	330,038	264,820	286,290	303,978	319,955	330,038
902 Interest received by on-budget trust funds:										
Existing law	-46,416	-50,179	-53,432	-56,773	-60,009	-46,416	-50,179	-53,432	-56,773	-60,009
Proposed legislation			-84	-365	-604			-84	-365	-604
Subtotal, Interest received by on-budget trust funds	-46,416	-50,179	-53,516	-57,137	-60,613	-46,416	-50,179	-53,516	-57,137	-60,613
903 Interest received by off-budget trust funds	-15,991	-20,164	-23,733	-28,049	-32,769	-15,991	-20,164	-23,733	-28,049	-32,769
908 Other interest:										
Interest on loans to Federal Financing Bank ..	-13,731	-16,137	-18,552	-19,834	-19,124	-13,731	-16,137	-18,552	-19,834	-19,124
Interest on refunds of tax collections	2,329	2,265	2,248	2,383	2,436	2,329	2,265	2,248	2,383	2,436
Interest on loans to FHA	-395	-534				-395	-534			
Other	-5,904	-4,928	-4,082	-5,279	-4,496	-6,394	-4,502	-4,082	-5,279	-4,496
Subtotal, Other interest	-17,701	-19,335	-20,386	-22,731	-21,184	-18,191	-18,909	-20,386	-22,731	-21,184
Total	184,711	196,612	206,343	212,038	215,472	184,221	197,038	206,343	212,038	215,472
On-budget	(200,702)	(216,776)	(230,076)	(240,087)	(248,241)	(200,212)	(217,202)	(230,076)	(240,087)	(248,241)
Off-budget	(-15,991)	(-20,164)	(-23,733)	(-28,049)	(-32,769)	(-15,991)	(-20,164)	(-23,733)	(-28,049)	(-32,769)
920 ALLOWANCES										
926 Proposed agency contributions for PHS retirement			97	101	106			97	101	106
929 Operation Desert Shield placeholder		14,000					8,200	4,611	754	406
Total		14,000	97	101	106		8,200	4,708	855	512
950 UNDISTRIBUTED OFFSETTING RECEIPTS										
951 Employer share, employee retirement (on-budget):										
Military retired contributions:										
Existing law	-16,324	-16,254	-16,161	-15,985	-15,780	-16,324	-16,254	-16,161	-15,985	-15,780
Proposed legislation					3,059					3,059
Contributions to HI trust fund	-2,153	-2,209	-2,346	-2,470	-2,608	-2,153	-2,209	-2,346	-2,470	-2,608
Contributions from Postal Service:										
Existing law	-3,536	-4,584	-4,871	-5,159	-5,758	-3,536	-4,584	-4,871	-5,159	-5,758
Proposed legislation			-132	-132	-132			-132	-132	-132
Contributions from other civilian agencies:										
Existing law	-6,032	-6,490	-6,979	-7,511	-8,160	-6,032	-6,490	-6,979	-7,511	-8,160
Proposed legislation			-97	-101	-106			-97	-101	-106
Subtotal, Employer share, employee retirement (on-budget)	-28,044	-29,537	-30,586	-31,358	-29,484	-28,044	-29,537	-30,586	-31,358	-29,484
952 Employer share, employee retirement (off-budget)	-5,567	-5,827	-6,231	-6,794	-7,446	-5,567	-5,827	-6,231	-6,794	-7,446
953 Rents and royalties on the Outer Continental Shelf	-3,004	-3,729	-2,687	-3,285	-3,291	-3,004	-3,729	-2,687	-3,285	-3,291
954 Sale of major assets			-85					-85		
959 Other undistributed offsetting receipts:										
Spectrum auction, FCC (proposed)					-800					-800
Arctic National Wildlife Refuge leasing (proposed)				-1,901	-1				-1,901	-1
Lease of petroleum reserve (proposed)			-1,191	-391	-390			-1,191	-391	-390

Table A-2. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1990 actual	1991 estimate	1992 estimate	1993 estimate	1994 estimate
Subtotal, Other undistributed offsetting receipts			-1,191	-2,292	-1,190			-1,191	-2,292	-1,190
Total	-36,615	-39,093	-40,780	-43,729	-41,411	-36,615	-39,093	-40,780	-43,729	-41,411
On-budget	(-31,048)	(-33,266)	(-34,549)	(-36,935)	(-33,965)	(-31,048)	(-33,266)	(-34,549)	(-36,935)	(-33,965)
Off-budget	(-5,567)	(-5,827)	(-6,231)	(-6,794)	(-7,446)	(-5,567)	(-5,827)	(-6,231)	(-6,794)	(-7,446)
Total	1,368,500	1,519,972	1,577,773	1,533,655	1,605,829	1,251,703	1,409,563	1,445,902	1,454,185	1,427,055
On-budget	(1,083,762)	(1,218,921)	(1,260,671)	(1,193,098)	(1,238,965)	(1,026,638)	(1,171,658)	(1,194,205)	(1,187,807)	(1,150,218)
Off-budget	(284,738)	(301,051)	(317,102)	(340,556)	(366,863)	(225,065)	(237,905)	(251,697)	(266,378)	(276,837)

¹ Amounts for major credit programs for 1992 and subsequent years are not comparable to estimates for earlier years due to credit reform. See the credit reform discussion in Chapter VIII.A.

Funds Appropriated to the President—Continued

(In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
Deductions for offsetting receipts:					
Proprietary receipts from the public	151 BA/O	-451,927	-430,000	-449,000	-453,002
	152 BA/O	-232,122	-230,638	-384,325	-476,962
	908 BA/O	-625,069	-645,256	-645,352	-614,247
Total Federal funds	BA	12,036,543	12,109,754	24,446,524	13,691,583
	O	11,061,671	11,498,270	11,787,164	12,289,065
Trust funds:					
(As shown in detail above)	BA	10,669,304	11,237,583	10,971,591	10,288,591
	O	9,321,108	10,060,883	10,261,479	10,312,591
Deductions for offsetting receipts:					
Proprietary receipts from the public	151 BA/O	-3,544	-5,000	-5,000	-5,000
	155 BA/O	-10,292,733	-10,300,000	-10,000,000	-10,100,000
Total Trust funds	BA	373,027	932,583	966,591	183,591
	O	-975,169	-244,117	256,479	207,591
Total Funds Appropriated to the President	BA	12,409,570	13,042,337	25,413,115	13,875,174
	O	10,086,502	11,254,153	12,043,643	12,496,656

Department of Agriculture

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Office of the Secretary						
Federal funds						
General and Special Funds:						
Office of the Secretary	Appropriation, current	352 BA	7,314	7,638	9,081	9,081
	Spending authority from offsetting collections, indefinite ..	BA	1,671	1,747	1,435	1,435
	Outlays (gross)	O	8,247	9,406	10,135	10,516
Office of the Secretary (gross)		BA	8,985	9,385	10,516	10,516
		O	8,247	9,406	10,135	10,516
	Total, offsetting collections	352 BA/O	-1,671	-1,747	-1,435	-1,435
Total Office of the Secretary (net)		BA	7,314	7,638	9,081	9,081
		O	6,576	7,659	8,700	9,081
Trust funds						
Gifts and bequests	Appropriation, permanent, indefinite	352 BA	1,816	1,679	2,500	50
	Outlays	O	2,000	1,680	2,500	122

Departmental Administration

Federal funds							
General and Special Funds:							
Departmental administration	Appropriation, current	352	BA	22,022	23,052	26,563	26,563
	Spending authority from offsetting collections, indefinite ..		BA	4,014	4,102	4,308	4,308
	Outlays (gross)		O	27,955	26,816	30,706	30,871
Departmental administration (gross)			BA	26,036	27,154	30,871	30,871
			O	27,955	26,816	30,706	30,871
	Total, offsetting collections	352	BA/O	-4,014	-4,102	-4,308	-4,308
Total Departmental administration (net)			BA	22,022	23,052	26,563	26,563
			O	23,941	22,714	26,398	26,563
Hazardous waste management	Appropriation, current	304	BA	19,927	24,757	29,943	30,561
	Outlays		O	7,020	23,911	23,686	37,432
Office of budget and program analysis	Appropriation, current	352	BA	4,522	4,971	5,549	5,605
	Spending authority from offsetting collections, indefinite ..		BA	7			
	Outlays (gross)		O	4,001	4,934	5,270	5,605
Office of budget and program analysis (gross)			BA	4,529	4,971	5,549	5,605
			O	4,001	4,934	5,270	5,605

Department of Agriculture—Continued (In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
Total, offsetting collections		352 BA/O	-7		
Total Office of budget and program analysis (net) ..	BA	4,522	4,971	5,549	5,605
	O	3,994	4,934	5,270	5,605
Rental payments and building operations and maintenance.	352 BA	71,592	73,901	77,298	77,298
	BA	2,577	2,500	2,500	2,500
	O	73,985	76,710	78,715	79,798
Rental payments and building operations and maintenance (gross).	BA	74,169	76,401	79,798	79,798
	O	73,985	76,710	78,715	79,798
Total, offsetting collections	352 BA/O	-2,577	-2,500	-2,500	-2,500
Total Rental payments and building operations and maintenance (net).	BA	71,592	73,901	77,298	77,298
	O	71,408	74,210	76,215	77,298
Advisory committees	352 BA	1,494	1,407	2,038	2,038
	O	1,188	1,521	1,728	2,038
Total Advisory committees	BA	1,494	1,407	2,038	2,038
	O	1,188	1,521	1,728	2,038
Intragovernmental Funds:					
Working capital fund	352 BA		3,750		
	BA	136,541	158,541	170,851	
	O	141,240	162,291	170,851	
Working capital fund (gross)	BA	136,541	162,291	170,851	
	O	141,240	162,291	170,851	
Total, offsetting collections	352 BA/O	-136,541	-158,541	-170,851	
Total Working capital fund (net)	BA		3,750		
	O	4,699	3,750		
Total Federal funds Departmental Administration	BA	119,557	131,838	141,391	142,065
	O	112,250	131,040	133,297	148,936
Office of Public Affairs					
<i>Federal funds</i>					
General and Special Funds:					
Office of public affairs	352 BA	8,473	8,882	9,599	9,481
	BA	735	746	771	771
	O	9,502	9,628	9,984	10,252
Office of public affairs (gross)	BA	9,208	9,628	10,370	10,252
	O	9,502	9,628	9,984	10,252
Total, offsetting collections	352 BA/O	-735	-746	-771	-771
Total Office of public affairs (net)	BA	8,473	8,882	9,599	9,481
	O	8,767	8,882	9,213	9,481
Office of the Inspector General					
<i>Federal funds</i>					
General and Special Funds:					
Office of the Inspector General	352 BA	51,779	55,580	65,247	65,247
	BA	690			
	O	51,669	55,726	63,216	65,247
Office of the Inspector General (gross)	BA	52,469	55,580	65,247	65,247
	O	51,669	55,726	63,216	65,247
Total, offsetting collections	352 BA/O	-690			
Total Office of the Inspector General (net)	BA	51,779	55,580	65,247	65,247
	O	50,979	55,726	63,216	65,247

Department of Agriculture—Continued

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Office of the General Counsel						
<i>Federal funds</i>						
General and Special Funds:						
Office of the General Counsel	Appropriation, current	352 BA	21,525	23,130	25,865	25,865
	Spending authority from offsetting collections, indefinite ..	BA	130	213	213	
	Outlays (gross)	O	21,769	23,279	25,657	25,865
Office of the General Counsel (gross)		BA	21,655	23,343	26,078	25,865
		O	21,769	23,279	25,657	25,865
	Total, offsetting collections	352 BA/O	-130	-213	-213	
Total Office of the General Counsel (net)		BA	21,525	23,130	25,865	25,865
		O	21,639	23,066	25,444	25,865
Agricultural Research Service						
<i>Federal funds</i>						
General and Special Funds:						
Agricultural Research Service	Appropriation, current	352 BA	585,923	624,085	663,127	663,127
	Spending authority from offsetting collections, indefinite ..	BA	23,148	25,000	25,000	25,000
	Outlays (gross)	O	603,688	638,553	672,784	672,784
Agricultural Research Service (gross)		BA	609,071	649,085	688,127	688,127
		O	603,688	638,553	672,784	672,784
	Total, offsetting collections	352 BA/O	-23,148	-25,000	-25,000	-25,000
Total Agricultural Research Service (net)		BA	585,923	624,085	663,127	663,127
		O	580,540	613,553	647,784	647,784
Buildings and facilities	Appropriation, current	352 BA	10,675	41,016	46,100	46,100
	Reappropriation	BA	1,983			
	Outlays	O	16,002	19,673	19,423	34,575
Total Buildings and facilities		BA	12,658	41,016	46,100	46,100
		O	16,002	19,673	19,423	34,575
<i>Trust funds</i>						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352 BA	7,385	7,500	7,500	7,500
	Outlays	O	6,813	7,500	7,500	7,500
Total Federal funds Agricultural Research Service ..		BA	598,581	665,101	709,227	709,227
		O	596,542	633,226	667,207	682,359
Total Trust funds Agricultural Research Service		BA	7,385	7,500	7,500	7,500
		O	6,813	7,500	7,500	7,500
Cooperative State Research Service						
<i>Federal funds</i>						
General and Special Funds:						
Cooperative State Research Service	Appropriation, current	352 BA	337,668	388,489	384,151	434,151
	Appropriation, permanent	BA	2,810	2,850	2,850	2,850
					/ -2,850	/ -2,850
	Spending authority from offsetting collections, indefinite ..	BA	3,568	4,500	4,500	4,500
	Outlays (gross)	O	353,449	391,478	375,718	399,115
					/ -2,850	/ -2,850
	Outlays for grants to State and local governments	O	(349,881)	(386,978)	(371,218)	(394,615)
					/ (-2,850)	/ (-2,850)
Cooperative State Research Service (gross)		BA	344,046	395,839	388,651	438,651
		O	353,449	391,478	372,868	396,265
	Total, offsetting collections	352 BA/O	-3,568	-4,500	-4,500	-4,500
Total Cooperative State Research Service (net)		BA	340,478	391,339	384,151	434,151
		O	349,881	386,978	368,368	391,765

Department of Agriculture—Continued

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Buildings and facilities	Appropriation, current	352 BA	45,108	62,867	25,000	35,000
	Outlays (gross)	O	18,935	23,737	21,069	38,898
Total Buildings and facilities		BA	45,108	62,867	25,000	35,000
		O	18,935	23,737	21,069	38,898
Total Federal funds Cooperative State Research Service		BA	385,586	454,206	409,151	469,151
		O	368,816	410,715	389,437	430,663
Extension Service						
<i>Federal funds</i>						
General and Special Funds:						
Extension Service	Appropriation, current	352 BA	369,300	398,478	410,817	401,309
	Spending authority from offsetting collections, indefinite ..	BA	5,996	6,700	6,700	6,700
	Outlays (gross)	O	369,801	394,905	413,950	408,009
	Outlays for grants to State and local governments	O	(363,805)	(388,205)	(407,250)	(423,534)
Extension Service (gross)		BA	375,296	405,178	417,517	408,009
		O	369,801	394,905	413,950	408,009
	Total, offsetting collections	352 BA/O	-5,996	-6,700	-6,700	-6,700
Total Extension Service (net)		BA	369,300	398,478	410,817	401,309
		O	363,805	388,205	407,250	401,309
National Agricultural Library						
<i>Federal funds</i>						
General and Special Funds:						
National Agricultural Library	Appropriation, current	352 BA	14,676	16,798	17,453	17,453
	Spending authority from offsetting collections, indefinite ..	BA	1,612	2,850	2,850	2,850
	Outlays (gross)	O	16,216	19,361	18,140	18,140
National Agricultural Library (gross)		BA	16,288	19,648	20,303	20,303
		O	16,216	19,361	18,140	18,140
	Total, offsetting collections	352 BA/O	-1,612	-2,850	-2,850	-2,850
Total National Agricultural Library (net)		BA	14,676	16,798	17,453	17,453
		O	14,604	16,511	15,290	15,290
National Agricultural Statistics Service						
<i>Federal funds</i>						
General and Special Funds:						
National agricultural statistics service	Appropriation, current	352 BA	66,879	76,465	86,866	86,866
	Spending authority from offsetting collections, indefinite ..	BA	9,140	9,300	10,300	10,300
	Outlays (gross)	O	74,476	85,756	95,644	95,644
National agricultural statistics service (gross)		BA	76,019	85,765	97,166	97,166
		O	74,476	85,756	95,644	95,644
	Total, offsetting collections	352 BA/O	-9,140	-9,300	-10,300	-10,300
Total National agricultural statistics service (net)		BA	66,879	76,465	86,866	86,866
		O	65,336	76,456	85,344	85,344
<i>Trust funds</i>						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352 BA	299	250	250	250
	Outlays	O	237	250	250	250
Economic Research Service						
<i>Federal funds</i>						
General and Special Funds:						
Economic research service	Appropriation, current	352 BA	50,689	54,400	62,479	62,479
	Spending authority from offsetting collections, indefinite ..	BA	1,768	1,500	1,500	1,500
	Outlays (gross)	O	52,494	55,336	62,054	62,054
Economic research service (gross)		BA	52,457	55,900	63,979	63,979
		O	52,494	55,336	62,054	62,054

Department of Agriculture—Continued

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Total, offsetting collections			352 BA/O	-1,768	-1,500	-1,500
Total Economic research service (net)			BA	50,689	54,400	62,479
			O	50,726	53,836	60,554
<i>Trust funds</i>						
Miscellaneous contributed funds			352 BA	352	400	400
Appropriation, permanent, indefinite			O	364	400	400
Outlays						
World Agricultural Outlook Board						
<i>Federal funds</i>						
General and Special Funds:						
World agricultural outlook board			352 BA	1,910	2,196	2,520
Appropriation, current			BA	49	56	56
Spending authority from offsetting collections, indefinite ..			O	1,982	2,188	2,539
Outlays (gross)						
World agricultural outlook board (gross)			BA	1,959	2,252	2,576
			O	1,982	2,188	2,539
Total, offsetting collections			352 BA/O	-49	-56	-56
Total World agricultural outlook board (net)			BA	1,910	2,196	2,520
			O	1,933	2,132	2,483
Foreign Agricultural Service						
<i>Federal funds</i>						
General and Special Funds:						
Foreign agricultural service and general sales manager ...			352 BA	101,343	105,548	109,523
Appropriation, current			BA	10,745	11,148	12,448
Spending authority from offsetting collections, indefinite ..			O	108,210	111,419	120,460
Outlays (gross)						
Foreign agricultural service and general sales manager (gross) ..			BA	112,088	116,696	121,971
			O	108,210	111,419	120,460
Total, offsetting collections			352 BA/O	-10,745	-11,148	-12,448
Total Foreign agricultural service and general sales manager (net) ..			BA	101,343	105,548	109,523
			O	97,465	100,271	108,012
Office of International Cooperation and Development						
<i>Federal funds</i>						
General and Special Funds:						
Office of international corporation and development			352 BA	6,041	6,879	6,672
Appropriation, current			BA	27,220	30,000	30,000
Spending authority from offsetting collections, indefinite ..			O	23,972	36,879	36,672
Outlays (gross)						
Office of international corporation and development (gross) ..			BA	33,261	36,879	36,672
			O	23,972	36,879	36,672
Total, offsetting collections			352 BA/O	-27,220	-30,000	-30,000
Total Office of international corporation and development (net) ..			BA	6,041	6,879	6,672
			O	-3,248	6,879	6,672
Scientific activities overseas (foreign currency program) ...			352 BA	875	1,062	
Appropriation, current			BA	30		
Spending authority from offsetting collections			O	2,888	2,510	2,220
Outlays (gross)						
Scientific activities overseas (foreign currency program) (gross) ..			BA	905	1,062	
			O	2,888	2,510	2,220
Total, offsetting collections			352 BA/O	-30		
Total Scientific activities overseas (foreign currency program) (net) ..			BA	875	1,062	
			O	2,858	2,510	2,220

Department of Agriculture—Continued

(In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
<i>Trust funds</i>					
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352 BA	3,405	3,935	3,935
	Outlays	O	3,688	3,935	3,935
Total Federal funds Office of International Cooperation and Development.		BA	6,916	7,941	6,672
		O	-390	9,389	8,892
Total Trust funds Office of International Cooperation and Development.		BA	3,405	3,935	3,935
		O	3,688	3,935	3,935
Foreign Assistance Programs					
<i>Federal funds</i>					
General and Special Funds:					
Expenses, Public Law 480, foreign assistance programs, Agriculture.	Appropriation, current	151 BA	168,183	-104,797	
	Spending authority from offsetting collections, indefinite ..	BA	499,661	434,000	530,389
	Outlays (gross)	O	667,844	710,536	
	Outlays	O			-534,440
Limitation on program level (obligations)			(710,450)	(460,350)	
Limitation on direct loan obligations			(710,450)	(460,350)	
Expenses, Public Law 480, foreign assistance programs, Agriculture (gross).		BA	667,844	329,203	534,440
		O	667,844	710,536	-534,440
Total, offsetting collections		151 BA	-499,661	-434,000	-534,440
		151 O	-499,661	-434,000	-530,389
Total Expenses, Public Law 480, foreign assistance programs, Agriculture (net).		BA	168,183	-104,797	
		O	168,183	276,536	-534,440
P.L. 480 title II and III grants	Appropriation, current	151 BA	810,038	1,115,650	982,580
	Outlays (gross)	O	810,038	843,223	877,243
Total P.L. 480 title II and III grants		BA	810,038	1,115,650	982,580
		O	810,038	843,223	877,243
P.L. 480 program account	Appropriation, current	151 BA			318,673
	Outlays	O			242,635
Total Federal funds Foreign Assistance Programs ...		BA	978,221	1,010,853	1,301,253
		O	978,221	1,119,759	585,438
					627,845
Agricultural Stabilization and Conservation Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	Appropriation, current	351 BA	11,108		
	Spending authority from offsetting collections, indefinite ..	BA	687,184	695,276	828,997
	Outlays (gross)	O	703,247	706,276	828,997
				86,900	
Salaries and expenses (gross)		BA	698,292	782,176	828,997
		O	703,247	793,176	828,997
Total, offsetting collections		351 BA/O	-687,184	-695,276	-828,997
		351 BA/O		86,900	
Total Salaries and expenses (net)		BA	11,108		
		O	16,063	11,000	
Rural clean water program	Outlays	304 O	2,592	3,737	3,070
Agricultural conservation program	Appropriation, current	302 BA	182,369	190,152	183,024
	Outlays	O	181,880	196,296	192,638
Colorado river basin salinity control program	Appropriation, current	304 BA	10,341	14,783	14,783
	Outlays	O	7,508	12,720	14,783
Environmental conservation acreage reserve program	Appropriation, current	302 BA	1,010,978	1,314,926	1,642,760
	Outlays	O	1,513,092	1,814,605	1,790,584
Wetlands reserve program	Appropriation, current	302 BA			124,350
	Outlays	O			80,475
Water Bank program	Appropriation, current	302 BA	12,240	13,620	10,935
	Indefinite	BA			460
	Outlays	O	8,540	11,082	9,681
					460
Total Water Bank program		BA	12,240	13,620	11,395
		O	8,540	11,082	10,141
					11,265

Department of Agriculture—Continued
(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Emergency conservation program	Appropriation, current	453 BA	29,927	10,000		
	Outlays	O	12,257	19,443	11,526	
Dairy indemnity program	Appropriation, current	351 BA	5	5		
	Outlays	O	415	100	100	100
Forestry incentives program	Appropriation, current	302 BA	12,446	12,446	12,446	12,446
	Outlays	O	10,759	13,417	13,999	13,976
Total Federal funds Agricultural Stabilization and Conservation Service		BA	1,269,414	1,555,932	1,988,758	2,227,809
		O	1,753,106	2,082,400	2,117,316	2,236,166
Federal Crop Insurance Corporation						
<i>Federal funds</i>						
General and Special Funds:						
Administrative and operating expenses	Appropriation, current	351 BA	321,885	325,857	322,870	315,870
	Outlays	O	215,429	350,195	324,543	319,090
					18,425	32,921
Total Administrative and operating expenses		BA	321,885	325,857	288,750	283,970
		O	215,429	350,195	306,118	286,169
Public Enterprise Funds:						
Federal Crop Insurance Corporation fund	Appropriation, current	351 BA	78,748	337,365	308,782	302,507
	Spending authority from offsetting collections, indefinite ..	BA	646,916	670,397	106,000	113,502
	Outlays (gross)	O	1,410,181	1,203,932	679,948	679,948
					8,595	10,233
					50,131	144,278
Federal Crop Insurance Corporation fund (gross)		BA	725,664	1,007,762	874,135	858,720
		O	1,410,181	1,203,932	1,241,573	1,064,797
Total, offsetting collections		351 BA/O	-646,916	-670,397	-679,948	-679,948
		351 BA/O			8,595	10,233
Total Federal Crop Insurance Corporation fund (net)		BA	78,748	337,365	185,592	189,005
		O	763,265	533,535	553,030	395,082
Total Federal funds Federal Crop Insurance Corporation		BA	400,633	663,222	474,342	472,975
		O	978,694	883,730	859,148	681,251
Commodity Credit Corporation						
<i>Federal funds</i>						
General and Special Funds:						
Commodity credit corporation loans program account	Appropriation, current	351 BA			3,320	3,320
	Appropriation, permanent	BA			155,524	152,794
	Outlays	O			158,844	156,114
	Outlays for grants to State and local governments	O				(3,320)
Total Commodity credit corporation loans program account		BA			158,844	156,114
		O			158,844	156,114
Public Enterprise Funds:						
CCC guaranteed loans	Authority to borrow, permanent, indefinite	351 BA	122,554	1,298,972	970,350	576,097
	Spending authority from offsetting collections, indefinite ..	BA	146,012	184,704	226,034	224,384
	Outlays (gross)	O	268,566	1,483,676	1,196,384	800,481
CCC guaranteed loans (gross)		BA	268,566	1,483,676	1,196,384	800,481
		O	268,566	1,483,676	1,196,384	800,481
Total, offsetting collections		351 BA/O	-146,012	-184,704	-226,034	-224,384
Total CCC guaranteed loans (net)		BA	122,554	1,298,972	970,350	576,097
		O	122,554	1,298,972	970,350	576,097
Commodity Credit Corporation Fund	Appropriation, current, indefinite	351 BA			36,000	90,000
	Appropriation, permanent, indefinite	BA	93,485	104,407	175,052	175,341
	Authority to borrow, permanent, indefinite	BA	6,057,076	9,923,846	9,468,833	8,742,862
	Spending authority from offsetting collections, indefinite ..	BA	12,252,108	9,993,501	10,235,572	10,338,273
	Outlays (gross)	O	18,509,759	19,538,195	20,185,044	19,799,715
					36,000	90,000
Outlays for grants to State and local governments		O	(402,951)	(423,353)	(484,947)	(546,689)
Limitation on administrative expenses and direct loans			(7,415)	(7,803)	(5,098)	(5,098)

Department of Agriculture—Continued (In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
Limitation on direct loan obligations		(9,860,000)			
Commodity Credit Corporation Fund (gross)	BA	18,402,669	20,021,754	19,843,457	19,166,476
	O	18,509,759	19,538,195	20,149,044	19,709,715
Total, offsetting collections	351 BA/O	-12,252,108	-9,993,501	-10,235,572	-10,338,273
Total Commodity Credit Corporation Fund (net)	BA	6,150,561	10,028,253	9,607,885	8,828,203
	O	6,257,651	9,544,694	9,913,472	9,371,442
Total Federal funds Commodity Credit Corporation ..	BA	6,273,115	11,327,225	10,737,079	9,560,414
	O	6,380,205	10,843,666	11,042,666	10,103,653
Rural Electrification Administration					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	Appropriation, current	271 BA	31,318	33,055	
	Outlays	O	30,619	33,011	1,512
Reimbursement to the Rural electrification and telephone revolving fund for interest subsidies and losses	Appropriation, current	271 BA	240,757	266,603	
	Outlays	O	240,757	266,603	
Purchase of Rural Telephone Bank capital stock	Appropriation, current	452 BA	28,710	28,710	
	Outlays	O	28,710		
Rural electrification and telephone loans program account	Appropriation, current	271 BA		158,844	151,428
				✓ -90,660	✓ -95,006
	Outlays	O		47,989	84,805
				✓ -13,248	✓ -38,498
Total Rural electrification and telephone loans program account	BA			68,184	56,422
	O			34,741	46,307
Rural Telephone Bank program account	Appropriation, current	452 BA		11,195	9,694
				✓ -2,563	✓ -1,056
	Outlays	O		7,911	7,842
				✓ -128	✓ -540
Total Rural Telephone Bank program account	BA			8,632	8,638
	O			7,783	7,302
Public Enterprise Funds:					
Rural communication development fund	Appropriation, current	452 BA	1,329	1,264	1,265
	Spending authority from offsetting collections, indefinite ..	BA	1,453	1,472	1,478
	Outlays (gross)	O	2,847	3,794	2,824
Rural communication development fund (gross)	BA		2,782	2,736	2,743
	O		2,847	3,794	2,824
Total, offsetting collections	452 BA/O	-1,453	-1,472	-1,468	-1,478
Total Rural communication development fund (net) ..	BA	1,329	1,264	1,264	1,265
	O	1,394	2,322	1,350	1,346
Rural electrification and telephone revolving fund	Appropriation, current	271 BA	4,992	5,000	
	Authority to borrow, permanent	BA	795,860	1,017,450	
	Spending authority from offsetting collections, indefinite ..	BA	3,476,527	4,818,783	
	Outlays (gross)	O	3,470,224	4,908,180	
Limitation on direct loan obligations			(932,630)	(1,605,075)	
Rural electrification and telephone revolving fund (gross) ..	BA		4,277,379	5,841,233	3,430,027
	O		3,470,224	4,908,180	3,504,114
Total, offsetting collections	271 BA/O	-3,476,527	-4,818,783	-3,272,935	-3,430,027
Total Rural electrification and telephone revolving fund (net) ..	BA	800,852	1,022,450		
	O	-6,303	89,397	441,058	74,087
Rural telephone bank	Authority to borrow, permanent, indefinite	452 BA	62,893	63,093	
	Spending authority from offsetting collections, indefinite ..	BA	182,227	183,280	
	Outlays (gross)	O	165,396	168,486	
Limitation on direct loan obligations			(177,018)	(177,045)	
Rural telephone bank (gross)	BA		245,120	246,373	171,171
	O		165,396	168,486	164,247
Total, offsetting collections	452 BA/O	-182,227	-183,280	-161,839	-171,171
Total Rural telephone bank (net)	BA	62,893	63,093		
	O	-16,831	-14,794	22,735	-6,924
Total Federal funds Rural Electrification Administration ..	BA	1,165,859	1,415,175	78,080	66,325
	O	278,346	405,249	511,027	123,630

Department of Agriculture—Continued
(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Farmers Home Administration						
<i>Federal funds</i>						
General and Special Funds:						
Salaries and expenses	Appropriation, current	452 BA	423,692	440,478	26,548	29,945
	Spending authority from offsetting collections, indefinite ..	BA	1,554	4,687	667,558	751,645
	Outlays (gross)	O	404,916	440,878	674,249	782,475
Salaries and expenses (gross)		BA	425,246	445,165	694,106	781,590
		O	404,916	440,878	674,249	782,475
	Total, offsetting collections	452 BA/O	-1,554	-4,687	-667,558	-751,645
Total Salaries and expenses (net)		BA	423,692	440,478	26,548	29,945
		O	403,362	436,191	6,691	30,830
Rural water and waste disposal grants	Appropriation, current	452 BA	207,700	300,000	225,000	225,000
	Outlays	O	132,277	152,809	187,600	231,835
	Outlays for grants to State and local governments	O	(132,277)	(152,809)	(187,600)	(222,835)
Rural community fire protection grants	Appropriation, current	452 BA	3,091	3,500		
	Outlays	O	3,108	3,658	1,962	505
	Outlays for grants to State and local governments	O	(3,108)	(3,658)	(1,962)	
Rural housing for domestic farm labor	Appropriation, current	604 BA	10,862	11,000	5,000	5,000
	Outlays	O	8,185	14,557	11,867	10,385
	Outlays for grants to State and local governments	O	(8,185)	(14,557)	(11,867)	
Rural development loans program account	Appropriation, current	452 BA			18,199	17,443
	Outlays	O			2,440	2,443
Mutual and self-help housing	Appropriation, current	604 BA	8,634	8,750		
	Outlays	O	8,210	7,620	8,715	6,048
	Outlays for grants to State and local governments	O	(8,210)	(7,620)	(8,715)	
Very low income housing repair grants	Appropriation, current	604 BA	12,500	12,500	5,000	5,000
	Outlays	O	12,255	12,341	5,376	5,000
Rural housing voucher program	Appropriation, current	604 BA			189,928	189,928
	Outlays	O	14,564	11,870	10,229	41,886
Compensation for construction defects	Appropriation, current	371 BA	500	500		
	Outlays	O	111	240	332	319
Rural housing preservation grants	Appropriation, current	604 BA	19,140	23,000	10,000	10,000
	Outlays	O	19,866	19,717	21,051	14,946
	Outlays for grants to State and local governments	O	(19,866)	(19,717)	(21,051)	(7,727)
Rural development grants	Appropriation, current	452 BA	16,406	20,750	20,000	20,000
	Outlays	O	7,167	15,813	16,398	22,506
	Outlays for grants to State and local governments	O	(7,167)	(15,813)	(16,398)	(11,704)
Solid waste management grants	Appropriation, current	304 BA		1,500		
	Outlays	O		1,500		
	Outlays for grants to State and local governments	O		(1,500)		
Emergency community water assistance grants	Appropriation, current	451 BA		10,000		
	Outlays	O		10,000		
	Outlays for grants to State and local governments	O		(10,000)		
Agricultural credit insurance program account	Appropriation, current	351 BA			310,600	333,202
	Appropriation, permanent, indefinite	BA			174,439	159,427
	Outlays	O			455,133	488,933
Total Agricultural credit insurance program account		BA			485,039	492,629
		O			455,133	488,933
State mediation grants	Appropriation, current	351 BA			2,000	
	Outlays	O			1,000	800
	Outlays for grants to State and local governments	O			(1,000)	(800)
Rural housing insurance fund program account	Appropriation, current	371 BA			851,684	880,447
	Outlays	O			668,716	837,994
Rental assistance program	Appropriation, current	604 BA			269,800	269,800
	Outlays	O			310,294	326,254
Rural development insurance fund program account	Appropriation, current	452 BA			130,663	129,935
	Outlays	O			60,429	87,328
Public Enterprise Funds:						
Agricultural credit insurance fund	Appropriation, current	351 BA	4,123,615	6,018,106		
	Appropriation, permanent, indefinite	BA	1,334,933		5,792,796	4,398,551
	Spending authority from offsetting collections, indefinite ..	BA	2,811,135	2,827,132	2,902,619	2,493,119
	Outlays (gross)	O	5,052,498	4,541,739	3,282,782	2,943,485
Limitation on direct loan obligations			(924,003)	(1,161,600)		
Limitation on guaranteed loan commitments			(1,258,033)	(3,639,500)		
Agricultural credit insurance fund (gross)		BA	8,269,683	8,845,238	8,695,415	6,691,670
		O	5,052,498	4,541,739	3,282,782	2,943,485

Department of Agriculture—Continued (In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Total, offsetting collections	351 BA/O		-2,811,135	-2,827,132	-2,902,619	-2,493,119
Total Agricultural credit insurance fund (net)	BA		5,458,548	6,018,106	5,792,796	4,398,551
	O		2,241,363	1,714,607	380,163	450,366
Self-help housing land development fund	371 BA	Spending authority from offsetting collections, indefinite ..	500	500		
Limitation on direct loan obligations	O	Outlays (gross)	500	500	230	-275
			(500)	(500)		
Self-help housing land development fund (gross)	BA		500	500		
	O		500	500	230	-275
Total, offsetting collections	371 BA/O		-116	-275	-304	
Total Self-help housing land development fund (net)	BA		384	225	-304	
	O		384	225	-74	-275
Rural housing insurance fund	371 BA	Appropriation, current, indefinite	2,892,188	2,927,606		
	BA	Appropriation, permanent, indefinite			3,131,229	1,554,856
	BA	Authority to borrow, permanent, indefinite	4,050,000	3,215,000		
	BA	Spending authority from offsetting collections, indefinite ..	3,143,509	2,708,673	3,090,373	3,053,177
	O	Outlays (gross)	6,157,374	5,927,640	5,073,707	4,533,892
Limitation on program level (obligations)			(296,317)	(258,000)		
Limitation on direct loan obligations			(1,905,730)	(1,878,581)		
Limitation on guaranteed loan obligations				(100,000)		
Rural housing insurance fund (gross)	BA		10,085,697	8,851,279	6,221,602	4,608,033
	O		6,157,374	5,927,640	5,073,707	4,533,892
Total, offsetting collections	371 BA/O		-3,143,509	-2,708,673	-3,090,373	-3,053,177
Total Rural housing insurance fund (net)	BA		6,942,188	6,142,606	3,131,229	1,554,856
	O		3,013,865	3,218,967	1,983,334	1,480,715
Rural development insurance fund	452 BA	Appropriation, current	1,474,499	1,666,160		
	BA	Appropriation, permanent, indefinite			368,440	357,491
	BA	Spending authority from offsetting collections, indefinite ..	486,678	473,880	480,143	516,877
	O	Outlays (gross)	1,327,860	1,249,328	1,250,159	1,179,803
Limitation on direct loan obligations			(444,674)	(600,000)		
Limitation on guaranteed loan commitments			(193,312)	(160,000)		
Rural development insurance fund (gross)	BA		1,961,177	2,140,040	848,583	874,368
	O		1,327,860	1,249,328	1,250,159	1,179,803
Total, offsetting collections	452 BA/O		-486,678	-473,880	-480,143	-516,877
Total Rural development insurance fund (net)	BA		1,474,499	1,666,160	368,440	357,491
	O		341,192	775,448	770,016	662,926
Rural development loan fund	452 BA	Appropriation, current	17,318	30,500		
	BA	Spending authority from offsetting collections, indefinite ..	1,730	2,000		4,127
	O	Outlays (gross)	8,580	18,994	20,030	14,500
	O	Outlays for grants to State and local governments	(1,908)	(3,000)	(1,573)	
Limitation on direct loan obligations			(19,297)	(32,500)		
Rural development loan fund (gross)	BA		19,048	32,500		4,127
	O		8,580	18,994	20,030	14,500
Total, offsetting collections	452 BA/O		-1,814	-2,366	-3,195	-4,127
Total Rural development loan fund (net)	BA		17,234	30,134	-3,195	
	O		6,766	16,628	16,835	10,373
Total Federal funds Farmers Home Administration ..	BA		14,595,378	14,689,209	11,527,827	8,586,025
	O		6,712,665	6,412,191	4,918,507	4,712,117

Rural Development Administration

Federal funds

General and Special Funds:

Salaries and expenses	452 BA	Appropriation, current		13,722	15,478
	BA	Spending authority from offsetting collections, indefinite ..		59,156	66,168
	O	Outlays (gross)		67,048	78,714
Salaries and expenses (gross)	BA			72,878	81,646
	O			67,048	78,714
Total, offsetting collections	452 BA/O			-59,156	-66,168
Total Salaries and expenses (net)	BA			13,722	15,478
	O			7,892	12,546

Department of Agriculture—Continued
(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Soil Conservation Service						
<i>Federal funds</i>						
General and Special Funds.						
Conservation operations	Appropriation, current	302 BA	477,377	509,510	588,604	588,604
	Spending authority from offsetting collections, indefinite ..	BA	55,381	56,224	83,908	83,908
	Outlays (gross)	O	548,536	557,428	660,784	673,914
Conservation operations (gross)		BA	532,758	565,734	672,512	672,512
		O	548,536	557,428	660,784	673,914
	Total, offsetting collections	302 BA/O	-55,381	-56,224	-83,908	-83,908
Total Conservation operations (net)		BA	477,377	509,510	588,604	588,604
		O	493,155	501,204	576,876	590,006
Watershed planning	Appropriation, current	301 BA	8,824	9,176	7,291	7,291
	Spending authority from offsetting collections, indefinite ..	BA	114	250	250	250
	Outlays (gross)	O	8,828	9,503	7,905	7,541
Watershed planning (gross)		BA	8,938	9,426	7,541	7,541
		O	8,828	9,503	7,906	7,541
	Total, offsetting collections	301 BA/O	-114	-250	-250	-250
Total Watershed planning (net)		BA	8,824	9,176	7,291	7,291
		O	8,714	9,253	7,656	7,291
River basin surveys & investigations	Appropriation, current	301 BA	12,292	12,783	10,982	10,982
	Spending authority from offsetting collections, indefinite ..	BA	784	1,000	1,000	1,000
	Outlays (gross)	O	12,846	13,736	12,252	11,982
River basin surveys & investigations (gross)		BA	13,076	13,783	11,982	11,982
		O	12,846	13,736	12,252	11,982
	Total, offsetting collections	301 BA/O	-784	-1,000	-1,000	-1,000
Total River basin surveys & investigations (net)		BA	12,292	12,783	10,982	10,982
		O	12,062	12,736	11,252	10,982
Watershed and flood prevention operations	Appropriation, current	301 BA	255,867	185,705	152,961	152,961
				"-10,000		
	Spending authority from offsetting collections, indefinite ..	BA	7,279	14,000	8,000	8,000
	Outlays (gross)	O	215,643	218,973	166,916	175,531
				"-7,800	"-2,200	
	Outlays for grants to State and local governments	O	(122,048)	(129,925)	(81,938)	(104,840)
Watershed and flood prevention operations (gross)		BA	263,146	189,705	160,961	160,961
		O	215,643	211,173	164,716	175,531
	Total, offsetting collections	301 BA/O	-7,279	-14,000	-8,000	-8,000
Total Watershed and flood prevention operations (net)		BA	255,867	175,705	152,961	152,961
		O	208,364	197,173	156,716	167,531
Great plains conservation program	Appropriation, current	302 BA	20,884	24,637	25,271	25,271
	Spending authority from offsetting collections, indefinite ..	BA	9	20	20	20
	Outlays (gross)	O	20,125	21,376	24,495	25,115
Great plains conservation program (gross)		BA	20,893	24,657	25,291	25,291
		O	20,125	21,376	24,495	25,115
	Total, offsetting collections	302 BA/O	-9	-20	-20	-20
Total Great plains conservation program (net)		BA	20,884	24,637	25,271	25,271
		O	20,116	21,356	24,475	25,095
Resource conservation and development	Appropriation, current	302 BA	27,255	29,900	23,631	23,631
	Spending authority from offsetting collections, indefinite ..	BA	682	1,000	1,000	1,000
	Outlays (gross)	O	25,730	30,976	27,636	27,296
	Outlays for grants to State and local governments	O	(19,155)	(24,462)	(22,037)	
Resource conservation and development (gross)		BA	27,937	30,900	24,631	24,631
		O	25,730	30,976	27,636	27,296
	Total, offsetting collections	302 BA/O	-682	-1,000	-1,000	-1,000
Total Resource conservation and development (net)		BA	27,255	29,900	23,631	23,631
		O	25,048	29,976	26,636	26,296

Department of Agriculture—Continued

(In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
<i>Trust funds</i>					
Miscellaneous contributed funds:					
(Water resources)	(Appropriation, permanent, indefinite)	301 BA	767	460	460
	(Outlays)	O	979	1,212	1,125
(Conservation and land management)	(Appropriation, permanent, indefinite)	302 BA	235	100	100
	(Outlays)	O	301	188	100
Total Miscellaneous contributed funds		BA	1,002	560	560
		O	1,280	1,400	1,225
Total Federal funds Soil Conservation Service		BA	802,499	761,711	808,740
		O	767,459	771,698	803,611
Total Trust funds Soil Conservation Service		BA	1,002	560	560
		O	1,280	1,400	1,225
Animal and Plant Health Inspection Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	Appropriation, current	352 BA	355,366	391,945	410,300
				¹ 13,000	
	Spending authority from offsetting collections, indefinite ..	BA	34,653	22,974	28,153
	Outlays (gross)	O	397,154	408,073	408,582
				¹ 13,000	
Salaries and expenses (gross)		BA	390,019	427,919	438,453
		O	397,154	421,073	406,582
Total, offsetting collections		352 BA/O	-34,653	-22,974	-28,153
Total Salaries and expenses (net)		BA	355,366	404,945	410,300
		O	362,501	398,099	380,429
Buildings and facilities	Appropriation, current	352 BA	13,608	21,396	23,400
	Outlays	O	3,201	17,662	22,601
<i>Trust funds</i>					
Miscellaneous trust funds	Appropriation, permanent, indefinite	352 BA	5,906	5,000	7,000
	Outlays	O	5,786	5,000	7,000
Total Federal funds Animal and Plant Health Inspection Service		BA	368,974	426,341	433,700
		O	365,702	415,761	403,829
Total Trust funds Animal and Plant Health Inspection Service		BA	5,906	5,000	7,000
		O	5,766	5,000	7,000
Federal Grain Inspection Service					
<i>Federal funds</i>					
General and Special Funds:					
Salaries and expenses	Appropriation, current	352 BA	8,185	9,706	13,011
				¹ -7,559	¹ -7,559
	Outlays	O	6,611	9,706	12,546
				¹ -7,559	¹ -7,559
Total Salaries and expenses		BA	8,185	9,706	5,452
		O	6,611	9,706	4,987
Public Enterprise Funds:					
Inspection and weighing services	Spending authority from offsetting collections, indefinite ..	352 BA	30,366	37,164	40,176
				¹ 7,559	¹ 7,559
	Outlays (gross)	O	33,378	37,164	40,176
				¹ 7,559	¹ 7,559
Inspection and weighing services (gross)		BA	30,366	37,164	47,735
		O	33,378	37,164	47,735
Total, offsetting collections		352 BA/O	-30,366	-37,164	-40,176
		352 BA/O		¹ -7,559	¹ -7,559
Total Inspection and weighing services (net)		BA			
		O	3,012		
Total Federal funds Federal Grain Inspection Service		BA	8,185	9,706	5,452
		O	9,623	9,706	4,987

Department of Agriculture—Continued
(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Agricultural Marketing Service						
<i>Federal funds</i>						
General and Special Funds:						
Marketing services	Appropriation, current	352 BA	35,576	50,348	68,333	68,333
					' -4,859	' -4,859
	Spending authority from offsetting collections, indefinite ..	BA	41,688	42,578	53,151	53,151
					' 4,859	' 4,859
	Outlays (gross)	O	80,949	92,926	117,405	117,405
					' -4,859	' -4,859
Limitation on administrative level			(41,688)	(40,162)	(50,735)	(50,735)
Marketing services (gross)		BA	77,264	92,926	121,484	121,484
		O	80,949	92,926	112,546	112,546
	Total, offsetting collections	352 BA/O	-41,688	-42,578	-53,151	-53,151
		352 BA			' -4,859	' -4,859
Total Marketing services (net)		BA	35,576	50,348	63,474	63,474
		O	39,261	50,348	59,395	59,395
Payments to States and possessions	Appropriation, current	352 BA	1,236	1,250	980	980
	Outlays	O	1,122	1,240	1,290	980
	Outlays for grants to State and local governments	O	(1,122)	(1,240)	(1,290)	(980)
Perishable Agricultural Commodities Act fund	Appropriation, permanent, indefinite	352 BA	5,492	6,523	6,523	6,523
	Outlays	O	6,331	6,523	6,523	6,523
Funds for strengthening markets, income, and supply (section 32)	Appropriation, permanent, indefinite	605 BA	581,020	375,276	428,108	416,476
	Spending authority from offsetting collections, indefinite ..	BA	719	753	753	753
					' -44	' -44
	Outlays (gross)	O	379,900	381,829	417,229	417,229
					' -7,997	' -10,973
	Outlays for grants to State and local governments	O	(367,693)	(367,150)	(400,000)	(400,000)
Funds for strengthening markets, income, and supply (section 32) (gross)		BA	581,739	376,029	428,817	417,185
		O	379,900	381,829	409,232	406,256
	Total, offsetting collections	605 BA/O	-719	-753	-753	-753
		605 BA/O			' 44	' 44
Total Funds for strengthening markets, income, and supply (section 32) (net)		BA	581,020	375,276	428,108	416,476
		O	379,181	381,076	408,523	405,547
<i>Trust funds</i>						
Miscellaneous trust funds	Appropriation, current	352 BA			2,625	
	Appropriation, permanent, indefinite	BA	86,271	92,457	92,457	92,457
	Outlays	O	84,598	92,457	95,082	92,457
Total Miscellaneous trust funds		BA	86,271	92,457	95,082	92,457
		O	84,598	92,457	95,082	92,457
Milk market orders assessment fund	Spending authority from offsetting collections, indefinite ..	351 BA	35,040	35,796	38,302	38,302
	Outlays (gross)	O	35,207	35,796	38,302	38,302
Milk market orders assessment fund (gross)		BA	35,040	35,796	38,302	38,302
		O	35,207	35,796	38,302	38,302
	Total, offsetting collections	351 BA/O	-35,040	-35,796	-38,302	-38,302
Total Milk market orders assessment fund (net)		BA				
		O	167			
Total Federal funds Agricultural Marketing Service		BA	623,324	433,397	499,085	487,453
		O	425,895	439,187	475,731	472,445
Total Trust funds Agricultural Marketing Service		BA	86,271	92,457	95,082	92,457
		O	84,765	92,457	95,082	92,457

Department of Agriculture—Continued
(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Food Safety and Inspection Service						
<i>Federal funds</i>						
General and Special Funds:						
Salaries and expenses	Appropriation, current	554 BA	421,298	440,882	473,512	473,512
				18,000		
	Spending authority from offsetting collections	BA			50,000	50,000
	Indefinite	BA	52,808	55,000	56,000	56,000
	Outlays (gross)	O	473,827	495,882	529,512	529,512
				7,800	200	
	Outlays for grants to State and local governments	O	(36,206)	(38,522)	(38,522)	(38,522)
				(7,800)	(200)	
Salaries and expenses (gross)		BA	474,106	503,882	529,512	529,512
		O	473,827	503,682	479,712	479,512
	Total, offsetting collections	554 BA/O	-52,808	-55,000	-56,000	-56,000
		554 BA			50,000	50,000
Total Salaries and expenses (net)		BA	421,298	448,882	423,512	423,512
		O	421,019	448,682	423,712	423,512
<i>Trust funds</i>						
Expenses and refunds, inspection and grading of farm products	Appropriation, permanent, indefinite	352 BA	1,359	1,400	1,209	1,200
	Outlays	O	1,497	1,400	1,200	1,200
Food and Nutrition Service						
<i>Federal funds</i>						
General and Special Funds:						
Food program administration	Appropriation, current	605 BA	91,727	96,778	113,856	110,156
	Spending authority from offsetting collections, indefinite ..	BA	340	210	210	210
	Outlays (gross)	O	92,195	96,432	109,232	112,366
Food program administration (gross)		BA	92,067	96,988	114,066	110,366
		O	92,195	96,432	109,232	112,366
	Total, offsetting collections	605 BA/O	-340	-210	-210	-210
Total Food program administration (net)		BA	91,727	96,778	113,856	110,156
		O	91,855	96,222	109,022	112,156
Food stamp program	Appropriation, current	605 BA	15,969,589	18,076,681	19,649,975	20,706,772
				200,000		
	Outlays	O	14,992,021	18,111,627	19,637,859	20,696,173
				200,000		
	Outlays for grants to State and local governments	O	(1,198,830)	(1,508,987)	(1,530,293)	(1,601,303)
Total Food stamp program		BA	15,969,589	18,276,681	19,649,975	20,696,772
		O	14,992,021	18,311,627	19,637,859	20,686,185
Nutrition assistance for Puerto Rico	Appropriation, current ..	605 BA	936,750	963,395	1,013,000	1,051,000
	Outlays	O	931,329	963,227	1,012,713	1,050,717
	Outlays for grants to State and local governments	O	(931,329)	(963,227)	(1,012,713)	(1,050,717)
Special milk program	Appropriation, current	605 BA	20,309	19,268	23,011	23,467
	Outlays	O	18,707	22,899	23,089	23,377
	Outlays for grants to State and local governments	O	(18,082)	(22,134)	(22,318)	(22,596)
State child nutrition payments	Appropriation, current	605 BA	730,882	880,698	1,389,711	1,950,186
				522	1,436	3,816
	Appropriation, permanent	BA	4,156,554	4,696,501	4,675,092	4,675,092
	Outlays	O	4,977,075	5,635,168	6,045,651	6,557,175
				631	73	3,479
	Outlays for grants to State and local governments	O	(4,852,648)	(5,494,289)	(5,893,395)	(6,392,131)
				(615)	(71)	(3,392)
Total State child nutrition payments		BA	4,887,436	5,576,677	6,066,239	6,629,094
		O	4,977,075	5,634,537	6,045,578	6,560,654
Special supplemental food program for women, infants, and children (WIC)	Appropriation, current	605 BA	2,125,958	2,350,000	2,573,400	2,673,989
	Outlays	O	2,121,355	2,339,544	2,560,669	2,668,256
	Outlays for grants to State and local governments	O	(2,118,676)	(2,330,185)	(2,555,669)	(2,663,256)

Department of Agriculture—Continued

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Commodities supplemental food program						
	Appropriation, current	605 BA	68,128	81,928	85,369	85,369
	Outlays	O	74,937	77,088	85,114	85,369
Food donations programs for selected groups						
	Outlays for grants to State and local governments	O	(74,937)	(77,088)	(85,114)	(85,369)
	Appropriation, current	605 BA	243,062	260,138	265,019	265,019
	Outlays	O	245,388	250,164	263,994	266,006
Emergency food assistance program						
	Outlays for grants to State and local governments	O	(245,388)	(250,164)	(263,994)	(266,006)
	Appropriation, current	351 BA	169,395	170,000	147,000	147,000
	Outlays	O	167,193	169,608	155,050	147,000
	Outlays for grants to State and local governments	O	(167,193)	(169,608)	(155,050)	(147,000)
Total Federal funds Food and Nutrition Service						
		BA	24,512,354	27,794,865	29,936,869	31,681,866
		O	23,619,860	27,864,916	29,893,088	31,599,720
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Human Nutrition Information Service						
<i>Federal funds</i>						
General and Special Funds:						
Human nutrition information service	Appropriation, current	352 BA	9,031	9,923	12,654	12,654
	Outlays	O	8,694	9,460	11,853	12,654
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Packers and Stockyards Administration						
<i>Federal funds</i>						
General and Special Funds:						
Packers and Stockyards Administration	Appropriation, current	352 BA	9,562	10,687	11,359	11,359
	Outlays	O	9,736	10,687	11,359	11,359
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Agricultural Cooperative Service						
<i>Federal funds</i>						
General and Special Funds:						
Agricultural cooperative service	Appropriation, current	352 BA	4,714	4,864	5,140	5,140
	Outlays	O	4,893	4,835	5,062	5,062
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Forest Service						
<i>Federal funds</i>						
General and Special Funds:						
National forest system	Appropriation, current	302 BA	1,185,172	1,295,861	1,377,393	1,372,393
	Reappropriation, indefinite	BA	15,243	2,472		
	Spending authority from offsetting collections, indefinite ..	BA	43,054	44,155	46,844	46,844
	Outlays (gross)	O	1,248,229	1,325,867	1,306,841	1,342,104
National forest system (gross)						
		BA	1,243,469	1,342,488	1,424,237	1,419,237
		O	1,248,229	1,325,867	1,306,841	1,342,104
Total, offsetting collections						
		302 BA/O	-43,054	-44,155	-46,844	-46,844
Total National forest system (net)						
		BA	1,200,415	1,298,333	1,377,393	1,372,393
		O	1,205,175	1,281,712	1,259,997	1,295,260
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Construction	Appropriation, current	302 BA	223,560	277,133	286,148	419,148
	Spending authority from offsetting collections, indefinite ..	BA	7,444	12,355	12,757	12,757
	Outlays (gross)	O	212,021	266,179	252,238	382,094
Construction (gross)						
		BA	231,004	289,488	298,905	431,905
		O	212,021	266,179	252,238	382,094
Total, offsetting collections						
		302 BA/O	-7,444	-12,355	-12,757	-12,757
Total Construction (net)						
		BA	223,560	277,133	286,148	419,148
		O	204,577	253,824	239,481	369,337
<hr/>						
Forest research	Appropriation, current	302 BA	150,925	167,629	163,230	163,230
	Spending authority from offsetting collections, indefinite ..	BA	10,845	17,667	17,203	17,203
	Outlays (gross)	O	150,374	181,979	178,701	180,433
	Outlays for grants to State and local governments	O	(439)	(445)	(460)	(460)
Forest research (gross)						
		BA	161,770	185,296	180,433	180,433
		O	150,374	181,979	178,701	180,433

Department of Agriculture—Continued (In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
Total, offsetting collections			302 BA/O	-10,845	-17,667	-17,203
Total Forest research (net)	BA		150,925	167,629	163,230	163,230
	O		139,529	164,312	161,498	163,230
State and private forestry	302 BA		109,648	182,416	215,582	215,582
Appropriation, current	BA		6,817	8,396	9,922	9,922
Spending authority from offsetting collections, indefinite ..	O		99,042	182,272	206,354	225,504
Outlays (gross)	O		(55,815)	(60,000)	(62,000)	(62,000)
Outlays for grants to State and local governments	O					
State and private forestry (gross)	BA		116,465	190,812	225,504	225,504
	O		99,042	182,272	206,354	225,504
Total, offsetting collections			302 BA/O	-6,817	-8,396	-9,922
Total State and private forestry (net)	BA		109,648	182,416	215,582	215,582
	O		92,225	173,876	196,432	215,582
Forest service firefighting	302 BA		789,642	297,937	302,203	302,203
Appropriation, current	BA		4,603	5,133	5,206	5,206
Spending authority from offsetting collections, indefinite ..	O		586,633	302,883	331,345	307,409
Outlays (gross)	O					
Forest service firefighting (gross)	BA		794,245	303,070	307,409	307,409
	O		586,633	302,883	331,345	307,409
Total, offsetting collections			302 BA/O	-4,603	-5,133	-5,206
Total Forest service firefighting (net)	BA		789,642	297,937	302,203	302,203
	O		582,030	297,750	326,139	302,203
Other appropriations	302 BA			497		
Appropriation, current	BA		10			
Spending authority from offsetting collections, indefinite ..	O		5,324	4,817		
Outlays (gross)	O					
Other appropriations (gross)	BA		10	497		
	O		5,324	4,817		
Total, offsetting collections			302 BA/O	-10		
Total Other appropriations (net)	BA			497		
	O		5,314	4,817		
Operation and maintenance of recreation facilities	303 BA				7,500	7,500
Appropriation, current	O				5,625	7,500
Outlays	O					
Range betterment fund	302 BA		4,915	4,554	5,507	5,507
Appropriation, current, indefinite	O		4,114	4,572	5,321	5,507
Outlays	O					
Land acquisition	303 BA		63,433	88,696	123,069	123,069
Appropriation, current	O		63,126	67,966	102,051	123,069
Outlays	O					
Acquisition of lands for national forests, special acts	302 BA		1,054	1,097	1,148	1,148
Appropriation, current	O		553	1,093	1,143	1,148
Outlays	O					
Acquisition of lands to complete land exchanges	302 BA		13	1,099	1,246	1,246
Appropriation, current, indefinite	O		310	1,096	1,230	1,246
Outlays	O					
Operations and maintenance of quarters	302 BA		6,076	5,888	5,940	5,940
Appropriation, permanent, indefinite	O		6,056	5,864	5,940	5,940
Outlays	O					
Resource management, timber receipts	302 BA		-5			
Appropriation, current, indefinite	O		39,586	23,489		
Outlays	O					
Forest Service permanent appropriations	302 BA		266,511	231,870	140,476	140,476
Appropriation, permanent, indefinite	O		211,053	235,015	151,520	140,476
Outlays	O					
Forest Service permanent appropriations	806 BA		365,453	354,985	367,296	359,908
Appropriation, permanent, indefinite	O				2,500	2,500
Outlays	O		368,839	355,652	363,838	361,748
Outlays for grants to State and local governments	O		(368,839)	(355,652)	(363,838)	(361,748)
	O				(2,500)	(2,500)
Total Forest Service permanent appropriations	BA		365,453	354,985	369,796	362,408
	O		368,839	355,652	366,338	364,248
Intragovernmental Funds:						
Working capital fund	302 BA		110,053	120,205	132,005	
Spending authority from offsetting collections, indefinite ..	O		109,063	120,205	132,005	
Outlays (gross)	O					
Working capital fund (gross)	BA		110,053	120,205	132,005	
	O		109,063	120,205	132,005	
Total, offsetting collections			302 BA/O	-110,053	-120,205	-132,005
Total Working capital fund (net)	BA					
	O		-990			

Department of Agriculture—Continued

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
<i>Trust funds</i>						
Reforestation trust fund	Appropriation, permanent, indefinite	302 BA	31,649	30,000	30,000	30,000
	Outlays	O	26,626	30,979	30,000	30,000
Cooperative work trust fund	Appropriation, permanent, indefinite	302 BA	260,137	329,502	361,658	361,658
	Outlays	O	-16,619	327,254	356,104	361,658
Gifts, donations and bequests for forest and rangeland research.	Appropriation, current	302 BA	3	30	97	97
	Spending authority from offsetting collections, indefinite ..	BA	35			
	Outlays (gross)	O	104	289	97	97
Gifts, donations and bequests for forest and rangeland research (gross).		BA	38	30	97	97
		O	104	289	97	97
	Total, offsetting collections	302 BA/O	-35			
Total Gifts, donations and bequests for forest and rangeland research (net).		BA	3	30	97	97
		O	69	289	97	97
Highway Construction: Mount St. Helens National Monument.	Outlays	401 O	2,110	6,507		
Total Federal funds Forest Service		BA	3,181,640	2,912,134	2,999,238	3,119,850
		O	2,921,497	2,871,038	2,822,715	2,994,746
Total Trust funds Forest Service		BA	291,789	359,532	391,755	391,755
		O	12,186	365,029	386,201	391,755
Summary						
Federal funds:						
(As shown in detail above)		BA	56,428,729	65,482,327	63,322,701	61,339,003
		O	47,394,663	56,510,079	56,881,681	57,306,704
Deductions for offsetting receipts:						
Proprietary receipts from the public		302 BA/O	-1,126,974	-1,116,171	-1,098,212	-1,093,706
					' -2,500	' -2,500
		303 BA/O	-8,570		' -7,500	' -7,500
		452 BA/O			-113,267	-194,798
Total Federal funds		BA	55,293,185	64,366,156	62,101,222	60,040,499
		O	46,259,119	55,393,908	55,660,202	56,008,200
Trust funds:						
(As shown in detail above)		BA	399,584	472,713	510,182	505,107
		O	118,616	479,051	505,343	505,844
Deductions for offsetting receipts:						
Proprietary receipts from the public		302 BA/O	-260,137	-329,502	-361,658	-361,658
		352 BA/O	-105,979	-111,502	-113,302	-113,302
Total Trust funds		BA	33,468	31,709	35,222	30,147
		O	-247,500	38,047	30,383	30,884
Total Department of Agriculture		BA	55,326,653	64,397,865	62,136,444	60,070,646
		O	46,011,619	55,431,955	55,690,585	56,039,084

Department of Commerce

(In thousands of dollars)

Account			1990 actual	1991 estimate	1992 estimate	1993 estimate
General Administration						
<i>Federal funds</i>						
General and Special Funds:						
Salaries and expenses	Appropriation, current	376 BA	27,821	29,595	33,207	35,307
	Spending authority from offsetting collections, indefinite ..	BA	39,642	36,852	42,680	42,680
	Outlays (gross)	O	66,939	69,824	77,597	77,848
Salaries and expenses (gross)		BA	67,463	66,447	75,887	77,987
		O	66,939	69,824	77,597	77,848
	Total, offsetting collections	376 BA/O	-39,642	-36,852	-42,680	-42,680
Total Salaries and expenses (net)		BA	27,821	29,595	33,207	35,307
		O	27,297	32,972	34,917	35,168

Allowances (In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
Allowances for:					
<i>Federal funds</i>					
General and Special Funds:					
Government contribution for proposed PHS commissioned corps retirement accrual	Appropriation, current	BA		' 96,700	' 101,200
Contingencies for:	Outlays	O		' 96,700	' 101,200
Relatively uncontrollable programs	Appropriation, current	BA			0
	Outlays	O			0
Other requirements	Appropriation, current	BA			0
	Outlays	O			0
Total Federal funds Allowances for:					101,200
					101,200

Operation Desert Shield

Federal funds

General and Special Funds:					
Operation Desert Shield placeholder	Appropriation, current	BA	' 29,000,000		
	Outlays	O	' 23,200,000	' 4,611,000	' 754,000

Summary

Federal funds:					
(As shown in detail above)		BA	29,000,000	96,700	101,200
		O	23,200,000	4,707,700	855,200
Deductions for offsetting receipts:					
Offsetting Governmental receipts	929 BA/O		-15,000,000		
Total Allowances		BA	14,000,000	96,700	101,200
		O	8,200,000	4,707,700	855,200

Totals (In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
Budget Totals					
Federal funds:					
(As shown in detail above)	BA	1,024,944,906	1,169,107,070	1,185,489,773	1,113,689,726
	O	1,006,678,494	1,158,557,381	1,160,014,439	1,149,797,960
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions	BA/O	-17,898,990	-22,122,874	-22,995,307	-24,581,843
Interfund transactions from off-budget accounts	BA/O	-1,082,152	-400,000		
Proprietary receipts from the public	BA/O	-11,538,384	-13,040,292	-13,745,722	-14,384,757
			' -55,000	' -183,551	' 330,521
Offsetting Governmental receipts	BA/O	-15,000,000			
(Undistributed by agency):					
Proprietary receipts from the public:					
Other interest	908 BA/O	-2,033			-817,591
Rents and royalties on the Outer Continental Shelf	953 BA/O	-3,004,086	-3,729,000	-2,687,000	-3,285,157
Sale of major assets	954 BA/O			' -85,000	
Other undistributed offsetting receipts	959 BA/O			' -1,190,731	' -2,291,580
Total deductions	BA/O	-33,525,645	-54,347,166	-40,887,311	-45,030,407
Federal fund totals	BA	991,419,261	1,114,759,904	1,144,602,462	1,068,659,319
	O	973,152,849	1,104,210,215	1,119,127,128	1,104,767,553
Trust funds:					
(As shown in detail above)	BA	262,496,465	284,394,277	305,781,358	324,464,316
	O	223,639,024	247,680,355	264,791,061	283,064,126
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions	BA/O	-65,221	-813	-813	-813
Intrafund transactions from off-budget accounts	BA/O	-3,049,144	-3,583,000	-3,405,000	-3,616,000
				' 66,000	' 66,000
Proprietary receipts from the public	BA/O	-23,492,891	-23,856,803	-24,889,695	-27,004,009
				' -24,000	' -149,000

Totals—Continued
(In thousands of dollars)

Account		1990 actual	1991 estimate	1992 estimate	1993 estimate
(Undistributed by agency):					
Off-budget under current law:					
Employer share, employee retirement (on-budget) ...	951 BA/O	-3,909,022	-4,971,602	-5,291,184	-5,606,075
	BA/O			✓ -132,000	✓ -132,000
Total deductions	BA/O	-30,516,278	-32,412,218	-33,676,692	-36,441,897
Trust fund totals	BA	231,980,187	251,982,059	272,104,666	288,022,419
	O	193,122,746	215,268,137	231,114,369	246,622,229
Interfund transactions (-):					
Interest received by on-budget trust funds	902 BA/O	-46,416,295	-50,179,372	-53,391,228	-56,726,404
				✓ -84,400	✓ -364,793
Employer share, employee retirement (on-budget) ...	951 BA/O	-24,135,357	-24,565,269	-25,065,975	-25,518,548
				✓ -96,700	✓ -101,200
Applied by agency above	BA/O	-69,085,919	-73,075,884	-77,398,044	-80,872,302
Total interfund transactions	BA/O	-139,637,571	-147,820,525	-156,036,347	-163,583,247
Budget totals Δ	BA	1,083,751,877	1,218,921,438	1,260,670,781	1,193,098,491
	O	1,026,638,024	1,171,657,827	1,194,205,150	1,187,806,535
Off-Budget Totals					
Federal funds:					
(As shown in detail above)	BA	3,082,699	2,721,820	1,803,668	1,812,000
	O	1,625,826	58,865	-1,123,660	1,019,000
Federal fund totals	BA	3,082,699	2,721,820	1,803,668	1,812,000
	O	1,625,826	58,865	-1,123,660	1,019,000
Trust funds:					
(As shown in detail above)	BA	307,921,178	329,847,085	351,109,292	379,863,424
	O	249,705,022	269,364,828	288,631,675	306,478,209
Deductions for offsetting receipts:					
(As shown in detail above):					
Proprietary receipts from the public	BA/O	-127			
Interfund transactions: Applied by agency above	BA/O	-4,707,248	-5,527,488	-5,846,968	-6,276,100
(Undistributed by agency):					
Interfund transactions (-):					
Interest received by off-budget trust funds	903 BA/O	-15,991,240	-20,164,000	-23,733,000	-28,049,000
Employer share, employee retirement (off-budget) ...	952 BA/O	-5,567,027	-5,826,916	-6,231,000	-6,794,000
Subtotal interfund transactions	BA/O	-26,265,515	-31,518,404	-35,810,968	-41,119,100
Total deductions	BA/O	-26,265,642	-31,518,404	-35,810,968	-41,119,100
Trust fund totals	BA	281,655,536	298,328,681	315,298,324	338,744,324
	O	223,439,380	237,846,424	252,820,707	265,359,109
Off-Budget totals Δ	BA	284,738,235	301,050,501	317,101,992	340,556,324
	O	225,065,206	237,905,289	251,697,047	266,378,109
Federal Government totals Δ	BA	1,368,500,112	1,519,971,939	1,577,772,773	1,533,654,815
	O	1,251,703,230	1,409,563,116	1,445,902,197	1,454,184,644

Federal Government Totals
(In thousands of dollars)

	1991		1992		1993	
	BA	Outlays	BA	Outlays	BA	Outlays
Δ Federal Government budget totals are distributed as follows:						
Federal funds:						
Enacted, pending and initial requests:						
Appropriations	1,082,144,778	1,072,748,221	1,099,216,525	1,066,195,306	796,759,474	789,463,564
Multi-year appropriations requests(^υ)					306,931,543	308,094,692
Legislative action required (^ι)			-649,417	-633,465	-657,793	-657,657
Proposed in this budget:						
Supplemental requests:						
Programs:						
Under existing legislation (^λ)	1,950,577	556,546		585,027		303,310
Rescission proposal (^π)	-4,223,027	-831,493		-1,196,118		-275,790
To be proposed separately:						
Under proposed legislation (^ρ)	62,956,562	62,942,972	88,629,633	89,232,329	12,367,302	53,033,641
Allowances	29,000,000	23,200,000	96,700	4,707,700	101,200	855,200
Deductions for offsetting receipts	-54,292,166	-54,292,166	-39,428,029	-39,428,029	-43,069,348	-43,069,348
Under proposed legislation (^ρ)	-55,000	-55,000	-1,459,282	-1,459,282	-1,961,059	-1,961,059
Total Federal funds	1,117,481,724	1,104,269,080	1,146,406,130	1,118,003,468	1,070,471,319	1,105,786,553
Trust funds:						
Enacted, pending and initial requests:						
Appropriations	614,252,568	516,945,669	659,709,911	556,226,737	708,114,075	593,375,456
Multi-year appropriations requests(^υ)					209,186	207,811
Legislative action required (^ι)			-172,036	-172,036	-180,784	-180,784
Proposed in this budget:						
Supplemental requests:						
Programs:						
Under existing legislation (^λ)		99,514		-121,986		-74,115
To be proposed separately:						
Under proposed legislation (^ρ)	-11,206		-2,647,225	-2,509,979	-3,814,737	-3,786,033
Deductions for offsetting receipts	-63,930,622	-63,930,622	-69,397,660	-69,397,660	-77,345,997	-77,345,997
Under proposed legislation (^ρ)			-90,000	-90,000	-215,000	-215,000
Total Trust funds	550,310,740	453,114,561	587,402,990	483,935,076	626,766,743	511,981,338
Interfund transactions (-)	-147,820,525	-147,820,525	-156,036,347	-156,036,347	-163,583,247	-163,583,247
Federal Government totals	1,519,971,939	1,409,563,116	1,577,772,773	1,445,902,197	1,533,654,815	1,454,184,644

^λ Supplemental under existing legislation.

^π Rescission proposal.

^ρ Proposed for later transmittal under existing legislation.

^ρ Proposed for later transmittal under proposed legislation.

^λ Additional authorizing legislation required.

^ι Legislative action required.

^υ Second year of two year budget.

TOTAL AGENCY OUTLAYS GROSS OF OFFSETTING COLLECTIONS FROM THE PUBLIC

(In billions of dollars)

Department or other unit	1991				1992			
	Net Outlays	Non-Federal Sources ¹	Non-Federal Receipts ²	Gross Outlays	Net Outlays	Non-Federal Sources ¹	Non-Federal Receipts ²	Gross Outlays
Legislative Branch	2.5	0.1	.....	2.7	3.0	0.1	.....	3.1
The Judiciary	2.1	0.1	—	2.1	2.3	.....	—	2.4
Executive Office of the President	0.3	*	—	0.3	0.3	*	—	0.3
Funds Appropriated to the President	11.3	1.3	11.6	24.1	12.0	0.4	11.5	24.0
Agriculture	55.4	20.7	1.6	77.6	55.7	20.1	1.7	77.5
Commerce	2.8	0.4	0.2	3.3	2.8	0.5	0.2	3.5
Defense—Military	287.5	8.1	0.8	296.4	283.0	9.3	0.7	293.1
Defense—Civilian	26.4	.....	0.2	26.6	28.2	.....	0.3	28.5
Education	24.8	1.0	0.1	25.9	27.5	1.1	0.1	28.7
Energy	13.5	7.3	2.1	22.9	14.9	8.0	2.2	25.1
Health and Human Services except Social Security	222.4	3.5	11.8	237.8	242.5	5.0	13.0	260.5
Health and Human Services, Social Security	263.8	*	—	263.8	282.8	*	—	282.8
Housing and Urban Development	23.5	9.0	—	32.5	24.3	8.8	0.3	33.4
Interior	6.4	0.3	2.1	8.8	6.5	0.3	2.1	8.9
Justice	8.7	0.1	0.4	9.2	10.0	0.1	0.4	10.6
Labor	34.5	1.1	.....	35.6	34.8	1.3	0.1	36.2
State	4.3	.....	*	4.3	4.5	*	*	4.5
Transportation	30.8	0.3	0.3	31.3	31.9	0.3	0.3	32.4
Treasury	277.0	2.7	3.9	283.7	298.6	2.8	3.6	305.0
Veterans Affairs	31.3	3.9	1.1	36.3	32.8	2.4	1.2	36.4
Environmental Protection Agency	5.8	.....	0.1	5.9	5.9	.....	0.2	6.1
General Services Administration	0.8	0.2	0.2	1.1	0.7	0.2	0.2	1.1
NASA	13.5	0.1	—	13.5	14.7	0.2	—	14.9
Office of Personnel Management	35.2	4.4	—	39.6	37.0	4.9	—	41.9
Small Business Administration	0.5	1.3	—	1.9	0.3	1.2	—	1.5
Export-Import Bank of the United States	0.5	1.9	—	2.5	0.6	1.8	—	2.4
Federal Deposit Insurance Corporation	27.0	19.3	—	46.3	12.1	25.3	—	37.4
Federal Emergency Management Agency	1.4	0.8	—	2.1	0.9	0.8	.....	1.7
National Science Foundation	2.1	—	—	2.1	2.4	—	—	2.4
Postal Service	0.6	43.1	—	43.7	-0.9	46.1	—	45.2
Railroad Retirement Board	4.3	—	—	4.3	4.9	—	—	4.9
Resolution Trust Corporation	84.6	37.7	—	122.3	76.1	42.5	—	118.6
Tennessee Valley Authority	0.1	5.9	—	6.0	0.8	5.7	—	6.6
United States Information Agency	1.0	—	*	1.0	1.1	—	*	1.1
Other Independent Agencies	4.1	1.2	0.5	5.9	4.2	1.3	0.7	6.2
Allowances	8.2	—	15.0	23.2	4.7	—	—	4.7
Undistributed offsetting receipts:								
Interest paid to trust funds	-70.3	—	—	-70.3	-77.2	—	—	-77.2
Employer share, employee retirement	-35.4	—	—	-35.4	-36.8	—	—	-36.8
Other	-3.7	—	3.7	—	-4.0	—	4.0	—
Total	1,409.6	175.8	55.7	1,641.0	1,445.9	190.7	42.8	1,679.4

^{*} \$50 million or less.¹ Offsetting collections from the public that are credited to expenditure (appropriation or fund) accounts.² Offsetting receipts from the public that are deposited in receipt accounts.

XII.C. FEDERAL EMPLOYMENT

This chapter discusses civilian employment in the Executive Branch and the employment ceilings used to control unnecessary growth in the number of personnel. It also deals with personnel compensation and benefits and compares the Federal workforce with other government employment, as well as with United States population data.

FULL-TIME EQUIVALENT OF TOTAL FEDERAL CIVILIAN EMPLOYMENT IN THE EXECUTIVE BRANCH

Civilian employment in the executive branch is controlled on a full-time equivalent (FTE) or workyear basis. Postal Service and Department of Defense employment, and some Veterans Affairs employees, have

been exempted by law from full-time equivalent controls.

Table C-1 is a tabulation of full-time equivalent employment levels for the major agencies of the executive branch. The estimates for 1991, 1992, and 1993 constitute upper limits on agency FTE employment for agencies subject to FTE controls.

SIGNIFICANT CHANGES IN FULL-TIME EQUIVALENT EMPLOYMENT

Civilian agency FTE employment is expected to decrease by nearly 22,800 during 1991, and then to increase by about 23,100 during 1992. Most of the 1991 activity will take place in the Department of Commerce, which will be phasing out temporary employees at the

Table C-1. FULL TIME EQUIVALENT OF FEDERAL CIVILIAN EMPLOYMENT¹

Agency	Fiscal Year				
	1990 actual ²	1991 estimate	1992 estimate	1993 estimate	Difference 1991-92
Agriculture	110,755	109,762	111,402	111,402	1,640
Commerce	87,756	34,858	35,440	36,872	582
Defense—civil functions	28,259	28,007	27,944	27,757	-63
Education	4,596	4,735	4,927	4,934	192
Energy	16,815	17,965	18,330	18,330	365
Health and Human Services	117,817	121,725	125,103	125,103	3,378
Housing and Urban Development	13,264	13,998	14,250	14,250	252
Interior	71,233	73,910	74,491	74,491	581
Justice	79,082	88,843	96,236	100,110	7,393
Labor	18,050	18,352	18,628	18,650	276
State	25,633	26,164	26,458	26,533	294
Transportation	64,863	67,740	70,609	71,426	2,869
Treasury	155,931	155,643	156,889	158,330	1,246
Veterans Affairs	214,040	216,944	218,138	217,023	1,194
Environmental Protection Agency	15,155	16,781	17,621	17,621	840
National Aeronautics and Space Administration	23,829	24,197	25,032	25,529	835
Other:					
Agency For International Development	4,526	4,580	4,562	4,512	-18
General Services Administration	19,447	19,717	19,989	19,989	272
Nuclear Regulatory Commission	3,188	3,240	3,335	3,335	95
Office of Personnel Management	5,702	6,088	6,202	6,202	114
Panama Canal Commission	8,293	8,603	8,603	8,603	.....
Small Business Administration	5,316	4,009	4,223	4,223	214
Tennessee Valley Authority	23,716	25,000	25,000	25,000	.....
United States Information Agency	8,598	8,625	8,618	8,641	-7
Miscellaneous	43,506	47,048	47,615	47,590	567
Civilian agency employment	1,169,370	1,146,534	1,169,645	1,176,456	23,111
Defense—military functions ³	1,021,163	984,297	942,184	904,881	-42,113
Subtotal	2,190,533	2,130,831	2,111,829	2,081,337	-19,002
Postal Service Employment ⁴	789,166	782,131	775,321	775,321	-6,810
Total, Executive Branch	2,979,699	2,912,962	2,887,150	2,856,658	-25,812

¹Excludes developmental positions under the Worker-Trainee Opportunity Program; participants in the Cooperative Education Program; disadvantaged and part-time workers under such Office of Personnel Management programs as Summer Aids, stay-in-school, and junior fellowship; and certain statutory exemptions.

²Data are estimated for portions of Defense-Civil Functions as well as for the Federal Reserve System, Board of Governors and the International Trade Commission.

³By law (10 U.S.C., Chapter 4, section 140b), the Department of Defense is exempt from full-time equivalent employment controls. Data shown are estimated.

⁴Includes the Postal Rate Commission.

Bureau of the Census that were hired to conduct the 1990 decennial Census of Population and Housing. During 1991, significant increases will occur in the Departments of Agriculture, Health and Human Services, Justice, Transportation, Treasury and Veterans Affairs. Civilian employment in the Department of Defense will decrease by about 42,100 and Postal Service employment will decrease by about 6,800 from 1991 to 1992.

END-OF-YEAR EMPLOYMENT LEVELS

Table C-2 shows Governmentwide Federal civilian employment as of the end of fiscal years 1988, 1989, and 1990. Postal Service employment (including the Postal Rate Commission) is also shown, together with data for the legislative and judicial branches and for active duty military personnel.

Table C-2. TOTAL FEDERAL EMPLOYMENT END-OF-YEAR

Description	Actual, as of September 30		
	1988	1989	1990
Executive branch civilian employment (less Postal Service):			
Full-time permanent	1,900,842	1,921,145	1,920,637
Other than full-time permanent	298,014	286,487	292,834
Subtotal	2,198,856	2,207,632	2,213,471
Postal Service:			
Full-time permanent	650,058	661,688	651,526
Other than full-time permanent	181,956	164,677	165,422
Subtotal	832,014	826,365	816,948
Special Categories ¹	22,904	30,123	36,748
Subtotal, executive branch civilian employment	3,053,774	3,064,120	3,067,167
Military personnel on active duty: ²			
Department of Defense	2,138,213	2,130,229	2,069,357
Department of Transportation (Coast Guard)	37,723	37,592	37,087
Subtotal, military personnel	2,175,936	2,167,821	2,106,444
Total, executive branch employment	5,229,710	5,231,941	5,173,611
Legislative and judicial personnel: ³			
Full-time permanent	35,552	35,855	37,587
Other than full-time permanent	23,497	23,750	23,513
Subtotal, legislative and judicial branches	59,049	59,605	61,100
Grand total	5,288,759	5,291,546	5,234,711
ADDENDUM			
Executive branch employment (less Postal Service):			
DOD-Military functions (total employment) ..	1,010,194	1,037,626	997,197
Non-DOD (total employment)	1,188,662	1,170,006	1,216,274
Total	2,198,856	2,207,632	2,213,471

¹ Developmental positions under the Worker-Trainee Opportunity Program; participants in the Cooperative Education Program; disadvantaged summer and part-time workers under such Office of Personnel Management programs as Summer Aids, stay-in-school, and junior fellowship; and certain statutory exemptions.

² Excludes reserve components.

³ Excludes members and officers of Congress.

Full-time permanent employees accounted for nearly 86.8 percent of executive branch employment (excluding

the Postal Service) at the end of fiscal year 1990; a ratio that has not varied by more than two percent over the past decade. The remainder were part-time employees, intermittent employees (those employed on an irregular basis) and full-time temporary employees (generally, in positions occupied for less than one year).

PERSONNEL COMPENSATION AND BENEFITS

Direct compensation of the current Federal work force includes base pay, merit pay, interim geographic adjustments, recruitment and relocation bonuses, retention allowances, cash incentive and performance awards, meritorious and distinguished executive awards, premium pay for overtime, Sunday and holiday pay, differentials for night work and overseas duty, and flight and other hazardous duty pay. In addition, it includes uniform allowances (when paid in cash), cost-of-living and overseas quarters allowances.

Table C-3 COMPENSATION AND BENEFITS FOR CURRENT PERSONNEL

(Obligations in millions of dollars)

Description	1990 Actual	1991 est.	1992 est.
Civilian personnel costs:			
Executive branch (excluding Postal Service):			
Direct compensation	69,950	75,801	79,274
Personnel benefits ^{1, 2}	19,610	21,577	23,542
DOD-Military functions, civilian personnel:			
Direct compensation	(-31,232)	(-33,773)	(-34,217)
Personnel benefits	(-5,985)	(-6,620)	(-6,762)
Subtotal	89,560	97,378	102,816
Postal Service:			
Direct compensation	26,198	26,972	27,671
Personnel benefits	6,913	10,573	9,121
Subtotal	33,111	37,545	36,792
Legislative and judiciary: ³			
Direct compensation	1,445	1,703	1,935
Personnel benefits	266	320	385
Subtotal	1,711	2,023	2,320
Total, civilian personnel costs ³	124,380	136,944	141,927
Military personnel costs: ⁴			
Direct compensation	52,640	53,659	53,563
Personnel benefits	22,979	23,272	23,253
Total, military personnel costs ⁴	75,619	76,931	76,816
Grand total, personnel costs	200,001	213,877	218,744
ADDENDUM			
Retired pay for former personnel:			
Civilian personnel	31,288	33,794	35,148
Military personnel	22,062	23,505	25,259
Total	53,350	57,300	60,406

¹ In addition to the employing agencies contributions to the costs of life and health insurance retirement and Medicare Hospital Insurance, this amount includes transfers from general revenues to amortize the effects of general pay increases on Federal retirement systems, for employees in the legislative and judicial branches as well as employees (nonPostal) in the executive branch. The transfers amounted to \$5,211 million in 1990 and are estimated to be \$5,687 million in 1991 and \$6,078 million in 1992.

² Includes allowance of \$97 million in 1992 for Government contributions for proposed PHS commissioned corps retirement accrual.

³ Excludes members and officers of Congress.

⁴ Excludes reserve components.

In the case of military personnel, compensation includes basic pay, special and incentive pay (including enlistment and reenlistment bonuses), and allowances for clothing, housing, and subsistence.

Related compensation in the form of personnel benefits for current personnel consists primarily of the Government's share (as employer) of health insurance, life insurance, old-age survivors' disability and health insurance, and payments to the Department of Defense's DOD Military Retirement Fund and the Civil Service Retirement and Disability Fund to finance future retirement benefits.

GOVERNMENT EMPLOYMENT AND POPULATION COMPARISONS

As illustrated in table C-4, the Federal share of total government employment has declined significantly over the last three decades, from 28.1 percent in 1960 to 16.7 percent in 1990. Employment for all government has risen steadily over the period due to increases in State and local government. Only in 1981-82 were there decreases in State and local government.

The ratio of Federal civilian employment to the total U.S. population was 12.2 per thousand in 1990, down from a high of 14.7 in 1968 and 1969.

Table C-4. GOVERNMENT EMPLOYMENT AND POPULATION, 1960-90

Fiscal year	Government employment				Population	
	Federal executive branch ¹ (thousands)	State and local governments (thousands)	All governmental units (thousands)	Federal as percent of all governmental units	Total United States (thousands)	Federal employment per 1,000 population
1960 ²	2,371	6,073	8,444	28.1	180,671	13.1
1961 ²	2,407	6,295	8,702	27.7	183,691	13.1
1962	2,485	6,533	9,018	27.6	186,538	13.3
1963 ³	2,490	6,834	9,324	26.7	189,242	13.2
1964 ³	2,469	7,236	9,705	25.4	191,889	12.9
1965	2,496	7,683	10,179	24.5	194,303	12.8
1966	2,664	8,259	10,923	24.4	196,560	13.6
1967	2,877	8,730	11,607	24.8	198,712	14.5
1968	2,951	9,141	12,092	24.4	200,706	14.7
1969 ⁴	2,980	9,496	12,476	23.9	202,677	14.7
1970 ²	2,944	9,869	12,813	23.0	205,052	14.4
1971 ²	2,883	10,372	13,255	21.8	207,661	13.9
1972	2,823	10,896	13,719	20.6	209,896	13.4
1973	2,775	11,286	14,061	19.7	211,909	13.1
1974	2,847	11,713	14,560	19.6	213,854	13.3
1975	2,848	12,114	14,962	19.0	215,973	13.2
1976	2,832	12,282	15,114	18.7	218,035	13.0
1977 ⁵	2,789	12,704	15,493	18.0	220,904	12.6
1978	2,820	13,050	15,870	17.8	223,278	12.6
1979	2,823	13,359	16,182	17.4	225,779	12.5
1980 ²	2,821	13,542	16,363	17.2	228,468	12.3
1981 ²	2,806	13,274	16,080	17.5	230,848	12.2
1982	2,768	13,207	15,975	17.3	233,184	11.9
1983	2,819	13,220	16,039	17.6	⁶ 235,439	12.0
1984	2,854	13,504	16,358	17.4	⁶ 237,663	12.0
1985	2,964	13,827	16,791	17.7	⁶ 239,951	12.4
1986	2,967	14,157	17,124	17.3	⁶ 242,295	12.2
1987	3,030	14,402	17,432	17.4	⁶ 244,627	12.4
1988	3,054	14,766	17,820	17.1	⁶ 247,039	12.4
1989	3,064	15,144	18,208	16.8	⁶ 249,493	12.3
1990 ²	3,067	15,337	18,404	16.7	⁶ 252,145	12.2

¹Covers total end-of-year civilian employment of full-time permanent, temporary, part-time, and intermittent employees in the executive branch, including the Postal Service, and, beginning in 1970, includes various disadvantaged youth and worker-trainee programs.

²Includes temporary employees for the decennial census.

³Excludes 7,411 project employees in 1963 and 406 project employees in 1964 for the public works acceleration program.

⁴On Jan. 1, 1969, 42,000 civilian technicians of the Army and Air Force National Guard converted by law from State to Federal employment status. They are included in the Federal employment figures in this table starting with 1969.

⁵Data for 1956 through 1976 are as of June 30; for 1977 through 1989, as of Sept. 30.

⁶U.S. population data for 1984-1990 are the latest available from the Census Bureau.

EXPLANATION OF ESTIMATES

This chapter contains various tables and schedules in support of the budget. It includes explanations of the work to be performed and the money needed. It includes the language proposed for enactment by Congress on each item for which congressional action in an appropriations bill is required. It also contains the language proposed for the general provisions of appropriations acts that apply to entire agencies or groups of agencies.

ARRANGEMENT

The sections in this chapter reflect the branches of Government, and the cabinet departments, selected independent agencies, and other activities of the executive branch. The smaller agencies in the executive branch are grouped alphabetically in one section—"Other independent agencies."

Each section is organized by major subordinate organizations within the agency (usually bureaus) or by major program area. For each bureau or major program area, *Federal funds*, covering the funds that are not set aside in "trust," precede *trust funds*, covering moneys that are held by the Government in accounts established by law or by trust agreement for specific purposes and designated by law as being

trust funds. Within each fund group, accounts with new budget authority in 1992 generally will precede those without such an entry. By law, the Old-Age and Survivors Insurance and Disability Insurance trust funds are outside the budget totals. These accounts are presented in a separate section, Health and Human Services, Social Security. Also, by law the Postal Service Fund is outside the budget totals. A presentation for the Fund is included in the "Other independent agencies" section.

The general provisions that are Government-wide in scope (identified "Departments, Agencies, and Corporations"), normally contained in the Treasury, Postal Service, and General Government Appropriations Act appear after this introductory section. The proposed language for general provisions of appropriations acts that are only applicable to the agency in each section appear at the end of that section. In some instances general provisions in an appropriations act may apply to two or more agencies. The first column of the following table lists the most recently enacted appropriations and the major agencies that are included in each act. The second column provides the location of the general provisions that apply to the agencies listed in the first column.

	<i>Appropriation Act</i>	<i>Section in which general provisions appear</i>
1.	Legislative Branch Appropriations Act, 1991 (Public Law 101-520).....	Legislative Branch.
2.	Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991 (Public Law 101-513). Department of Defense Department of State Agency for International Development Department of Agriculture	Funds Appropriated to the President.
3.	Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991 (Public Law 101-506). Department of Agriculture Department of Health and Human Services	Department of Agriculture.
4.	Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 1991 (Public Law 101-515). Department of Commerce Department of Justice Department of State The Judiciary Department of Transportation Small Business Administration	Department of Commerce.
5.	Department of Defense Appropriations Act, 1991 (Public Law 101-511).....	Department of Defense Military.
6.	Military Construction Appropriations Act, 1991 (Public Law 101-519).....	Department of Defense.
7.	Energy and Water Development Appropriations Act, 1991 (Public Law 101-514) Department of Energy Corps of Engineers Department of Interior	Department of Energy.
8.	Departments of Veterans Affairs and Housing and Urban Development, Independent Agencies Appropriations Act, 1991 (Public Law 101-507). Housing and Urban Development NASA Veterans Affairs Environmental Protection Agency General Services Administration	Department of Veterans Affairs.
9.	Department of the Interior and Related Agencies Appropriations Act, 1991 (Public Law 101-512). Department of Interior Department of Agriculture Department of Energy Department of Education Department of Health and Human Services	Department of the Interior.
10.	Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 1991 (Public Law 101-517). Department of Labor	Department of Labor.

	<i>Appropriation Act</i>	<i>Section in which general provisions appear</i>
	Department of Health and Human Services Department of Education	
11.	Department of Transportation and Related Agencies Appropriations Act, 1991 (Public Law 101-516).	Department of Transportation.
12.	Treasury, Postal Service and General Government Appropriations Act, 1991 (Public Law 101-509). All departments, agencies, and corporations	Department of Treasury. Following this section.

FORM OF DETAILED MATERIAL

APPROPRIATIONS LANGUAGE

The language proposed for inclusion in the 1992 appropriations acts is printed following the account title. Language for 1991 appropriations, printed in roman type, is used as a base. Brackets enclose material that is proposed for deletion; italic type indicates proposed new language. At the end of the final language paragraph, and printed in italic within parentheses, are citations to any relevant authorizing legislation and to the specific appropriations act from which the basic text of the 1991 language is taken. Where appropriate, a note follows the language indicating that the budget authority proposed is for continuing activities for which additional appropriations authorization is or has been proposed. An illustration of proposed appropriations language for 1992 follows:

OPERATING EXPENSES

For necessary expenses of the Office of Climate Information, **[\$30,290,000]** *\$28,870,000* of which **[\$150,000]** *\$400,000* shall remain available until expended. (34 U.S.C. 218 *et seq.*; Department of Government Appropriation Act, 1990.)

The language proposed for general provisions is presented in the same fashion, except that the previously enacted language is not shown where whole sections or subsections of language are proposed for deletion.

BASIS FOR SCHEDULES

The 1990 column of this budget generally presents the actual transactions and balances for that year, as recorded in agency accounts.

For 1991, the regular schedules include enacted appropriations. In addition, indefinite appropriations are included on the basis of amounts likely to be required.

The 1992 column of the regular schedules includes proposed appropriations for all programs under existing legislation, including those that require extension or renewal of expiring laws.

Amounts for proposed new legislation are shown generally in separate schedules, following the regular schedules or in budget sequence in the respective bureau. These schedules are headed "Proposed for later transmittal under proposed legislation." Appropriations language is included with the regular schedules, but not with the separate schedules for proposed legislation. Necessary appropriations language will be transmitted later upon enactment of the proposed legislation. In some cases, when the amount requested in the budget is less than the amount required for the program level mandated in existing authorizing legislation (as in the case of certain entitlement programs), the reduced amount is reflected in the proposed appropriations language and the regular schedules. The proposed change in the authorizing legislation may be included in the appropriations language transmitted with the budget or in proposed legislation, to be transmitted separately. In these cases, the words, "Legislative Action Required" appear at the end of the language.

PROGRAM AND FINANCING SCHEDULE

This schedule consists of several parts.

In the "Program by activities" section, obligations generally are shown for specific activities or projects. The activity structure is developed individually for each appropriation or fund account to provide a meaningful presentation of information for the program being financed. That structure is tailored to the individual account and is not uniform across the Government. When the amounts of obligations that are financed from collections credited to an account (reimbursements and repayments) are significant, "Reimbursable program" obligations are shown separately from "Direct program" obligations. When the amounts are significant, "Capital investments" are shown separately from "Operating expenses." The last entry "Total obligations," indicates the minimum amount of budgetary resources that must be available to the appropriation or fund account in that year.

The "Financing" section shows the budgetary resources available or estimated to be available to finance the total obligations. First are unobligated balances of budgetary resources (that have not expired) brought forward from the end of the prior year. Next, those amounts that were available for obligation during the year and were not used, but continue to be available, are shown as an unobligated balance available, end of year. That balance is carried forward and usually obligated in a subsequent year. Other adjusting entries may be included. The residual is the amount of new budget authority required to finance the program. Where more than one kind of budget authority is provided, that information is shown. In some cases, provisions of law other than the appropriations language for the account increase or reduce the budget authority provided. In such cases, the public law number is usually indicated in the stub entry. For example, P.L. 99-177 refers to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, also known as the Gramm-Rudman-Hollings Act. In some cases, the availability of budgetary resources may be restrained by legally binding limitations on obligations. Such limitations are usually included in appropriations language.

The "Relation of obligations to outlays" section shows the difference between obligations, which may not be liquidated in the same year in which they are incurred, and outlays. The amount of obligations that were incurred in previous years but not liquidated, are entered as an obligated balance, start of year. Similarly, an end of year obligated balance is entered. Certain adjusting entries may be included. The residual is the amount of outlays resulting from the liquidation of obligations incurred in that year and previous years.

The "Adjustments to budget authority and outlays" section shows deductions for offsetting collections for those accounts that are credited with such collections. The amounts are listed by source—Federal funds, trust funds, non-Federal sources, or off-budget Federal accounts. The total amount of collections is deducted from gross budget authority and from gross outlays to derive net budget authority and outlays. For accounts with limitations on the authority to spend offsetting collections, the balance of any amount of that is unavailable for obligation is shown at the bottom of the schedule.

Program and Financing (in thousands of dollars)

Identification code	17-0643-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Information services.....	22,866	22,700	21,500
00.02	Meteorological research.....	4,780	4,900	4,900
00.03	Longitudinal weather studies.....	2,500	2,490	2,120
00.04	Construction.....		150	400
00.91	Total direct program.....	30,146	30,240	28,920
01.01	Reimbursable program.....	250	350	380
10.00	Total obligations.....	30,396	30,590	29,300
Financing:				
21.40	Unobligated balance available, start of year.....			- 50
24.40	Unobligated balance available, end of year.....		50	
25.00	Unobligated balance lapsing.....	45		
39.00	Budget authority (gross).....	30,441	30,640	29,250
Current:				
40.00	Appropriations.....	30,191	30,290	28,870
Permanent:				
68.00	Spending authority from offsetting collections.....	250	350	380
Relation of obligations to outlays:				
71.00	Total obligations.....	30,396	30,590	29,300
72.40	Obligated balance, start of year.....	1,364	1,120	1,246
74.40	Obligated balance, end of year.....	- 1,120	- 1,246	- 1,275
87.00	Outlays (gross).....	30,640	30,364	29,271
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	- 250	- 350	- 380
88.90	Total, offsetting collections.....	- 250	- 350	- 380
89.00	Budget authority (net).....	30,191	30,290	28,870
90.00	Outlays (net).....	30,390	30,114	28,891

A schedule entitled "Summary of Budget Authority and Outlays" is shown immediately following the program and financing schedule and any associated notes for each account that includes separate program and financing schedules for program supplemental requests, requests for later transmittal under proposed or existing legislation, or rescission proposals.

NARRATIVE STATEMENT OF PROGRAM AND PERFORMANCE

Narrative statements present briefly the objectives of the program and the work to be financed primarily for 1991. Measures of expected performance may be included, and the relationship to the financial estimates is described.

SCHEDULE OF OBJECT CLASSIFICATION AND PERSONNEL SUMMARY

There is shown for each account a schedule of obligations, according to the following uniform list of object classifications:

10 PERSONAL SERVICES AND BENEFITS	24 Printing and reproduction
11 Personnel compensation	25 Other services
12 Personnel benefits	26 Supplies and materials
13 Benefits for former personnel	30 ACQUISITION OF CAPITAL ASSETS
20 CONTRACTUAL SERVICES AND SUPPLIES	31 Equipment
21 Travel and transportation of persons	32 Lands and structures
22 Transportation of things	33 Investments and loans
23.1 Rental payment to GSA	40 GRANTS AND FIXED CHARGES
23.2 Rental payments to others	41 Grants, subsidies, and contributions
23.3 Communications, utilities, and miscellaneous charges	42 Insurance claims and indemnities
	43 Interest and dividends
	44 Refunds

These object classes reflect the nature of the things or services purchased, regardless of the purpose of the program for which they are used.

Several of the object classes are divided into subclasses—personnel compensation, for example, is shown separately for full-time permanent employees, for other than full-time employees, and for certain other payments.

Except for revolving funds, reimbursable obligations are aggregated in a single line and not identified by object class. Data, classified by object, are illustrated in the following schedule:

Object Classification (in thousands of dollars)

Identification code	17-0643-0-1-452	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	19,653	19,540	19,200
11.3	Other than full-time permanent.....	792	800	570
11.5	Other personnel compensation.....	231	169	190
11.9	Total personnel compensation.....	20,676	20,509	19,960
12.1	Civilian personnel benefits.....	1,940	1,899	1,887
21.0	Travel and transportation of persons.....	91	85	80
22.0	Transportation of things.....	17	18	17
23.1	Rental payments to GSA.....	1,680	1,752	1,790
23.3	Communications, utilities, and miscellaneous charges.....	1,759	1,580	1,675
24.0	Printing and reproduction.....	1,390	1,429	1,470
25.0	Other services.....	1,774	1,838	559
26.0	Supplies and materials.....	429	480	497
31.0	Equipment.....	390	500	585
32.0	Land and structures.....		150	400
99.0	Subtotal, direct obligations.....	30,146	30,240	28,920
99.0	Reimbursable obligations.....	250	350	380
99.9	Total obligations.....	30,396	30,590	29,300

When obligations for personnel compensation are shown in the object classification schedule, a personnel summary generally will follow the object classification schedule, as illustrated below:

Personnel Summary

Direct:			
Total number of full-time permanent positions.....	813	785	741
Total compensable workyears:			
Full-time equivalent employment.....	774	748	706
Full-time equivalent of overtime and holiday hours.....	23	17	19
Reimbursable:			
Total number of full-time permanent positions.....	9	13	14
Total compensable workyears: Full-time equivalent employment.....	8	12	13

Control of Federal civilian employment generally is on a full-time equivalent (FTE) or workyear basis for the executive branch.

BUSINESS-TYPE BUDGET STATEMENTS

Business-type budget statements are presented for activities specifically required by the Government Corporation Control Act or similar legislation and generally for other revolving and trust revolving funds conducting business with the public. They are occasionally presented for funds conducting business within the Government.

Statement of Revenue and Expense

For many revolving funds there is a statement of revenue and expense that shows the resulting net income or loss for the year. This statement usually includes accrued revenue (e.g., revenue earned) and accrued expenditures (e.g., including costs incurred but not yet paid), whether funded or unfunded.

Revenue and Expense (in thousands of dollars)

Identification code	16-4023-0-3-754	1990 actual	1991 est.	1992 est.
Operating income:				
0111	Revenue	23,625	27,950	34,980
0112	Expense	-2,830	-3,700	-4,000
Total net income for the year		20,795	24,250	30,980

Statement of Financial Condition

The statement of financial condition shows assets, liabilities, and equity for the fund at the close of each fiscal year. In addition to this information, which is similar to commercial balance sheet data, budget needs also require additional information, shown in the equity section. A disclosure is made of obligations incurred that have not yet accrued into liabilities (undelivered orders) and of budgetary resources for which no funding has been received (unfinanced budgetary resources). Unfinanced budgetary resources include orders from Federal customers that have not been filled (unfilled orders), and unfinanced budget authority in the form of authority to borrow for which borrowing has not taken place, and contract authority for which liquidating cash has not been received. Orders received from the public must be accompanied by advance payment. The amounts in the 1990 column are unaudited and subject to change at the end of June 1991.

Financial Condition (in thousands of dollars)

Identification code	16-4023-0-3-754	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
1000	Fund balance with Treasury	4,250	3,650	4,975	2,725
1100	Accounts receivable: Federal agencies	2,000	2,300	2,200	2,200
1210	Advance and Prepayments: Public	500	600	300	300
1320	Inventories: Stockpiled materials	2,545	2,425	2,695	2,468
1420	Investments: Agency securities, par	3,600	2,500	4,700	4,350
1510	Loans receivable: Public	33,250	45,225	37,750	42,470
1670	Property, plant, and equipment: Land	95,372	100,127	98,910	107,700
1730	Other assets: Seized monetary assets (cash)	195	221	168	189
1999	Total assets	141,712	157,048	151,698	162,402
Liabilities:					
2000	Accounts payable: Federal agencies	2,800	4,700	3,200	4,090
2110	Interest payable: Public	145	300	600	467
2299	Accrued payroll and benefits	115	120	188	200
2615	Debt issued under borrowing authority: Intra-governmental debt: debt to Treasury	32,600	40,000	33,500	42,500
2999	Total liabilities	35,660	45,120	37,488	47,167
Equity:					
3199	Appropriated fund equity: Unexpended financed budget authority: Invested capital	7,850	6,150	9,675	7,075
3200	Revolving fund equity: Appropriated capital	98,762	107,998	106,023	110,327
3999	Total equity	106,052	111,928	114,210	115,235

FEDERAL CREDIT SCHEDULES

Federal credit programs provide benefits to the public in the form of direct loans and loan guarantees. The Federal Credit Reform Act of 1990 made significant changes in the methods of budgeting and accounting for Federal credit programs. Beginning in 1992, the estimated subsidy costs arising from the direct and guaranteed loans of a program must be calculated on a net present value basis. For most programs, direct loan obligations and loan guarantee commitments cannot be made unless appropriations for the subsidy cost have been provided in advance in annual appropriations acts. In addition, the budget proposes annual limitations on the amount of obligations for direct loans and commitments for guaranteed loans in appropriations language.

Subsidy appropriations are recorded as budget authority in credit program accounts. In addition, the administrative expenses associated with a credit program are financed in the program account. All cash flows arising from direct loan obligations and loan guarantee commitments are recorded in separate financing accounts. The transactions of the financing accounts are not included in the budget totals. The program accounts made subsidy payments, recorded as on-budget outlays, to the financing accounts at the time of the disbursement of the direct or guaranteed loans.

The transactions associated with direct loan obligations and loan guarantee commitments made prior to 1992 continue to be accounted for on a cash flow basis and are recorded in liquidating accounts. In most cases, the liquidating account is the account that was used for the program prior to the enactment of the 1990 requirements.

Program and Financing schedules (described above) are shown for program, financing, and liquidating accounts. In addition, a Summary of Loan Levels, Subsidy Budget Authority, and Outlays by Program schedule is shown for program accounts. Status of Direct Loans and Status of Guaranteed Loans schedules (as applicable) are shown for liquidating accounts and financing accounts. Examples of these schedules are shown below. Federal credit programs are discussed in depth in Chapter VII.A.

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program
(in thousands of dollars)

Identification code	83-0100-0-1-155	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan program 1		301,000	301,000
1150	Direct loan program 2		199,000	199,000
1159	Total direct loan levels		500,000	500,000
Direct loan subsidy rates (in percent):				
1320	Direct loan program 1		8.0	8.0
1320	Direct loan program 2		2.9	2.9
1329	Weighted average subsidy rate		6.0	6.0
Direct loan subsidy budget authority:				
1330	Direct loan program 1		24,098	24,098
1330	Direct loan program 2		5,865	5,865
1339	Total subsidy budget authority		29,963	29,963
Direct loan subsidy outlays:				
1340	Direct loan program 1		10,757	10,757
1340	Direct loan program 2		2,618	2,618
1349	Total subsidy outlays		13,375	13,375
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Guaranteed loan program 1		603,000	603,000
2150	Guaranteed loan program 2		517,100	517,000
2150	Guaranteed loan program 3		8,879,900	8,879,900
2159	Total guaranteed loan levels		10,000,000	10,000,000
Guaranteed loan subsidy rates (in percent):				
2320	Guaranteed loan program 1		3.2	3.2
2320	Guaranteed loan program 2		1.4	1.4
2320	Guaranteed loan program 3		0.1	0.1
2329	Weighted average subsidy rate		0.4	0.4
Guaranteed loan subsidy budget authority:				
2330	Guaranteed loan program 1		19,308	19,308
2330	Guaranteed loan program 2		7,241	7,241
2330	Guaranteed loan program 3		8,879	8,879
2339	Total subsidy budget authority		35,428	35,428
Guaranteed loan subsidy outlays:				
2340	Guaranteed loan program 1		11,585	11,585
2340	Guaranteed loan program 2		4,345	4,345

2340	Guaranteed loan program 3.....	5,327	5,327
2349	Total subsidy outlays.....	21,257	21,257

Status of Direct Loans (in thousands of dollars)

Identification code: 83-4111-0-3-155	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans.....		500,000
1150	Total direct loan obligations.....		500,000
Cumulative balance of direct loans outstanding:			
Disbursements:			
1231	Direct loan disbursements.....		300,000
1251	Repayments: Repayments and prepayments.....		-25,000
1290	Outstanding, end of year.....		275,000

Status of Guaranteed Loans (in thousands of dollars)

Identification code: 83-4112-0-3-155	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitations on commitments:			
2111	Limitations on guaranteed loans made by private lenders.....		10,000,000
2150	Total guaranteed loan commitments.....		10,000,000
Cumulative balance of guaranteed loans outstanding:			
Disbursements:			
2231	Disbursements of new guaranteed loans.....		1,560,000
2251	Repayments: Repayments and prepayments.....		-500,000
2290	Outstanding, end of year.....		1,060,000

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2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....		1,060,000
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ALLOCATIONS BETWEEN AGENCIES

In some cases, funds appropriated to the President or to an agency are allocated to one or more agencies that help to carry out a program. Obligations incurred under such allocations are included in the data for the account to which the appropriation is made in the allocating agency. The object classification schedule for such accounts identifies the amount of such obligations by performing agency. A note at the end of

a bureau or equivalent grouping identifies allocations received from other agencies.

BUDGETS NOT SUBJECT TO REVIEW

In accordance with law or established practice, the presentations for the Legislative Branch, the Judiciary, the Milk Market Orders Assessment Fund of the Department of Agriculture, the Farm Credit Administration, and the International Trade Commission have been included, without review, in the amounts submitted by the agencies.

The budgets of the privately owned Government-sponsored enterprises and the Board of Governors of the Federal Reserve System, are not subject to review; they are included for information purposes only.

RECONCILIATION OF DIFFERENCES WITH AMOUNTS PUBLISHED BY TREASURY FOR 1990

The following table provides a reconciliation of the receipts, outlays, and deficit total published by Treasury and those published in this budget. The deficit totals for 1990 in this budget are higher than those previously reported by the Department of the Treasury by \$7.5 million. The differences are due to misclassifications and reporting errors by the agencies that were not found in time to be included in the reports by Treasury.

(In millions of dollars)

	Receipts	Outlays	Deficit (—)
Totals published by Treasury.....	1,031,462	1,251,850	-220,388
Adjustments:			
Federal Retirement Thrift Board.....		17	-17
Federal Retirement Thrift Board—offsetting receipt.....		-17	17
Legislative Branch: GAO, Salaries and expenses.....		-3	3
Funds Appropriated to the President: Inter-American Foundation.....		-1	1
Federal Emergency Management Agency.....	76	151	-76
Railroad Retirement Board.....		-35	35
Department of the Interior: Bureau of Land Management.....		1	-1
Department of Energy: SPR petroleum.....		56	-56
Department of Energy: Uranium supply and enrichment.....		-70	70
Department of Justice: Immigration user fees.....	-232	-232	
Funds Appropriated to the President: Agency for International Development.....		-6	6
Federal Home Loan Board: Revolving fund.....		-13	13
Environmental Protection Agency.....	3	3	
Miscellaneous reporting errors.....		3	-3
Adjustments, Net.....	-154	-147	-7
Totals in the budget.....	1,031,308	1,251,703	-220,396

GENERAL PROVISIONS

TITLE VI--GENERAL PROVISIONS

DEPARTMENTS, AGENCIES, AND CORPORATIONS

The following sections are proposed for deletion and do not appear below:

- Sec. 606 Prohibition on paying persons previously nominated for a position but disapproved by the Senate.
- Sec. 610 Prohibition against enforcing regulations disapproved by resolutions adopted by Congress.
- Sec. 613 Prohibition against planning, implementing or administering reductions in the Customs Service's regions or offices.
- Sec. 614 Prohibition against office furnishing or redecoration in excess of \$5,000, unless approved by Committees on Appropriations.
- Sec. 617 Prohibition against the implementation or enforcement of certain agreements between the Government and its employees.
- Sec. 618 Adjusts rates of pay for Federal employees.
- Sec. 619 Restriction on acquiring facilities for law enforcement training without approval of Appropriations Committees.
- Sec. 626 Directed the Secretary of Education to release, from the deed of New College of California, Inc., the Government's requirement that the property not be mortgaged or encumbered.
- Sec. 627 Required agencies to report information to the General Accounting Office (GAO) concerning contracts awarded in 1991 and GAO to report to Congress.
- Sec. 628 Imposes restrictions on the funding of certain confidential or policy-making positions.
- Sec. 629 Public transportation provision does not need to be repeated because it is effective through December 31, 1993.
- Sec. 630 Expressed Senate findings concerning the Middle East.
- Sec. 631 Amended permanent law (39 U.S.C. 3401(a)).
- Sec. 632 Expressed Senate findings concerning the health and well-being of children.
- Sec. 633 Prescribed methods for making annual adjustments to pay schedules for 1992 through 1994.
- Sec. 634 Prescribed special rule relating to comparability payments in 1994.
- Sec. 635 Expressed congressional findings, and sense of the Senate, concerning Saddam Hussein.

SECTION 601. Unless otherwise specifically provided, the maximum amount allowable during the current fiscal year in accordance with section 16 of the Act of August 2, 1946 (60 Stat. 810), for the purchase of any passenger motor vehicle (exclusive of buses and ambulances), is hereby fixed at \$7,100 except station wagons for which the maximum shall be \$8,100: *Provided*, That these limits may be exceeded by not to exceed \$3,700 for police-type vehicles, and by not to exceed \$4,000 for special heavy-duty vehicles: *Provided further*, That the limits set forth in this section may be exceeded by not more than five percent for electric or hybrid vehicles purchased for demonstration under the provisions of the Electric and Hybrid Vehicle Research, Development, and Demonstration Act of 1976: *Provided further*, That the limits set forth in this section may be exceeded by the incremental cost of clean alternative fuels vehicles acquired pursuant to P.L. 101-549 over the cost of comparable conventionally fueled vehicles.

SEC. 602. Appropriations of the executive departments and independent establishments for the current fiscal year available for expenses of travel or for the expenses of the activity concerned, are hereby made available for quarters allowances and cost-of-living allowances, in accordance with 5 U.S.C. 5922-24.

SEC. 603. Unless otherwise specified during the current fiscal year no part of any appropriation contained in this or any other Act shall be used to pay the compensation of any officer or employee of the Government of the United States (including any agency the majority of the stock of which is owned by the Government of the United

States) whose post of duty is in the continental United States unless such person (1) is a citizen of the United States, (2) is a person in the service of the United States on the date of enactment of this Act, who, being eligible for citizenship, has filed a declaration of intention to become a citizen of the United States prior to such date and is actually residing in the United States, (3) is a person who owes allegiance to the United States, (4) is an alien from Cuba, Poland, South Vietnam, or the Baltic countries lawfully admitted to the United States for permanent residence, or (5) South Vietnamese, Cambodian, and Laotian refugees paroled in the United States after January 1, 1975: *Provided*, That for the purpose of this section, an affidavit signed by any such person shall be considered prima facie evidence that the requirements of this section with respect to his status have been complied with: *Provided further*, That any person making a false affidavit shall be guilty of a felony, and, upon conviction, shall be fined no more than \$4,000 or imprisoned for not more than one year, or both: *Provided further*, That the above penal clause shall be in addition to, and not in substitution for any other provisions of existing law: *Provided further*, That any payment made to any officer or employee contrary to the provisions of this section shall be recoverable in action by the Federal Government. This section shall not apply to citizens of Ireland, Israel, the Republic of the Philippines or to nationals of those countries allied with the United States in the current defense effort, or to temporary employment of translators, or to temporary employment in the field service (not to exceed sixty days) as a result of emergencies.

SEC. 604. Appropriations available to any department or agency during the current fiscal year for necessary expenses, including maintenance or operating expenses, shall also be available for payment to the General Services Administration for charges for space and services and those expenses of renovation and alteration of buildings and facilities which constitute public improvements performed in accordance with the Public Buildings Act of 1959 (73 Stat. 749), the Public Buildings Amendments of 1972 (86 Stat. 216), or other applicable law.

SEC. 605. Funds made available by this or any other Act for administrative expenses in the current fiscal year of the corporations and agencies subject to chapter 91 of title 31, United States Code, shall be available, in addition to objects for which such funds are otherwise available, for rent in the District of Columbia; services in accordance with 5 U.S.C. 3109; and the objects specified under this head, all the provisions of which shall be applicable to the expenditure of such funds unless otherwise specified in the Act by which they are made available: *Provided*, That in the event any functions budgeted as administrative expenses are subsequently transferred to or paid from other funds, the limitations on administrative expenses shall be correspondingly reduced.

SEC. [607] 606. Pursuant to section 1415 of the Act of July 15, 1952 (66 Stat. 662), foreign credits (including currencies) owed to or owned by the United States may be used by Federal agencies for any purpose for which appropriations are made for the current fiscal year (including the carrying out of Acts requiring or authorizing the use of such credits), only when reimbursement therefor is made to the Treasury from applicable appropriations of the agency concerned: *Provided*, That such credits received as exchanged allowances or proceeds of sales of personal property may be used in whole or part payment for acquisition of similar items, to the extent and in the manner authorized by law, without reimbursement to the Treasury.

SEC. [608] 607. No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality.

SEC. [609] 608. Funds made available by this or any other Act to the "Postal Service Fund" (39 U.S.C. 2003) shall be available for employment of guards for all buildings and areas owned or occupied by the Postal Service and under the charge and control of the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318), and, as

to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318c).

SEC. [611] 609. No part of any appropriation contained in, or funds made available by, this or any other Act, shall be available for any agency to pay to the Administrator of the General Services Administration a higher rate per square foot for rental of space and services (established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended) than the rate per square foot established for the space and services by the General Services Administration for the fiscal year for which appropriations were granted.

SEC. [612] 610. (a) Notwithstanding any other provision of law, and except as otherwise provided in this section, no part of any of the funds appropriated for the fiscal years ending September 30, [1991] 1992, or September 30, [1992] 1993, by this Act or any other Act, may be used to pay any prevailing rate employee described in section 5342(a)(2)(A) of title 5, United States Code, or any employee covered by section 5348 of that title—

(1) during the period from the date of expiration of the limitation imposed by section 612 of the Treasury, Postal Service, and General Government Appropriations Act, [1990] 1991, until the first day of the first applicable pay period that begins not less than ninety days after that date, in an amount that exceeds the rate payable for the applicable grade and step of the applicable wage schedule in accordance with such section 612; and

(2) during the period consisting of the remainder, if any, of fiscal year [1991] 1992, and that portion of fiscal year [1992] 1993, that precedes the normal effective date of the applicable wage survey adjustment that is to be effective in fiscal year [1992] 1993, in an amount that exceeds, as a result of a wage survey adjustment, the rate payable under paragraph (1) of this subsection by more than the overall average percentage adjustment in the General Schedule during fiscal year [1991] 1992, under section 5303 of Title 5, United States Code.

(b) Notwithstanding section 9(b) of Public Law 92-392 or section 704(b) of Public Law 95-454, subsection (a) of this section shall apply (in such manner as the Office of Personnel Management shall prescribe) to any prevailing rate employee to whom such section 9(b) applies.

[(b)] (c) Notwithstanding any other provision of law, no prevailing rate employee described in subparagraph (B) or (C) of section 5342(a)(2) of title 5, United States Code, may be paid during the periods for which subsection (a) of this section is in effect at a rate that exceeds the rates that would be payable under subsection (a) were subsection (a) applicable to such employee.

[(c)] (d) For the purpose of this section, the rates payable to an employee who is covered by this section and who is paid from a schedule that was not in existence on September 30, [1990] 1991, shall be determined under regulations prescribed by the Office of Personnel Management.

[(d)] (e) Notwithstanding any other provision of law, rates of premium pay for employees subject to this section may not be changed from the rates in effect on September 30, [1990] 1991, except to the extent determined by the Office of Personnel Management to be consistent with the purpose of this section.

[(e)] (f) The provisions of this section shall apply with respect to pay for services performed by any affected employee on or after October 1, [1990] 1991.

[(f)] (g) For the purpose of administering any provision of law, including section 8431 of title 5, United States Code, or any rule or regulation that provides premium pay, retirement, life insurance, or any other employee benefit, that requires any deduction or contribution, or that imposes any requirement or limitation, on the basis of a rate of salary or basic pay, the rate of salary or basic pay payable after the application of this section shall be treated as the rate of salary or basic pay.

[(g)] (h) Nothing in this section may be construed to permit or require the payment to any employee covered by this section at a rate in excess of the rate that would be payable were this section not in effect.

[(h)] (i) The Office of Personnel Management may provide for exceptions to the limitations imposed by this section if the Office

determines that such exceptions are necessary to ensure the recruitment or retention of qualified employees.

SEC. [615] 611. Funds appropriated in this or any other Act may be used to pay travel to the United States for the immediate family of employees serving abroad in cases of death or life threatening illness of said employee.

SEC. [616] 612. (a) Notwithstanding the provisions of sections 112 and 113 of title 3, United States Code, each Executive agency detailing any personnel shall submit a report on an annual basis in each fiscal year to the Senate and House Committees on Appropriations on all employees or members of the armed services detailed to Executive agencies, listing the grade, position, and offices of each person detailed and the agency to which each such person is detailed.

(b) The provisions of this section shall not apply to Federal employees or members of the armed services detailed to or from—

(1) the Central Intelligence Agency;

(2) the National Security Agency;

(3) the Defense Intelligence Agency;

(4) the offices within the Department of Defense for the collection of specialized national foreign intelligence through reconnaissance programs;

(5) the Bureau of Intelligence and Research of the Department of State;

(6) any agency, office, or unit of the Army, Navy, Air Force, and Marine Corps, the Federal Bureau of Investigation and the Drug Enforcement Administration of the Department of Justice, the Department of the Treasury, and the Department of Energy performing intelligence functions; and

(7) the Director of Central Intelligence.

(c) The exemptions in part (b) of this section are not intended to apply to information on the use of personnel detailed to or from the intelligence agencies which is currently being supplied to the Senate and House Intelligence and Appropriations Committees by the executive branch through budget justification materials and other reports.

(d) For the purposes of this section, the term "Executive agency" has the same meaning as defined under section 105 of title 5, United States Code (except that the provisions of section 104(2) of title 5, United States Code shall not apply) and includes the White House Office, the Executive Residence, and any office, council, or organizational unit of the Executive Office of the President.

SEC. [620] 613. None of the funds appropriated by this or any other Act may be expended by any Federal agency to procure any product or service that is subject to the provisions of Public Law 89-306 and that will be available under the procurement by the Administrator of General Services known as "FTS2000" unless—

(1) such product or service is procured by the Administrator of General Services as part of the procurement known as "FTS2000"; or

(2) that agency establishes to the satisfaction of the Administrator of General Services that—

(A) the agency's requirements for such procurement are unique and cannot be satisfied by property and service procured by the Administrator of General Services as part of the procurement known as "FTS2000"; and

(B) the agency procurement, pursuant to such delegation, would be cost-effective and would not adversely affect the cost-effectiveness of the FTS2000 procurement.

SEC. [621] 614. No department, agency, or instrumentality of the United States receiving appropriated funds under this or any other Act for fiscal year [1991, or under any other Act appropriating funds for fiscal year 1991,] 1992 shall obligate or expend any such funds, unless such department, agency, or instrumentality has in place, and will continue to administer in good faith, a written policy designed to ensure that all of its workplaces are free from the illegal use, possession, or distribution of controlled substances (as defined in the Controlled Substances Act) by the officers and employees of such department, agency, or instrumentality.

SEC. [622] 615. (a) No amount of any grant made by a Federal agency shall be used to finance the acquisition of goods or services (including construction services) unless the recipient of the grant agrees, as a condition for the receipt of such grant, to—

(1) specify in any announcement of the awarding of the contract for the procurement of the goods and services involved (including construction services) the amount of Federal funds that will be used to finance the acquisition; and

(2) express the amount announced pursuant to paragraph (1) as a percentage of the total costs of the planned acquisition.

(b) The requirements of subsection (a) shall not apply to a procurement for goods or services (including construction services) that has an aggregate value of less than \$500,000.

SEC. [623] 616. Notwithstanding section 1346 of title 31, United States Code, or section [608] 607 of this Act, funds made available for fiscal year [1991] 1992 by this or any other Act shall be available for the interagency funding of national security and emergency preparedness telecommunications initiatives which benefit multiple Federal departments, agencies, or entities, as provided by Executive Order Numbered 12472 (April 3, 1984).

SEC. [624] 617. Notwithstanding any provisions of this Act or any other Act, during the fiscal year ending September 30, [1991] 1992, any department, division, bureau, or office participating in the Federal Flexiplace Project may use funds appropriated in this or any other Act to install telephone lines, necessary equipment, and pay monthly charges, in any private residence or private apartment: *Provided*, That the head of the department, division, bureau, or office certifies that adequate safeguards against private misuse exist, and that the service is necessary for direct support of the agency's mission.

SEC. [625] 618. Notwithstanding the provisions of the Act of September 13, 1982 (Public Law 97-258, 31 U.S.C. 1345), any agency, department or instrumentality of the United States which provides or proposes to provide child care services for Federal employees may reimburse any Federal employee or any person employed to provide such services for travel, transportation and subsistence expenses incurred for training classes, conferences or other meetings in connection with the provision of such services: *Provided*, That any per diem allowance made pursuant to this section shall not exceed the rate specified in regulations prescribed pursuant to section 5707 of title 5, United States Code.

SEC. 619. *Notwithstanding any other provision of law, a Federal employing agency shall make the deposit from existing appropriations into the Federal Employees Compensation Account of the Unemployment Trust Fund, as required by section 8509 of title 5, United States Code, not later than thirty days after the Department of Labor has billed the agency for the amount to be deposited. (Treasury, Postal Service and General Government Appropriations Act, 1991.)*

DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY

Federal Funds

General and special funds:

OFFICE OF THE SECRETARY

For necessary expenses of the Office of the Secretary of Agriculture, and not to exceed \$50,000 for employment under 5 U.S.C. 3109, **[\$1,943,000]** *\$2,282,000. Provided, That not to exceed \$8,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary.*

OFFICE OF THE DEPUTY SECRETARY

For necessary expenses of the Office of the Deputy Secretary of Agriculture, including not to exceed \$25,000 for employment under 5 U.S.C. 3109, **[\$477,000]** *\$543,000. Provided, That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Deputy Secretary.*

OFFICE OF THE ASSISTANT SECRETARY FOR ADMINISTRATION

For necessary expenses of the Office of the Assistant Secretary for Administration to carry out the programs funded in this Act, **[\$544,000]** *\$658,000.*

OFFICE OF THE ASSISTANT SECRETARY FOR CONGRESSIONAL RELATIONS

For necessary expenses of the Office of the Assistant Secretary for Congressional Relations to carry out the programs funded in this Act, **[\$1,095,000]** *\$1,310,000, of which not to exceed \$3,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Assistant Secretary.*

OFFICE OF THE ASSISTANT SECRETARY FOR ECONOMICS

For necessary expenses of the Office of the Assistant Secretary for Economics to carry out the programs funded in this Act, **[\$529,000]** *\$580,000.*

OFFICE OF THE ASSISTANT SECRETARY FOR SCIENCE AND EDUCATION

For necessary salaries and expenses of the Office of the Assistant Secretary for Science and Education to administer the laws enacted by the Congress for the Agricultural Research Service, Cooperative State Research Service, Extension Service, and National Agricultural Library, **[\$512,000]** *\$560,000.*

OFFICE OF THE ASSISTANT SECRETARY FOR MARKETING AND INSPECTION SERVICES

For necessary salaries and expenses of the Office of the Assistant Secretary for Marketing and Inspection Services to administer programs under the laws enacted by the Congress for the Animal and Plant Health Inspection Service, Food Safety and Inspection Service, Federal Grain Inspection Service, Agricultural Cooperative Service, Agricultural Marketing Service (including Office of Transportation) and Packers and Stockyards Administration, **[\$497,000]** *\$550,000.*

OFFICE OF THE UNDER SECRETARY FOR INTERNATIONAL AFFAIRS AND COMMODITY PROGRAMS

For necessary salaries and expenses of the Office of the Under Secretary for International Affairs and Commodity Programs to administer the laws enacted by Congress for the Agricultural Stabilization and Conservation Service, Office of International Cooperation and Development, Foreign Agricultural Service, and the Commodity Credit Corporation, **[\$506,000]** *\$740,000.*

OFFICE OF THE UNDER SECRETARY FOR SMALL COMMUNITY AND RURAL DEVELOPMENT

For necessary salaries and expenses of the Office of the Under Secretary for Small Community and Rural Development to administer programs under the laws enacted by the Congress for the Farmers Home Administration, Rural Electrification Administration, Federal Crop Insurance Corporation, and rural development activities of the Department of Agriculture, **[\$530,000]** *\$721,000.*

OFFICE OF THE ASSISTANT SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT

For necessary salaries and expenses of the Office of the Assistant Secretary for Natural Resources and Environment to administer the laws enacted by the Congress for the Forest Service and the Soil Conservation Service, **[\$520,000]** *\$563,000.*

OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER SERVICES

For necessary salaries and expenses of the Office of the Assistant Secretary for Food and Consumer Services to administer the laws enacted by the Congress for the Food and Nutrition Service and the Human Nutrition Information Service, **[\$485,000]** *\$574,000. (7 U.S.C. 2201-2202; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)*

Program and Financing (in thousands of dollars)

Identification code	12-0115-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Office of the Secretary	1,684	1,943	2,282
00.02	Farm and export plan	395		
00.03	Investigation of foreign practices	395		
00.04	Office of the Deputy Secretary	387	477	543
00.05	Administration	459	544	658
00.06	Governmental and public affairs/Congressional relations	937	1,095	1,310
00.07	Economics	438	529	580
00.08	Science and education	423	512	560
00.09	Marketing and inspection service	417	497	550
00.10	International affairs and commodity programs	401	506	740
00.11	Small community and rural development	401	530	721
00.12	Natural resources and environment	369	520	563
00.13	Food and consumer services	400	485	574
00.91	Total direct program	7,106	7,638	9,081
01.01	Reimbursable program	1,671	1,747	1,435
10.00	Total obligations	8,777	9,385	10,516
Financing:				
25.00	Unobligated balance lapsing	208		
39.00	Budget authority (gross)	8,985	9,385	10,516
Budget authority:				
Current:				
40.00	Appropriation	7,344	7,638	9,081
41.00	Transferred to other accounts	-30		
43.00	Appropriation (adjusted)	7,314	7,638	9,081
Permanent:				
68.00	Spending authority from offsetting collections	1,671	1,747	1,435
Relation of obligations to outlays:				
71.00	Total obligations	8,777	9,385	10,516
72.40	Obligated balance, start of year	525	995	974
74.40	Obligated balance, end of year	-995	-974	-1,355
77.00	Adjustments in expired accounts	-60		
87.00	Outlays (gross)	8,247	9,406	10,135
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-1,671	-1,747	-1,435
88.90	Total, offsetting collections	-1,671	-1,747	-1,435
89.00	Budget authority (net)	7,314	7,638	9,081
90.00	Outlays (net)	6,576	7,659	8,700

The Office of the Secretary covers the overall planning, coordination, and administration of the Department's programs. This includes the Secretary, Deputy Secretary, Under

General and special funds—Continued

OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER
SERVICES—Continued

Secretaries, Assistant Secretaries, and their immediate staffs, who provide top policy guidance for the Department; maintain relationships with agricultural organizations and others in the development of farm programs; and provide liaison with the Executive Office of the President and Members of Congress on all matters pertaining to agricultural policy.

Object Classification (in thousands of dollars)

Identification code	12-0115-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	3,729	5,117	5,956
11.3	Other than full-time permanent	2		
11.5	Other personnel compensation	171	40	40
11.9	Total personnel compensation	3,902	5,157	5,996
12.1	Civilian personnel benefits	818	1,104	1,269
13.0	Benefits for former personnel	12		
21.0	Travel and transportation of persons	211	164	297
22.0	Transportation of things	4	5	11
23.3	Communications, utilities, and miscellaneous charges	518	528	599
24.0	Printing and reproduction	201	131	182
25.0	Other services	1,228	379	472
26.0	Supplies and materials	149	151	192
31.0	Equipment	63	19	63
99.0	Subtotal, direct obligations	7,106	7,638	9,081
99.0	Reimbursable obligations	1,671	1,747	1,435
99.9	Total obligations	8,777	9,385	10,516

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	86	83	87
	Full-time equivalent of overtime and holiday hours	2	4	4
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		10	11	11

Trust Funds

GIFTS AND BEQUESTS

Program and Financing (in thousands of dollars)

Identification code	12-8203-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	1,842	1,679	2,500
Financing:				
21.40	Unobligated balance available, start of year	—180	—153	—153
24.40	Unobligated balance available, end of year	153	153	153
60.05	Budget authority (appropriation) (indefinite)	1,815	1,679	2,500
Relation of obligations to outlays:				
71.00	Obligations incurred, net	1,842	1,679	2,500
72.40	Obligated balance, start of year	280	122	121
74.40	Obligated balance, end of year	—122	—121	—121
90.00	Outlays	2,000	1,680	2,500

The Secretary is authorized to accept and administer gifts and bequests of real and personal property to facilitate the work of the Department. Property and the proceeds thereof are used in accordance with the terms of the gift or bequest (7 U.S.C. 2269).

Object Classification (in thousands of dollars)

Identification code	12-8203-0-7-352	1990 actual	1991 est.	1992 est.
21.0	Travel and transportation of persons	7		
22.0	Transportation of things	2		
23.3	Communications, utilities, and miscellaneous charges	7		
24.0	Printing and reproduction	2		
25.0	Other services	121	241	359
26.0	Supplies and materials	102		
31.0	Equipment	12		
32.0	Lands and structures	1,578	1,438	2,141
41.0	Grants, subsidies, and contributions	12		
99.9	Total obligations	1,843	1,679	2,500

DEPARTMENTAL ADMINISTRATION

Federal Funds

General and special funds:

DEPARTMENTAL ADMINISTRATION

(INCLUDING TRANSFERS OF FUNDS)

For Personnel, Finance and Management, Operations, Information Resources Management, Advocacy and Enterprise, and Administrative Law Judges and Judicial Officer, **[\$23,002,000]** *\$26,513,000*; and in addition, for payment of the USDA share of the National Communications System, \$50,000; making a total of **[\$23,052,000]** *\$26,563,000* for Departmental Administration to provide for necessary expenses for management support services to offices of the Department of Agriculture and for general administration and emergency preparedness of the Department of Agriculture, repairs and alterations, and other miscellaneous supplies and expenses not otherwise provided for and necessary for the practical and efficient work of the Department of Agriculture, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 is for employment under 5 U.S.C. 3109: *Provided*, That this appropriation shall be reimbursed from applicable appropriations in this Act for travel expenses incident to the holding of hearings as required by 5 U.S.C. 551-558. (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-0120-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Personnel	6,093	6,388	7,299
00.02	Finance and management	3,705	4,070	4,921
00.03	Operations	2,674	2,875	3,282
00.04	Information resources management	4,835	5,027	5,614
00.05	Advocacy and enterprise	3,056	3,281	3,819
00.06	Administrative law judges and judicial officer	1,317	1,361	1,578
00.07	National communications system	1	50	50
00.91	Total direct program	21,681	23,052	26,563
01.01	Reimbursable program	4,014	4,102	4,308
10.00	Total obligations	25,695	27,154	30,871
Financing:				
25.00	Unobligated balance lapsing	341		
39.00	Budget authority (gross)	26,036	27,154	30,871
Budget authority:				
Current:				
40.00	Appropriation	22,022	23,052	26,563
Permanent:				
68.00	Spending authority from offsetting collections	4,014	4,102	4,308
Relation of obligations to outlays:				
71.00	Total obligations	25,695	27,154	30,871
72.40	Obligated balance, start of year	6,720	2,991	3,329
74.40	Obligated balance, end of year	—2,991	—3,329	—3,494
77.00	Adjustments in expired accounts	—1,469		
87.00	Outlays (gross)	27,955	26,816	30,706

Adjustments to budget authority and outlays: Deductions for offsetting collections:				
88.00	Federal funds	-4,014	-4,102	-4,308
88.90	Total, offsetting collections	-4,014	-4,102	-4,308
89.00	Budget authority (net)	22,022	23,052	26,563
90.00	Outlays (net)	23,941	22,714	26,398

Personnel.—This activity provides general liaison, direction, leadership coordination and monitoring of the personnel management program in the Department. Department policies and procedures relating to all personnel functions are promulgated, and operational services are provided to the Office of the Secretary, Office of the General Counsel, Office of Public Affairs, Office of Budget and Program Analysis, and those staff offices under Departmental Administration reporting to the Assistant Secretary for Administration.

Finance and management.—This activity provides Departmental leadership, development, and evaluation of programs in finance, accounting, Federal assistance, occupational safety and health, productivity improvement, management improvement, audit resolution and follow up activities, and for the management and operation of the National Finance Center. The Director serves as the Department's chief financial officer, management improvement officer, and comptroller of the Working Capital Fund. Finance and Management also provides budget, accounting, and fiscal services for the Departmental staff offices, Office of the General Counsel, Office of Public Affairs, and the Office of the Secretary.

Operations.—This activity provides staff and support services in the management of real and personal property, procurement, contracts, transportation, supplies, motor vehicles and internal energy conservation to the USDA agencies, including those in the Washington, D.C., complex.

Information resources management.—This activity designs, implements, and revises systems, processes, work methods and techniques to improve the management of information resources and the operational effectiveness of USDA. The Director serves as the Department's clearance officer for statistical reporting and information collection. This activity also provides telecommunications and ADP services to USDA agencies and staff offices, including the operation of computer centers in Fort Collins, Colorado and Kansas City, Missouri.

Advocacy and enterprise.—This activity provides leadership, direction and coordination for the Department's programs for civil rights, which include program delivery, compliance and equal employment opportunity, and for efforts to further participation of minority colleges and universities in Departmental programs. It provides oversight of all procurement activities to assure maximum participation of small and disadvantaged business in the process and directs and monitors agency compliance in promoting full and open competition in procurement.

Administrative law judges and judicial officer.—The administrative law judges hold hearings on new regulations and orders and on disciplinary complaints filed by the Department or on some petitions filed by private parties. Final administrative decisions in regulatory proceedings are rendered by the Judicial Officer.

National communications system.—This item provides funding for USDA's proportional share of the communications system being developed as part of the National Security and Emergency Preparedness Program. Participation in the NCS is required under National Security Directive 201 of December 1985.

Object Classification (in thousands of dollars)

Identification code	12-0120-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	14,758	16,295	18,788
11.3	Other than full-time permanent	37	37	106
11.5	Other personnel compensation	497	335	417
11.9	Total personnel compensation	15,292	16,667	19,311
12.1	Civilian personnel benefits	2,135	2,323	2,720
13.0	Benefits for former personnel	13	13	14
21.0	Travel and transportation of persons	296	197	317
22.0	Transportation of things	13	8	7
23.2	Rental payments to others	6		
23.3	Communications, utilities, and miscellaneous charges	932	984	983
24.0	Printing and reproduction	258	260	301
25.0	Other services	2,086	1,984	2,106
26.0	Supplies and materials	346	322	355
31.0	Equipment	304	194	349
41.0	Grants, subsidies, and contributions		100	100
99.0	Subtotal, direct obligations	21,681	23,052	26,563
99.0	Reimbursable obligations	4,014	4,102	4,308
99.9	Total obligations	25,695	27,154	30,871

Personnel Summary

Direct Total compensable workyears:				
	Full-time equivalent employment	349	396	414
	Full-time equivalent of overtime and holiday hours	1		
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		70	75	75

HAZARDOUS WASTE MANAGEMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Department of Agriculture [], except for expenses of the Commodity Credit Corporation, [] to comply with the requirement of section 107g of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607g, and section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961, [\$24,757,000] \$29,943,000, to remain available until expended: *Provided*, That appropriations and funds available herein to the Department of Agriculture for hazardous waste management may be transferred to any agency of the Department for its use in meeting all requirements pursuant to the above Acts on Federal and non-Federal lands. (42 U.S.C. 6961, et seq., 42 U.S.C. 9601, et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0500-0-1-304	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	17,762	29,711	29,943
Financing:				
21.40	Unobligated balance available, start of year	-2,789	-4,954	
24.40	Unobligated balance available, end of year	4,954		
40.00	Budget authority (appropriation)	19,927	24,757	29,943
Relation of obligations to outlays:				
71.00	Total obligations	17,762	29,711	29,943
72.40	Obligated balance, start of year	2,310	13,052	18,852
74.40	Obligated balance, end of year	-13,052	-18,852	-25,109
90.00	Outlays	7,020	23,911	23,686

Under the Comprehensive Environmental Response, Compensation, and Liability Act and the Resource Conservation and Recovery Act, the Department has the responsibility to meet the same standards for storage and disposition of hazardous wastes as private businesses. Since the Department may have substantial commitments under these Acts, a cen-

General and special funds—Continued

HAZARDOUS WASTE MANAGEMENT—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

tral fund has been established so that resources may be allocated to the Department's agencies. Allocations will be made according to objective criteria.

Object Classification (in thousands of dollars)

Identification code	12-0500-0-1-304	1990 actual	1991 est.	1992 est.
21.0	Travel and transportation of persons.....	84		
22.0	Transportation of things.....	39		
23.3	Communications, utilities, and miscellaneous charges.....	56		
24.0	Printing and reproduction.....	4		
25.0	Other services.....	16,339	29,711	29,943
26.0	Supplies and materials.....	241		
31.0	Equipment.....	160		
32.0	Land and structures.....	836		
43.0	Interest and dividends.....	2		
99.9	Total obligations.....	17,762	29,711	29,943

OFFICE OF BUDGET AND PROGRAM ANALYSIS

For necessary expenses of the Office of Budget and Program Analysis, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$5,000 is for employment under 5 U.S.C. 3109, **[\$4,971,000]** **\$5,549,000.** (7 U.S.C. 2201, 2202; 42 U.S.C. 2000d; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0503-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program.....	4,500	4,971	5,549
01.01	Reimbursable program.....	7		
10.00	Total obligations.....	4,507	4,971	5,549
Financing:				
25.00	Unobligated balance lapsing.....	22		
39.00	Budget authority (gross).....	4,529	4,971	5,549
Budget authority:				
Current:				
40.00	Appropriation.....	4,522	4,971	5,549
Permanent:				
68.00	Spending authority from offsetting collections.....	7		
Relation of obligations to outlays:				
71.00	Total obligations.....	4,507	4,971	5,549
72.40	Obligated balance, start of year.....		506	543
74.40	Obligated balance, end of year.....	-506	-543	-822
87.00	Outlays (gross).....	4,001	4,934	5,270
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-7		
88.90	Total, offsetting collections.....	-7		
89.00	Budget authority (net).....	4,522	4,971	5,549
90.00	Outlays (net).....	3,994	4,934	5,270

The Office of Budget and Program Analysis provides overall direction and administration of the Department's budgetary functions including development, presentation, and execution of the budget; review of program and legislative proposals for program and budget implications; and analysis of program issues and alternatives and preparation of summaries of pertinent data to aid Departmental policy officials and agency program managers in the decision-making process.

Object Classification (in thousands of dollars)

Identification code	12-0503-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	3,434	3,904	4,177
11.3	Other than full-time permanent.....	5		
11.5	Other personnel compensation.....	95	109	120
11.9	Total personnel compensation.....	3,534	4,013	4,297
12.1	Civilian personnel benefits.....	491	579	627
13.0	Benefits for former personnel.....	5	4	4
21.0	Travel and transportation of persons.....	18	10	10
23.3	Communications, utilities, and miscellaneous charges.....	73	88	108
24.0	Printing and reproduction.....	61	69	69
25.0	Other services.....	96	112	168
26.0	Supplies and materials.....	83	42	112
31.0	Equipment.....	139	54	154
99.0	Subtotal, direct obligations.....	4,500	4,971	5,549
99.0	Reimbursable obligations.....	7		
99.9	Total obligations.....	4,507	4,971	5,549

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	74	74	74
	Full-time equivalent of overtime and holiday hours.....	1	1	1

RENTAL PAYMENTS (USDA)

(INCLUDING TRANSFERS OF FUNDS)

For payment of space rental and related costs pursuant to Public Law 92-313 for programs and activities of the Department of Agriculture which are included in this Act, **[\$49,305,000]** **\$51,598,000,** of which **[\$3,000,000]** **\$5,000,000** shall be retained by the Department of Agriculture for non-recurring repairs as determined by the Department of Agriculture: *Provided,* That in the event an agency within the Department of Agriculture should require modification of space needs, the Secretary of Agriculture may transfer a share of that agency's appropriation made available by this Act to this appropriation, or may transfer a share of this appropriation to that agency's appropriation, but such transfers shall not exceed 10 per centum of the funds made available for space rental and related costs to or from this account.

BUILDING OPERATIONS AND MAINTENANCE

For the operation, maintenance, and repair of Agriculture buildings pursuant to the delegation of authority from the Administrator of General Services authorized by 40 U.S.C. 486, **[\$25,093,000]** **\$25,700,000.** (7 U.S.C. 2201, 2202, 2208; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0117-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Rental payments to GSA: Non-recurring repairs.....	47,772	48,808	51,598
00.02	Building operations and maintenance.....	22,933	25,093	25,700
00.91	Total direct program.....	70,705	73,901	77,298
01.01	Reimbursable program.....	2,577	2,500	2,500
10.00	Total obligations.....	73,282	76,401	79,798
Financing:				
25.00	Unobligated balance lapsing.....	887		
39.00	Budget authority (gross).....	74,169	76,401	79,798
Budget authority:				
Current:				
40.00	Appropriation.....	72,297	74,398	77,298
41.00	Transferred to other accounts.....	-705	-497	
43.00	Appropriation (adjusted).....	71,592	73,901	77,298

Permanent:			
68.00	Spending authority from offsetting collections.....	2,577	2,500 2,500
Relation of obligations to outlays:			
71.00	Total obligations.....	73,281	76,401 79,798
72.40	Obligated balance, start of year.....	12,483	12,969 12,660
74.40	Obligated balance, end of year.....	-12,969	-12,660 -13,743
77.00	Adjustments in expired accounts.....	1,190	.....
87.00	Outlays (gross).....	73,985	76,710 78,715
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds.....	-2,577	-2,500 -2,500
88.90	Total, offsetting collections.....	-2,577	-2,500 -2,500
89.00	Budget authority (net).....	71,592	73,901 77,298
90.00	Outlays (net).....	71,408	74,210 76,215
Distribution of budget authority by account:			
	Rental payments.....	49,037	49,305 51,598
	Building operations and maintenance.....	22,990	25,093 25,700

This account finances the General Services Administration's fees for rental of space and related services. The appropriation covers all fees for all regular appropriated accounts within the Department of Agriculture with the exception of the Forest Service. This account also finances the operation and maintenance of seven buildings in the Headquarters area.

Object Classification (in thousands of dollars)

Identification code	12-0117-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	2,719	2,982	3,239
11.5	Other personnel compensation.....	174	33	34
11.9	Total personnel compensation.....	2,893	3,015	3,273
12.1	Civilian personnel benefits.....	467	500	500
13.0	Benefits for former personnel.....	2	2	2
21.0	Travel and transportation of persons.....	8	10	15
22.0	Transportation of things.....	3	3	5
23.1	Rental payments to GSA.....	44,789	45,808	46,598
23.3	Communications, utilities, and miscellaneous charges.....	4,610	4,100	4,600
24.0	Printing and reproduction.....	11	15	30
25.0	Other services.....	17,210	19,395	21,067
26.0	Supplies and materials.....	500	500	450
31.0	Equipment.....	117	300	504
32.0	Land and structures.....	91	250	250
42.0	Insurance claims and indemnities.....	1	.....	.....
43.0	Interest and dividends.....	3	3	4
99.0	Subtotal, direct obligations.....	70,705	73,901	77,298
99.0	Reimbursable obligations.....	2,577	2,500	2,500
99.9	Total obligations.....	73,282	76,401	79,798

Personnel Summary

Total compensable workyears:			
	Full-time equivalent employment.....	78	79 79
	Full-time equivalent of overtime and holiday hours.....	3	3 3

ADVISORY COMMITTEES (USDA)

For necessary expenses for activities of Advisory Committees of the Department of Agriculture which are included in this Act, **[\$1,407,000] \$2,038,000: Provided,** That no other funds appropriated to the Department of Agriculture in this Act shall be available to the Department of Agriculture for support of activities of Advisory Committees. (7 U.S.C. 2233; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0118-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	USDA advisory committees.....	1,120	1,407	2,038
00.02	National Commission on Agricultural and Rural Development.....	50	50	.....
00.91	Total direct program.....	1,170	1,457	2,038
10.00	Total obligations.....	1,170	1,457	2,038
Financing:				
21.40	Unobligated balance available, start of year.....	-100	-50	.....
24.40	Unobligated balance available, end of year.....	50	.....	.....
25.00	Unobligated balance lapsing.....	374	.....	.....
40.00	Budget authority (appropriation).....	1,494	1,407	2,038
Relation of obligations to outlays:				
71.00	Total obligations.....	1,170	1,457	2,038
72.40	Obligated balance, start of year.....	494	346	282
74.40	Obligated balance, end of year.....	-346	-282	-592
77.00	Adjustments in expired accounts.....	-130	.....	.....
87.00	Outlays (gross).....	1,188	1,521	1,728
89.00	Budget authority (net).....	1,494	1,407	2,038
90.00	Outlays.....	1,188	1,521	1,728

The Federal Advisory Committee Act (Public Law 92-463) was passed in 1972 to recognize a means by which committees and similar groups provide expert advice to officers of the Federal Government. This account provides for direction and financial support of all authorized Department of Agriculture advisory committee activities other than those included in the Forest Service or financed by other than appropriated funds.

Object Classification (in thousands of dollars)

Identification code	12-0118-0-1-352	1990 actual	1991 est.	1992 est.
11.1	Personnel compensation: Full-time permanent.....	411	517	515
12.1	Civilian personnel benefits.....	62	67	65
21.0	Travel and transportation of persons.....	393	578	591
22.0	Transportation of things.....	2	1	1
23.3	Communications, utilities, and miscellaneous charges.....	13	10	10
24.0	Printing and reproduction.....	10	43	27
25.0	Other services.....	193	215	802
26.0	Supplies and materials.....	9	20	22
31.0	Equipment.....	17	6	5
41.0	Grants, subsidies, and contributions.....	60	.....	.....
99.0	Subtotal, direct obligations.....	1,170	1,457	2,038
99.9	Total obligations.....	1,170	1,457	2,038

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	14	14	14
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Note.—Represents employees detailed from other agencies.

Intragovernmental funds:

[WORKING CAPITAL FUND]

[To increase the Government's equity in this fund and to provide for the purchase of automated data processing, data communication, and other related equipment necessary for the provision of Departmental centralized services to the agencies, \$3,750,000.] (7 U.S.C. 2235; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Intragovernmental funds—Continued

[WORKING CAPITAL FUND]—Continued

Program and Financing (in thousands of dollars)

Identification code	12-4609-0-4-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Operating expenses:				
00.01	Supply and other central services.....	13,998	15,013	15,078
00.02	Video and other visual information services.....	3,826	3,953	4,063
00.03	National Finance Center.....	73,871	81,040	90,687
00.04	ADP systems.....	41,799	45,494	39,618
00.91	Total operating expenses.....	133,494	145,500	149,446
Purchase of equipment:				
01.01	Supply and other central services.....	3,146	1,092	1,332
01.02	Video and other visual information services.....	187	262	251
01.03	National Finance Center.....	7,201	7,134	8,062
01.04	ADP systems.....	5,427	8,303	11,760
01.91	Total purchase of equipment.....	15,961	16,791	21,405
10.00	Total obligations.....	149,455	162,291	170,851
Financing:				
17.00	Recovery of prior year obligations.....	-6,963		
21.90	Unobligated balance available, start of year: Fund balance.....	-9,472	-3,521	-3,521
24.90	Unobligated balance available, end of year: Fund balance.....	3,521	3,521	3,521
39.00	Budget authority.....	136,541	162,291	170,851
Budget authority:				
Current:				
40.00	Appropriation.....		3,750	
Permanent:				
68.00	Spending authority from offsetting collections.....	136,541	158,541	170,851
Relation of obligations to outlays:				
71.00	Total obligations.....	149,455	162,291	170,851
72.90	Obligated balance, start of year: Fund balance.....	6,540	7,746	7,746
74.90	Obligated balance, end of year: Fund balance.....	-7,746	-7,746	-7,746
77.00	Adjustments in expired accounts.....	-46		
78.00	Adjustments in unexpired accounts.....	-6,963		
87.00	Outlays (gross).....	141,240	162,291	170,851
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-136,461	-158,453	-170,758
88.40	Non-Federal sources.....	-80	-88	-93
88.90	Total, offsetting collections.....	-136,541	-158,541	-170,851
89.00	Budget authority (net).....		3,750	
90.00	Outlays (net).....	4,699	3,750	

This fund finances by advances or reimbursements certain central services in the Department of Agriculture, including duplicating and other visual information services, art and graphics, video services, supply, centralized accounting systems, centralized automated data processing systems for payroll, personnel, and related services, voucher payments services, and ADP systems. The capital consists of \$400 thousand appropriated (7 U.S.C. 2235), and accumulated earnings of \$4,339 thousand as of September 30, 1990. Earnings are kept at a low level through adjustments in rates charged for services to maintain as nearly as possible the nonprofit nature of the fund.

Financial Condition (in thousands of dollars)

Identification code	12-4609-0-4-352	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
1099	Fund balance with Treasury and cash.....	16,012	11,268	11,268	11,268
1100	Accounts receivable.....	29,733	35,147	35,147	35,147
1399	Inventories.....	274	325	325	325
1699	Property, plant, and equipment.....	35,878	39,234	42,319	44,319
1999	Total assets.....	81,877	85,974	89,059	91,059

Liabilities:

2099	Accounts payable.....	27,985	27,832	27,832	27,832
2399	Accrued annual leave (funded or unfunded).....	2,758	4,361	4,700	5,000
2999	Total liabilities.....	30,743	32,193	32,532	32,832
Equity:					
3099	Unexpended financed budget authority.....	17,740	18,583	18,583	18,583
3299	Revolving fund equity:				
	Revolving fund balances.....	33,393	35,198	37,944	39,644
3999	Total equity.....	51,133	53,781	56,527	58,227

Object Classification (in thousands of dollars)

Identification code	12-4609-0-4-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	45,032	49,337	54,334
11.3	Other than full-time permanent.....	3,506	4,198	4,733
11.5	Other personnel compensation.....	2,504	2,275	2,439
11.9	Total personnel compensation.....	51,042	55,810	61,506
12.1	Civilian personnel benefits.....	7,465	8,146	9,094
13.0	Benefits for former personnel.....	124	112	117
21.0	Travel and transportation of persons.....	1,106	1,096	1,069
22.0	Transportation of things.....	259	329	307
23.1	Rental payments to GSA.....	2,232	3,851	4,199
23.2	Rental payments to others.....	1,396	1,488	1,586
23.3	Communications, utilities, and miscellaneous charges.....	23,958	26,991	25,779
24.0	Printing and reproduction.....	2,149	864	797
25.0	Other services.....	37,501	39,916	38,672
26.0	Supplies and materials.....	6,243	6,337	5,836
31.0	Equipment.....	15,970	17,349	21,887
43.0	Interest and dividends.....	10	2	2
99.9	Total obligations.....	149,455	162,291	170,851

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	1,686	1,731	1,836
Full-time equivalent of overtime and holiday hours.....	61	65	72

OFFICE OF PUBLIC AFFAIRS

Federal Funds

General and special funds:

OFFICE OF PUBLIC AFFAIRS

For necessary expenses to carry on services relating to the coordination of programs involving public affairs, and for the dissemination of agricultural information and the coordination of information, work and programs authorized by Congress in the Department, **[\$8,442,000]** \$9,093,000 including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed \$10,000 shall be available for employment under 5 U.S.C. 3109, and not to exceed \$2,000,000, may be used for farmers' bulletins and not fewer than two hundred thirty-two thousand two hundred and fifty copies for the use of the Senate and House of Representatives of part 2 of the annual report of the Secretary (known as the Yearbook of Agriculture) as authorized by 44 U.S.C. 1301: *Provided*, That in the preparation of motion pictures or exhibits by the Department, this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225).

INTERGOVERNMENTAL AFFAIRS

For necessary expenses for programs involving intergovernmental affairs and liaison within the executive branch, **[\$440,000]** \$506,000. (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0130-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Public affairs	8,036	8,442	9,093
00.02	Intergovernmental affairs	352	440	506
00.91	Total direct program	8,388	8,882	9,599
01.01	Reimbursable program	735	746	771
10.00	Total obligations	9,123	9,628	10,370
Financing:				
25.00	Unobligated balance lapsing	85		
39.00	Budget authority (gross)	9,208	9,628	10,370
Budget authority:				
Current:				
40.00	Appropriation	8,443	8,882	9,599
42.00	Transferred from other accounts	30		
43.00	Appropriation (adjusted)	8,473	8,882	9,599
Permanent:				
68.00	Spending authority from offsetting collections	735	746	771
Relation of obligations to outlays:				
71.00	Total obligations	9,123	9,628	10,370
72.40	Obligated balance, start of year	2,729	1,674	1,674
74.40	Obligated balance, end of year	-1,674	-1,674	-2,060
77.00	Adjustments in expired accounts	-675		
87.00	Outlays (gross)	9,502	9,628	9,984
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-726	-737	-762
88.40	Non-Federal sources	-9	-9	-9
88.90	Total, offsetting collections	-735	-746	-771
89.00	Budget authority (net)	8,473	8,882	9,599
90.00	Outlays (net)	8,767	8,882	9,213

Public affairs.—This activity provides general direction, leadership, and coordination of the Department's information program. The major objective is to provide a balanced and useful information program that reports on USDA's research, action, and regulatory activities using all communications media in order to enable the general public and the agricultural industry to have a better understanding of agriculture's services to farmers and to society.

Intergovernmental affairs.—This activity provides for overall direction and coordination in the development and implementation of policies and procedures applicable to the Department's intra- and intergovernmental relations.

Object Classification (in thousands of dollars)

Identification code	12-0130-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,069	5,778	6,212
11.3	Other than full-time permanent	59	67	71
11.5	Other personnel compensation	88	10	10
11.9	Total personnel compensation	5,216	5,855	6,293
12.1	Civilian personnel benefits	757	833	906
13.0	Benefits for former personnel	9	9	9
21.0	Travel and transportation of persons	112	121	136
22.0	Transportation of things	4	21	21
23.3	Communications, utilities, and miscellaneous charges	460	371	371
24.0	Printing and reproduction	660	827	832
25.0	Other services	792	708	776
26.0	Supplies and materials	110	77	80
31.0	Equipment	268	60	175
99.0	Subtotal, direct obligations	8,388	8,882	9,599
99.0	Reimbursable obligations	735	746	771
99.9	Total obligations	9,123	9,628	10,370

Personnel Summary

Direct: Total compensable workyears:				
Full-time equivalent employment	120	127	127	
Full-time equivalent of overtime and holiday hours	1	4	4	
Reimbursable: Total compensable workyears: Full-time equivalent employment				
	2	2	2	

OFFICE OF THE INSPECTOR GENERAL

Federal Funds

General and special funds:

OFFICE OF THE INSPECTOR GENERAL

For necessary expenses of the Office of the Inspector General, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and the Inspector General Act of 1978, as amended, [\$55,580,000] \$65,247,000, including such sums as may be necessary for contracting and other arrangements with public agencies and private persons pursuant to section 6(a)(8) of the Inspector General Act of 1978, as amended, and including a sum not to exceed \$50,000 for employment under 5 U.S.C. 3109; and including a sum not to exceed \$95,000 for certain confidential operational expenses including the payment of informants, to be expended under the direction of the Inspector General pursuant to Public Law 95-452 and section 1337 of Public Law 97-98. (7 U.S.C. 450b, 2201, 2202, 2220, 2270; Public Law 100-504; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0900-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program	51,706	55,580	65,247
01.01	Reimbursable program	690		
10.00	Total obligations	52,396	55,580	65,247
Financing:				
25.00	Unobligated balance lapsing	73		
39.00	Budget authority (gross)	52,469	55,580	65,247
Budget authority:				
Current:				
40.00	Appropriation	51,779	55,580	65,247
Permanent:				
68.00	Spending authority from offsetting collections	690		
Relation of obligations to outlays:				
71.00	Total obligations	52,396	55,580	65,247
72.40	Obligated balance, start of year	4,520	5,159	5,013
74.40	Obligated balance, end of year	-5,159	-5,013	-7,044
77.00	Adjustments in expired accounts	-88		
87.00	Outlays (gross)	51,669	55,726	63,216
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-690		
88.90	Total, offsetting collections	-690		
89.00	Budget authority (net)	51,779	55,580	65,247
90.00	Outlays (net)	50,979	55,726	63,216

The Office keeps the Secretary and Congress informed about fraud, other serious problems, mismanagement, and deficiencies in Department programs and operations, recommends corrective action, and reports on the progress made in correcting the problems. It reviews existing and proposed legislation and regulations and makes recommendations to the Secretary and Congress regarding the impact these laws have on the Department's programs and the prevention and detection of fraud and mismanagement in such programs. The Office provides policy direction and conducts, supervises, and coordinates all audits and investigations. The office supervises

General and special funds—Continued

OFFICE OF THE INSPECTOR GENERAL—Continued

and coordinates other activities in the Department and between the Department and other Federal, State and local government agencies whose purposes are to: (a) promote economy and efficiency; (b) prevent and detect fraud and mismanagement; and (c) identify and prosecute people involved in fraud or mismanagement.

Object Classification (in thousands of dollars)

Identification code 12-0900-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	31,150	33,105	37,957
11.3 Other than full-time permanent.....	396	396	667
11.5 Other personnel compensation.....	1,802	2,912	4,258
11.9 Total personnel compensation.....	33,348	36,413	42,882
12.1 Civilian personnel benefits.....	6,845	7,514	8,826
13.0 Benefits for former personnel.....	16	13	13
21.0 Travel and transportation of persons.....	4,544	4,735	5,009
22.0 Transportation of things.....	214	223	242
23.2 Rental payments to others.....	161	166	176
23.3 Communications, utilities, and miscellaneous charges...	2,115	2,205	2,344
24.0 Printing and reproduction.....	82	85	90
25.0 Other services.....	2,516	2,607	3,777
26.0 Supplies and materials.....	790	624	701
31.0 Equipment.....	1,042	961	1,153
42.0 Insurance claims and indemnities.....	32	34	34
43.0 Interest and dividends.....	1		
99.0 Subtotal, direct obligations.....	51,706	55,580	65,247
99.0 Reimbursable obligations.....	690		
99.9 Total obligations.....	52,396	55,580	65,247

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	834	870	918
Full-time equivalent of overtime and holiday hours.....	30	30	30

OFFICE OF THE GENERAL COUNSEL

Federal Funds

General and special funds:

OFFICE OF THE GENERAL COUNSEL

For necessary expenses of the Office of the General Counsel, **[\$23,130,000] \$25,865,000.** (7 U.S.C. 2201; 2202, 2214a; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code 12-2300-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:			
00.01 Direct program.....	21,502	23,130	25,865
01.01 Reimbursable program.....	130	213	213
10.00 Total obligations.....	21,632	23,343	26,078
Financing:			
25.00 Unobligated balance lapsing.....	23		
39.00 Budget authority (gross).....	21,655	23,343	26,078
Budget authority:			
Current:			
40.00 Appropriation.....	21,525	23,130	25,865
Permanent:			
68.00 Spending authority from offsetting collections.....	130	213	213
Relation of obligations to outlays:			
71.00 Total obligations.....	21,632	23,343	26,078
72.40 Obligated balance, start of year.....	2,612	2,243	2,307
74.40 Obligated balance, end of year.....	-2,243	-2,307	-2,728

77.00 Adjustments in expired accounts.....	-231		
87.00 Outlays (gross).....	21,770	23,279	25,657
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	-130	-213	-213
88.90 Total, offsetting collections.....	-130	-213	-213
89.00 Budget authority (net).....	21,525	23,130	25,865
90.00 Outlays (net).....	21,639	23,066	25,444

The Office of the General Counsel of the Department of Agriculture provides all legal advice, counsel, and services to the Secretary and all agencies, offices, and corporations of the Department on all aspects of their operations. It represents the Department in administrative proceedings; nonlitigation debt collection proceedings; state water rights adjudications; proceedings before the Environmental Protection Agency, Interstate Commerce Commission, Federal Maritime Administration and International Trade Commission; and, in conjunction with the Department of Justice, in judicial proceedings and litigation. All attorneys and related support personnel of the Department are under the supervision of the General Counsel.

Object Classification (in thousands of dollars)

Identification code 12-2300-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent.....	15,742	17,172	18,886
12.1 Civilian personnel benefits.....	2,785	3,081	3,396
13.0 Benefits for former employees.....	12	11	11
21.0 Travel and transportation of persons.....	311	345	573
22.0 Transportation of things.....	14	10	35
23.3 Communications, utilities, and miscellaneous charges...	927	1,159	1,434
24.0 Printing and reproduction.....	36	30	33
25.0 Other services.....	446	386	435
26.0 Supplies and materials.....	673	492	516
31.0 Equipment.....	554	444	546
43.0 Interest and dividends.....	2		
99.0 Subtotal, direct obligations.....	21,502	23,130	25,865
99.0 Reimbursable obligations.....	130	213	213
99.9 Total obligations.....	21,632	23,343	26,078

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	366	406	428
Full-time equivalent of overtime and holiday hours.....	3	3	3

AGRICULTURAL RESEARCH SERVICE

Federal Funds

General and special funds:

AGRICULTURAL RESEARCH SERVICE

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to enable the Agricultural Research Service to perform agricultural research and demonstration relating to production, utilization, marketing, and distribution (not otherwise provided for), home economics or nutrition and consumer use, and for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100, **[\$621,585,000] \$660,627,000: Provided,** That appropriations hereunder shall be available for temporary employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$115,000, shall be available for employment under 5 U.S.C. 3109: *Provided further,* That funds appropriated herein can be used to provide financial assistance to the organizers of national and international conferences, if such conferences are in support of agency programs: *Provided further,* That appropriations hereunder shall be available for the operation

and maintenance of aircraft and the purchase of not to exceed one for replacement only: *Provided further*, That uniform allowances for each uniformed employee of the Agricultural Research Service shall not be in excess of \$400 annually: *Provided further*, That appropriations hereunder shall be available to conduct marketing research: *Provided further*, That appropriations hereunder shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but unless otherwise provided the cost of constructing any one building shall not exceed \$250,000, except for greenhouses or greenhouses which shall each be limited to \$1,000,000, and except for ten buildings to be constructed or improved at a cost not to exceed \$500,000 each, and the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building or \$250,000, whichever is greater: *Provided further*, That the limitations on alterations contained in this Act shall not apply to modernization or replacement of existing facilities at Beltsville, Maryland: *Provided further*, That the foregoing limitations shall not apply to replacement of buildings needed to carry out the Act of April 24, 1948 (21 U.S.C. 113a): *Provided further*, That the foregoing limitations on purchase of land shall not apply to the purchase of land at Kimberly, Idaho: *Provided further*, That not to exceed \$190,000 of this appropriation may be transferred to and merged with the appropriation for the Office of the Assistant Secretary for Science and Education for the scientific review of international issues involving agricultural chemicals and food additives: *Provided further*, That funds may be received from any State, other political subdivision, organization, or individual for the purpose of establishing or operating any research facility or research project of the Agricultural Research Service, as authorized by law.

Special fund: To provide for additional labor, subprofessional, and junior scientific help to be employed under contracts and cooperative agreements to strengthen the work at Federal research installations in the field, \$2,500,000. (7 U.S.C. 328, 427, 427i, 1281 note, 1621, 2201, 2204, 2225, 2250, 3101 note; 10 U.S.C. 2306; 16 U.S.C. 590(a)–590(b), 590(k); 18 U.S.C. 1114; 19 U.S.C. 1306(a), 1306(c); 20 U.S.C. 191–194; 21 U.S.C. 113a, 114c, 114e–131; 42 U.S.C. 1476(e), 1483; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12–1400–0–1–352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Research on soil and water conservation.....	73,401	83,425	95,381
00.02	Research on plant science.....	216,075	232,917	243,628
00.03	Research on animal science.....	99,611	110,025	114,236
00.04	Research on commodity conversion and delivery.....	109,868	118,330	129,684
00.05	Human nutrition research.....	47,767	49,592	50,047
00.06	Integration of agricultural systems.....	12,081	11,505	11,860
00.07	Repair and maintenance of facilities.....	14,707	14,986	14,986
00.08	Contingencies.....	563	929	929
00.09	Construction of facilities.....	5,115	10,846	2,376
00.91	Total direct program.....	579,188	632,555	663,127
01.01	Reimbursable program.....	23,148	25,000	25,000
10.00	Total obligations.....	602,336	657,555	688,127
Financing:				
21.40	Unobligated balance available, start of year.....	–3,725	–8,470	.....
24.40	Unobligated balance available, end of year.....	8,470	.....	.....
25.00	Unobligated balance lapsing.....	1,990	.....	.....
39.00	Budget authority (gross).....	609,071	649,085	688,127
Budget authority:				
Current:				
40.00	Appropriation.....	586,146	624,085	663,127
41.00	Transferred to other accounts.....	–223	.....	.....
43.00	Appropriation (adjusted).....	585,923	624,085	663,127
Permanent:				
68.00	Spending authority from offsetting collections.....	23,148	25,000	25,000
Relation of obligations to outlays:				
71.00	Total obligations.....	602,336	657,555	688,127
72.40	Obligated balance, start of year.....	154,527	154,517	173,519
74.40	Obligated balance, end of year.....	–154,517	–173,519	–188,862
77.00	Adjustments in expired accounts.....	1,342	.....	.....
87.00	Outlays (gross).....	603,688	638,553	672,784

Adjustments to budget authority and outlays:

Deductions for offsetting collections:				
88.00	Federal funds.....	–19,945	–21,500	–21,500
88.40	Non-Federal sources.....	–3,203	–3,500	–3,500
88.90	Total, offsetting collections.....	–23,148	–25,000	–25,000
89.00	Budget authority (net).....	585,923	624,085	663,127
90.00	Outlays (net).....	580,540	613,553	647,784

The Agricultural Research Service conducts research to provide the means for a safer, more economical supply of agricultural products for the Nation and to provide producers with technologies to competitively supply these products. The Service uses coordinated, interdisciplinary approaches to perform basic and applied research on soil and water conservation, plant and animal sciences, commodity conversion and delivery, human nutrition, and integrated agricultural systems. The 1992 budget proposes expanded program initiatives for the ARS portion of the U.S. Global Change Research Program and to improve the quality of the Nation's soil and water resources. In addition, the 1992 budget proposes increases for food safety and quality; agricultural uses of animal and industrial waste; environmental pest control and the development of a reduced-cost ethanol fuel.

Research on soil and water conservation.—Research is conducted to improve soil and water management, irrigation, and conservation practices; to protect natural resources from harmful effects of soil, air, and water pollutants and to minimize certain agricultural pollution problems; and to determine the relation of soil types and water to plant, animal, and human nutrition. Additional funds are proposed for research to improve the Nation's groundwater quality; determine the interactions and effects of global climate change on agricultural resources and to optimize agricultural use of gypsum and assorted residues from air cleaning in coal-fired power plants.

Research on plant science.—Research is conducted to increase plant productivity by improving plant varieties, developing new crop resources, and improving crop production practices, including methods to control plant diseases, nematodes, insects, and weeds. Increases in 1992 are for research to improve integrated pest management systems and research to develop data for minor use pesticide reregistrations.

Research on animal science.—Research is conducted to increase livestock productivity (including poultry) through improved breeding, feeding, and management practices, and to develop methods for controlling diseases, parasites, and insect pests affecting these animals. The increase proposed for 1992 is to develop production systems that integrate animal wastes back to crop production.

Research on commodity conversion and delivery.—Research is conducted to develop new and improved foods, feeds, products, and processes for agricultural commodities and to improve the processing, transportation, storage, wholesaling, and retailing of products. Research is also conducted on problems of human health and safety, including means to insure the safety of food and feed supplies, control insect pests of man and his belongings, and reduce the hazards to human life resulting from pesticide residues and other causes. The increases proposed in 1992 are to reduce bacterial and mycotoxin contamination and chemical residues in foods and food products; and to develop non-fossil energy resources through genetically engineered systems which reduce the production costs of ethanol.

Human nutrition research.—Research is conducted on subjects such as human nutritional requirements and the composition and nutritive value of foods, to promote optimum human health through improved nutrition.

Integration of agricultural systems.—Research is conducted to develop integrated systems for efficiently producing, proc-

General and special funds—Continued

AGRICULTURAL RESEARCH SERVICE—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

essing, and marketing agricultural products, and to develop alternative agricultural systems that are less dependent upon nonrenewable resources and that are productive, efficient, and sustainable in the long term.

Repair and maintenance of facilities.—Funds are used to restore, upgrade, and maintain Federal facilities to meet OSHA and EPA requirements, provide suitable workspace for in-house research programs, and to retrofit existing structures for better energy utilization.

Contingencies.—Funds available to meet urgent needs that develop unexpectedly during the year when such needs cannot be met by redirection of resources from other projects.

Construction of facilities.—Unobligated balances are used for this purpose. Construction proposals for 1992 are included under Buildings and Facilities.

Reimbursements.—Agricultural Research Service performs program research activities and services for other USDA, Federal, and non-Federal agencies. These activities and services are paid for on a reimbursable basis.

Object Classification (in thousands of dollars)

Identification code	12-1400-0-1-352	1990 actual	1991 est.	1992 est.
AGRICULTURAL RESEARCH SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	239,568	252,111	265,525
11.3	Other than full-time permanent	22,833	24,028	25,312
11.5	Other personnel compensation	7,484	7,875	8,248
11.9	Total personnel compensation	269,885	284,014	299,085
12.1	Civilian personnel benefits	53,158	55,792	58,752
21.0	Travel and transportation of persons	9,747	10,253	10,284
22.0	Transportation of things	1,398	1,471	1,476
23.3	Communications, utilities, and miscellaneous charges	28,290	29,761	29,848
24.0	Printing and reproduction	1,320	1,388	1,392
25.0	Other services	113,175	123,931	135,622
26.0	Supplies and materials	48,508	57,499	62,918
31.0	Equipment	33,942	39,166	42,857
32.0	Land and structures	11,917	17,917	12,322
41.0	Grants, subsidies, and contributions	7,521	11,002	8,210
99.0	Subtotal, direct obligations	578,861	632,194	662,766
99.0	Reimbursable obligations	23,148	25,000	25,000
ALLOCATION TO FOREST SERVICE				
Personnel compensation:				
11.1	Full-time permanent	22	23	23
11.3	Other than full-time permanent	13	14	14
11.9	Total personnel compensation	35	37	37
12.1	Civilian personnel benefits	7	8	8
21.0	Travel and transportation of persons	2	3	3
24.0	Printing and reproduction	1	2	2
25.0	Other services	251	275	275
26.0	Supplies and materials	10	12	12
31.0	Equipment	1	2	2
41.0	Grants, subsidies, and contributions	20	22	22
99.0	Subtotal, Forest Service obligations	327	361	361
99.9	Total obligations	602,336	657,555	688,127

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	7,995	7,988	8,028
Full-time equivalent of overtime and holiday hours	64	64	64
Reimbursable: Total compensable workyears: Full-time equivalent employment	158	158	168

BUILDINGS AND FACILITIES

For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities as necessary to carry out the agricultural research programs of the Department of Agriculture, where not otherwise provided, **[\$41,016,000]** **\$46,100,000**. *Provided*, That facilities to house Bonsai collections at the National Arboretum may be constructed with funds accepted under the provisions of Public Law 94-129 (20 U.S.C. 195) and the limitation on construction contained in the Act of August 24, 1912 (40 U.S.C. 68) shall not apply to the construction of such facilities. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code	12-1401-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 32.0)	4,316	28,104	35,000
Financing:				
21.40	Unobligated balance available, start of year	—23,532	—31,872	—44,784
24.40	Unobligated balance available, end of year	31,872	44,784	55,884
39.00	Budget authority	12,658	41,016	46,100
Budget authority:				
40.00	Appropriation	10,675	41,016	46,100
50.00	Reappropriation	1,983		
Relation of obligations to outlays:				
71.00	Total obligations	4,316	28,104	35,000
72.40	Obligated balance, start of year	16,527	2,859	11,290
74.40	Obligated balance, end of year	—2,859	—11,290	—26,867
78.00	Adjustments in unexpired accounts	—1,983		
90.00	Outlays	16,002	19,673	19,423

This account provides funds for acquisition of land, construction, repair, improvement, extension, alterations, and purchases of fixed equipment or facilities of or used by the Agricultural Research Service. The 1992 request of \$46.1 million is for: constructing the National Seed Storage Laboratory, Fort Collins, Colorado (\$1.8 million); planning, and design of a Poultry Disease Laboratory addition in Athens, Georgia (\$400 thousand); modernization of facilities, ARS Agricultural Research Center in Beltsville, Maryland (\$20 million), Animal Disease Center at Plum Island, New York (\$6 million) and Southern Regional Research Center, New Orleans Louisiana (2.6 million); and construction of the Yakima Agricultural Research Laboratory in Yakima, Washington (\$5.05 million), and the U.S. Salinity Laboratory Riverside, California (\$10.25 million).

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8214-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	6,412	7,500	7,500
Financing:				
21.40	Unobligated balance available, start of year	—3,287	—4,260	—4,260
24.40	Unobligated balance available, end of year	4,260	4,260	4,260
60.05	Budget authority (appropriation) (indefinite)	7,385	7,500	7,500
Relation of obligations to outlays:				
71.00	Total obligations	6,412	7,500	7,500
72.40	Obligated balance, start of year	1,784	1,384	1,384
74.40	Obligated balance, end of year	—1,384	—1,384	—1,384
90.00	Outlays	6,813	7,500	7,500

Miscellaneous contributed funds received from States, local organizations, individuals, and others are available for work under cooperative agreements on research activities.

Object Classification (in thousands of dollars)

Identification code	12-8214-0-7-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	411	480	480
11.3	Other than full-time permanent.....	1,670	1,956	1,956
11.5	Other personnel compensation.....	82	96	96
11.9	Total personnel compensation.....	2,163	2,532	2,532
12.1	Civilian personnel benefits.....	429	501	501
21.0	Travel and transportation of persons.....	109	115	115
22.0	Transportation of things.....	15	16	16
23.3	Communications, utilities, and miscellaneous charges.....	151	160	160
24.0	Printing and reproduction.....	4	4	4
25.0	Other services.....	2,366	2,766	2,766
26.0	Supplies and materials.....	796	954	954
31.0	Equipment.....	373	446	446
41.0	Grants, subsidies, and contributions.....	6	6	6
99.9	Total obligations.....	6,412	7,500	7,500
Personnel Summary				
Total compensable workyears: Full-time equivalent employment.....				
		54	54	54

COOPERATIVE STATE RESEARCH SERVICE

Federal Funds

General and special funds:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including **[\$162,293,000]** *\$168,298,000* to carry into effect the provisions of the Hatch Act approved March 2, 1887, as amended, including administration by the United States Department of Agriculture, and penalty mail costs of agricultural experiment stations under section 6 of the Hatch Act of 1887, as amended, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); **[\$17,820,000]** *\$12,975,000* for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a-582-a7), as amended **[by Public Law 92-318 approved June 23, 1972]**, including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); **[\$26,346,000]** *\$27,321,000* for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 **[(Public Law 95-113)]** (7 U.S.C. 3222), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges including Tuskegee University; **[\$61,976,000]** *\$26,697,000* for **[contracts and grants for agricultural research]** *special grants* under section 2(c) of the Act of August 4, 1965, as amended (7 U.S.C. [450i]; **\$73,000,000]** *450i(c)*, including administrative expenses; **\$125,000,000** for competitive **[research]** *grants* under section 2(b) of the Act of August 4, 1965, as amended (7 U.S.C. 450i(b)), including administrative expenses; **[\$5,551,000]** for the support of animal health and disease programs authorized by section 1433 of Public Law 95-113, including administrative expenses; **\$1,168,000]** *\$918,000* for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3319d), including administrative expenses; **[\$800,000]** for grants for research and construction of facilities to conduct research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178); and section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; **\$475,000** for rangeland research grants as authorized by subtitle M of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended; **\$7,500,000]** *\$4,000,000* for higher education graduate fellowships grants under section 1417(a) (b)(6) of **[Public Law 95-113]**, the *National Agricultural Research, Extension, and Teaching Policy Act of 1977*, as amended (7 U.S.C. [3152(a)]; *3152(b)(6)*), including administrative expenses; **\$1,500,000** for higher education challenge grants

under section 1417(b)(1) of the *National Agricultural Research, Extension, and Teaching Policy Act of 1977*, as amended (7 U.S.C. 3152(b)(1)), including administrative expenses; **[\$3,750,000]** for grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 and other Acts; **\$3,152,000** for grants to States for the operation of international trade development centers, as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3292); **\$6,725,000** for low-input agriculture as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 4701-4710); **\$4,450,000** for sustainable agriculture research and education, as authorized by section 1621 of the *Food, Agriculture, Conservation, and Trade Act of 1990* (7 U.S.C. 5811), including administrative expenses; and **[\$17,933,000]** *\$12,992,000* for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which **[\$8,250,000]** *\$11,000,000* shall be for a program of capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890 (7 U.S.C. 321-326 and 328), including Tuskegee University, of which and not to exceed \$100,000 shall be for employment under 5 U.S.C. 3109; in all, **[\$388,489,000]** *\$384,151,000*. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-1500-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Payments under the Hatch Act.....	154,595	162,293	168,298
00.02	Cooperative forestry research.....	17,279	17,820	12,975
00.03	Payments to 1890 colleges and Tuskegee University ..	25,012	26,346	27,321
00.04	Special research grants.....	73,127	78,046	32,065
00.05	National research initiative competitive grants.....	42,521	73,000	125,000
00.06	Animal health and disease research.....	5,407	5,551	.....
00.07	Federal administration.....	13,583	17,933	12,992
00.08	Higher education.....	8,491	10,350	8,350
00.09	Buildings and facilities.....	170	950	.....
00.91	Total direct program.....	340,185	392,289	387,001
01.01	Reimbursable program.....	3,568	4,500	4,500
10.00	Total obligations.....	343,753	396,789	391,501
Financing:				
21.40	Unobligated balance available, start of year.....	-1,120	-950	.....
24.40	Unobligated balance available, end of year.....	950	.....	.....
25.00	Unobligated balance lapsing.....	463	.....	.....
39.00	Budget authority (gross).....	344,046	395,839	391,501
Budget authority:				
Current:				
40.00	Appropriation.....	337,668	388,489	384,151
Permanent:				
60.05	Appropriation (indefinite).....	2,810	2,850	2,850
63.00	Appropriation (adjusted).....	2,810	2,850	2,850
68.00	Spending authority from offsetting collections.....	3,568	4,500	4,500
Relation of obligations to outlays:				
71.00	Total obligations.....	343,753	396,789	391,501
72.40	Obligated balance, start of year.....	309,025	299,119	304,430
74.40	Obligated balance, end of year.....	-299,119	-304,430	-320,213
77.00	Adjustments in expired accounts.....	-210	.....	.....
87.00	Outlays (gross).....	353,449	391,478	375,718
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-3,568	-4,500	-4,500
88.90	Total, offsetting collections.....	-3,568	-4,500	-4,500
89.00	Budget authority (net).....	340,478	391,339	387,001
90.00	Outlays (net).....	349,881	386,978	371,218

General and special funds—Continued

COOPERATIVE STATE RESEARCH SERVICE—Continued

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

	(in thousands of dollars)		
Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	340,478	391,339	387,001
Outlays	349,881	386,978	371,218
Proposed for later transmittal under proposed legislation:			
Budget authority			—2,850
Outlays			—2,850
Total:			
Budget authority	340,478	391,339	384,151
Outlays	349,881	386,978	368,368

Cooperative State Research Service participates in a nationwide system of agricultural research program planning and coordination between State institutions and the U.S. Department of Agriculture. It assists in maintaining cooperation among the State institutions, and between the State institutions and their Federal research partners. The Agency administers grants and payments to State institutions to supplement State and local funding for agricultural research and higher education.

Payments under the Hatch Act.—Funds under the Hatch Act are allocated on a formula basis to agricultural experiment stations of the land-grant colleges in the 50 States, the District of Columbia, Puerto Rico, Guam, the Virgin Islands, American Samoa, Micronesia, and Northern Mariana Islands.

Cooperative forestry research.—These funds are allocated by formula to land-grant colleges or agricultural experiment stations in the 50 States, Puerto Rico, Guam, the Virgin Islands, and other State-supported colleges and universities having a forestry school and offering graduate training in forestry sciences.

Payments to 1890 colleges and Tuskegee University.—Funds support agricultural research at the 1890 land-grant colleges, including Tuskegee University.

Special research grants.—This program targets research to problems of national interest. Funding is proposed for seven national interest grants, including a category for water quality research. This is the university research component of a coordinated Federal initiative in water quality and will provide funds to focus on agriculture-related water quality concerns in the Midwest Corn Belt and other regions. Funding is also proposed for related grants in pesticide impact assessment and integrated pest management. A new grant program for global change is also being requested for research at universities as part of a coordinated Federal initiative.

National research initiative competitive grants.—Funding is being proposed for the National Initiative for Research on Agriculture, Food, and the Environment. Research scientists throughout the U.S. scientific community compete for funding under this program. These grants support research in plant and animal systems; natural resources and the environment; nutrition, food quality, and health; markets, trade and policy; and processes antecedent to adding value and developing new products. This Initiative includes \$18 million for a plant genome mapping program for which the Agricultural Research Service will serve as lead agency and \$9.4 million for global change research that is part of a government-wide program developed by the Committee on Earth and Environmental Sciences.

Animal health and disease research.—Funds, distributed by formula, support livestock and poultry disease research in colleges of veterinary medicine and in eligible agricultural experiment stations. Funding for animal health and disease research for 1992 is proposed within the national research initiative competitive grants program.

Federal administration.—A coordinating and review staff assists in maintaining cooperation within and among the

States, and between the States and their Federal research partners. This staff also administers research grants and payments to States. Federal administration is funded from a combination of program set-asides from formula and grant programs and from direct appropriation for administration. Funding is proposed for a capacity building program at the 1890 institutions as part of a USDA initiative to strengthen these institutions.

Higher education.—Funding is proposed for graduate fellowships grants and competitive challenge grants.

Buildings and facilities.—Funds support the acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and grants to States and other eligible recipients as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture. Funding is proposed in a separate account in 1992.

Reimbursable program.—Funds support basic and applied agriculture research and activities performed for other USDA, Federal, and non-Federal agencies.

Object Classification (in thousands of dollars)

Identification code	12-1500-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent		5,808	6,762	7,737
11.3 Other than full-time permanent		438	456	478
11.5 Other personnel compensation		240	250	263
11.9 Total personnel compensation		6,486	7,468	8,478
12.1 Civilian personnel benefits		1,003	1,165	1,331
13.0 Benefits for former personnel		7	7	7
21.0 Travel and transportation of persons		1,039	1,243	1,455
22.0 Transportation of things		30	33	36
23.3 Communications, utilities, and miscellaneous charges ..		593	627	698
24.0 Printing and reproduction		241	257	273
25.0 Other services		2,905	2,795	1,765
26.0 Supplies and materials		201	228	253
31.0 Equipment		251	352	442
41.0 Grants, subsidies, and contributions		327,429	378,114	372,263
99.0 Subtotal, direct obligations		340,185	392,289	387,001
99.0 Reimbursable obligations		3,568	4,500	4,500
99.9 Total obligations		343,753	396,789	391,501

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	159	173	188
Full-time equivalent of overtime and holiday hours	1	1	1
Reimbursable: Total compensable workyears: Full-time equivalent employment	10	10	10

COOPERATIVE STATE RESEARCH SERVICE
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1500-2-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.08 Higher education				—2,850
10.00 Total obligations (object class 41.0)				—2,850
Financing:				
63.00 Budget authority (appropriation)				—2,850
Relation of obligations to outlays:				
71.00 Total obligations				—2,850
90.00 Outlays				—2,850

Legislation will be proposed amending the authorizing statute for the Morrill-Nelson permanent appropriation to eliminate these mandatory payments to States and territories.

BUILDINGS AND FACILITIES

【For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and for grants to States and other eligible recipients for such purposes, as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture, where not otherwise provided, \$62,867,000: *Provided*, That the \$2,853,000 appropriated in fiscal year 1990 for the Center for Research on Human Nutrition and Chronic Disease Prevention at Wake Forest University, Winston-Salem, North Carolina, shall be made available for planning and construction of the facility.】 *For grants for facilities and equipment under the Research Facilities Act, as amended (7 U.S.C. 390 et seq.), including administrative expenses, \$25,000,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)*

Program and Financing (in thousands of dollars)

Identification code	12-1501-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Buildings and facilities	42,090	65,885	25,000
00.91	Subtotal, Buildings and facilities	42,090	65,885	25,000
10.00	Total obligations	42,090	65,885	25,000
Financing:				
21.40	Unobligated balance available, start of year		-3,018	
24.40	Unobligated balance available, end of year	3,018		
40.00	Budget authority (appropriation)	45,108	62,867	25,000
Relation of obligations to outlays:				
71.00	Total obligations	42,090	65,885	25,000
72.40	Obligated balance, start of year	27,489	50,644	92,792
74.40	Obligated balance, end of year	-50,644	-92,792	-96,723
90.00	Outlays	18,935	23,737	21,069

This account provides funds for a program authorized under the Research Facilities Act of 1963, as amended, to assist eligible institutions in the construction, acquisition, and remodeling of buildings, laboratories, and other capital facilities which are necessary to more effectively conduct research in agriculture and related sciences through means of matching grants from the Federal Government. State Agricultural Experiment Stations, Colleges of Veterinary Medicine, Schools of Forestry, and the 1890 Institutions and Tuskegee University are eligible to compete for these funds.

Object Classification (in thousands of dollars)

Identification code	12-1501-0-1-352	1990 actual	1991 est.	1992 est.
11.1	Personnel compensation: Full-time permanent	385	401	420
11.9	Total personnel compensation	385	401	420
12.1	Civilian personnel benefits	62	64	67
21.0	Travel and transportation of persons	128	168	114
22.0	Transportation of things	4	4	2
23.3	Communications, utilities, and miscellaneous charges	73	76	10
24.0	Printing and reproduction	30	31	8
25.0	Other services	652	1,626	108
26.0	Supplies and materials	25	26	10
31.0	Equipment	31	32	11
41.0	Grants, subsidies, and contributions	40,700	63,457	24,250
99.0	Subtotal, direct obligations	42,090	65,885	25,000
99.9	Total obligations	42,090	65,885	25,000

Personnel Summary

Direct Total compensable workyears: Full-time equivalent employment	10	10	10
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EXTENSION SERVICE

Federal Funds

General and special funds:

EXTENSION SERVICE

Payments to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa: For payments for cooperative agricultural extension work under the Smith-Lever Act, as amended, to be distributed under sections 3(b) and 3(c) of said Act, for retirement and employees' compensation costs for extension agents and for costs of penalty mail for cooperative extension agents and State extension directors, 【\$252,608,000】 \$262,100,000; payments for the nutrition and family education program for low-income areas under section 3(d) of the Act, 【\$60,525,000】 \$60,525,000; payments for the urban gardening program under section 3(d) of the Act, 【\$3,557,000】 \$3,557,000; payments for the pest management program under section 3(d) of the Act, 【\$7,450,000】 \$7,450,000; payments for the farm safety program under section 3(d) of the Act, 【\$1,970,000】 \$1,970,000; payments for the pesticide impact assessment program under section 3(d) of the Act, 【\$3,230,000】 \$3,230,000; grants to upgrade 1890 land-grant college extension facilities as authorized by section 1416 of Public Law 99-198, \$9,508,000, to remain available until expended; 【payments for the rural development centers under section 3(d) of the Act, \$950,000;】 payments for extension work under section 209(c) of Public Law 93-471, 【\$991,000】 \$1,000,000; payments for a groundwater quality program under section 3(d) of the Act, 【\$10,375,000; for special grants for financially stressed farmers and dislocated farmers as authorized by Public Law 100-219, \$2,550,000】 \$15,500,000; payments for youth-at-risk programs under section 3(d) of the Act, 【\$7,500,000】 \$7,500,000; payments for a food safety program under section 3(d) of the Act, 【\$1,500,000; payments for Indian reservation agents under section 3(d) of the Act, \$1,000,000; payments for carrying out the provisions of the Renewable Resources Extension Act of 1978 under section 3(d) of the Act, \$2,765,000】 \$2,000,000; and payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321-326, 328) and Tuskegee University, 【\$22,794,000】 \$27,000,000; in all, 【\$389,273,000, of which not less than \$79,400,000 is for Home Economics】 \$404,323,000: *Provided*, That funds hereby appropriated pursuant to section 3(c) of the Act of June 26, 1953, and section 506 of the Act of June 23, 1972, as amended, shall not be paid to any State, Puerto Rico, Guam, or the Virgin Islands, Micronesia, Northern Marianas, and American Samoa prior to availability of an equal sum from non-Federal sources for expenditure during the current fiscal year.

Federal administration and coordination: For administration of the Smith-Lever Act, as amended and the Act of September 29, 1977 (7 U.S.C. 341-349), as amended, and section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.), and to coordinate and provide program leadership for the extension work of the Department and the several States and insular possessions, 【\$9,205,000, of which not less than \$2,300,000 is for Home Economics】 \$6,494,000. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)*

Program and Financing (in thousands of dollars)

Identification code	12-0502-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Smith-Lever Act, 3(b) and 3(c)	242,272	252,608	262,100
Smith-Lever Act, 3(d):				
00.02	Youth-at-risk		7,500	15,000
00.03	Water quality	5,211	10,375	15,500
00.04	Food and nutrition education (EFNEP)	58,197	60,525	58,635
00.05	Pest management	7,110	7,450	10,000
00.06	Farm safety	963	1,970	
00.07	Pesticide impact assessment	2,561	3,230	3,580
00.08	Urban gardening	3,474	3,557	
00.09	Financial management	1,416		
00.10	Indian reservation extension agents		1,000	
00.11	Rural development centers	943	950	
00.12	Payments to the District of Columbia	946	991	1,000
00.13	Payments to 1890 colleges and Tuskegee University	21,836	22,794	27,000
00.14	1890 facilities	10,525	9,898	9,508
00.15	Farmer assistance	3,325	2,550	
00.16	Renewable Resources Extension Act	2,744	2,765	
00.17	Federal administration	8,865	9,205	6,494
00.18	Food safety		1,500	2,000

General and special funds—Continued

EXTENSION SERVICE—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-0502-0-1-352	1990 actual	1991 est.	1992 est.
00.91	Total direct program	370,388	398,868	410,817
01.01	Reimbursable program	5,996	6,700	6,700
10.00	Total obligations	376,384	405,568	417,517
Financing:				
21.40	Unobligated balance available, start of year	-1,478	-390	
24.40	Unobligated balance available, end of year	390		
39.00	Budget authority (gross)	375,296	405,178	417,517
Budget authority:				
Current:				
40.00	Appropriation	369,300	398,478	410,817
Permanent:				
68.00	Spending authority from offsetting collections	5,996	6,700	6,700
Relation of obligations to outlays:				
71.00	Total obligations	376,384	405,568	417,517
72.40	Obligated balance, start of year	112,195	116,146	126,809
74.40	Obligated balance, end of year	-116,146	-126,809	-130,376
77.00	Adjustments in expired accounts	-2,632		
87.00	Outlays (gross)	369,801	394,905	413,950
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-5,705	-6,406	-6,406
88.40	Non-Federal sources	-291	-294	-294
88.90	Total, offsetting collections	-5,996	-6,700	-6,700
89.00	Budget authority (net)	369,300	398,478	410,817
90.00	Outlays (net)	363,805	388,205	407,250

The Extension Service-USDA, States, and localities comprise the Cooperative Extension System. This nationwide system provides out-of-school, applied education, information, and technology transfer to the public on national issues and concerns.

Federal funds are distributed primarily by formula to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa, on the basis of population and other factors. Funds are used primarily for the employment of State, area, and county extension workers and paraprofessionals who work with individuals, families, community organizations, marketing concerns, and others by providing advice and assistance in the application of improved methods for agricultural production, marketing, nutrition, family living, youth programs, and community development. Most of these funds are matched by the States and provide the Federal share of costs associated with program activities specifically undertaken with these matched funds.

Initiatives proposed for 1992 will provide resources to assist Extension professionals to address priority National concerns in water quality, youth-at-risk, and food safety. Increased funding for water quality education is part of a coordinated Federal initiative and will allow Extension to assist agricultural producers and others adopt new technologies to minimize adverse impacts on water resources. Funding for youth-at-risk programs will be developed to assist communities and families in the areas of high-risk youth and school-age children. Food safety will target education programs to producers and cooperative efforts with other Federal Agencies. Increases are proposed for the 1890 institutions and Tuskegee University to strengthen the capabilities of those institutions to address priority issues. Funds are also proposed for low income nutrition education with additional increases in the pesticide impact assessment program consistent with Federal pesticide regulatory activity levels and the Integrated Pest Management Program.

The Extension Service provides leadership and assistance to States, Puerto Rico, Guam, the Virgin Islands, the District of Columbia, American Samoa, Northern Marianas and Micronesia, in developing extension programs, improving teaching methods, efficient use of available resources, evaluation of programs, and administrative services. These responsibilities are funded from a combination of program set-asides for administering payments to States and from direct appropriations for the Federal Extension Administration.

Object Classification (in thousands of dollars)

Identification code	12-0502-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	7,212	8,493	8,867
11.3	Other than full-time permanent	176	190	200
11.5	Other personnel compensation	58	65	75
11.9	Total personnel compensation	7,446	8,748	9,142
12.1	Civilian personnel benefits	1,236	1,440	1,463
21.0	Travel and transportation of persons	592	710	750
22.0	Transportation of things	26	50	60
23.3	Communications, utilities, and miscellaneous charges	918	950	979
24.0	Printing and reproduction	355	400	444
25.0	Other services	1,479	1,630	1,776
26.0	Supplies and materials	234	285	336
31.0	Equipment	416	588	620
41.0	Grants, subsidies, and contributions	357,686	384,067	395,247
99.0	Subtotal, direct obligations	370,388	398,868	410,817
99.0	Reimbursable obligations	5,996	6,700	6,700
99.9	Total obligations	376,384	405,568	417,517

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment	173	175	177
	Full-time equivalent of overtime and holiday hours	1	1	1

NATIONAL AGRICULTURAL LIBRARY

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL LIBRARY

For necessary expenses of the National Agricultural Library, **[\$16,798,000] \$17,453,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$35,000 shall be available for employment under 5 U.S.C. 3109: **Provided further,** That not to exceed **[\$675,000] \$900,000** shall be available pursuant to 7 U.S.C. 2250 for the alteration and repair of buildings and improvements: **Provided further,** That \$425,000 shall be available for a grant pursuant to section 1472 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3818), in addition to other funds available in this appropriation for grants under this section. (5 U.S.C. 301, 552, 5946; 7 U.S.C. 450b, 450i, 2201, 2202, 2204, 2206, 2244, 2264, 2265, 3318; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-0300-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Agricultural information and library services	14,297	16,502	16,553
00.02	Repairs and maintenance of facilities	296	296	900
00.91	Total direct program	14,593	16,798	17,453
01.01	Reimbursable program	1,612	2,850	2,850
10.00	Total obligations	16,205	19,648	20,303

Financing:				
25.00	Unobligated balance lapsing	83		
39.00	Budget authority (gross)	16,288	19,648	20,303
Budget authority:				
Current:				
40.00	Appropriation	14,676	16,798	17,453
Permanent:				
68.00	Spending authority from offsetting collections	1,612	2,850	2,850
Relation of obligations to outlays:				
71.00	Total obligations	16,205	19,648	20,303
72.40	Obligated balance, start of year	4,812	4,752	5,039
74.40	Obligated balance, end of year	-4,752	-5,039	-7,202
77.00	Adjustments in expired accounts	-49		
87.00	Outlays (gross)	16,216	19,361	18,140
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-1,612	-2,850	-2,850
88.90	Total, offsetting collections	-1,612	-2,850	-2,850
89.00	Budget authority (net)	14,676	16,798	17,453
90.00	Outlays (net)	14,604	16,511	15,290

The primary purpose of the National Agricultural Library (NAL) is to acquire, preserve, and disseminate a comprehensive collection of reliable information in all phases of the agricultural and allied sciences.

Agricultural information and library services.—The NAL provides a variety of information products and services through: (1) the administration of a unique collection of books, journals, and other information materials about food and agriculture to ensure accessibility to their contents; (2) the development and maintenance of cooperative efforts in the library and related information areas, with other Federal agencies and with educational institutions in each State; and (3) an active program of information dissemination. Increases are proposed for 1992 for additional networking to improve library services, increases for facility improvements and to strengthen ongoing NAL programs.

Repairs and maintenance of facilities.—These funds are used for maintaining the library building.

Object Classification (in thousands of dollars)

Identification code 12-0300-0-1-352				
	1990 actual	1991 est.	1992 est.	
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,785	6,297	6,590
11.3	Other than full-time permanent	350	400	400
11.5	Other personnel compensation	119	130	200
11.9	Total personnel compensation	6,254	6,827	7,190
12.1	Civilian personnel benefits	1,071	1,174	1,266
13.0	Benefits for former personnel	5		
21.0	Travel and transportation of persons	169	170	180
22.0	Transportation of things	28	30	34
23.3	Communications, utilities, and miscellaneous charges	885	900	950
24.0	Printing and reproduction	52	80	90
25.0	Other services	3,507	3,673	4,048
26.0	Supplies and materials	1,564	2,399	2,500
31.0	Equipment	709	850	900
41.0	Grants, subsidies, and contributions	349	695	295
99.0	Subtotal, direct obligations	14,593	16,798	17,453
99.0	Reimbursable obligations	1,612	2,850	2,850
99.9	Total obligations	16,205	19,648	20,303

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	191	173	173
Full-time equivalent of overtime and holiday hours	1	1	1
Reimbursable: Total compensable workyears: Full-time equivalent employment			
	12	19	19

NATIONAL AGRICULTURAL STATISTICS SERVICE

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL STATISTICS SERVICE

For necessary expenses of the National Agricultural Statistics Service in conducting statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, **[\$76,451,000] \$86,866,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 411, 411a, 411b, 427, 471, 475, 476, 501, 951, 953, 955-57, 2201, 2202, 2248, 3103, 3311, 3504; 18 U.S.C. 1902, 1905, 2072; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-1801-0-1-352				
	1990 actual	1991 est.	1992 est.	
Program by activities:				
Direct program:				
00.01	Crop and livestock estimates	64,012	73,545	83,852
00.02	Statistical research and service	2,786	2,920	3,014
00.91	Total direct program	66,798	76,465	86,866
01.01	Reimbursable program	9,140	9,300	10,300
10.00	Total obligations	75,938	85,765	97,166
Financing:				
25.00	Unobligated balance lapsing	82		
39.00	Budget authority (gross)	76,019	85,765	97,166
Budget authority:				
Current:				
40.00	Appropriation	66,976	76,451	86,866
41.00	Transferred to other accounts	-100		
42.00	Transferred from other accounts	3	14	
43.00	Appropriation (adjusted)	66,879	76,465	86,866
Permanent:				
68.00	Spending authority from offsetting collections	9,140	9,300	10,300
Relation of obligations to outlays:				
71.00	Total obligations	75,938	85,765	97,166
72.40	Obligated balance, start of year	8,472	9,675	9,684
74.40	Obligated balance, end of year	-9,675	-9,684	-11,206
77.00	Adjustments in expired accounts	-258		
87.00	Outlays (gross)	74,476	85,756	95,644
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-7,331	-7,800	-8,800
88.40	Non-Federal sources	-1,809	-1,500	-1,500
88.90	Total, offsetting collections	-9,140	-9,300	-10,300
89.00	Budget authority (net)	66,879	76,465	86,866
90.00	Outlays (net)	65,336	76,456	85,344

Crop and livestock estimates.—The Service provides the official National and State estimates of acreage, yield, and production of crops, stocks, and value of farm commodities, and numbers of inventory values of livestock items. Data on approximately 120 crops and 45 livestock products are covered in some 300 reports issued each year. Detailed data is also collected on agricultural chemical use. Data collected and published on prices paid and received by farmers are basic to computation of farm program payments.

The work under this activity is conducted through 45 State offices serving the 50 States; most of these offices are operated as joint State and Federal services. Cooperative arrangements

General and special funds—Continued

NATIONAL AGRICULTURAL STATISTICS SERVICE—Continued

with State agencies provide additional State and county data. The major program modifications in 1992 are: an increase of \$2,500,000 for food safety; \$1,000,000 for improved specialty commodity coverage to support the food safety initiative; \$1,000,000 for pesticide record keeping as required by the 1990 Farm Bill (sec. 1491(f)); \$315,000 for cotton ginnings reporting; \$1,850,000 for frame maintenance to support the 1993 Agricultural Census; and \$1,300,000 for FTS 2000.

Statistical research and service.—This activity is designed to improve crop and livestock estimating techniques by improving sample survey designs and procedures and by testing new forecasting and estimating techniques, such as the use of satellite data.

Object Classification (in thousands of dollars)

Identification code	12-1801-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	30,303	34,154	37,367
11.3	Other than full-time permanent.....	903	1,017	1,113
11.5	Other personnel compensation.....	594	669	732
11.9	Total personnel compensation.....	31,800	35,840	39,212
12.1	Civilian personnel benefits.....	6,275	7,477	7,992
13.0	Benefits for former personnel.....	6	8	8
21.0	Travel and transportation of persons.....	1,207	1,481	1,649
22.0	Transportation of things.....	348	378	421
23.3	Communications, utilities, and miscellaneous charges.....	2,941	3,193	3,554
24.0	Printing and reproduction.....	443	453	503
25.0	Other services.....	19,798	22,844	26,895
26.0	Supplies and materials.....	1,147	1,298	1,444
31.0	Equipment.....	2,832	3,493	5,188
43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	66,798	76,465	86,866
99.0	Reimbursable obligations.....	9,140	9,300	10,300
99.9	Total obligations.....	75,938	85,765	97,166

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	1,049	1,127	1,171
	Full-time equivalent of overtime and holiday hours.....	1	2	2

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8218-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations.....	272	250	250
Financing:				
21.40	Unobligated balance available, start of year.....		—27	—27
24.40	Unobligated balance available, end of year.....	27	27	27
60.05	Budget authority (appropriation) (indefinite).....	299	250	250
Relation of obligations to outlays:				
71.00	Total obligations.....	272	250	250
72.40	Obligated balance, start of year.....	35	71	71
74.40	Obligated balance, end of year.....	—71	—71	—71
90.00	Outlays.....	237	250	250

Miscellaneous funds received from local organizations, commodity groups, and others are available for dissemination of reports and for crop and livestock survey work under cooperative agreements (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code	12-8218-0-7-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	82	75	75
11.3	Other than full-time permanent.....	2	2	2
11.9	Total personnel compensation.....	84	77	77
12.1	Civilian personnel benefits.....	12	11	11
21.0	Travel and transportation of persons.....	2	2	2
23.3	Communications, utilities, and miscellaneous charges.....	40	37	37
24.0	Printing and reproduction.....	67	62	62
25.0	Other services.....	66	60	60
26.0	Supplies and materials.....	1	1	1
99.9	Total obligations.....	272	250	250

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....				
		2	2	2

ECONOMIC RESEARCH SERVICE

Federal Funds

General and special funds:

ECONOMIC RESEARCH SERVICE

For necessary expenses of the Economic Research Service in conducting economic research and service relating to agricultural production, marketing, and distribution, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and other laws, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, costs and returns in farming, and farm finance; research relating to the economic and marketing aspects of farmer cooperatives; and for analysis of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products, [\$54,400,000; of which \$500,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said Administrator, other agencies or before the courts: *Provided*, That this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and the consumer] \$62,479,000: *Provided* [further], That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) [; *Provided* further, That this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis]. (7 U.S.C. 292, 411, 427, 1441a, 1704, 1761-68, 2201, 2202, 3103, 3291, 3311, 3504; 22 U.S.C. 3101; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1701-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program.....	50,634	54,400	62,479
01.01	Reimbursable program.....	1,768	1,500	1,500
10.00	Total obligations.....	52,402	55,900	63,979
Financing:				
21.40	Unobligated balance available, start of year.....			
25.00	Unobligated balance lapsing.....	55		
39.00	Budget authority (gross).....	52,457	55,900	63,979

Budget authority:				
Current:				
40.00	Appropriation	50,589	54,400	62,479
42.00	Transferred from other accounts	100		
43.00	Appropriation (adjusted)	50,689	54,400	62,479
Permanent:				
68.00	Spending authority from offsetting collections	1,768	1,500	1,500
Relation of obligations to outlays:				
71.00	Total obligations	52,402	55,900	63,979
72.40	Obligated balance, start of year	7,105	7,114	7,678
74.40	Obligated balance, end of year	-7,114	-7,678	-9,603
77.00	Adjustments in expired accounts	101		
87.00	Outlays (gross)	52,494	55,336	62,054
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-1,768	-1,500	-1,500
88.90	Total, offsetting collections	-1,768	-1,500	-1,500
89.00	Budget authority (net)	50,689	54,400	62,479
90.00	Outlays (net)	50,726	53,836	60,554

The Economic Research Service performs agricultural economic and other social science research, outlook forecasting, policy analysis, and development of economic and statistical indicators related to U.S. and international agriculture, food, natural resources, and rural America. Additional funding for FY 1992 includes \$1,000,000 for water quality data collection and analysis as part of the governmentwide Water Quality Initiative, \$2,500,000 for food safety analysis, \$1,650,000 for study of global change, and \$329,000 for program evaluations.

Object Classification (in thousands of dollars)

Identification code 12-1701-0-1-352				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	31,022	33,347	35,786
11.3	Other than full-time permanent	318	342	342
11.5	Other personnel compensation	1,086	1,168	1,168
11.9	Total personnel compensation	32,426	34,857	37,296
12.1	Civilian personnel benefits	5,630	6,214	6,649
13.0	Benefits for former personnel	19	19	19
21.0	Travel and transportation of persons	597	650	832
22.0	Transportation of things	52	133	169
23.3	Communications, utilities, and miscellaneous charges	897	1,032	1,322
24.0	Printing and reproduction	539	568	728
25.0	Other services	8,596	9,458	13,585
26.0	Supplies and materials	696	640	819
31.0	Equipment	1,182	829	1,060
99.0	Subtotal, direct obligations	50,634	54,400	62,479
99.0	Reimbursable obligations	1,768	1,500	1,500
99.9	Total obligations	52,402	55,900	63,979

Personnel Summary

Total compensable workyears: Full-time equivalent employment	779	834	851
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Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-8227-0-7-352				
Program by activities:				
10.00	Total obligations	231	588	400
Financing:				
21.40	Unobligated balance available, start of year	-67	-138	
24.40	Unobligated balance available, end of year	188		

60.05	Budget authority (appropriation) (indefinite)	352	400	400
Relation of obligations to outlays:				
71.00	Total obligations	231	588	400
72.40	Obligated balance, start of year	164	31	219
74.40	Obligated balance, end of year	-31	-219	-219
90.00	Outlays	364	400	400

Miscellaneous funds received from States, local organizations, and others are available for support of economic research and analysis (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code 12-8227-0-7-352				
1990 actual				
1991 est.				
1992 est.				
11.1	Personnel compensation: Full-time permanent	34	35	35
12.1	Civilian personnel benefits	6	7	7
23.3	Communications, utilities, and miscellaneous charges	44	126	82
24.0	Printing and reproduction	17	49	32
25.0	Other services	125	357	235
26.0	Supplies and materials	5	14	9
99.9	Total obligations	231	588	400

Personnel Summary

Total compensable workyears: Full-time equivalent employment	1	1	1
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WORLD AGRICULTURAL OUTLOOK BOARD

Federal Funds

General and special funds:

WORLD AGRICULTURAL OUTLOOK BOARD

For necessary expenses of the World Agricultural Outlook Board to coordinate and review all commodity and aggregate agricultural and food data used to develop outlook and situation material within the Department of Agriculture, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622g), **[\$2,196,000] \$2,520,000: Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-2100-0-1-352				
1990 actual				
1991 est.				
1992 est.				
Program by activities:				
00.01	Direct program	1,899	2,196	2,520
01.01	Reimbursable program	49	56	56
10.00	Total obligations	1,948	2,252	2,576
Financing:				
25.00	Unobligated balance lapsing	11		
39.00	Budget authority (gross)	1,959	2,252	2,576
Budget authority:				
Current:				
40.00	Appropriation	1,910	2,196	2,520
Permanent:				
68.00	Spending authority from offsetting collections	49	56	56
Relation of obligations to outlays:				
71.00	Total obligations	1,948	2,252	2,576
72.40	Obligated balance, start of year	374	367	431
74.40	Obligated balance, end of year	-367	-431	-468
77.00	Adjustments in expired accounts	27		
87.00	Outlays (gross)	1,982	2,188	2,539
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-49	-56	-56
88.90	Total, offsetting collections	-49	-56	-56

General and special funds—Continued

WORLD AGRICULTURAL OUTLOOK BOARD—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-2100-0-1-352	1990 actual	1991 est.	1992 est.
89.00	Budget authority (net)	1,910	2,196	2,526
90.00	Outlays (net)	1,933	2,132	2,483

The World Agricultural Outlook Board (WAOB) was established to provide a single focal point for the Nation's economic intelligence related to domestic and international food and agriculture.

The objectives of the WAOB are to improve the consistency, objectivity, and reliability of outlook and situation material being disseminated to the public and to integrate and coordinate USDA domestic and international economic information assistance.

The WAOB carries out these objectives through daily market surveillance and special analyses of international and domestic agricultural developments, direct participation in the planning of research programs supporting outlook and situation activities, and coordination of all departmental activities relating to weather and climate and remote sensing. The 1992 budget includes funds for an estimates evaluator to help monitor the quality of forecasts, an update and expansion of USDA's global agronomic database and for equipment to improve ADP and enhance commodity analysis.

Object Classification (in thousands of dollars)

Identification code	12-2100-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	1,308	1,499	1,670
11.3	Other than full-time permanent	6	8	8
11.9	Total personnel compensation	1,314	1,507	1,678
12.1	Civilian personnel benefits	188	227	282
21.0	Travel and transportation of persons	28	38	40
23.3	Communications, utilities, and miscellaneous charges	62	75	78
24.0	Printing and reproduction	32	29	30
25.0	Other services	158	198	232
26.0	Supplies and materials	32	27	28
31.0	Equipment	85	95	152
99.0	Subtotal, direct obligations	1,899	2,196	2,520
99.0	Reimbursable obligations	49	56	56
99.9	Total obligations	1,948	2,252	2,576

Personnel Summary

Total compensable workyears: Full-time equivalent employment	27	32	34
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FOREIGN AGRICULTURAL SERVICE

Federal Funds

General and special funds:

FOREIGN AGRICULTURAL SERVICE

For necessary expenses of the Foreign Agricultural Service, including carrying out title VI of the Agricultural Act of 1954, as amended (7 U.S.C. 1761-1768), market development activities abroad, and for enabling the Secretary to coordinate and integrate activities of the Department in connection with foreign agricultural work, including not to exceed \$125,000 for representation allowances and for expenses pursuant to section 8 of the Act approved August 3, 1956 (7 U.S.C. 1766), **[\$105,048,000] \$109,523,000: Provided,** That this appropriation shall be available to obtain statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis: *Provided further,* That, hereafter, notwithstanding any other provision of law, upon the request of the Secretary of

Agriculture, the Secretary of State shall accord the diplomatic title of Minister-Counselor to the senior Foreign Agricultural Service officer assigned to any United States mission abroad: *Provided further,* That the number of senior Foreign Agricultural Service officers accorded such diplomatic title at any time shall not exceed twelve].

[AMERI FLORA '92 EXPOSITION]

[To enable the Secretary to meet any extra expenses of participating in the planning, organizing and carrying out of the Ameri Flora '92 Exposition, the first international horticulture and environment exposition to be held in the United States, \$500,000 as authorized by section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended.]

GENERAL SALES MANAGER

(INCLUDING TRANSFERS OF FUNDS)

Not to exceed **[\$7,803,000] \$5,098,000** may be transferred from the Commodity Credit Corporation funds to support the General Sales Manager, of which up to \$4,000,000 shall be available only for the purpose of selling surplus agricultural commodities from Commodity Credit Corporation inventory in world trade at competitive prices for the purpose of regaining and retaining our normal share of world markets. The General Sales Manager shall report directly to the Secretary of Agriculture. The General Sales Manager shall obtain, assimilate, and analyze all available information on developments related to private sales, as well as those funded by the Corporation, including grade and quality as sold and as delivered, including information relating to the effectiveness of greater reliance by the General Sales Manager upon loan guarantees as contrasted to direct loans for financing commercial export sales of agricultural commodities out of private stocks on credit terms, as provided in titles I and II of the Agricultural Trade Act of 1978, Public Law 95-501, and shall submit quarterly reports to the appropriate committees of Congress concerning such developments. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2900-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Foreign agricultural affairs	32,593	32,804	34,324
00.02	Foreign market information and access	15,450	16,526	18,565
00.03	Foreign market development	53,104	56,218	56,634
00.91	Total direct program	101,147	105,548	109,523
01.01	Reimbursable program	10,745	11,148	12,448
10.00	Total obligations	111,892	116,696	121,971
Financing:				
25.00	Unobligated balance lapsing	196		
39.00	Budget authority (gross)	112,088	116,696	121,971
Budget authority:				
Current:				
40.00	Appropriation	101,343	105,548	109,523
Permanent:				
68.00	Spending authority from offsetting collections	10,745	11,148	12,448
Relation of obligations to outlays:				
71.00	Total obligations	111,892	116,696	121,971
72.40	Obligated balance, start of year	64,291	66,360	71,637
74.40	Obligated balance, end of year	-66,360	-71,637	-73,148
77.00	Adjustments in expired accounts	-1,613		
87.00	Outlays (gross)	108,210	111,419	120,460
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-10,444	-10,854	-12,154
88.40	Non-Federal sources	-301	-294	-294
88.90	Total, offsetting collections	-10,745	-11,148	-12,448
89.00	Budget authority (net)	101,343	105,548	109,523
90.00	Outlays (net)	97,465	100,271	108,012

The Foreign Agricultural Service mission is to help American farmers and traders take maximum advantage of in-

creased opportunities to sell U.S. agricultural commodities abroad and to help increase U.S. farm income.

Activities are conducted within three program areas:

Foreign agricultural affairs.—The Service maintains agricultural counselors, attachés, or trade officers at 75 foreign posts to assist overseas development of markets for U.S. farm commodities. They work closely with numerous U.S. agricultural trade groups and maintain significant contacts with foreign governments and traders to promote market access for U.S. farm products. They also file annually about 5,000 comprehensive reports regarding foreign agricultural production, supply, demand, marketing, and trade policy developments to keep U.S. agriculture, industry, and Government currently informed.

Foreign market information and access.—Under this broad program heading, the Service initiates, directs, and coordinates the Department's formulation of trade policies and programs with the goal of maintaining and expanding world markets for U.S. agricultural products. The Service is responsible for the development and maintenance of the USDA statistical data base encompassing foreign production estimates, trade data, export forecasts, economic indicators, price data and export sales reporting. These data are collected, analyzed, and disseminated to U.S. farm and trade groups providing ready access to reliable information to assess short-term changes in world agricultural supply and demand conditions by commodity.

The analyses of world commodity conditions provide the information necessary to develop export marketing strategies that can be used by the Department not only to gain market access but to enhance the long term market development plans for major U.S. commodities.

Foreign market development.—This program provides funding support to 47 commodity associations (cooperators), 4 regional groups (representing 47 State departments of agriculture) and the National Association of State Departments of Agriculture. Under FAS guidance and supervision, these organizations conduct an extensive worldwide market development program on behalf of the U.S. farm sector. In addition, the Service develops and operates a worldwide system of multicommodity promotional programs utilizing product exhibits, trade teams, trade services, market information programs, and trade referral services to expand overseas markets. Historically, FAS contributes approximately one-third of the total annual cost of this program.

Object Classification (in thousands of dollars)

Identification code	12-2900-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	28,983	30,962	31,922
11.3	Other than full-time permanent	779	816	838
11.5	Other personnel compensation	838	888	916
11.8	Special personal services payments	1,139	1,424	1,539
11.9	Total personnel compensation	31,739	34,090	35,215
12.1	Civilian personnel benefits	6,821	7,030	7,299
13.0	Benefits for former personnel	163	190	207
21.0	Travel and transportation of persons	3,279	3,575	3,743
22.0	Transportation of things	1,253	1,115	1,115
23.2	Rental payments to others	4,899	5,381	5,818
23.3	Communications, utilities, and miscellaneous charges	2,613	2,898	3,132
24.0	Printing and reproduction	1,072	1,150	1,176
25.0	Other services	44,969	47,406	47,382
26.0	Supplies and materials	1,655	1,517	1,602
31.0	Equipment	2,530	1,140	2,772
42.0	Insurance claims and indemnities	154	56	62
99.0	Subtotal, direct obligations	101,147	105,548	109,523
99.0	Reimbursable obligations	10,745	11,148	12,448
99.9	Total obligations	111,892	116,696	121,971

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	730	726	726
Full-time equivalent of overtime and holiday hours	2	2	2
Reimbursable: Total compensable workyears: Full-time equivalent employment			
	124	132	132

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT

Federal Funds

General and special funds:

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Office of International Cooperation and Development to coordinate, plan, and direct activities involving international development, technical assistance and training, and international scientific and technical cooperation in the Department of Agriculture, including those authorized by the Food and Agriculture Act of 1977 (7 U.S.C. 3291), **[\$6,879,000] \$6,672,000: Provided,** That not to exceed \$3,000 of this amount shall be available for official reception and representation expenses as authorized by 7 U.S.C. 1766: **[Provided further,** That in addition, funds available to the Department of Agriculture shall be available to assist an international organization in meeting the costs, including salaries, fringe benefits and other associated costs, related to the employment by the organization of Federal personnel that may transfer to the organization under the provisions of 5 U.S.C. 3581-3584, or of other well-qualified United States citizens, for the performance of activities that contribute to increased understanding of international agricultural issues, with transfer of funds for this purpose from one appropriation to another or to a single account authorized, such funds remaining available until expended: **] Provided further,** That the Office may utilize advances of funds, or reimburse this appropriation for expenditures made on behalf of Federal agencies, public and private organizations and institutions under agreements executed pursuant to the agricultural food production assistance programs (7 U.S.C. 1736) and the foreign assistance programs of the International Development Cooperation Administration (22 U.S.C. 2392). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3200-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	International agricultural development	1,937	2,208	1,963
00.02	International scientific and technical cooperation	3,610	4,162	4,144
00.03	Financial and administrative systems tracking (FAST)	494	509	565
00.91	Total direct program	6,041	6,879	6,672
Reimbursable program:				
01.01	Technical assistance and analyses to aid foreign development	16,604	18,300	18,300
01.02	Subsistence, tuitions, and training for foreign nationals in the United States	7,894	8,700	8,700
01.03	International research	2,722	3,000	3,000
01.91	Total reimbursable program	27,220	30,000	30,000
10.00	Total obligations	33,261	36,879	36,672
Financing:				
17.00	Recovery of prior year obligations	— 212	—	—
21.40	Unobligated balance available, start of year	— 8,079	— 8,291	— 8,291
24.40	Unobligated balance available, end of year	8,291	8,291	8,291
39.00	Budget authority (gross)	33,261	36,879	36,672
Budget authority:				
Current:				
40.00	Appropriation	6,041	6,879	6,672
Permanent:				
68.00	Spending authority from offsetting collections	27,220	30,000	30,000

General and special funds—Continued

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT—
Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3200-0-1-352	1990 actual	1991 est.	1992 est.
Relation of obligations to outlays:				
71.00	Total obligations	33,261	36,879	36,672
72.10	Receivables in excess of obligations, start of year	-54,679	-45,602	-45,602
74.10	Receivables in excess of obligations, end of year	45,602	45,602	45,602
78.00	Adjustments in unexpired accounts	-212		
87.00	Outlays (gross)	23,972	36,879	36,672
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-27,220	-30,000	-30,000
88.90	Total, offsetting collections	-27,220	-30,000	-30,000
89.00	Budget authority (net)	6,041	6,879	6,672
90.00	Outlays (net)	-3,248	6,879	6,672

The mission of the Office of International Cooperation and Development (OICD) is to promote U.S. agriculture and to advance the agriculture of developing countries as parts of a complementary global agricultural system capable of providing ample food and fiber for all people.

International agricultural development.—OICD analyzes agricultural policy issues related to USDA's international agricultural development efforts, and supports the International Science and Education Council. The Agency reviews food aid development activities supported by Public Law 480 and provides food industry training to senior and mid-level professionals from the public and private sectors of selected middle-income countries.

International scientific and technical cooperation.—OICD manages the Department's bilateral exchange and cooperative research programs with foreign governments and institutions in order to strengthen the role of science and technology in the ongoing effort to stabilize world food supplies and to increase the efficiency with which world resources are used. Priorities and criteria for these programs are based on domestic research priorities, potential benefits to U.S. agricultural production, and the availability of desired technologies. OICD coordinates USDA's and the U.S. Government's participation in approximately 30 international organizations concerned with food, agriculture, and rural development.

Reimbursable program.—OICD, using USDA and university expertise, provides technical assistance and training to developing countries at the request of the Agency for International Development and international organizations. OICD manages technical assistance projects in over 80 countries, focusing on land and water management, crop and livestock production and marketing, forestry, pest control, resource conservation and other areas. OICD offers a technical and management training program in agriculture and rural development to participants from foreign countries and designees of international organizations.

Object Classification (in thousands of dollars)

Identification code	12-3200-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	2,513	2,420	2,646
11.3	Other than full-time permanent	130	125	137
11.5	Other personnel compensation	228	220	240
11.9	Total personnel compensation	2,871	2,765	3,023
12.1	Civilian personnel benefits	490	544	574
21.0	Travel and transportation of persons	522	590	550

22.0	Transportation of things	43	50	43
23.2	Rental payments to others	7		
23.3	Communications, utilities, and miscellaneous charges	408	340	311
24.0	Printing and reproduction	52	44	38
25.0	Other services	1,142	1,550	1,135
26.0	Supplies and materials	61	133	144
31.0	Equipment	67	133	145
41.0	Grants, subsidies, and contributions	378	730	709
99.0	Subtotal, direct obligations	6,041	6,879	6,672
99.0	Reimbursable obligations	27,220	30,000	30,000
99.9	Total obligations	33,261	36,879	36,672

Personnel Summary

Direct: Total compensable workyears: Full-time equivalent employment				63	67	67
Reimbursements: Total compensable workyears:						
Full-time equivalent employment				130	118	118
Full-time equivalent of overtime and holiday hours				2	2	2

[SCIENTIFIC ACTIVITIES OVERSEAS (FOREIGN CURRENCY PROGRAM)]

For payments in foreign currencies owed to or owned by the United States for market development research authorized by section 104(b)(1) and for agricultural and forestry research and other functions related thereto authorized by section 104(b)(3) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704(b)(1), (3)), \$1,062,000: *Provided*, That this appropriation shall be available, in addition to other appropriations for these purposes, for payments in the foregoing currencies: *Provided further*, That funds appropriated herein shall be used for payments in such foreign currencies as the Department determines are needed and can be used most effectively to carry out the purposes of this paragraph: *Provided further*, That not to exceed \$25,000 of this appropriation shall be available for payments in foreign currencies for expenses of employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), as amended by 5 U.S.C. 3109. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1404-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Market development research (sec. 104(b)(1))	1,128	135	
00.02	Agricultural and forestry research (sec. 104(b)(3))	10,150	1,218	
10.00	Total obligations	11,278	1,353	
Financing:				
17.00	Recovery of prior year obligations	-291		
21.40	Unobligated balance available, start of year	-10,373	-291	
24.40	Unobligated balance available, end of year	291		
39.00	Budget authority	905	1,062	
Budget authority:				
Current:				
40.00	Appropriation	875	1,062	
Permanent:				
68.00	Spending authority from offsetting collections	30		
Relation of obligations to outlays:				
71.00	Total obligations	11,278	1,353	
72.40	Obligated balance, start of year	199	8,298	7,141
74.40	Obligated balance, end of year	-8,298	-7,141	-4,921
78.00	Adjustments in unexpired accounts	-291		
87.00	Outlays (gross)	2,888	2,510	2,220
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-30		
88.90	Total, offsetting collections	-30		
89.00	Budget authority (net)	875	1,062	
90.00	Outlays (net)	2,858	2,510	2,220

As authorized by the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480), as amended, USDA uses foreign currencies to support research on problems of mutual interest to the United States and participating foreign countries. After 1991 no new foreign currency programs will be initiated.

Object Classification (in thousands of dollars)

Identification code	12-1404-0-1-352	1990 actual	1991 est.	1992 est.
21.0	Travel and transportation of persons.....	230	27	.....
22.0	Transportation of things.....	10	1	.....
23.3	Communications, utilities, and miscellaneous charges.....	2	1	.....
24.0	Printing and reproduction.....	2	1	.....
25.0	Other services.....	9,165	1,100	.....
31.0	Equipment.....	5	1	.....
41.0	Grants, subsidies, and contributions.....	1,858	222	.....
42.0	Insurance claims and indemnities.....	6	.....	.....
99.9	Total obligations.....	11,278	1,353	.....

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-8232-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations.....	2,671	3,935	3,935
Financing:				
21.40	Unobligated balance available, start of year.....	-2,955	-3,689	-3,689
24.40	Unobligated balance available, end of year.....	3,689	3,689	3,689
60.05	Budget authority (appropriation) (indefinite).....	3,405	3,935	3,935
Relation of obligations to outlays:				
71.00	Total obligations.....	2,671	3,935	3,935
72.40	Obligated balance, start of year.....	174	-844	-844
74.40	Obligated balance, end of year.....	844	844	844
77.00	Adjustments in expired accounts.....	-1	.....	.....
90.00	Outlays.....	3,688	3,935	3,935

Miscellaneous funds are received from the Department of State, the Department of Defense, international organizations, and from Saudi Arabia, Spain, and developing countries, for USDA development assistance and international research projects (22 U.S.C. 2392).

Object Classification (in thousands of dollars)

Identification code	12-8232-0-7-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	55	45	45
11.3	Other than full-time permanent.....	165	183	183
11.5	Other personnel compensation.....	48	56	56
11.9	Total personnel compensation.....	268	284	284
12.1	Civilian personnel benefits.....	81	80	80
21.0	Travel and transportation of persons.....	107	86	86
22.0	Transportation of things.....	34	56	56
23.2	Rental payments to others.....	.....	19	19
23.3	Communications, utilities, and miscellaneous charges.....	56	33	33
24.0	Printing and reproduction.....	.....	7	7
25.0	Other services.....	610	1,431	1,431
26.0	Supplies and materials.....	38	83	83
31.0	Equipment.....	.....	3	3
41.0	Grants, subsidies, and contributions.....	1,477	1,853	1,853
99.9	Total obligations.....	2,671	3,935	3,935

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	6	4	4
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FOREIGN ASSISTANCE PROGRAMS

The funds and facilities of the Commodity Credit Corporation may, by law, be used in carrying out programs to encourage the export of agricultural commodities.

Included in this category are the following activities carried out under the Agricultural Trade Development and Assistance Act of 1954, Public Law 480, 83rd Congress, as amended (P.L. 480): Financing sales of agricultural commodities to developing countries for dollars on credit terms, or for local currencies (including for local currencies on credit terms) for use under sec. 104 (title I); for dispositions abroad (titles II and III); and for furnishing commodities to carry out The Food for Progress Act of 1985, as amended. Agreements may provide for commodities to be made available on a multi-year basis.

No agreements to finance sales under the authority of title I or programs of assistance under titles II or III may be entered into after December 31, 1995.

Federal Funds

General and special funds:

[PUBLIC LAW 480]

[(INCLUDING TRANSFERS OF FUNDS)]

[For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726, 1727-1727f, 1731-1736g), as follows: (1) financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms pursuant to titles I and III of said Act, or for convertible foreign currency for use under 7 U.S.C. 1708, and for furnishing commodities to carry out the Food for Progress Act of 1985, not more than \$880,000,000, of which \$314,853,000 is hereby appropriated and the balance derived from proceeds from sales of foreign currencies and dollar loan repayments, repayments on long-term credit sales, carry-over balances and commodities made available from the inventories of the Commodity Credit Corporation by the Secretary of Agriculture pursuant to sections 102 and 403(b) of said Act, and (2) commodities supplied in connection with dispositions abroad, pursuant to title II of said Act, not more than \$696,000,000, of which \$696,000,000 is hereby appropriated: *Provided*, That not to exceed 10 per centum of the funds made available to carry out any title of this paragraph may be used to carry out any other title of this paragraph]. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2274-0-1-151	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Financing the sale of agricultural commodities for foreign currencies and for dollars on credit terms (Titles I and III).....	710,450	460,350	.....
10.00	Total obligations.....	710,450	460,350	.....
Financing:				
21.40	Unobligated balance available, start of year.....	-338,202	-295,596	-164,449
24.40	Unobligated balance available, end of year.....	295,596	164,449	698,889
39.00	Budget authority (gross).....	667,844	329,203	534,440
Budget authority:				
Current:				
40.00	Appropriation.....	168,183	-104,797	.....
40.80	Reduction pursuant to P.L. 99-177 (discretionary program).....	.....	-5,982	.....
40.87	Proposed restoration of sequester.....	.....	5,982	.....
43.00	Appropriation (adjusted).....	168,183	-104,797	.....
Permanent:				
68.00	Spending authority from offsetting collections.....	499,661	434,000	534,440
Relation of obligations to outlays:				
71.00	Total obligations.....	710,450	460,350	.....

General and special funds—Continued

[PUBLIC LAW 480]—Continued

[(INCLUDING TRANSFERS OF FUNDS)]—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-2274-0-1-151	1990 actual	1991 est.	1992 est.
72.40	Obligated balance, start of year	318,164	360,770	110,584
74.40	Obligated balance, end of year	—360,770	—110,584	—110,584
87.00	Outlays (gross)	667,844	710,536	.....
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	—59,945	—50,000	—60,000
88.40	Non-Federal sources	—439,716	—384,000	—474,440
88.90	Total, offsetting collections	—499,661	—434,000	—534,440
89.00	Budget authority (net)	168,183	—104,797	.....
90.00	Outlays (net)	168,183	276,536	—534,440
Outlays:				
91.10	Outlays prior to reduction pursuant to P.L. 99-177	168,183	276,536	—534,440
91.80	Reduction pursuant to P.L. 99-177 (discretionary program) .....	.....	—5,982	.....
91.89	Outlays resulting from restoration .....	.....	5,982	.....
92.00	Outlays occurring without restoration of sequester	168,183	270,554	—534,440

Status of Direct Loans (in thousands of dollars)

Identification code	12-2274-0-1-151	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans .....	.....	460,350	.....
1131	Direct loan obligations exempt from limitation	734,809	.....	.....
1150	Total direct loan obligations	734,809	460,350	.....
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	12,203,947	12,501,241	12,702,958
1231	Disbursements: Direct loan disbursements	630,499	460,350	.....
1251	Repayments: Repayments and prepayments	—437,515	—258,633	—278,874
Adjustments:				
1261	Capitalized interest	104,310	.....	.....
1263	Direct loans .....	.....	.....	—628
1265	Other adjustments, net .....	.....	.....	—727,598
1290	Outstanding, end of year	12,501,241	12,702,958	11,695,858

Program Activities

(In thousands of dollars)

Financing the sale of agricultural commodities for local currencies and for dollars on credit terms (title I)	789,389	511,500	463,800
Commodities supplied in connection with dispositions abroad (title II)	731,099	696,000	627,000
Commodities supplied in connection with dispositions abroad (title III) .....	.....	368,500	309,200
Total program level	1,520,488	1,576,000	1,400,000

RECONCILIATION OF PROGRAM LEVEL TO PROGRAM COSTS FUNDED BY CCC

(In thousands of dollars)

Title I	1990 actual	1991 est.	1992 est.
Gross commodity costs	749,019	460,350	417,420
Ocean freight differential and ocean transportation	57,993	51,150	46,380
Subtotal	807,012	511,500	463,800
Initial payments to exporters	—17,623	.....	.....
Total program level, current year	789,389	511,500	463,800
Prior year obligations financed	220,903	.....	.....
Obligations financed in succeeding year	—360,670	.....	.....
Total program costs, funded program level	649,622	511,500	463,800
Title II			
Commodity costs	455,600	447,002	392,997
Ocean and inland transportation	275,499	248,998	234,003
Total program level, current year	731,099	696,000	627,000

Prior year obligations financed	486,048	.....	.....
Obligations financed in succeeding year	—480,046	.....	.....
Total program costs, funded program level	737,101	696,000	627,000

Title III

Commodity costs	262,100	233,700
Ocean and inland transportation	106,400	75,500
Total program level	368,500	309,200

Financing sales of agricultural commodities to developing countries for dollars on credit terms, or for local currencies (including for local currencies on credit terms) for use under sec. 104; and for furnishing commodities to carry out the Food for Progress Act of 1985, as amended (title I).—The Commodity Credit Corporation finances all sales made pursuant to agreements concluded under the authority of title I, using funds appropriated for P.L. 480. The Corporation may serve as the purchasing or shipping agent, or both, for the importing country or may award contracts for freight agent services on behalf of the Corporation to handle shipping of commodities under P.L. 480.

Sales are made to developing countries as defined in section 402(4) of P.L. 480 and must not displace expected commercial sales (secs. 403(e) and (h)). Agreements are made with developing countries for delivery in accordance with the terms of the agreement.

When U.S.-flag vessels are required to ship commodities under this title, the Corporation will pay the difference between U.S.-flag rates and foreign-flag rates. In limited cases, full transportation costs to port of entry or point of entry abroad may be included along with the cost of the commodity in the amount financed by CCC in order to assure that U.S. food aid could reach the most needy recipients.

Financing sales of agricultural commodities for dollars on credit terms (title I).—Payment by recipient countries may be made over a period of not less than 10 nor more than 30 years with a deferral of principal payments for up to 7 years. Interest accrues at a concessional rate as determined appropriate.

Section 411 of P.L. 480 authorizes the President to waive payments of principal and interest under dollar credit sales agreements for countries that meet certain enumerated requirements. Such debt relief may be provided only if the President notifies Congress and may not exceed the amount approved for such purpose in an Act appropriating funds to carry out P.L. 480.

Financing sales of agricultural commodities for local currency, including for local currency on credit terms.—Payment by a recipient country may be made in local currencies for use in carrying out activities under section 104 of P.L. 480.

Foreign currency received by CCC in payment for credit extended may be used for payment of U.S. obligations abroad, subject to the appropriation process. The Corporation is reimbursed for the dollar value of currencies so used.

The financing of sales of agricultural commodities for local currencies on credit terms is subject to the same terms that are applicable to dollar credit financing.

Furnishing commodities to carry out the Food for Progress Act of 1985, as amended (title I).—Funds appropriated to carry out title I may be used to furnish commodities to carry out the Food for Progress Act of 1985. Such commodities may be furnished on credit terms or on a grant basis in order to assist developing countries and countries that are emerging democracies that have made a commitment to introduce and expand free enterprise elements in their agricultural economies.

Total title I agreements made since inception of the program to September 30, 1990 amount to \$19,062.9 million cost value, including ocean freight for shipments on U.S.-flag ships. Major commodities are wheat, cotton, oils, rice and feed

grains. Payments received during the period amount to \$5,768.2 million, of which \$3,420.3 million was applied to principal and \$2,347.9 million to interest. The following table reflects the composition of the combined appropriations (in thousands of dollars):

SALES FOR DOLLARS ON CREDIT TERMS

Item:	1990 actual	1991 est.	1992 est.
Expenses of shipments (Title I):			
Commodity costs:			
Foreign currency.....	13,543		
Long-term credit.....	615,837	460,350	417,420
Total commodity costs.....	629,380	460,350	417,420
Ocean freight and freight differential (support of U.S. Merchant Marine):			
Foreign currency.....	—1,219		
Long-term credit.....	21,461	51,150	46,380
Total ocean freight and freight differential.....	20,242	51,150	46,380
Total expenses of shipments.....	649,622	511,500	463,800
Collections:			
Proceeds from sales and use of currencies and loan repayments (foreign currency).....	—59,945	—50,000	
Payments from foreign governments, including interest, applied to reduce appropriation (long-term credit).....	—439,716	—384,000	
Total collections.....	—499,661	—434,000	
Net Expense of Shipments (Title I).....	149,961	77,500	463,800
Expenses of shipment (Title III):			
Commodity credit corporation stocks and other costs in connection with commodities supplied.....		262,100	
Ocean transportation.....		106,400	
Total expenses of shipment (Title III).....		368,500	
Total expenses of shipments (Titles I and III).....		446,000	
Prior years' costs or funds brought or carried forward:			
1989: Funds: Long-term credit.....	—551,391		
1990: Funds: Long-term credit.....	648,552	—648,442	
1991: Funds: Long-term credit.....		517,295	
Appropriation—Title I loan subsidy.....			316,826
Appropriation—Ocean freight differential.....			46,380
Title I credit not subsidized through appropriation.....			—100,594
Appropriation or estimate: Long-term credit.....	247,122	314,853	

Commodities supplied in connection with dispositions abroad (title II).—Under title II, agricultural commodities are furnished to meet famine or other emergency relief needs, combat malnutrition, carry out activities to alleviate the causes of hunger, mortality and morbidity, promote economic and community development, promote sound environmental practices, and carry out feeding programs. Agricultural commodities are provided through governments for emergencies only, and for non-emergencies through public and private agencies, including intergovernmental organizations.

The Corporation is authorized to pay the costs of acquisition, packaging, processing, enrichment, preservation, fortification, transportation, handling, and other incidental costs incurred up to the time of delivery at U.S. ports. The Corporation also pays ocean freight charges, and pays transportation costs to points of entry other than ports in the case of landlocked countries, where carriers to a specific country are not available, where ports cannot be used effectively, or where a substantial savings in costs or time can be effected, and pays general average contributions arising from ocean transport. In addition, transportation costs from designated points of entry or ports of entry abroad to storage and distribution sites and associated storage and distribution costs may be paid for commodities made available to meet urgent and extraordinary relief requirements.

Through September 30, 1990, appropriations totaling \$21,850 million were authorized. Any incidental sales proceeds and proceeds from loss, damage, and other claims are applied

against costs to reflect a reduction in appropriation requests. The following table reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

(TITLE II)

Item:	1990 actual	1991 est.	1992 est.
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connection with commodities supplied.....	487,793	447,002	392,997
Ocean transportation.....	249,308	248,998	234,003
Total program costs.....	737,101	696,000	627,000
Prior years' costs or funds brought or carried forward:			
1989: Funds.....	—454,451		
1990: Funds.....	448,449	—448,449	
1991: Funds.....		448,449	—448,449
1992: Funds.....			448,449
Appropriation or estimate.....	731,009	696,000	627,000

Commodities supplied in connection with dispositions abroad (title III).—Under title III, agricultural commodities are furnished to least developed countries as defined in section 302(a). They are provided through foreign governments for direct feeding, development of emergency food reserves or may be sold with the proceeds of such sale used by the recipient country for specific economic development purposes.

The Corporation may pay, in connection with furnishing commodities under title III, the same cost items as authorized under title II. The following table reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

(TITLE III)

Item:	1990 Actual	1991 est.	1992 est.
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connections with commodities supplied.....		262,100	233,700
Ocean transportation.....		106,400	75,500
Total program costs.....		368,500	309,200
Prior years' costs or funds brought or carried forward:			
1989: Funds.....			
1990: Funds.....			
1991: Funds.....			
Appropriation or estimate.....		368,500	309,200

PUBLIC LAW 480 GRANTS

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726a, 1727-1727e, 1731-1736g-1, 1737) as follows: (1) ocean freight differential costs for the shipment of agricultural commodities pursuant to title I of said Act and the Food for Progress Act of 1985, as amended, \$46,380,000 is hereby appropriated, and (2) commodities supplied in connection with dispositions abroad, pursuant to title II of said Act, not more than \$627,000,000 of which \$627,000,000 is hereby appropriated, and (3) commodities supplied in connection with dispositions abroad pursuant to title III of said Act, not more than \$309,200,000, of which \$309,200,000 is hereby appropriated: Provided, That not to exceed 15 per centum of the funds made available to carry out any title of said Act may be used to carry out any other of title of said Act.

Note.—A restoration of the 1991 sequester of accounts in the international discretionary category is proposed. The following schedules assume enactment of the restoration.

Program and Financing (in thousands of dollars)

Identification code	1990 actual	1991 est.	1992 est.
12-2278-0-1-151			
Program by activities:			
00.01 Ocean freight differential.....	78,939	51,150	46,380
00.02 Commodities supplied in connection with dispositions abroad (Title II).....	731,099	696,000	627,000

General and special funds—Continued

PUBLIC LAW 480 GRANTS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-2278-0-1-151	1990 actual	1991 est.	1992 est.
00.03	Commodities supplied in connection with dispositions abroad (Title III)		368,500	309,200
10.00	Total obligations (object class 25.0)	810,038	1,115,650	982,580
Financing:				
39.00	Budget authority	810,038	1,115,650	982,580
Budget authority:				
40.00	Appropriation	819,539	1,115,650	982,580
40.80	Reduction pursuant to P.L. 99-177 (discretionary program)	—9,501	—13,224	
40.87	Proposed restoration of sequester		13,224	
43.00	Appropriation (adjusted)	810,038	1,115,650	982,580
Relation of obligations to outlays:				
71.00	Total obligations	810,038	1,115,650	982,580
72.40	Obligated balance, start of year	448,449	448,449	720,876
74.40	Obligated balance, end of year	—448,449	—720,876	—826,213
87.00	Outlays (gross)	810,038	843,223	877,243
89.00	Budget authority	810,038	1,115,650	984,089
90.00	Outlays	810,038	843,223	877,243
Outlays:				
91.10	Outlays prior to reduction pursuant to P.L. 99-177	810,038	843,223	877,243
91.80	Reduction pursuant to P.L. 99-177 (discretionary program)		—13,224	
91.89	Outlays resulting from restoration		13,224	
92.00	Outlays occurring without restoration of sequester	810,038	829,999	877,243

PUBLIC LAW 480 PROGRAM ACCOUNT

For the cost, as defined in section 502 of the Congressional Budget Act of 1974, as amended, of direct credit agreements as authorized by the Agricultural Trade Development and Assistance Act of 1954, as amended, and the Food for Progress Act of 1985, as amended, including the cost of modifying repayment terms of credit agreements under said Act, \$316,826,000: Provided, That these funds are available to subsidize gross obligations for the principal amount of Public Law 480 title I credit, including Food for Progress credit to the extent Public Law 480 funds are utilized, of not to exceed \$417,420,000.

In addition, for administrative expenses to carry out the Public Law 480 Title I credit program, and the Food for Progress Act of 1985, as amended, to the extent funds appropriated for Public Law 480 are utilized, \$1,847,000, of which not to exceed \$1,274,000 may be transferred to and merged with the appropriation for the Salaries and Expenses of the General Sales Manager, and of which not to exceed \$573,000 may be transferred and merged with the appropriation for the Salaries and Expenses of the Agricultural Stabilization and Conservation Service.

Note.—A restoration of the 1991 sequester of accounts in the international discretionary category is proposed. The following schedules assume enactment of the restoration.

Program and Financing (in thousands of dollars)

Identification code	12-2277-0-1-151	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy			316,826
00.05	Administrative expenses			1,847
10.00	Total obligations			318,673
Financing:				
40.00	Budget authority (appropriation)			318,673
Relation of obligations to outlays:				
71.00	Total obligations			318,673
74.40	Obligated balance, end of year			—76,038
90.00	Outlays			242,635

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-2277-0-1-151	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels		460,350	417,420
1159	Total direct loan levels		460,350	417,420
Direct loan subsidy:				
1320	Direct loan subsidy rates (in percent)		77.6	75.9
1329	Weighted average subsidy rate		77.6	75.9
Direct loan subsidy:				
1330	Subsidy budget authority		357,032	316,826
1339	Total subsidy budget authority		357,032	316,826
Direct loan subsidy outlays:				
1340	Direct loan subsidy outlays		271,344	240,788
1349	Total subsidy outlays		271,344	240,788

Object Classification (in thousands of dollars)

Identification code	12-2277-0-1-151	1990 actual	1991 est.	1992 est.
41.0	Grants, subsidies, and contributions			316,826
92.0	Administrative expenses			1,847
99.9	Total obligations			318,673

Public enterprise funds:

PUBLIC LAW 480 DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4049-0-3-151	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans			417,420
00.02	Interest on Treasury borrowing			2,653
10.00	Total obligations			420,073
Financing:				
39.00	Financing authority (gross)			420,073
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)			171,169
68.00	Spending authority from offsetting collections			248,904
Relation of obligations to outlays:				
71.00	Total obligations			420,073
72.40	Obligated balance, start of year			
74.40	Obligated balance, end of year			—100,181
87.00	Outlays (gross)			319,892
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds			—248,904
88.40	Non-Federal sources			
88.90	Total, offsetting collections			—248,904
89.00	Financing authority (net)			171,169
90.00	Financing disbursements (net)			70,988

Status of Direct Loans (in thousands of dollars)

Identification code	12-4049-0-3-151	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans			417,420
1150	Total direct loan obligations			417,420

Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year		
1231	Disbursements: Direct loan disbursements		317,239
1251	Repayments: Repayments and prepayments		
1290	Outstanding, end of year		317,239

Object Classification (in thousands of dollars)

Identification code	12-4049-0-3-151	1990 actual	1991 est.	1992 est.
33.0	Investments and loans			417,420
43.0	Interest and dividends			2,653
99.9	Total obligations			420,073

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE**Federal Funds****General and special funds:****SALARIES AND EXPENSES**

(INCLUDING TRANSFERS OF FUNDS)

*See Chapter XIII. B for additional information.

For necessary administrative expenses of the Agricultural Stabilization and Conservation Service, including expenses to formulate and carry out programs authorized by title III of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1301-1393); the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.); sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q); sections 1001 to 1004, 1006 to 1008, and 1010 of the Agricultural Act of 1970 as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501 to 1504, 1506 to 1508, and 1510); the Water Bank Act, as amended (16 U.S.C. 1301-1311); the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101); sections 202(c) and 205 of title II of the Colorado River Basin Salinity Control Act of 1974, as amended (43 U.S.C. 1592(c), 1595); sections 401, 402, and 404 to 406 of the Agricultural Credit Act of 1978 (16 U.S.C. 2201 to 2205); the United States Warehouse Act, as amended (7 U.S.C. 241-273); and laws pertaining to the Commodity Credit Corporation, not to exceed **[\$630,406,000] \$769,736,000**, to be derived by transfer from the Commodity Credit Corporation fund: *Provided*, That other funds made available to the Agricultural Stabilization and Conservation Service for authorized activities may be advanced to and merged with this account: *Provided further*, That these funds shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That no part of the funds made available under this Act shall be used (1) to influence the vote in any referendum; (2) to influence agricultural legislation, except as permitted in 18 U.S.C. 1913; or (3) for salaries or other expenses of members of county and community committees established pursuant to section 8(b) of the Soil Conservation and Domestic Allotment Act, as amended, for engaging in any activities other than advisory and supervisory duties and delegated program functions prescribed in administrative regulations. (7 U.S.C. 135b, 442-445, 447-449, 450j-1, 608c, 624, 1282, 1421-33, 1441-49, 1691-92, 1701-10, 1721-24, 1731-36f, 1781-87, 1838, 1851-54, 1856-57, 1859; 15 U.S.C. 712a, 713a-4-713a-13, 714-714p; 31 U.S.C. 9101, 9103-9109; 40 U.S.C. App. A203, A401-5; 50 U.S.C. App. 1917; Public Law 96-108; Public Law 96-528; Public Law 97-103; Public Law 97-370; Public Law 100-387; Public Law 100-393; Public Law 100-460; Public Law 101-508; Public Law 101-624; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3300-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Program formulation and appraisal	25,185	25,423	30,391
00.02	Operation of supply adjustment, conservation, and price support programs	585,386	590,927	706,406
00.03	Inventory management and merchandising	70,110	70,774	84,605

00.04	Warehouse examination	6,611	8,152	7,595
00.05	Disaster payments to sugar producers	11,000		
10.00	Total obligations	698,292	695,276	828,997
Financing:				
39.00	Budget authority (gross)	698,292	695,276	828,997
Budget authority:				
Current:				
40.00	Appropriation	11,000		
42.00	Transferred from other accounts	108		
43.00	Appropriation (adjusted)	11,108		
Permanent:				
68.00	Spending authority from offsetting collections	687,184	695,276	828,997
Relation of obligations to outlays:				
71.00	Total obligations	698,292	695,276	828,997
72.40	Obligated balance, start of year	57,975	52,440	41,440
74.40	Obligated balance, end of year	-52,440	-41,440	-41,440
77.00	Adjustments in expired accounts	-580		
87.00	Outlays (gross)	703,247	706,276	828,997
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Commodity credit corporation fund	-623,232	-630,406	-769,736
88.00	Other	-42,233	-39,567	-40,396
88.00	Other (credit reform)			-1,162
88.40	Non-Federal sources	-21,719	-25,303	-17,703
88.90	Total, offsetting collections	-687,184	-695,276	-828,997
89.00	Budget authority (net)	11,108		
90.00	Outlays (net)	16,063	11,000	

This account includes funds to cover expenses of programs administered by, and functions assigned to, the Service. The funds consist of transfers from the Commodity Credit Corporation (CCC), user fees, and miscellaneous advances from other sources. This is a consolidated account for administrative expenses of national, commodity, State, and county offices.

Program formulation and appraisal.—The supply adjustment, conservation, and commodity support programs, and the management and merchandising of commodities acquired under the support program, have a tremendous impact on the national and (to a lesser extent) the international economy. This activity provides for constant review of the effectiveness of these programs. It also provides for the analysis of data to formulate more effective programs.

Operation of supply adjustment, conservation, and price support programs.—This activity includes all functions dealing with the administration of programs carried out through the farmer committee system, including: (a) developing program regulations and procedures; (b) holding meetings with employees and producers to discuss new programs or changes in existing programs; (c) collecting and compiling basic data for individual farms; (d) establishing individual farm allotments, bases, and yields; (e) notifying producers of established allotments, bases, and yields; (f) determining farm marketing quotas; (g) handling appeals; (h) conducting referendums and certifying results; (i) accepting farmer certifications and checking compliance; (j) accepting producer applications for participation in commodity price stabilizing programs; (k) issuing marketing cards so that production from the allotted acreage can be marketed without penalty; (l) processing producer requests for conservation cost-sharing and issuing conservation reserve rental payments; (m) processing commodity loan and storage facility loan documents and issuing checks; (n) processing disaster, deficiency, and diversion payments and issuing checks and commodity certificates; and (o) certifying payment eligibility and monitoring payment limitations.

Inventory management and merchandising.—This activity includes: (a) overall management of CCC-owned commodities; (b) purchasing commodities; (c) donating commodities; (d) sell-

General and special funds—Continued

SALARIES AND EXPENSES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

ing commodities; (e) processing the redemption of commodity certificates for CCC inventory; and (f) accounting for loans and commodities.

Warehouse examination.—This activity provides for the examination of warehouses licensed under the U.S. Warehouse Act and non-licensed warehouses storing CCC-owned or pledged commodities. ASCS examiners perform periodic examinations of the facilities and the warehouse records to ensure protection of depositors against potential losses of the stored commodities and to ensure compliance with the U.S. Warehouse Act and any CCC storage agreements.

Automation.—Most farm and producer data are currently maintained on ASCS county office computers and are automatically accessed, used, and updated while servicing producers. This platform is reaching the end of its system life. The agency is in the process of identifying technologies that can be used to extend the system life of this platform until updated technology can be acquired and implemented.

ASCS is in the process of identifying agency needs and the technologies required to meet those needs into the early 2000's. A separate staff has been organized to coordinate this effort and manage a series of long-term technology and telecommunications acquisitions that will replace the current technology and support our long-term operating and management objectives. This effort has been titled the "System Technology and Telecommunications Enhancement Program (STEP)." Acquisitions under this program will be conducted within the guidelines of GSA's Trail Boss Program. Proposed ADP equipment acquisitions will occur after FY 1993 and will be funded under the statutory authority of the Commodity Credit Corporation.

Disaster payments to sugar producers.—This one-time supplemental appropriation for \$11 million was provided to the Salaries and Expenses Account under P.L. 101-302 dated May 25, 1990, and provided funds for disaster payments to sugar producers.

Object Classification (in thousands of dollars)

Identification code	12-3300-0-1-351	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	99,548	90,083	112,542
11.3	Other than full-time permanent.....	6,136	5,570	6,749
11.5	Other personnel compensation.....	2,881	3,523	4,106
11.9	Total personnel compensation.....	108,565	99,176	123,397
12.1	Civilian personnel benefits.....	21,416	20,379	25,421
13.0	Benefits for former personnel.....	602	649	680
21.0	Travel and transportation of persons.....	6,286	7,441	7,308
22.0	Transportation of things.....	1,386	1,701	1,790
23.1	Rental payments to GSA.....		43	44
23.3	Communications, utilities, and miscellaneous charges.....	17,638	29,977	31,247
24.0	Printing and reproduction.....	3,143	3,922	4,082
25.0	Other services.....	26,148	27,901	28,322
26.0	Supplies and materials.....	5,123	6,099	6,345
31.0	Equipment.....	1,036	2,461	1,454
41.0	Grants, subsidies, and contributions.....	495,892	495,447	598,822
41.0	Disaster payments to sugar producers.....	11,000		
42.0	Insurance claims and indemnities.....	5	17	22
43.0	Interest and dividends.....	4	8	8
44.0	Refunds.....	48	55	55
99.9	Total obligations.....	698,292	695,276	828,997

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	3,253	2,806	3,304
	Full-time equivalent of overtime and holiday hours.....	43	52	61

RURAL CLEAN WATER PROGRAM

Program and Financing (In thousands of dollars)

Identification code	12-3337-0-1-304	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	2,206	1,592	
Financing:				
17.00	Recovery of prior year obligations.....	-1,240		
21.40	Unobligated balance available, start of year.....	-2,558	-1,592	
24.40	Unobligated balance available, end of year.....	1,592		
39.00	Budget authority.....			
Relation of obligations to outlays:				
71.00	Total obligations.....	2,206	1,592	
72.40	Obligated balance, start of year.....	13,480	11,853	9,708
74.40	Obligated balance, end of year.....	-11,853	-9,708	-6,638
78.00	Adjustments in unexpired accounts.....	-1,240		
90.00	Outlays.....	2,592	3,737	3,070

This experimental Rural Clean Water Program, authorized by Public Law 96-108 and Public Law 96-528, is a cooperative endeavor among farmers, various USDA agencies, and other organizations to develop and test means of controlling agricultural nonpoint source water pollution in rural areas.

Recommended project areas were developed by local and State committees and approved by the Secretary of Agriculture in consultation with the Administrator of the Environmental Protection Agency. Full funding has been provided in previous budgets for all approved projects.

The 1992 budget requires no additional funding for implementing this program.

AGRICULTURAL CONSERVATION PROGRAM

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry into effect the program authorized in sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act approved February 29, 1936, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q), and sections 1001-1004, 1006-1008, and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501-1504, 1506-1508, and 1510), and including not to exceed \$15,000 for the preparation and display of exhibits, including such displays at State, interstate, and international fairs within the United States, **[\$190,152,000] \$183,024,000** to remain available until expended (16 U.S.C. 590o), for agreements, excluding administration but including technical assistance and related expenses (16 U.S.C. 590o), except that no participant in the Agricultural Conservation Program shall receive more than \$3,500 per year, except where the participants from two or more farms or ranches join to carry out approved practices designed to conserve or improve the agricultural resources of the community, or where a participant has a long-term agreement, in which case the total payment shall not exceed the annual payment limitation multiplied by the number of years of the agreement: *Provided*, That not to exceed \$5,000,000 of this amount may be used for water quality protection practices as authorized in section 1439 of the Food, Agriculture, Conservation, and Trade Act of 1990 (16 U.S.C. 3831 et seq.): *Provided further*, That no portion of the funds for the current year's program may be utilized to provide financial or technical assistance for drainage on wetlands now designated as Wetlands Types 3 (III) through 20 (XX) in United States Department of the Interior, Fish and Wildlife Circular 39, Wetlands of the United States, 1956: *Provided further*, That such amounts shall be available for the purchase of seeds, fertilizers, lime, trees, or any other conservation materials, or any soil-terracing services, and making grants thereof to agricultural producers to aid them in carrying out approved farming practices as authorized by the Soil Conservation and Domestic Allotment Act, as amended, as determined and recommended by the county committees, approved by the State committees and the Secretary, under programs provided for herein: *Provided further*, That such assistance will not be used for carrying out measures and practices that are primarily production-oriented or that

have little or no conservation or pollution abatement benefits: *Provided further*, That not to exceed 5 per centum of the allocation for the current year's program for any county may, on the recommendation of such county committee and approval of the State committee, be withheld and allotted to the Soil Conservation Service for services of its technicians in formulating and carrying out the Agricultural Conservation Program in the participating counties, and shall not be utilized by the Soil Conservation Service for any purpose other than technical and other assistance in such counties, and in addition, on the recommendation of such county committee and approval of the State committee, not to exceed [1] 1½ per centum may be made available to any other Federal, State, or local public agency for the same purpose and under the same conditions: *Provided further*, That for the current year's program \$2,500,000 shall be available for technical assistance in formulating and carrying out rural environmental practices: *Provided further*, That no part of any funds available to the Department, or any bureau, office, corporation, or other agency constituting a part of such Department, shall be used in the current fiscal year for the payment of salary or travel expenses of any person who has been convicted of violating the Act entitled "An Act to prevent pernicious political activities" approved August 2, 1939, as amended, or who has been found in accordance with the provisions of title 18 U.S.C. 1913 to have violated or attempted to violate such section which prohibits the use of Federal appropriations for the payment of personal services or other expenses designed to influence in any manner a Member of Congress to favor or oppose any legislation or appropriation by Congress except upon request of any Member or through the proper official channels. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991*).

Program and Financing (in thousands of dollars)

Identification code	12-3315-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	199,132	217,857	183,024
Financing:				
21.40	Unobligated balance available, start of year	—44,468	—27,705	.....
24.40	Unobligated balance available, end of year	27,705	.....	.....
40.00	Budget authority (appropriation)	182,369	190,152	183,024
Relation of obligations to outlays:				
71.00	Total obligations	199,132	217,857	183,024
72.40	Obligated balance, start of year	182,736	199,988	221,549
74.40	Obligated balance, end of year	—199,988	—221,549	—211,934
90.00	Outlays	181,880	196,296	192,638

The primary objectives of the program are to conserve soil and water resources. Along with annual agreements, cost sharing is authorized for long-term agreements of 3–10 years.

The program is administered by ASC county committees, with review and approval by State ASC committees and the Secretary. Technical assistance is provided by the Soil Conservation Service and the Forest Service.

The 1991 program level of \$190,152 thousand will be allocated to States based on the highest priority soil and water resource problems, and is expected to serve 9.4 million acres. Practices are expected to prevent approximately 29.5 million tons of soil erosion and save 583,000 acre-feet of water.

The 1992 budget proposes funding for activities consistent with the Government-wide water quality initiative as well as practices that help solve soil and water conservation problems identified in State and county ACP plans. The 1992 budget also includes \$5 million for funding water quality protection practices on eligible lands to meet water quality standards or goals.

COLORADO RIVER BASIN SALINITY CONTROL PROGRAM

For necessary expenses for carrying out a voluntary cooperative salinity control program pursuant to section 202(c) of title II of the Colorado River Basin Salinity Control Act, as amended (43 U.S.C. 1592(c)), to be used to reduce salinity in the Colorado River and to enhance the supply and quality of water available for use in the

United States and the Republic of Mexico, \$14,783,000, to be used for investigations and surveys, for technical assistance in developing conservation practices and in the preparation of salinity control plans, for the establishment of on-farm irrigation management systems, including related lateral improvement measures, for making cost-share payments to agricultural landowners and operators, Indian tribes, irrigation districts and associations, local governmental and nongovernmental entities, and other landowners to aid them in carrying out approved conservation practices as determined and recommended by the county ASC committees, approved by the State ASC committees and the Secretary, and for associated costs of program planning, information and education, and program monitoring and evaluation: *Provided*, That the Soil Conservation Service shall provide technical assistance and the Agricultural Stabilization and Conservation Service shall provide administrative services for the program, including but not limited to, the negotiation and administration of agreements and the disbursement of payments: *Provided further*, That such program shall be coordinated with the regular Agricultural Conservation Program and with research programs of other agencies. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991*).

Program and Financing (in thousands of dollars)

Identification code	12-3318-0-1-304	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	9,659	15,780	14,783
Financing:				
21.40	Unobligated balance available, start of year	—315	—997	.....
24.40	Unobligated balance available, end of year	997	.....	.....
40.00	Budget authority (appropriation)	10,341	14,783	14,783
Relation of obligations to outlays:				
71.00	Total obligations	9,659	15,780	14,783
72.40	Obligated balance, start of year	4,568	6,720	9,780
74.40	Obligated balance, end of year	—6,720	—9,780	—9,780
90.00	Outlays	7,508	12,720	14,783

This program carries out the purposes of section 202(c) of title II of the Colorado River Basin Salinity Control Act (43 U.S.C. 1592(c)), as amended, by providing cost-share assistance to landowners and others in the Colorado River Basin. The main objective is to enhance the supply and quality of water in the Colorado River for delivery to downstream users in the U.S. and Mexico.

Practices are recommended by the ASC county committees and approved by the State committees and the Secretary of Agriculture. Technical assistance is provided by the Soil Conservation Service. Education and information activities are provided by the Extension Service.

The 1991 program will focus on seven projects in Colorado, Nevada, Utah, and Wyoming.

The 1992 budget will provide financial assistance in promoting the Government-wide water quality initiative. The funding level of \$14.8 million will fund seven existing projects and two additional projects.

Under this program, 30 percent of ASCS cost-share funds will be reimbursed to the U.S. Treasury by the Colorado River Basin States.

CONSERVATION RESERVE PROGRAM

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the conservation reserve program pursuant to the Food Security Act of 1985 (16 U.S.C. 3831–3845), [1,314,926,000] \$1,642,760,000, to remain available until expended, to be used for Commodity Credit Corporation expenditures for cost-share assistance for the establishment of conservation practices provided for in approved conservation reserve program contracts, for annual rental payments provided in such contracts, and for technical assistance: *Provided*, That none of the funds in this Act may be used to enter into new contracts that are in excess of the prevailing local

General and special funds—Continued

CONSERVATION RESERVE PROGRAM—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

rental rates for an acre of comparable land. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3319-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Cost-sharing assistance.....	118,131	158,462	97,341
00.02	Annual rental payments.....	1,393,728	1,654,758	1,688,008
00.03	Technical assistance.....	1,233	1,385	5,235
10.00	Total obligations.....	1,513,092	1,814,605	1,790,584
Financing:				
21.40	Unobligated balance available, start of year.....	-1,149,617	-647,503	-147,824
24.40	Unobligated balance available, end of year.....	647,503	147,824	.....
40.00	Budget authority (appropriation).....	1,010,978	1,314,926	1,642,760
Relation of obligations to outlays:				
71.00	Total obligations.....	1,513,092	1,814,605	1,790,584
90.00	Outlays.....	1,513,092	1,814,605	1,790,584

RECONCILIATION OF PROGRAM LEVEL TO APPROPRIATION

(In thousands of dollars)

Annual rental payments:				
	1990 actual	1991 est.	1992 est.	
Cash.....	1,393,728	1,654,758	1,688,008	
CCC commodity certificates.....	-3,507	.....	.....
Total rental payments.....	1,390,221	1,654,758	1,688,008	
Cost-sharing assistance.....	118,131	158,462	97,341	
Technical assistance.....	1,233	1,385	5,235	
Total program level, current year.....	1,509,585	1,814,605	1,790,584	
Add:				
Adjustment for rental payments in CCC commodity certificates.....	+3,507	.....	.....
Change in unobligated balances.....	-502,114	-499,679	-147,824	
Appropriation, net.....	1,010,978	1,314,926	1,642,760	

The Conservation Reserve Program (CRP) was mandated by sections 1231-1244 of the Food Security Act of 1985 (Public Law 99-198), as amended by sections 1411-1499 of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624), to establish permanent cover on highly erodible cropland and on cropland posing environmental threats. The primary objectives of the CRP are to help farmers control critical soil erosion that occurs on about a third of America's cropland and to decrease production of some surplus agricultural commodities.

The CRP is authorized in all 50 States, Puerto Rico, and the Virgin Islands, on all croplands meeting the eligibility criteria of eroding at three times the soil loss tolerance or higher, or twice the soil loss tolerance with serious gully erosion or with an erosion predominance of 66⅓ percent of the field if planted to grass or an erosion predominance of 33⅓ percent if the area is planted to trees. In addition to cropland in areas adjacent to lakes and streams that can be devoted to filter strips, and cropland subject to overflow and suffering from scour erosion, eligible land may include shelterbelts, windbreaks, cropland contributing to water quality problems, and other lands posing environmental threats.

The program is administered through the Commodity Credit Corporation (CCC) by State and local ASC committees working under the general direction of ASCS. Technical assistance is provided by the Soil Conservation Service, the Forest Service, the Cooperative Extension Service, and others.

Under the Food Security Act, as amended by Public Law 101-624, authority is provided to enter into CRP contracts

through the 1995 crop year. Appropriations needed to make annual payments will be requested through 2006.

From program inception in 1986 through 1989, approximately 34 million acres were enrolled. During 1991, signup will be held to enroll an estimated 1 million acres of highly erodible and environmentally sensitive cropland, bringing total enrollment to approximately 35 million acres. The signup is expected to enroll both crop year 1991 and 1992 acres.

The 1992 program is expected to enroll 1 million additional acres of highly erodible and environmentally sensitive cropland. These 1992 crop acres, together with acres enrolled through 1991, would bring total enrollment to approximately 36 million acres.

The appropriation requested for 1992 would be used for annual rental payments due on all contracts, for cost-sharing assistance on 1992 and prior crop years' contracts, and for 1992 technical assistance payments.

Object Classification (in thousands of dollars)

Identification code	12-3319-0-1-302	1990 actual	1991 est.	1992 est.
25.0	Other services.....	1,233	1,385	5,235
41.0	Grants, subsidies, and contributions.....	1,511,859	1,813,220	1,785,347
99.0	Subtotal, direct obligations.....	1,513,092	1,814,605	1,790,584
99.9	Total obligations.....	1,513,092	1,814,605	1,790,584

WETLANDS RESERVE PROGRAM

For necessary expenses to carry out the Wetlands Reserve Program pursuant to section 1438 of the Food, Agriculture, Conservation, and Trade Act of 1990 (16 U.S.C. 3837), \$124,350,000, to remain available until expended, to be used for (1) payments for wetland easements, either in a lump sum or over a period of 5 to 20 years for permanent easements, or over period of 5 to 20 years for wetland easements which are not permanent but are for 30 years or the maximum duration allowed under applicable State law; (2) cost-share assistance for the cost of carrying out the establishment of conservation measures and practices as provided for in approved wetland reserve program contracts; (3) other appropriate cost-share assistance for wetland protection; and (4) technical assistance: Provided, That this amount shall be transferred to the Commodity Credit Corporation for use in carrying out this program: Provided further, That the Secretary is authorized to use the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of carrying out the program.

Program and Financing (in thousands of dollars)

Identification code	12-1080-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations.....	.....	.....	124,350
Financing:				
40.00	Budget authority (appropriation).....	.....	.....	124,350
Relation of obligations to outlays:				
71.00	Total obligations.....	.....	.....	124,350
74.40	Obligated balance, end of year.....	.....	.....	-43,875
90.00	Outlays.....	.....	.....	80,475

The Wetlands Reserve Program is authorized by Title XIV, Section 1438 of the Food, Agriculture, Conservation, and Trade Act of 1990 (P.L. 101-624). The primary objectives of the program are to preserve and restore wetlands; improve wildlife habitat; and protect migratory waterfowl.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into agreements with landowners that operate farmed or converted wetlands, farmed wetland or prior converted and adjoining land in CRP or riparian corridors. The agreements are easements of thirty

years or permanent easements. Technical assistance is provided by the Soil Conservation Service.

The 1992 budget will provide funding for enrolling an estimated 150,000 acres. The President's Budget recommends total enrollment through 1995 of 600,000 acres. Program participants will receive payments for wetlands easements, either in a lump sum or over a period of 5 to 20 years for permanent easements, or over a period of 5 to 20 years for wetlands easements which are not permanent but are for 30 years or the maximum duration allowed under applicable State law. Compensation will be in cash as specified in the agreement, but not to exceed the fair market value of the land. The program provides for cost-share assistance to landowners for carrying out the establishment of conservation measures and practices. The program cost-shares 50 percent to 70 percent of eligible costs of an easement which is not permanent, and 75 percent to 100 percent of eligible costs of a permanent easement.

Object Classification (in thousands of dollars)

Identification code	12-1080-0-1-302	1990 actual	1991 est.	1992 est.
25.0	Other services			18,600
41.0	Grants, subsidies, and contributions			105,750
99.0	Subtotal, direct obligations			124,350
99.9	Total obligations			124,350

WATER BANK PROGRAM

For necessary expenses to carry into effect the provisions of the Water Bank Act (16 U.S.C. 1301-1311), **[\$13,620,000]** *\$10,935,000*, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3320-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	11,961	15,154	10,935
Financing:				
21.40	Unobligated balance available, start of year	—1,255	—1,534	
24.40	Unobligated balance available, end of year	1,534		
40.00	Budget authority (appropriation)	12,240	13,620	10,935
Relation of obligations to outlays:				
71.00	Total obligations	11,961	15,154	10,935
72.40	Obligated balance, start of year	37,723	41,144	45,216
74.40	Obligated balance, end of year	—41,144	—45,216	—46,470
90.00	Outlays	8,540	11,082	9,681

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	12,240	13,620	10,935
Outlays	8,540	11,082	9,681
Proposed for later transmittal under proposed legislation:			
Budget authority			460
Outlays			460
Total:			
Budget authority	12,240	13,620	11,395
Outlays	8,540	11,082	10,141

The objectives of the Water Bank Program are to conserve water; preserve, maintain, and improve the Nation's wetlands; increase waterfowl habitat in migratory waterfowl nesting, breeding, and feeding areas in the United States; and secure recreational and environmental benefits for the Nation. The program was authorized by the Water Bank Act of 1970, as amended by Public Law 96-182, approved January 2, 1980.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into 10-year agreements with landowners and operators for the conservation of specified wetlands. Provisions exist to renew agreements for additional periods, to make annual payments on agreements, and under certain conditions to increase payment rates in the fifth year of a contract or at the time of renewal.

Legislation is being proposed to authorize program participants the option of receiving a one-time payment in exchange for a permanent easement on wetlands or adjacent lands or continuing to participate in 10-year agreements. The budget includes a request under proposed legislation to authorize permanent easements and a request under current law for 10-year agreements.

WATER BANK PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3320-2-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)			460
Financing:				
40.00	Budget authority (appropriation)			460
Relation of obligations to outlays:				
71.00	Total obligations			460
90.00	Outlays			460

This proposal would amend existing law to authorize the purchase of conservation easements from Water Bank Program participants. A one-time payment would be made to Water Bank Program participants in exchange for a permanent easement on wetlands or adjacent lands.

This proposal would enable the Department to operate a dual program and to assess the costs of and producer interest in permanent easements while ensuring that the Nation's wetlands continue to be preserved. Participants could choose either option within the total program level proposed for 1992.

【EMERGENCY CONSERVATION PROGRAM】

【For necessary expenses to carry into effect the program authorized in sections 401, 402, and 404 of title IV of the Agricultural Credit Act of 1978 (16 U.S.C. 2201-2205), \$10,000,000, to remain available until expended, as authorized by 16 U.S.C. 2204.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3316-0-1-453	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	18,458	27,975	
Financing:				
21.40	Unobligated balance available, start of year	—6,506	—17,975	
24.40	Unobligated balance available, end of year	17,975		
39.00	Budget authority	29,927	10,000	
Budget authority:				
40.00	Appropriation	19,927	10,000	
42.00	Transferred from other accounts	10,000		
43.00	Appropriation (adjusted)	29,927	10,000	
Relation of obligations to outlays:				
71.00	Total obligations	18,458	27,975	
72.40	Obligated balance, start of year	2,387	8,589	17,121
74.40	Obligated balance, end of year	—8,589	—17,121	—5,595
90.00	Outlays	12,257	19,443	11,526

General and special funds—Continued

[EMERGENCY CONSERVATION PROGRAM]—Continued

This program was authorized by the Agricultural Credit Act of 1978 (16 U.S.C. 2201-05). It provides funds for sharing the cost of emergency measures to deal with cases of severe damage to farms and rangelands resulting from natural disasters.

Under the 1990 program, cost-sharing assistance was provided in 45 States to treat farmlands damaged by floods, tornadoes, hurricanes, and drought. The 1991 program is expected to rehabilitate approximately 873,000 acres of farmland damaged by natural disaster.

The 1992 budget proposes no funding for this program.

[DAIRY INDEMNITY PROGRAM]

[(INCLUDING TRANSFERS OF FUNDS)]

[For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and in making indemnity payments for milk, or cows producing such milk, at a fair market value to any dairy farmer who is directed to remove his milk from commercial markets because of (1) the presence of products of nuclear radiation or fallout if such contamination is not due to the fault of the farmer, or (2) residues of chemicals or toxic substances not included under the first sentence of the Act of August 13, 1968, as amended (7 U.S.C. 450j), if such chemicals or toxic substances were not used in a manner contrary to applicable regulations or labeling instructions provided at the time of use and the contamination is not due to the fault of the farmer, \$5,000: *Provided*, That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government: *Provided further*, That this amount shall be transferred to the Commodity Credit Corporation: *Provided further*, That the Secretary is authorized to utilize the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of making dairy indemnity disbursement.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3314-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	112	100	100
Financing:				
21.40	Unobligated balance available, start of year	-858	-751	-656
24.40	Unobligated balance available, end of year	751	656	556
40.00	Budget authority (appropriation)	5	5	
Relation of obligations to outlays:				
71.00	Total obligations	112	100	100
72.40	Obligated balance, start of year	303		
90.00	Outlays	415	100	100

The Dairy Indemnity Program was authorized under 78 Stat. 508 in 1964, and has been extended through September 30, 1995, by the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624). Payments are made to farmers and manufacturers who are directed to remove their milk or milk products from commercial markets because they contain residues of: chemicals that have been registered and approved for use by the Federal Government; other chemicals; nuclear radiation; or nuclear fallout. The authority also provides that indemnification may be paid for cows producing such milk.

In 1991, an estimated \$100 thousand will be paid to producers and manufacturers who file claims under the program.

Due to the emergency nature of this program, funding is requested as needs arise. Since sufficient carryover funds are available to operate a program in a normal year, the 1992 budget requests no additional funding for this program.

FORESTRY INCENTIVES PROGRAM

For necessary expenses, not otherwise provided for, to carry out the program of forestry incentives, as authorized in the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101), including technical assistance and related expenses, \$12,446,000, to remain available until expended, as authorized by that Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3336-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	11,435	15,528	12,446
Financing:				
21.40	Unobligated balance available, start of year	-2,071	-3,082	
24.40	Unobligated balance available, end of year	3,082		
40.00	Budget authority (appropriation)	12,446	12,446	12,446
Relation of obligations to outlays:				
71.00	Total obligations	11,435	15,528	12,446
72.40	Obligated balance, start of year	17,352	18,028	20,139
74.40	Obligated balance, end of year	-18,028	-20,139	-18,586
90.00	Outlays	10,759	13,417	13,999

This program was authorized by the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101). The objectives of the program are to bring private, nonindustrial forest land under intensified management, to increase timber production, to ensure adequate supplies of timber products, and to enhance other forest resources.

The Forestry Incentives Program shares up to 65 percent of the cost of tree planting and timberstand improvement. The percentage cost-shared depends on the rate set in a particular State and county by the Agricultural Stabilization and Conservation Committee, after consulting with the State forester. The program is available in designated counties based on a Forest Service survey of total eligible private timberland available for production of timber products. The program is administered by ASCS. Technical assistance is provided by Forest Service.

Under the 1991 program, cost-sharing will be provided to farmers for planting trees on 157,100 acres and improving the timberstand on 34,300 acres of forest.

The 1992 program will provide cost-sharing for tree planting on 151,100 acres and timberstand improvement on 33,000 acres.

CORPORATIONS

The following corporations and agencies are hereby authorized to make expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for such corporation or agency, except as hereinafter provided: (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

FEDERAL CROP INSURANCE CORPORATION

Federal Funds

General and special funds:

ADMINISTRATIVE AND OPERATING EXPENSES

For administrative and operating expenses, as authorized by the Federal Crop Insurance Act, as amended (7 U.S.C. 1516), [such sums as necessary] \$322,870,000: *Provided*, That not to exceed \$700 shall be available for official reception and representation expenses, as authorized by 7 U.S.C. 1506(i). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-2707-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:			
00.01 Underwriting, actuarial, and program development	12,644	14,650	14,650
00.02 Reinsured companies	255,761	249,207	239,220
00.03 Agency sales and service agreements and loss adjustment contracts	27,018	26,781	26,780
00.04 Program administration	2,486	3,626	3,626
00.05 Program management and administrative support	23,976	31,593	38,594
00.06 Other expenses	249	651	
10.00 Total obligations	322,134	326,508	322,870
Financing:			
21.90 Unobligated balance available, start of year	-900	-651	
24.90 Unobligated balance available, end of year	651		
39.00 Budget authority	321,885	325,857	322,870
Budget authority:			
40.00 Appropriation	237,694	325,857	322,870
42.00 Transferred from other accounts	84,191		
43.00 Appropriation (adjusted)	321,885	325,857	322,870
Relation of obligations to outlays:			
71.00 Total obligations	322,134	326,508	322,870
72.40 Obligated balance, start of year	67,175	172,930	149,243
74.40 Obligated balance, end of year	-172,930	-149,243	-147,570
77.00 Adjustments in expired accounts	-950		
90.00 Outlays	215,429	350,195	324,543

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	321,885	325,857	322,870
Outlays	215,429	350,195	324,543
Proposed for later transmittal under proposed legislation:			
Budget authority			-34,120
Outlays			-18,425
Total:			
Budget authority	321,885	325,857	288,750
Outlays	215,429	350,195	306,118

This appropriation finances the administrative and operating expenses of the Corporation to provide funds to establish and maintain rates and coverages for 21,300 county programs in over 3,000 counties.

The major portion of administrative and operating expenses is to support delivery systems that rely heavily on the private sector as provided by the Federal Crop Insurance Act of 1980 under section 507(c). The delivery systems are:

(a) Reinsured companies that enable insurance companies to provide the insurance marketing, distribution, servicing, training, quality control, and loss adjustment functions. The companies also share with the Federal Crop Insurance Corporation, to a limited extent, in both profits and losses; and

(b) Agency sales and service agreement, also known as the "master marketing agreement." Under this type of agreement, private insurance companies and associations are offered the opportunity to contract with FCIC to provide insurance sales and services. They are compensated on a commission basis.

In addition, in areas where an adequate private sales and service force is not available, FCIC may ask other USDA agencies to sell and service multiple peril crop insurance through existing county offices.

Under existing legislation, rate increases required to move towards actuarial soundness are expected to be offset by reduced participation so that the total premium in 1992 is the same as estimated for 1991. Under proposed legislation, the combination of rate adjustments and a reduction in the risk premium subsidy is expected to reduce the total premium to about \$770 million.

Object Classification (in thousands of dollars)

Identification code 12-2707-0-1-351	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent	25,020	27,914	27,914
11.3 Other than full-time permanent	2,502	2,791	2,791
11.5 Other personnel compensation	278	310	310
11.9 Total personnel compensation	27,800	31,015	31,015
12.1 Civilian personnel benefits	5,508	6,512	6,512
13.0 Benefits for former personnel	155	161	161
21.0 Travel and transportation of persons	2,482	3,108	3,108
22.0 Transportation of things	289	767	767
23.2 Rental payments to others	416	497	497
23.3 Communications, utilities, and miscellaneous charges	3,370	4,022	4,022
24.0 Printing and reproduction	242	830	830
25.0 Other services	280,073	276,910	266,272
26.0 Supplies and materials	699	822	822
31.0 Equipment	1,082	1,860	8,860
32.0 Land and structures	4		
42.0 Insurance claims and indemnities	10	1	1
43.0 Interest and dividends	4	3	3
99.9 Total obligations	322,134	326,508	322,870

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	855	865	865
Full-time equivalent of overtime and holiday hours	10	10	10

ADMINISTRATIVE AND OPERATING EXPENSES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2707-2-1-351	1990 actual	1991 est.	1992 est.
Program by activities:			
00.02 Reinsured companies			-31,320
00.03 Agency sales and service agreement and loss adjustment contracts			-580
00.05 Program management and administrative support			-2,220
10.00 Total obligations			-34,120
Financing:			
40.00 Budget authority (appropriation)			-34,120
Relation of obligations to outlays:			
71.00 Total obligations			-34,120
74.40 Obligated balance, end of year			15,695
90.00 Outlays			-18,425

Legislation will be proposed to reduce the premium subsidy from the current maximum of 30 percent of each producer's premium to 15 percent, effective with the 1992 crop year.

Object Classification (in thousands of dollars)

Identification code 12-2707-2-1-351	1990 actual	1991 est.	1992 est.
25.0 Other services			-31,900
31.0 Equipment			-2,220
99.9 Total obligations			-34,120

Public enterprise funds:

FEDERAL CROP INSURANCE CORPORATION FUND

For payments as authorized by section 508(b) of the Federal Crop Insurance Act, as amended, [\$337,365,000], \$308,782,000, of which [\$117,368,000] \$94,105,000 is to reimburse the Federal Crop Insurance Corporation Fund for agents' commission and loss adjustment obligations incurred during prior years, but not previously reimbursed, as provided for under the provisions of section 516(a) of the Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-4085-0-3-351	1990 actual	1991 est.	1992 est.
Program by activities:			
Operating expenses:			
00.01 Indemnities.....	144,832	122,518	115,180
00.02 Other expenses.....	75,176	85,832	96,455
01.01 Reinsurance losses, net.....	821,168	1,106,029	1,036,620
10.00 Total obligations.....	1,041,176	1,314,379	1,248,255
Financing:			
17.00 Recovery of prior year obligations.....	—102,917		
21.90 Unobligated balance available, start of year:			
Fund balance.....	—385,419	—472,824	—306,872
22.90 Unobligated balance transferred, net.....	—300,000	—140,665	—148,000
24.90 Unobligated balance available, end of year: Fund			
balance.....	472,824	306,872	195,347
39.00 Budget authority (gross).....	725,664	1,007,762	988,730
Budget authority:			
Current:			
40.00 Appropriation.....	162,939	337,365	308,782
41.00 Transferred to other accounts.....	—84,191		
43.00 Appropriation (adjusted).....	78,748	337,365	308,782
Permanent:			
68.00 Spending authority from offsetting col-			
lections.....	646,916	670,397	679,948
Relation of obligations to outlays:			
71.00 Total obligations.....	1,041,176	1,314,379	1,248,255
72.10 Receivables in excess of obligations, start of			
year.....	610,049	138,127	248,574
74.10 Receivables in excess of obligations, end of year	—138,127	—248,574	—205,125
78.00 Adjustments in unexpired accounts.....	—102,917		
87.00 Outlays (gross).....	1,410,181	1,203,932	1,291,704
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.40 Non-Federal sources.....	—646,916	—670,397	—679,948
88.90 Total, offsetting collections.....	—646,916	—670,397	—679,948
89.00 Budget authority (net).....	378,748	487,365	458,782
90.00 Outlays (net).....	763,265	533,535	611,756

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority.....	78,748	337,365	308,782
Outlays.....	763,265	533,535	611,756
Proposed for later transmittal under proposed legislation:			
Budget authority.....			—123,190
Outlays.....			—58,726
Total:			
Budget authority.....	78,748	337,365	185,592
Outlays.....	763,265	533,535	553,030

The Federal Crop Insurance Corporation, a wholly owned Government corporation, was created on February 16, 1938 (7 U.S.C. 1501-1520), to carry out the provisions of the Federal Crop Insurance Act, as amended. The purpose of this Act is to promote the national welfare by improving the economic stability of agriculture through a sound system of crop insurance, and to provide the means for the research and experience helpful in devising and establishing such insurance.

Crop insurance offered to agricultural producers by the Corporation provides protection from losses caused by natural hazards, such as insect and wildlife damage, plant diseases, fire, drought, flood, wind, and other weather conditions. It does not indemnify producers for losses resulting from negligence or failure to observe good farming practices.

Budget program.—The program for crop year 1991 will provide crop insurance protection to farmers amounting to approximately \$12.8 billion on the following commodities: Almonds, apples, barley, beans (dry and C&P), citrus, citrus trees, corn, cotton, ELS cotton, cranberries, figs, flax, forage production, forage seeding, grain sorghum, grapes, table grapes, hybrid seeding, macadamia nuts, macadamia trees, nursery stock, oats, onions, peaches, peanuts, pears, peas (dry and green), peppers, popcorn, potatoes, prevented planting, prunes, raisins, rice, rye, safflower, soybeans, stonefruit (CA only—apricots, nectarines and peaches), sugar beets, sugarcane, sunflowers, C&P sweet corn, sweet corn (fresh), tobacco, tomatoes (fresh), C&P tomatoes, walnuts, and wheat.

The 1990 appropriation provided sufficient funding for crop year 1990 to insure 101.6 million acres with an estimated \$840.0 million in total premium income, including \$212.0 million in premium subsidy.

Legislation will be proposed to reduce the premium subsidy from the current maximum of 30 percent of each producer's premium to 15 percent effective with the crop year 1992. The following table compares the scope of the insurance operations planned for 1991 and projected for 1992, as compared with 1990. Amounts in the 1990 column are as of September 30, 1990, and pertain to the 1990 crop year.

The Corporation's budget is presented in accordance with generally accepted accounting principles, the Financial Accounting Standards Board (FASB) Statement No. 60, "Accounting and Reporting by Insurance Enterprises," and Statement No. 5, "Accounting for Contingencies."

	1990 crop year actual	1991 crop year estimate	1992 crop year estimate
Number of States.....	50	50	50
Number of counties.....	3,026	3,026	3,026
Insurance in force (thousands).....	12,838	12,896	12,282
Insured acreage (thousands).....	101,632	102,093	97,232
Farmers premium (thousands) ¹	627,918	664,500	664,500
Premium subsidy (thousands) ¹	212,082	221,500	221,500
Total premium (thousands) ¹	840,000	886,000	886,000
Indemnities (thousands) ¹	966,000	1,240,400	1,151,800
Loss ratio.....	1.15	1.40	1.30

¹ Includes amounts that will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance loss.

Financing.—The Corporation is authorized under the Federal Crop Insurance Act, as amended, to use funds from the issuance of capital stock which provides working capital for the Corporation.

Receipts, which are for deposit to this fund, come mainly from premiums paid by farmers. The principal payments from this fund are for indemnities to insured farmers, the direct cost of adjusting crop losses, and agents' commissions. However, an appropriation will be requested in subsequent years for payments made from premium income used for loss adjustment costs and/or agents' commissions as provided by section 516(a) of the Federal Crop Insurance Act, as amended.

Premium subsidies are authorized by section 508(b) of the Federal Crop Insurance Act, as amended. The purpose of the subsidy is to encourage the broadest possible participation of farm producers in the crop insurance program. Subsidies are paid by the Corporation based upon 30 percent of each producer's premium (reduced, where applicable, for hail and fire exclusion or State agency subsidy) on any coverage, under the Corporation's policy of insurance of up to a maximum of 65

percent of the recorded or appraised average yield, as adjusted.

In 1990, the Corporation received a transfer of \$300 million from the Commodity Credit Corporation as a reserve against losses in excess of premium in crop years 1989 and 1990.

PREMIUM AND SUBSIDY

(In thousands of dollars)

	1990 crop year actual	1991 crop year estimate	1992 crop year estimate
Premiums:			
Producer premium	627,918	664,500	664,500
(Government operations)	73,648	66,450	66,450
(Reinsurance operations) ¹	554,270	598,050	598,050
Amount of subsidies	212,082	221,500	221,500
(Government operations)	23,352	22,150	22,150
(Reinsurance operations) ¹	188,730	199,350	199,350
Total premiums	840,000	886,000	886,000
Indemnities	966,000	1,240,400	1,151,800
(Government operations)	138,000	124,040	115,180
(Reinsurance operations) ¹	828,000	1,116,360	1,036,620

¹ These amounts will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance losses.

The annual appropriation for the administrative and operating expenses of the Corporation is presented earlier in the budget.

Operating results and financial condition.—As of September 30, 1990, the Corporation reflected a deficit of \$3,518.0 million. This compares with a deficit of \$3,392.0 million at September 30, 1988.

For crop years 1948 through 1989, indemnities (\$5,854.2 million) exceeded premium income (\$3,970.6 million) by \$1,883.6 million; the loss ratio for the period was 1.47. Indemnity costs exceeded premiums in 24 of the 41 years.

The following table summarizes the insurance operations for 1990, 1991 and 1992:

NET INCOME OR LOSS (—) ON INSURANCE OPERATIONS

(In thousands of dollars)

	1990 fiscal year actual	1991 fiscal year estimate	1992 fiscal year estimate
Premiums over indemnities	—336,000	—573,366	—487,300
Interest expense	—15,000	—12,689	—11,929
Administrative expenses	—39,069	—47,796	—57,882
Other income or expense, net (—)	30,809	26,910	26,368
Reinsurance underwriting gain (+) or loss (—)	—35,000	—37,041	—37,564
Net income or loss (—)	—394,260	—643,982	—568,307

Financial Condition (in thousands of dollars)

Identification code	12-4085-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000 Fund balance with Treasury....		1,063,542	784,531	632,414	313,364
1010 Cash		2	2	2	2
1099 Subtotal, fund balance with Treasury and cash.		1,063,544	784,533	632,416	313,366
Accounts receivable:					
1100 Federal agencies		1,318	715	820	925
1110 Public		526,509	503,308	533,130	536,600
1120 Allowances for uncollectibles (—)		—8,000	—7,000	—6,000	—5,000
1199 Subtotal, accounts receivable		519,827	497,023	527,950	532,525
Property, plant, and equipment:					
1600 Structures, facilities, and leasehold improvements		4	4	4	4
1630 Equipment		5,476	5,917	7,417	10,917
1680 Allowances (—)		—4,183	—4,507	—5,007	—5,507

1699 Subtotal, property, plant, and equipment	1,297	1,414	2,414	5,414
1999 Total assets	1,584,668	1,282,970	1,162,780	851,305
Liabilities:				
Accounts payable:				
2000 Federal agencies	10,083	8,697	6,697	5,697
2010 Public	924,288	630,028	657,866	505,276
2099 Subtotal, accounts payable	934,371	638,725	664,563	510,973
2399 Accrued annual leave (funded or unfunded)	2,065	2,179	2,250	2,500
Unearned revenue (advances):				
2400 Federal agencies	33,106	32,810	35,440	35,540
2410 Public	97,790	98,432	106,320	106,610
2499 Subtotal, unearned revenue (advances)	130,896	131,242	141,760	142,150
2899 Other liabilities	29,000	38,000	38,000	39,000
2999 Total liabilities	1,096,332	810,146	846,573	694,623
Equity:				
Appropriated fund equity:				
Unexpended financed budget authority (accrual basis):				
3000 Unexpended appropriations	5,174	2,095	2,950	2,750
3099 Subtotal, unexpended financed budget authority	5,174	2,095	2,950	2,750
3199 Invested capital	539,275	539,392	540,392	543,392
Revolving fund equity:				
Revolving fund balances:				
3200 Appropriated capital	1,223,865	1,305,575	1,641,085	1,947,067
3210 Cumulative results	—3,579,978	—3,974,238	—4,618,220	—5,186,527
3220 Donations	2,300,000	2,600,000	2,750,000	2,850,000
3299 Subtotal, revolving fund balances	488,336	472,824	316,207	156,682
3999 Total equity	488,336	472,824	316,207	156,682

¹ Reflects long-term notes payable to Treasury for borrowing. Includes \$113 million Treasury borrowing in 1985. Also includes \$300 million CCC borrowing in 1990, which has been added to the unobligated balance.

Object Classification (in thousands of dollars)

Identification code	12-4085-0-3-351	1990 actual	1991 est.	1992 est.
Other services:				
25.0 Master marketing expenses		14,400	13,290	13,290
25.0 Loss adjustment cost		5,520	5,023	4,722
25.0 Reinsurance loss adjustment		19,149	29,482	39,870
Insurance claims and indemnities:				
42.0 Government operations		144,832	122,518	115,180
42.0 Reinsurance		821,168	1,106,029	1,036,620
92.0 Undistributed		36,107	38,036	38,573
99.9 Total obligations		1,041,176	1,314,379	1,248,255

FEDERAL CROP INSURANCE CORPORATION

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4085-2-3-351	1990 actual	1991 est.	1992 est.
Program by activities:				
Operating expenses:				
00.01 Indemnities				—13,224
00.02 Other expenses				—7,991
01.01 Reinsurance losses, net				—119,016
10.00 Total obligations				—140,231
Financing:				
24.90 Unobligated balance available, end of year: Fund balance				25,636
39.00 Budget authority (gross)				—114,595
Budget authority:				
Current:				
40.00 Appropriation				—106,000

Public enterprise funds—Continued

FEDERAL CROP INSURANCE CORPORATION—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4085-2-3-351	1990 actual	1991 est.	1992 est.
Permanent:				
68.00	Spending authority from offsetting collections.....			-8,595
Relation of obligations to outlays:				
71.00	Total obligations.....			-140,231
74.10	Receivables in excess of obligations, end of year.....			72,910
87.00	Outlays (gross).....			-67,321
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources.....			-8,595
88.90	Total, offsetting collections.....			-8,595
89.00	Budget authority (net).....			-106,000
90.00	Outlays (net).....			-58,726

The budget proposes to decrease the amount of premium subsidy from the current maximum of 30 percent of each producer's premium to 15 percent effective with the 1992 crop year.

Object Classification (in thousands of dollars)

Identification code	12-4085-2-3-351	1990 actual	1991 est.	1992 est.
Other services:				
25.0	Master marketing expenses.....			-1,740
25.0	Loss adjustment cost.....			-542
25.0	Reinsurance loss adjustment.....			-5,220
Insurance claims and indemnities:				
42.0	Government operations.....			-13,224
42.0	Reinsurance.....			-119,016
92.0	Undistributed.....			-489
99.9	Total obligations.....			-140,231

COMMODITY CREDIT CORPORATION

Federal Funds

General and special funds:

COMMODITY CREDIT CORPORATION LOANS PROGRAM ACCOUNT

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of guaranteed loans authorized by the Agricultural Trade Act of 1978, as amended, such sums as may be necessary: Provided, That these funds are available to subsidize gross commitments for the total loan principal any part of which is to be guaranteed not to exceed \$5,700,000,000.

In addition, for administrative expenses to carry out CCC's Export Guarantee Programs, GSM 102 and GSM 103, \$3,320,000, of which not to exceed \$2,731,000 may be transferred to and merged with the appropriations for the Salaries and Expenses of the General Sales Manager, and of which not to exceed \$589,000 may be transferred to and merged with the appropriation for the Salaries and Expenses of the Agricultural Stabilization and Conservation Service, to cover the common overhead expenses associated with implementing the Credit Reform Act of 1990.

Program and Financing (in thousands of dollars)

Identification code	12-1336-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:				
00.02	Guaranteed loan subsidy.....			155,524
00.05	Administrative expenses.....			3,320
10.00	Total obligations.....			158,844
Financing:				
39.00	Budget authority.....			158,844

Budget authority:

Current:				
40.00	Appropriation.....			3,320
Permanent:				
60.05	Appropriation (indefinite).....			155,524
Relation of obligations to outlays:				
71.00	Total obligations.....			158,844
74.40	Obligated balance, end of year.....			
90.00	Outlays.....			158,844

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-1336-0-1-351	1990 actual	1991 est.	1992 est.
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Loan guarantee levels.....		5,700,000	5,700,000
2159	Total loan guarantee levels.....		5,700,000	5,700,000
Guaranteed loan subsidy:				
2320	Guaranteed loan subsidy rates (in percent).....		2.7	2.7
2329	Weighted average subsidy rate.....		2.7	2.7
Guaranteed loan subsidy budget authority:				
2330	Guaranteed loan subsidy budget authority.....		155,524	155,524
2339	Total subsidy budget authority.....		155,524	155,524
Guaranteed loan subsidy outlays:				
2340	Guaranteed loan subsidy outlays.....		155,524	155,524
2349	Total subsidy outlays.....		155,524	155,524

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the loan guarantees committed in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VIII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-1336-0-1-351	1990 actual	1991 est.	1992 est.
41.0	Grants, subsidies, and contributions.....			155,524
92.0	Undistributed.....			3,320
99.9	Total obligations.....			158,844

CCC GUARANTEED LOANS

Program and Financing (in thousands of dollars)

Identification code	12-4338-0-3-351	1990 actual	1991 est.	1992 est.
Program by activity:				
00.01	Guarantee claims.....	251,670	271,320	353,352
00.91	Total operating expenses.....	251,670	271,320	353,352
Capital investment:				
Direct loans:				
01.01	Guarantee claims.....	16,896	1,212,356	843,034
01.91	Total capital investment.....	16,896	1,212,356	843,034
01.92	Total support and related programs.....	268,566	1,483,676	1,196,384
10.00	Total obligations (object class 41.0).....	268,566	1,483,676	1,196,384
Financing:				
39.00	Budget authority (gross).....	268,566	1,483,676	1,196,384
Budget authority:				
67.10	Authority to borrow.....	122,554	1,298,972	970,350

68.00	Spending authority from offsetting collections	146,012	184,704	226,034
Relation of obligations to outlays:				
71.00	Total obligations	268,566	1,483,676	1,196,384
87.00	Outlays (gross)	268,566	1,483,676	1,196,384
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Non-Federal sources:				
88.40	Repayments of loans	-22,140	-76,165	-150,634
88.40	Non-Federal sources	-88,175	-64,933	-75,400
88.40	Non-Federal sources	-35,697	-43,606	.....
88.90	Total, offsetting collections	-146,012	-184,704	-226,034
89.00	Budget authority (net)	122,554	1,298,972	970,350
90.00	Outlays (net)	122,554	1,298,972	970,350

Note.—Includes amounts for activities previously funded in the Commodity Credit Corporation Fund.

Status of Direct Loans (in thousands of dollars)

Identification code	12-4338-0-3-351	1990 actual	1991 est.	1992 est.
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	3,118,410	3,113,146	4,450,552
1232	Disbursements for guaranteed loan claims	16,896	1,212,356	843,032
Repayments:				
1251	Repayments and prepayments	-21,317	-76,165	-150,634
1252	Repayments of defaulted guaranteed loans	-823	.....	.....
1253	Proceeds from loan asset sales to the public or discounted prepayments without recourse .....	.....	.....	13,985
Adjustments:				
1261	Capitalized interest	-20	201,215	260,987
1262	Discount on loan asset sales to the public or discounted prepayments .....	.....	.....	13,448
1265	Other adjustments, net .....	.....	.....	-27,433
1290	Outstanding, end of year	3,113,146	4,450,552	5,403,937

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4338-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2131	Guaranteed loan commitments exempt from limitation	4,450,999	5,700,000	.....
2150	Total guaranteed loan commitments	4,450,999	5,700,000	.....
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	7,239,585	7,507,650	9,394,852
2231	Disbursements: Disbursements of new guaranteed loans	4,127,221	5,700,000	.....
2251	Repayments and prepayments	-3,845,465	-2,649,751	-3,228,314
2261	Adjustments: Terminations for default that result in direct loans	-13,691	-1,163,047	-806,977
2290	Outstanding, end of year	7,507,650	9,394,852	5,359,561

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	7,357,497	9,206,955	5,252,370
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As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from loan guarantees committed prior 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond is recorded in corresponding program and financing accounts.

Object Classification (in thousands of dollars)

Identification code	12-4338-0-3-351	1990 actual	1991 est.	1992 est.
33.0	Investments and loans	16,896	1,212,356	843,032
43.0	Interest and dividends	251,670	271,320	353,352
99.9	Total obligations	268,566	1,483,676	1,196,384

Public enterprise funds:

COMMODITY CREDIT CORPORATION FUND*

REIMBURSEMENT FOR NET REALIZED LOSSES

*See Chapter XIII.B for further information.

For fiscal year [1991,] 1992 such sums as may be necessary to reimburse the Commodity Credit Corporation for net realized losses sustained, but not previously reimbursed [(estimated to be \$6,100,000,000 in the President's fiscal year 1991 Budget Request (H. Doc. 101-122)), but not to exceed \$5,000,000,000], pursuant to section 2 of the Act of August 17, 1961, as amended (15 U.S.C. 713a-11).

[Such funds are appropriated to reimburse the Corporation to restore losses incurred during prior fiscal years. Such losses for fiscal years 1989 and 1990 include \$566,000,000 in connection with carrying out the Export Enhancement Program (EEP), \$200,000,000 in connection with carrying out the Targeted Export Assistance Program (TEA), \$150,000,000 in connection with carrying out the Federal Crop Insurance Program, \$472,326,000 in connection with domestic donations, \$208,412,000 in connection with export donations, and \$3,403,262,000 in connection with carrying out the commodity programs.

SHORT-TERM EXPORT CREDIT

The Commodity Credit Corporation shall make available not less than \$5,000,000,000 in credit guarantees under its export credit guarantee program for short-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1125(b) of the Food Security Act of 1985 (Public Law 99-198).

INTERMEDIATE EXPORT CREDIT

The Commodity Credit Corporation shall make available not less than \$500,000,000 in credit guarantees under its export guarantee program for intermediate-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1131(3)(B) of the Food Security Act of 1985 (Public Law 99-198).

Operations and Maintenance for Hazardous Waste Management:

For fiscal year 1992, CCC shall not expend more than \$3,000,000 for expenses to comply with the requirement of Section 107(g) of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607(g), and Section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961: Provided, that expenses shall be for operations and maintenance costs only and that other hazardous waste management costs shall be paid for by the USDA Hazardous Waste Management appropriation.

Options Pilot Program:

For fiscal year 1992, CCC shall not expend more than \$1,000,000 for expenses to conduct the options pilot program to comply with Section 1153 of the Food, Agriculture, and Conservation Act of 1990 (Public Law 101-624).

Commodity Donations:

Provided further, That Commodity Credit Corporation donations in excess of the amounts mandated by Section 1774(c)(2) of the Food, Agriculture, Conservation, and Trade Act of 1990, P.L. 101-624, shall be made only to the extent that such excess donations are not inconsistent with the mission of the Commodity Credit Corporation to protect farm income and compete in world trade. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-4336-0-3-351	1990 actual	1991 est.	1992 est.
Program by activities:				
Support and related programs:				
Operating expenses:				
00.01	Commodity purchases and related inventory acquisitions	1,273,426	1,354,839	1,143,355
00.02	Storage, transportation, and other obligations not included above	532,759	764,619	707,310
00.03	Producer storage payments	270,705	105,498	.....
Direct producer payments:				
00.04	Feed grains	1,093,040	3,679,073	2,927,500
00.05	Wheat	2,397,553	2,484,920	2,358,000
00.06	Rice	577,884	555,078	515,100
00.07	Cotton	578,614	521,231	637,000
00.08	Dairy	188,822	100,341	10,855

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

INTERMEDIATE EXPORT CREDIT—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4336-0-3-351	1990 actual	1991 est.	1992 est.
00.09	Certificates issued.....	1,944,642	941,280	1,200,000
00.10	Crop disaster.....	4,529	5,125	
00.11	Livestock assistance.....	153,484	84,132	
00.12	Tree/forage assistance.....	3,073	1,542	
00.13	Cover cost-share assistance.....		25,000	12,000
00.14	Operating expenses.....	627,435	731,251	780,691
	Interest expenses:			
00.15	Treasury.....	919,161	403,916	336,955
00.16	Other.....	28,695	29,000	30,000
00.91	Total operating expenses.....	10,593,822	11,786,845	10,658,766
	Capital investment:			
	Direct loans:			
01.01	Storage facility.....	827		
01.02	Commodity.....	5,942,513	6,278,857	7,563,650
01.03	Guarantee claims.....			
01.04	Sales of inventory on credit terms.....	9,068		
01.05	Purchase of administrative equipment.....	26,853	56,500	41,500
01.91	Total capital investment.....	5,979,261	6,335,357	7,605,150
01.92	Total support and related programs.....	16,573,083	18,122,202	18,263,916
	Special activities:			
	Operating expenses:			
02.01	Commodities transferred from support program and commodities procured (P.L. 480 Title II Commodity Costs).....	487,793	447,002	390,642
02.02	Interest (Wool program).....	5,610	6,659	8,160
02.03	Wool program and operating expenses.....	98,797	168,393	168,846
02.04	Other P.L. 480 expenses.....	898,930	1,128,998	899,893
02.91	Total special activities.....	1,491,130	1,751,052	1,467,541
10.00	Total obligations.....	18,064,213	19,873,254	19,731,457
	Financing:			
22.90	Unobligated balance transferred, net: Fund balance.....	338,456	148,500	148,000
39.00	Budget authority (gross).....	18,402,669	20,021,754	19,879,457
	Budget authority:			
	Current: Support and related programs:			
40.00	Appropriation.....	4,233,000	5,000,000	9,000,000
40.47	Portion applied to debt reduction.....	-4,233,000	-5,000,000	-9,000,000
43.00	Appropriation (adjusted).....			
	Permanent:			
60.05	Appropriation: Reimbursement to Commodity Credit Corporation, National Wool Act (indefinite) (special fund).....	93,485	104,407	175,052
67.10	Authority to borrow (15 U.S.C. 713a-4) ...	6,057,076	9,923,846	9,468,833
68.00	Spending authority from offsetting collections.....	12,252,108	9,993,501	10,235,572
	Relation of obligations to outlays:			
	Total obligations:			
71.00	Support and related programs.....	16,573,083	18,122,202	18,263,916
71.00	National Wool Act.....	104,407	175,052	177,006
71.00	P.L. 480.....	1,386,723	1,576,000	1,290,535
	Obligated balance, start of year:			
72.47	Authority to borrow.....	16,293,989	13,380,610	13,715,669
72.90	Fund balance.....	-334,879	-310,072	-310,072
	Obligated balance, end of year:			
74.47	Authority to borrow.....	-13,380,610	-13,715,669	-13,262,082
74.90	Fund balance.....	310,072	310,072	310,072
77.00	Adjustments in expired accounts.....	-2,443,026		
87.00	Outlays (gross).....	18,509,759	19,538,195	20,185,044
	Adjustments to budget authority and outlays:			
	Deductions for offsetting collections:			
	Federal funds:			
88.00	Sales to special activities.....	-487,793	-447,002	-390,642
88.00	Interest revenue.....	-5,610	-7,068	-8,479
88.00	Other revenue.....	-1,925	-2,193	-2,346

88.00	Reimbursements received (P.L. 480 foreign currency sales).....	-59,945	-50,000	
88.00	Advance from foreign assistance programs (P.L. 480).....	-978,221	-1,010,851	-1,290,535
88.00	Loans repaid.....	-978,221	-1,010,851	-1,290,535
	Non-Federal sources (62 stat.1070): Support and related programs			
88.40	Sales and other proceeds.....	-392,085	-326,365	-214,561
88.40	Assessments and loan origination fees.....	-7,696	-75,624	-247,364
88.40	Interest revenue.....	-385,376	-286,600	-246,917
88.40	Other revenue.....	-63,223	-1,941	-1,345
88.40	Realization of assets.....	-34	-250	-250
88.40	Loans repaid.....	-6,911,027	-6,415,453	-7,361,328
88.40	Commodity certificates redeemed.....	-2,099,715	-885,027	-369,320
	Repayments by importers:			
88.40	Short-term export credit sales program.....	-632	-4,143	-3,435
88.40	Sales of inventory or credit terms.....	-96,358	-14,953	-7,871
88.40	Interest revenue.....	-322,752	-82,031	-89,514
	Special activities:			
88.40	Non-Federal sources (P.L. 62 Stat. 1070): P.L. 480 Long-term credit repayments...	-439,716	-384,000	
88.40	Wool and mohair assessments.....			-1,665
88.90	Total, offsetting collections.....	-12,252,108	-9,993,501	-10,235,572
89.00	Budget authority (net).....	6,150,561	10,028,253	9,643,885
90.00	Outlays (net).....	6,257,651	9,544,694	9,949,472

Notes

Contingent liabilities, commitments, and other obligations do not become charges against the statutory borrowing authority until they result in borrowing from Treasury.

Excludes amounts for activities currently funded in the CCC Export Guarantee Loan Programs account.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority.....	6,150,561	10,028,253	9,643,885
Outlays.....	6,257,651	9,544,694	9,949,472
Proposed for later transmittal under proposed legislation:			
Budget authority.....			-36,000
Outlays.....			-36,000
Total:			
Budget authority.....	6,150,561	10,028,253	9,607,885
Outlays.....	6,257,651	9,544,694	9,913,472

Status of Direct Loans (in thousands of dollars)

Identification code	12-4336-0-3-351	1990 actual	1991 est.	1992 est.
	SHORT AND MEDIUM TERM LOANS			
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year.....	865,151	855,188	907,224
1251	Repayments: Repayments and prepayments.....	-632	-4,143	-3,435
1261	Adjustments: Capitalized interest.....	-9,331	56,179	36,425
1290	Outstanding, end of year.....	855,188	907,224	940,214
	COMMODITY LOANS			
	Position with respect to appropriations act limitation on obligations:			
1131	Direct loan obligations exempt from limitation....	5,942,513	6,278,857	7,563,650
1150	Total direct loan obligations.....	5,942,513	6,278,857	7,563,650
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year.....	4,908,151	3,063,253	1,760,491
1231	Disbursements: Direct loan disbursements.....	5,942,513	6,278,857	7,563,650
1251	Repayments: Repayments and prepayments.....	-6,904,519	-6,407,653	-7,361,328
	Adjustments:			
1263	Write-offs for default: Direct loans.....	-8,939		
1265	Other adjustments, net /1/.....	-873,953	-1,173,966	-15,469
1290	Outstanding, end of year.....	3,063,253	1,760,491	1,947,344
	STORAGE FACILITY LOANS			
	Position with respect to appropriations act limitation on obligations:			
1131	Direct loan obligations exempt from limitation....	827		
1150	Total direct loan obligations.....	827		

Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	13,479	7,798
1231	Disbursements: Direct loan disbursements	827	
1251	Repayments: Repayments and prepayments	-6,508	-7,798
1290	Outstanding, end of year	7,798	

SALES OF INVENTORY ON CREDIT TERMS

Position with respect to appropriations act limitation on obligations:			
1131	Direct loan obligations exempt from limitation	9,068	
1150	Total direct loan obligations	9,068	

Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	191,681	141,408
1231	Direct loan disbursements	9,068	
1251	Repayments and prepayments	-96,358	-14,953
1261	Capitalized interest	37,017	
1290	Outstanding, end of year	141,408	126,455

¹ This entry includes commodities received as the result of loan forfeitures valued at \$.9 and \$1.2 billion for fiscal years 1990 and 1991, respectively. It also includes adjustments for loans to peanut associations.

The Corporation was created to: stabilize, support, and protect farm income and prices; help maintain balanced and adequate supplies of agricultural commodities, their products, foods, feeds, and fibers; and help in their orderly distribution (15 U.S.C. 714-714p). It may make available materials and facilities required in connection with the production and marketing of agricultural commodities and it may be used to administer and to temporarily finance numerous special activities.

The Corporation's capital stock of \$100 million is held by the United States Treasury. Under present law, up to \$30 billion may be borrowed from the U.S. Treasury to finance operations.

The 1992 estimate includes savings from improving the control and timing of disbursements and handling of cash collections as part of continuing budget management reforms. Current, indefinite appropriation authority is requested to cover all net realized losses. Appropriations to the Corporation for net realized losses have no effect on budget authority as they are used to repay debt directly with the Treasury.

Budget assumptions.—The following general assumptions form the basis for the Corporation's 1991 and 1992 budget estimates: (a) National income will rise both in 1991 and 1992 from the present level; (b) 1991 crop production will rise from 1990 crop levels; (c) generally, exports of agricultural commodities in 1992 are expected to be slightly higher than 1991 levels; (d) yields for the 1991 crops are based on recent averages adjusted for trend; (e) acreage allotments and marketing quotas will be in effect for the 1991 crops of certain kinds of tobacco; (f) poundage quotas will be in effect for the 1991 crop of peanuts.

It is difficult to forecast with accuracy requirements for the year ending September 30, 1992, since the projections are subject to complex and unpredictable factors such as weather, other factors which affect the volume of production of crops not yet planted, feed and food needs here and overseas, and available dollar exchange.

Appropriations are made to reimburse the Corporation for net realized losses sustained in carrying out its operations:

Program	1992 estimate (in thousands of dollars)		
	Gross obligations	Net outlays	Net realized loss for year
Short-term and intermediate export credit sales		-3,435	
Export Guarantee Programs		851,242	
Commodity loans	7,563,650	457,960	7,180
Supply	225		

Feed grain payments	2,927,500	3,005,000	2,927,500
Wheat payments	2,358,000	2,444,000	2,358,000
Rice payments	515,100	546,530	515,100
Cotton payments	637,000	590,800	637,000
Dairy	10,855	10,855	10,855
Other support and related	2,650,173	695,545	2,606,002
Other items not distributed by program:			
Interest	720,307	480,463	299,997
All other	881,106	1,824,365	865,682
Total (support and related stabilization programs)	18,263,916	10,903,325	10,227,311

PROGRAMS OF THE CORPORATION

Price support and related stabilization programs.—The Corporation conducts programs to support farm income and prices and stabilize the market for agricultural commodities. Price support is provided to producers of agricultural commodities through loans, purchases, payments, and other means. This is done mainly under the Commodity Credit Corporation Charter Act, as amended (15 U.S.C. 714 et seq.), the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.), and the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1281 et seq.).

Price support is mandatory for the basic commodities—corn, cotton, wheat, rice, peanuts, and tobacco. The Agricultural Act of 1949, as amended, also requires support of the following nonbasic commodities: honey, milk, barley, oats, rye, grain sorghum, sugar and oilseeds. The National Wool Act of 1954, as amended (7 U.S.C. 1781-87), requires support for wool and mohair. Support for other nonbasic commodities is discretionary. The support program may also include operations to remove and dispose of surplus agricultural commodities in order to stabilize prices at levels not in excess of those permissible by law.

The principal methods of providing support are loans to and purchases from producers. With limited exceptions, loans made on commodities are nonrecourse. The commodities serve as collateral for the loan and on maturity the producer may deliver or forfeit such collateral to satisfy the loan obligation without further payment.

Direct purchases are also made from processors as well as producers, depending on the commodity involved. Also, special purchases are made under various laws for the removal of surpluses; for example, the Act of August 19, 1958, as amended (7 U.S.C. 1431 note), and section 416 of the Agricultural Act of 1949, as amended (7 U.S.C. 1431).

Acreage limitation program.—The Agricultural Act of 1949, as amended, authorizes the Secretary to establish, through the Corporation, acreage limitation programs for the 1991 through 1995 crops of wheat, feed grains, upland cotton, extra long staple cotton, and rice.

Marketing Assessments/Loan Origination Fees.—The Omnibus Budget Reconciliation Act of 1990 and the Food, Agriculture, Conservation, and Trade Act of 1990 amended the National Wool Act of 1954 and the Agricultural Act of 1949 to require marketing assessments for wool and mohair, malting barley, peanuts, tobacco, honey, dairy, and sugar. A two percent loan origination fee is required for oilseeds.

Options Pilot Program.—The Food, Agriculture, Conservation and Trade Act of 1990 (P.L. 101-624) requires the Secretary to conduct a pilot program for the 1991 through 1995 crops of corn and for 1993 through 1995 crops of wheat and soybeans to determine whether options trading can be used by producers to obtain protection from price fluctuations and the impact of such trading on market prices of the commodities.

Land diversion payments.—The Secretary is authorized to establish paid land diversion programs for wheat, feed grains, upland cotton, extra long staple cotton, and rice.

Producer eligibility.—Producers of wheat, feed grains, upland cotton, extra long staple cotton, and rice, must comply

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

PROGRAMS OF THE CORPORATION—Continued

with acreage limitation provisions in order to be eligible for price support loans and purchases and deficiency payments.

Deficiency payments.—The Agricultural Act of 1949, as amended, establishes: (1) minimum established "target" prices for the 1991 through 1995 crops of the following commodities—wheat, corn, upland cotton, rice, and ELS cotton; (2) minimum price support loan and purchase levels for wheat, feed grains, and rice; and (3) minimum price support loan levels for upland cotton and ELS cotton. Deficiency payments for each of the commodities are required when the target price for the commodity exceeds the national average market price or the price support loan level, whichever is higher. The target prices for grain sorghum and oats and, if designated by the Secretary, barley, are established at a level which is fair and reasonable in relation to the target prices established for corn. These payments may be paid by cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by CCC.

Marketing loan and certificate programs.—The Agricultural Act of 1949, as amended, provides for a mandatory marketing loan program for each of the 1991 through 1995 crops of rice, upland cotton, and oilseeds and a discretionary marketing loan program for each of the 1991 through 1995 crops of wheat, feed grains, and honey. Under a marketing loan program, a producer may repay a price support loan at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, also provides that the Secretary may allow honey producers to repay price support loans at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, provides for payments, in the form of negotiable marketing certificates, to first handlers of upland cotton (persons regularly engaged in buying or selling upland cotton) and also provides for a marketing certificate program for rice producers.

The following table itemizes CCC certificate payments by program:

VALUE OF CCC CERTIFICATES ISSUED ¹

Item	[In thousands of dollars]			
	1989 actual	1990 actual	1991 est.	1992 est.
Deficiency payments.....	1,951,767	102,524	.....	.....
Diversion payments.....	20,015	1,177	.....	.....
Upland cotton loan deficiency.....	1,248	—57	.....	.....
Upland cotton inventory protection.....	3,953	244	.....	.....
Upland cotton first handler.....	—2,686	34	.....	.....
Rice marketing.....	107	24	.....	.....
Disaster certificates (1986).....	796	—414	.....	.....
Disaster certificates (1989).....	17,974	1,456,020	1,280	.....
Export enhancement program.....	393,476	233,640	900,000	1,200,000
Targeted export assistance.....	122,349	155,084	40,000	.....
Ethanol plant assistance.....	—90	—7	.....	.....
Conservation Reserve Program.....	—13,509	—3,507	.....	.....
Emergency Feed Program.....	527	—88	.....	.....
Distress Commodity Program.....	108	—32	.....	.....
Total.....	2,496,035	1,944,642	941,280	1,200,000

¹ The CCC budget estimates for 1991 and 1992 are based on the Department's November 1990 commodity supply/demand estimates. Those estimates assumed that as much as \$900 million in CCC commodity certificates would be awarded as EEP bonuses during FY 1991. However, a provision of the Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991 has placed a limitation of \$425 million on EEP bonuses to be awarded during 1991. Compliance with this provision is expected to result in reduced exports of U.S. agricultural commodities as well as some corresponding adjustments to the CCC budget estimates. Proposed supplementary appropriation language to remove the limitation on EEP bonuses to be awarded during 1991 is being transmitted to Congress.

Grain reserves.—The Agricultural Act of 1949, as amended, authorizes a producer-owned grain reserve program for wheat and feed grains that provides 27 month extended loans to producers. Producers receive quarterly storage payments under the contract. Program provisions establish when interest is charged and storage payments are earned.

Dairy.—The Agricultural Act of 1949, as amended, provides for a dairy price support program which sets the minimum support price for milk at \$10.00 per hundredweight through December 1995. If, on January 1 of each year, a milk surplus is estimated at less than 3.5 billion pounds, milk equivalent, the support price will be increased by 25 cents per hundredweight. If the surplus is estimated to be more than 5.0 billion pounds, milk equivalent, the support price will be decreased by 25 to 50 cents per hundredweight. The support price will be unchanged if the estimated surplus is estimated to be between 3.5 and 5.0 billion pounds, milk equivalent.

Payment limitations.—The Food, Agriculture, Conservation, and Trade Act of 1990 amended the Food Security Act of 1985 to provide that the total amount of deficiency and land diversion payments, excluding any deficiency payment received as the result of a reduction of the wheat or feed grain price support loan level, that a person is entitled to receive under one or more annual programs for feed grains, wheat, upland cotton, ELS cotton, and rice for each of the 1991 through 1995 crops of these commodities shall not exceed \$50 thousand. For each of the 1991 through 1995 crops of wheat, feed grains, upland cotton, rice, and oilseeds, gains from repaying a loan at a lower level than the original loan level, loan deficiency payments, and any deficiency payment received as a result of a reduction of the wheat or feed grain price support level shall not exceed \$75 thousand. For each of the 1991 through 1995 crops the total amount of: (1) deficiency payments, land diversion payments, payments for resource adjustment (excluding diversion payments) or public access for recreation, disaster payments, loan deficiency payments, inventory reduction payments and gains realized from a marketing loan repayment with respect to wheat, feed grains, upland cotton, ELS cotton, rice, and oilseeds; and (2) gains realized by a producer from repaying a loan less than the original loan level with respect to other commodities, that a person shall be entitled to receive under one or more of the annual programs for such commodities shall not exceed \$250 thousand, except as otherwise may be authorized by the Secretary. Annual rental payments made under the Conservation Reserve Program are limited to \$50,000 per person. The Agricultural Act of 1949, as amended, limits the total amount of benefits that a person may receive annually under one or more of the emergency livestock assistance programs to \$50,000. Starting with the 1991 crop, the total amount of benefits that a person may receive under one or more of the emergency livestock assistance programs will be \$50,000 per crop year rather than calendar year.

The Food, Agriculture, Conservation, and Trade Act of 1990 (P.L. 101-624) also amended the National Wool Act of 1954 to establish payment limitation provisions for the 1991 through 1995 marketing years of wool and mohair and also amended the Agricultural Act of 1949 to establish payment limitation provisions for the 1991 through 1995 crops of honey. The annual payment limitations for these commodities are: \$200,000 in 1991; \$175,000 in 1992; \$150,000 in 1993; and \$125,000 in 1994 and 1995.

Foreign donations.—Under the authority of section 416(b) of the Agricultural Act of 1949, as amended, the Corporation may furnish eligible commodities for carrying out programs of assistance in developing and friendly countries under the Food for Progress Act of 1985 and titles II and III of the Agricultural Trade Development Act of 1954, as amended. CCC may pay costs associated with making the commodities available. Not to exceed \$10 million of CCC funds or commodities may be used each fiscal year to enhance the development of private sector agriculture in countries receiving commodities under Section 416(b) of the Agricultural Act of 1949, as amended.

Loan operations.—The following table reflects commodity and storage facility loan operations of the Corporation:

(In thousands of dollars)			
Item	1990 actual	1991 est.	1992 est.
Loans outstanding, gross, start of year:			
Commodity Credit Corporation.....	4,921,630	3,071,051	1,760,491
Additional loans made.....	5,943,340	6,278,857	7,563,650
Deduct:			
Loans repaid.....	—6,911,027	—6,415,451	—7,361,328
Acquisition of loan collateral.....	—871,280	—1,163,322	—8,289
Write-offs.....	—11,612	—10,644	—7,180
Total loans outstanding, gross, end of year.....	3,071,051	1,760,491	1,947,344
Loans outstanding, gross, end of year:			
Commodity Credit Corporation.....	3,071,051	1,760,491	1,947,344
Allowance for losses.....	—305,630	—175,697	—194,345
Loans receivable, net (support and storage facilities).....	2,765,421	1,584,794	1,752,999

Inventory operations.—The following table reflects the inventory operations applicable to the preceding programs:

AGRICULTURAL COMMODITIES

(In thousands of dollars)			
Item	1990 actual	1991 est.	1992 est.
On hand, start of year: gross.....	3,771,312	2,149,073	1,965,293
Acquisitions:			
Forfeiture of loan collateral.....	871,280	1,163,322	8,289
Excess of collateral acquired over loans canceled.....	33,180	63,042	923
Purchases.....	1,225,251	1,267,220	1,117,225
Transfers and exchanges, net.....	—9,796	0	0
Carrying charges:			
Charges to inventory.....	24,791	24,577	25,207
Storage and handling (non-add).....	(261,425)	(240,677)	(146,111)
Transportation (non-add).....	(30,842)	(40,098)	(30,646)
Total acquisitions.....	2,144,706	2,518,161	1,151,644
Dispositions:			
Domestic donations to:			
Families.....	121,057	76,979	88,537
Institutions.....	206,267	161,540	195,723
School lunch.....	102,616	207,254	221,145
Total domestic donations.....	429,940	445,773	505,405
Export donations.....	245,277	281,605	98,903
Sales and transfers:			
Special programs: Title II, Public Law 480.....	487,793	447,002	390,642
Other sales.....	2,240,630	1,191,392	583,881
Net loss or gain (—) on sales and transfers.....	363,305	336,169	238,663
Total sales and transfers.....	3,091,728	1,974,563	1,213,186
Total dispositions.....	3,766,945	2,701,941	1,817,494
On hand, end of year, gross.....	2,149,073	1,965,293	1,299,443
Allowance for losses.....	—970,581	—887,526	—586,828
On hand, end of year, net.....	1,178,492	1,077,767	712,615

Other data.—The following table reflects other data which is applicable to price support and related programs:

DATA ON SUPPORT AND RELATED PROGRAMS

(In thousands of dollars)			
Item	1990 actual	1991 est.	1992 est.
Loans made.....	5,943,340	6,278,857	7,563,650
Loans repaid.....	6,911,027	6,415,451	7,361,328
Loan collateral forfeited.....	871,280	1,163,322	8,289
Loans outstanding, end of year.....	3,071,051	1,760,491	1,947,344
Acquisitions.....	2,144,706	2,518,161	1,151,644
Cost of commodities sold.....	3,091,728	1,974,563	1,213,186
Cost of commodities donated.....	675,217	727,378	604,308
Inventory, end of year.....	2,149,073	1,965,293	1,299,443
Investment in loans and inventory, end of year.....	5,220,124	3,725,784	3,246,787
Direct producer payments.....	4,530,613	6,344,615	6,609,185
Net expenditures.....	6,366,957	10,668,614	10,903,325
Realized losses.....	8,938,792	10,907,314	10,227,316

Operating expenses.—The Corporation carries out its functions through utilization of employees and facilities of other Government agencies. Administrative expenses are incurred for the services of: the Agricultural Stabilization and Conservation Service; General Sales Manager; and other agencies of

the Department engaged in the Corporation's activities; and the General Accounting Office for audit. Additional expenses are incurred for ASCS county offices for work related to programs of the Corporation, other ASCS expenses offset by revenue, custodian, and agency expenses of the Federal Reserve banks and lending agencies, and miscellaneous costs.

Expenses are incurred for acquisition, operation, maintenance, improvement, or disposition of property that the Corporation owns or in which it has an interest. These expenses are treated as program expenses. Such program expenses include inspection, classing and grading work performed on a fee basis by Federal employees or Federal- or State-licensed inspectors; work relating to Commodity Credit Corporation programs performed on a contract or fee basis by Agricultural Stabilization and Conservation Service; and special services performed by other Federal agencies within and outside this Department. Most of these general expenses, including storage and handling, transportation, inspection, classing and grading, and producer storage payments, are included in program costs. They are shown in the program and financing schedule in the entries entitled "Storage, transportation, and other obligations not included above," and "Producer storage payments."

The Corporation receives reimbursement for grain requisitioned pursuant to Public Law 87-152 (7 U.S.C. 447-449) by the States from Corporation stocks to feed resident wildlife threatened with starvation through the appropriation reimbursement for net realized losses. There have been no requisitions in recent years, however.

SPECIAL ACTIVITIES

These activities are carried out under authority of section 5(g) of the Corporation's charter act and specific statutory authorizations or directives with respect thereto that are currently in effect or which may subsequently be enacted.

A summary of such current activities not included under other designated activities is as follows:

Item	1992 estimate (In thousands of dollars)	
	Gross obligations	Outlays (reimbursable)
(1) Financing sales of agricultural commodities for foreign currencies or for dollars on credit terms.....	463,800	289,393
(2) Commodities supplied in connection with dispositions abroad (Title II).....	627,000	512,580
(3) Commodities supplied in connection with dispositions abroad (Title III).....	309,200	317,905
(4) National Wool Act.....	177,006	175,341
Total.....	1,603,770	1,301,474

The Corporation receives appropriations or reimbursement for cost of these activities as described under each.

Activities currently being carried out are as follows (see Foreign Assistance programs for details of items (1), (2) and (3)).

(1) Financing sales of agricultural commodities for foreign currencies or for dollars on credit terms (*title I, Public Law 480*).

(2) Commodities supplied in connection with dispositions abroad (*title II, Public Law 480*).

(3) Commodities supplied in connection with dispositions abroad (*title III, Public Law 480*).

(4) *National Wool Act*.—Under the National Wool Act of 1954, as amended, support of wool and mohair prices is mandatory. The Corporation makes payments to producers in order to bring the national average price received by all producers up to the support price required under the act.

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

PROGRAMS OF THE CORPORATION—Continued

COST OF THE NATIONAL WOOL ACT

(In thousands of dollars)

Item	1990 actual	1991 est.	1992 est.
Marketings on which payments made:			
Shorn wool (thousand pounds).....	84,700	89,700	91,200
Unshorn lambs (thousands cwts).....	4,700	4,700	4,700
Mohair (thousand pounds).....	16,700	17,300	17,500
Amount of payments:			
Shorn wool.....	36,084	87,000	92,600
Unshorn lambs.....	9,390	18,200	19,100
Mohair.....	51,398	61,000	54,800
Promotional and advertising program ¹ (non-add).....	(6,791)	(7,572)	(7,672)
Total payments.....	96,872	166,200	166,500
Marketing assessments.....			—1,665
Administrative expense.....	1,925	2,193	2,346
Interest expense.....	5,610	6,659	8,160
Total.....	104,407	175,052	175,341

¹ Deductions from producer payments for promotional advertising and selected marketing development activities.

Total payments made under the National Wool Act cannot at any time exceed an amount equal to 70 percent of the accumulated totals, as of the same date, of the gross receipts from import duties collected on and after January 1, 1953, on wool and wool manufactures. Actual or estimated payments compared with this limitation are as follows:

(In thousands of dollars)

Item	1990 actual	1991 est.	1992 est.
70% of customs receipts on wool and wool manufactures, cumulative from Jan. 1, 1953, to end of preceding calendar year.....	4,660,131	4,956,067	5,255,503
Cumulative incentive payments on marketings to end of preceding calendar year.....	1,985,300	2,151,500	2,318,000
Balance of limitation available for payments in succeeding marketing years.....	2,674,831	2,804,567	2,937,503

Funds of the Corporation are used to carry on this program. For the purpose of reimbursing the Corporation, section 705 of the act appropriates each fiscal year an amount equal to amounts expended by the Corporation during the preceding year and to amounts expended in prior fiscal years not previously reimbursed, but not to exceed an amount equal to 70 percent of the gross receipts from duties collected on wool and wool manufactures during the calendar year preceding the fiscal year.

FINANCING

Borrowing authority.—The Corporation has an authorized capital stock of \$100 million held by the United States and, effective in 1988, authority to have outstanding borrowings up to \$30 billion at any one time.

Funds are borrowed from Treasury and may also be borrowed from private lending agencies and others. The Corporation reserves a sufficient amount of its borrowing authority to purchase at any time all notes and other obligations evidencing loans made to the Corporation by such agencies and others. All bonds, notes, debentures, and similar obligations issued by the Corporation are subject to approval by the Secretary of the Treasury as required by the Act of March 8, 1938 (15 U.S.C. 713a-4).

Interest on borrowings from the Treasury (and on capital stock) is paid at a rate based upon the average interest rate of all outstanding marketable obligations (of comparable maturity date) of the United States as of the preceding month. Interest is also paid on other notes and obligations at a rate prescribed by the Corporation and approved by the Secretary of Treasury.

The Department of Agriculture and Related Agencies Appropriation Act, 1966, made provision for terminating interest after June 30, 1964 on the portion of the Corporation's borrowings from the Treasury equal to the unreimbursed realized losses recorded on the books of the Corporation after the end of the fiscal year in which such losses are realized.

POSITION WITH RESPECT TO BORROWING AUTHORITY, END OF YEAR

(In thousands of dollars)

Item	1990 actual	1991 est.	1992 est.
Statutory borrowing authority.....	30,000,000	30,000,000	30,000,000
Deduct: Borrowings from Treasury.....	16,619,390	23,115,656	24,974,753
Net statutory borrowing authority available.....	13,380,610	6,884,344	5,025,047

Note.—Accounts payable, accrued liabilities and other outstanding obligations not reflected on this table do not become charges against the statutory borrowing authority until they result in borrowings from the Treasury.

Contract authority.—Price support and other programs required by statute may result in the Corporation incurring obligations in excess of available funds and borrowing authority. Such obligations are liquidated from subsequent appropriations and other funds that may become available to the Corporation. Any increase in obligations in excess of available fund resources is reported as contract authority in the year involved; a decrease is reported as the application of appropriations and other funds to liquidate the authority.

Appropriations.—Under section 2 of Public Law 87-155 (15 U.S.C. 713a-11), annual appropriations are authorized for each fiscal year to reimburse the Corporation for net realized losses incurred as of the close of each year.

The special activities are financed as indicated in the program descriptions above. In addition to certain reimbursements from other agencies, appropriations are made for the National Wool Act (see above) and foreign assistance programs.

Deficit.—The net realized losses of the Corporation have previously been reimbursed as follows:

SUPPORT AND RELATED PROGRAMS

(In thousands of dollars)

Realized losses, 1933 to 1990, inclusive.....	190,217,129
Reimbursements by the Treasury:	
Reimbursements of realized losses:	
Appropriations (51 times).....	174,159,531
Note cancellations (6 times).....	2,697,807
Less dividends paid to Treasury (4 times).....	—138,209
Total reimbursements for net realized losses.....	176,719,129
Other reimbursements:	
Appropriations (2 times).....	541,916
Note cancellation (1 time).....	56,239
Total other reimbursements.....	598,155
Total.....	177,317,284
Realized deficit as of September 30, 1990, support and related programs.....	12,899,845

SPECIAL ACTIVITIES

Realized losses, 1948 to 1990, inclusive.....	46,198,034
Excess amounts appropriated to reimburse cost of special activities.....	1,097,001
Reimbursements by the Treasury:	
Appropriations (44 times).....	46,620,505
Note cancellations (4 times).....	536,518
Other reimbursements: Sale proceeds (5 times).....	33,605
Total reimbursements.....	47,190,628
Realized deficit as of September 30, 1990, special activities.....	104,407

Capital and deficit, special activities.—Advances to the Corporation in excess of costs incurred, and costs incurred in excess of advances received are shown in the following table:

	Excess of funds held by CCC [In thousands of dollars]			
	1989 actual	1990 actual	1991 est.	1992 est.
Foreign assistance programs: Public Law 480:				
Titles I and III: Sale of agricultural commodities for foreign currencies and for dollars on credit terms	551,391	648,552	367,965	452,039
Title II: Commodities supplied in connection with dispositions abroad	454,451	448,449	448,449	448,449
Total	1,005,842	1,097,001	816,414	900,488
Deficit requiring subsequent funds				
Deficit financed by CCC or excess funds held (—) (nonadd)	—1,005,842	—1,097,001	—816,414	—900,488
Increase or decrease (—) in amount owed by general fund for foreign assistance programs (nonadd)	59,125	—91,159	280,587	—84,074
Other programs: National Wool Act	93,485	104,407	175,052	175,341
Total	93,485	104,407	175,052	175,341

Financial Condition (in thousands of dollars)

Identification code 12-4336-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:				
Fund balance with Treasury and cash:				
1000 Fund balance with Treasury....	21,279	—1,331	—1,331	—1,331
1099 Subtotal, fund balance with Treasury and cash	21,279	—1,331	—1,331	—1,331
Accounts receivable:				
1100 Federal agencies	12,477,810	20,140,125	26,965,913	28,640,610
1110 Public	2,609,967	2,097,200	2,062,255	2,182,205
1120 Allowances for uncollectibles (—)	—174,646	—1,186,254	—1,225,000	—1,225,000
1199 Subtotal, accounts receivable	14,913,131	21,051,071	27,803,168	29,597,815
Advances and prepayments:				
1200 Federal agencies		41,005	40,000	40,000
1210 Public	284,861	226,472	149,000	149,000
1299 Subtotal, advances and prepayments	284,861	267,477	189,000	189,000
Inventories:				
1300 Operating consumerables	2,937,126	1,174,362	1,072,767	702,615
1310 Product or service components	30,311	4,130	5,000	10,000
1399 Subtotal, inventories	2,967,437	1,178,492	1,077,767	712,615
Loans receivable:				
1510 Public	20,901,193	19,682,034	19,848,112	21,209,035
1520 Allowances for uncollectibles (—)	—293,961	—6,970,958	—7,060,000	—7,195,000
1599 Subtotal, loans receivable	20,607,232	12,711,076	12,788,112	14,014,035
Property, plant, and equipment:				
1630 Equipment	167,804	181,581	235,830	274,080
1650 Other	—60,728	—86,520	—117,710	—144,477
1699 Subtotal, property, plant, and equipment	107,076	95,061	118,120	129,603
Other assets:				
1799 Subtotal, other assets	78,814	97,142	100,000	100,000
1999 Total assets	38,979,830	35,398,988	42,074,836	44,741,737
Liabilities:				
Accounts payable:				
2000 Federal agencies	17,476	11,325	12,000	12,200
2010 Public	4,970,191	6,255,057	7,301,820	7,249,547
2099 Subtotal, accounts payable	4,987,567	6,266,382	7,313,820	7,261,747
Interest payable:				
2100 Federal agencies	802,517	870,481	611,226	518,104
2199 Subtotal, interest payable	802,517	870,481	611,226	518,104
Unearned revenue (advances):				
2410 Public	456,574	73,221	73,221	73,221
2499 Subtotal, unearned revenue (advances)	456,574	73,221	73,221	73,221
2599 Deposit funds	3,151,268	1,560,133	1,091,931	944,111

Debt issued under borrowing authority:				
2615 Intragovernmental debt: debt to the Treasury	13,706,011	16,619,390	23,234,274	24,961,546
2699 Subtotal, debt issued under borrowing authority	13,706,011	16,619,390	23,234,274	24,961,546
2899 Other liabilities	12,750,343	350,216	350,216	350,216
2999 Total liabilities	35,854,280	25,739,823	32,674,688	34,108,945
Equity:				
Appropriated fund equity:				
Unexpended financed budget authority (accrual basis):				
3199 Invested capital	—6,419,359	8,158,441	18,024,148	18,879,703
Revolving fund equity:				
Revolving fund balances:				
3200 Appropriated capital	427,776	1,500,724	816,414	900,488
3210 Cumulative results	9,117,133			
3299 Subtotal, revolving fund balances	9,544,909	1,500,724	816,414	900,488
3999 Total equity	3,125,550	9,659,165	18,840,562	19,780,191

Note.—In addition to obligations other than liabilities, the Corporation does not reflect in its accounts claims by the Corporation on which adequate proof has not been established.

Object Classification (in thousands of dollars)

Identification code 12-4336-0-3-351	1990 actual	1991 est.	1992 est.
22.0 Transportation of things	350,980	476,096	421,604
25.0 Other services	819,264	1,007,288	1,097,590
25.0 Other services (storage and handling)	532,130	346,175	146,111
Supplies and materials: Cost of commodities sold or donated:			
26.0 Foreign assistance programs	1,117,173	1,190,002	915,577
26.0 Other	1,273,426	1,354,839	1,143,355
31.0 Equipment	26,853	56,500	41,500
33.0 Investments and loans	5,952,408	6,278,857	7,563,650
41.0 Grants, subsidies, and contributions	7,038,513	8,723,922	8,026,955
43.0 Interest and dividends	953,466	439,575	375,115
99.9 Total obligations	18,064,213	19,873,254	19,731,457

COMMODITY CREDIT CORPORATION FUND
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4336-2-3-351	1990 actual	1991 est.	1992 est.
Program by activities:			
10.00 Total obligations (object class 41.0)			—36,000
Financing:			
40.00 Budget authority (appropriation)			—36,000
Relation of obligations to outlays:			
71.00 Total obligations			—36,000
90.00 Outlays			—36,000

As part of a Governmentwide effort to distribute Federal resources more fairly, legislation will be needed to exclude from CCC price support and related programs individuals with gross adjusted incomes from off-farm sources exceeding \$125,000 per annum, reducing CCC outlays \$90 million per crop year by preliminary estimate.

COMMODITY CREDIT CORPORATION EXPORT GUARANTEE FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code 12-4337-0-3-351	1990 actual	1991 est.	1992 est.
Program by activities:			
01.01 Interest expenses - Treasury			9,387

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4337-0-3-351	1990 actual	1991 est.	1992 est.
01.91	Total capital investment			9,387
10.00	Total obligations (object class 33.0)			9,387
Financing:				
24.90	Unobligated balance, end of year: Treasury balance			197,754
68.00	Financing authority (gross): Spending authority from offsetting collections			207,141
Relation of obligations to outlays:				
71.00	Total obligations			9,387
87.00	Financing disbursements (gross)			9,387
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds			-155,524
88.25	Interest on uninvested funds			-7,390
Non-Federal sources:				
88.40	Loans repaid			
88.40	Interest revenue			-621
88.40	Loan origination fee			-43,606
88.90	Total, offsetting collections			-207,141
89.00	Financing authority (net)			
90.00	Financing disbursements (net)			-197,754

Status of Direct Loans (in thousands of dollars)

Identification code	12-4337-0-3-351	1990 actual	1991 est.	1992 est.
Cumulative balance of direct loans outstanding:				
1232	Disbursements: Disbursements for guaranteed loan claims			9,387
1261	Adjustments: Capitalized interest			9,646
1290	Outstanding, end of year			19,033

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4337-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders lien on commitments			5,700,000
2150	Total guaranteed loan commitments			5,700,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans			5,700,000
2290	Outstanding, end of year			5,700,000

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year			5,586,000
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

RURAL ELECTRIFICATION ADMINISTRATION

Federal Funds

General and special funds:

[SALARIES AND EXPENSES]

For administrative expenses to carry out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), and to administer the loan and loan guarantee programs for Community Antenna Television facilities as authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-1995), and for which commitments were made prior to fiscal year 1991, including not to exceed \$7,000 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$103,000 for employment under 5 U.S.C. 3109, \$32,826,000: *Provided*, That none of the funds in this Act may be used to authorize the transfer of funds to this account from the Rural Telephone Bank: *Provided further*, That not less than \$500,000 of this appropriation shall be expended to provide community and economic development technical assistance to rural electric and telephone systems by Rural Electrification Administration employees who are located within REA and assigned to REA's Rural Development Coordinator and who may not be reassigned or relocated to the Rural Information Center or other agency or office.]

OFFICE OF THE ADMINISTRATOR

For necessary salaries and expenses of the Office of the Administrator of the Rural Electrification Administration, \$229,000: *Provided*, That no other funds in this Act shall be available for this Office. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3100-0-1-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Administration of rural electrification program	16,607	17,726	
00.02	Administration of rural telephone and CATV programs	14,018	15,100	
00.03	Office of the Administrator	179	229	
10.00	Total obligations	30,804	33,055	
Financing:				
25.00	Unobligated balance lapsing	514		
40.00	Budget authority (appropriation)	31,318	33,055	
Relation of obligations to outlays:				
71.00	Total obligations	30,804	33,055	
72.40	Obligated balance, start of year	6,103	5,742	5,786
74.40	Obligated balance, end of year	-5,742	-5,786	-2,426
77.00	Adjustments in expired accounts	-546		
90.00	Outlays	30,619	33,011	3,360

The Rural Electrification Administration (REA), under authority of the Rural Electrification Act of 1936, as amended, makes direct loans and guarantees loans made by other qualified lenders to suppliers of electric and telephone service in rural areas. REA also makes grants and loans for the purpose of promoting rural economic development and job creation projects.

In order to administer the REA loan programs and to ensure that construction and operation projects conform to approved standards, REA furnishes, without cost to the borrower, business management and technical assistance on a regular basis. This objective is carried out through regulations, personal visits to the borrowers, and training. REA has personnel in the Washington office and a field staff who have expertise in the electric or telephone industry and who are available to assist borrowers in specialized areas.

The Administration proposes to gradually convert the electric direct loan program to partially guaranteed, privately originated loans. A small amount of direct electric loan authority is maintained in the 1992 budget. All telephone direct

and guaranteed loans will be made by the Rural Telephone Bank. Staff resources necessary to carry out these programs are also requested.

Object Classification (in thousands of dollars)

Identification code	12-3100-0-1-271	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	21,456	22,864	.....
11.3	Other than full-time permanent.....	194	207	.....
11.5	Other personnel compensation.....	284	303	.....
11.9	Total personnel compensation.....	21,934	23,374	.....
12.1	Civilian personnel benefits.....	3,619	3,991	.....
13.0	Benefits for former personnel.....	12	12	.....
21.0	Travel and transportation of persons.....	1,670	1,700	.....
22.0	Transportation of things.....	74	70	.....
23.3	Communications, utilities, and miscellaneous charges.....	934	1,050	.....
24.0	Printing and reproduction.....	357	372	.....
25.0	Other services.....	1,057	1,376	.....
26.0	Supplies and materials.....	442	531	.....
31.0	Equipment.....	705	579	.....
99.9	Total obligations.....	30,804	33,055	.....

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	526	524
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[REIMBURSEMENT TO THE RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND]

For an additional amount to reimburse the rural electrification and telephone revolving fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), \$266,603,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3101-0-1-271	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 33.0).....	240,757	266,603	.....
Financing:				
40.00	Budget authority (appropriation).....	240,757	266,603	.....
Relation of obligations to outlays:				
71.00	Total obligations.....	240,757	266,603	.....
90.00	Outlays.....	240,757	266,603	.....

This appropriation reimburses the rural electrification and telephone revolving fund for interest subsidies and losses incurred by the revolving fund.

The fund is exempted by the Rural Electrification Act of 1936, as amended, from paying annual interest costs owed to the Treasury on advances totaling \$7.9 billion. Additional funds are not needed. Therefore, no appropriation is requested for 1992.

[PURCHASE OF RURAL TELEPHONE BANK CAPITAL STOCK]

For the purchase of Class A stock of the Rural Telephone Bank, \$28,710,000, to remain available until expended (7 U.S.C. 901-950(b)). (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3102-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 33.0).....	28,710	28,710	.....

Financing:				
40.00	Budget authority (appropriation).....	28,710	28,710	.....
Relation of obligations to outlays:				
71.00	Total obligations.....	28,710	28,710	.....
90.00	Outlays.....	28,710	28,710	.....

The Rural Electrification Act of 1936, as amended, authorizes appropriations for the purchase of Class A stock in the Rural Telephone Bank (RTB) by the U.S. Government.

No appropriation is requested for 1992. The Federal Government has already provided over \$590 million in subsidized capital (2 percent interest) to the Bank—\$290 million over the amount in the original statute establishing the Bank. Many RTB borrowers are financially strong and compare favorably to investor-owned companies. Therefore, further capitalization of the Rural Telephone Bank is not necessary.

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

For the cost, as defined in Section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct and guaranteed loans authorized by the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), as follows: cost of direct loans, \$1,454,000, and for loans authorized by Title I of the Omnibus Budget Reconciliation Act of 1990, such sums as may be necessary: Provided, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed \$4,800,000.

In addition for administrative expenses necessary to carry out the direct and guaranteed loan programs, including not to exceed \$7,000 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$103,000 for employment under 5 U.S.C. 3109, \$29,419,000.

Program and Financing (in thousands of dollars)

Identification code	12-1230-0-1-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy.....	.....	.....	129,320
00.02	Guaranteed loan subsidy.....	.....	.....	105
00.05	Administrative expenses.....	.....	.....	29,419
10.00	Total obligations.....	.....	.....	158,844
Financing:				
40.00	Budget authority (appropriation).....	.....	.....	158,844
Relation of obligations to outlays:				
71.00	Total obligations.....	.....	.....	158,844
74.40	Obligated balance, end of year.....	.....	.....	-110,851
90.00	Outlays.....	.....	.....	47,993

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority.....	158,844
Outlays.....	47,989
Proposed for later transmittal under proposed legislation:			
Budget authority.....	-90,660
Outlays.....	-13,248
Total:			
Budget authority.....	68,184
Outlays.....	34,741

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code	12-1230-0-1-271	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Electric loan levels.....	.....	.....	504,958
1150	Telephone loan levels.....	.....	.....	194,042
1150	Rural development direct loans.....	.....	.....	4,800

General and special funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM
ACCOUNT—ContinuedSummary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in
thousands of dollars)—Continued

Identification code	12-1230-0-1-271	1990 actual	1991 est.	1992 est.
1150	Modified direct, loans.....			493,700
1159	Total direct loan levels.....			1,197,500
Direct loan subsidy rates (in percent):				
1320	Electric direct loans.....			18.9
1320	Telephone direct loans.....			16.8
1320	Rural development direct loans.....			30.3
1320	Modified direct loans.....			—22.4
1329	Weighted average subsidy rate.....			10.8
Direct loan subsidy budget authority:				
1330	Electric direct loans.....			95,237
1330	Telephone direct loans.....			32,629
1330	Rural development direct loans.....			1,454
1339	Total subsidy budget authority.....			129,320
Direct loan subsidy outlays:				
1340	Electric direct loans.....			19,047
1340	Telephone direct loans.....			1,631
1340	Rural development direct loans.....			727
1349	Total subsidy outlays.....			21,405
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Private sector, electric distribution (90%).....			169,042
2150	Private sector, telephone (90%).....			64,958
2159	Total loan guarantee levels.....			234,000
Guaranteed loan subsidy rates (in percent):				
2320	Guaranteed loan subsidy.....			
2329	Weighted average subsidy rate.....			
Guaranteed loan subsidy budget authority:				
2330	Private sector, electric distribution (90%).....			62
2330	Private sector, telephone (90%).....			43
2339	Total subsidy budget authority.....			105
Guaranteed loan subsidy outlays:				
2340	Private sector, electric distribution.....			6
2340	Private sector, telephone.....			4
2349	Total subsidy outlays.....			10

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Electrification and Telephone Revolving Fund (RETRF) The subsidy costs associated with the direct loans obligated and the loan guarantees committed in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform including a discussion of how subsidies are calculated, is included in Part Two, Chapter VIII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-1230-0-1-271	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....			18,732
11.3	Other than full-time permanent.....			170
11.5	Other personnel compensation.....			248
11.9	Total personnel compensation.....			19,150
12.1	Civilian personnel benefits.....			3,542
13.0	Benefits for former personnel.....			11
21.0	Travel and transportation of persons.....			1,452
22.0	Transportation of things.....			70

23.3	Communications, utilities, and miscellaneous charges.....			928
24.0	Printing and reproduction.....			368
25.0	Other services.....			2,556
26.0	Supplies and materials.....			475
31.0	Equipment.....			867
41.0	Grants, subsidies, and contributions.....			129,425
99.9	Total obligations.....			158,844

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1230-2-1-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy.....			—90,660
10.00	Total obligations (object class 41.0).....			—90,660
Financing:				
40.00	Budget authority (appropriation).....			—90,660
Relation of obligations to outlays:				
71.00	Total obligations.....			—90,660
72.47	Authority to borrow.....			
74.40	Obligated balance, end of year.....			77,412
90.00	Outlays.....			—13,248

Loan levels (in thousands of dollars)

Identification code	12-1230-2-1-271	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Electric loan levels.....			—304,958
1150	Telephone loan levels.....			—499,000
1150	Rural development direct loans.....			
1159	Total direct loan levels.....			—499,000
Direct loan subsidy rates (in percent):				
1329	Weighted average subsidy rate.....			18.2
Direct loan subsidy budget authority:				
1330	Electric direct loans.....			—58,031
1330	Telephone direct loans.....			—32,629
1339	Total subsidy budget authority.....			90,660
Direct loan subsidy outlays:				
1340	Electric direct loans.....			—1,631
1349	Total subsidy outlays.....			—13,238
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Private sector, electric distribution (90%).....			—169,042
2150	Private sector, telephone (90%).....			—64,958
2150	Private sector, electric distribution.....			600,000
2150	Private sector, electric power supply.....			500,000
2159	Total loan guarantee levels.....			886,000
Guaranteed loan subsidy rates (in percent):				
2320	Guaranteed loan subsidy.....			—0.1
2330	Private sector, telephone (90%).....			
2339	Total subsidy budget authority.....			
Guaranteed loan subsidy outlays:				
2340	Guaranteed loan subsidy outlays.....			—6
2340	Subsidy outlays.....			—4
2349	Total subsidy outlays.....			—11

Legislation will be proposed to reduce electric and telephone direct loans and to add a new guaranteed loan program. Seventy percent guarantees are proposed for distribution and telephone borrowers, and 90 percent guarantees are proposed for power generation borrowers.

RURAL TELEPHONE BANK PROGRAM ACCOUNT

For the cost as defined in Section 13201, of the Budget Enforcement Act of 1990, including the cost of modifying loans of direct loans authorized by the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), \$2,563,000: Provided that these funds are available to subsidize gross obligations for the principal amount of direct loans not to exceed \$125,000,000.

In addition, for administrative expenses necessary to carry out the loan programs, \$8,632,000.

Program and Financing (in thousands of dollars)

Identification code	12-1231-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy.....			2,563
00.02	Guaranteed loan subsidy.....			
00.05	Administrative expenses.....			8,632
10.00	Total obligations.....			11,195
Financing:				
40.00	Budget authority (appropriation).....			11,195
Relation of obligations to outlays:				
71.00	Total obligations.....			11,195
72.40	Obligated balance, start of year.....			
74.40	Obligated balance, end of year.....			-3,284
90.00	Outlays.....			7,911

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-1231-0-1-452	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels.....			125,000
1159	Total direct loan levels.....			125,000
Direct loan subsidy:				
1320	Direct loan subsidy rates (in percent).....			2.1
Direct loan subsidy:				
1330	Subsidy budget authority.....			2,563
1339	Total subsidy budget authority.....			2,563
Direct loan subsidy outlays:				
1340	Direct loan subsidy outlays.....			128
1349	Total subsidy outlays.....			128

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Telephone Bank, the subsidy costs associated with the direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligation in any year), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VIII.A of the Budget.

RURAL TELEPHONE BANK PROGRAM ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-1231-2-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy.....			-2,563
00.02	Guaranteed loan subsidy.....			
10.00	Total obligations (object class 41.0).....			-2,563
Financing:				
40.00	Budget authority (appropriation).....			-2,563

Relation of obligations to outlays:

71.00	Total obligations.....			-2,563
72.40	Obligated balance, start of year.....			
74.40	Obligated balance, end of year.....			2,435
90.00	Outlays.....			-128

Loan levels (in thousands of dollars)

Identification code	12-1231-2-1-452	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
Direct loan subsidy:				
1320	Direct loan subsidy rates (in percent).....			-6.2
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Loan guarantee levels.....			275,000
2159	Total loan guarantee levels.....			275,000
Guaranteed loan subsidy:				
2320	Guaranteed loan subsidy rates (in percent).....			-1.7

Object Classification (in thousands of dollars)

Identification code	12-1231-0-1-452	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....			5,595
11.3	Other than full-time permanent.....			51
11.5	Other personnel compensation.....			74
11.8	Special personal services payments.....			14
11.9	Total personnel compensation.....			5,734
12.1	Civilian personnel benefits.....			1,058
13.0	Benefits for former personnel.....			3
21.0	Travel and transportation of persons.....			476
22.0	Transportation of things.....			21
23.3	Communications, utilities, and miscellaneous charges.....			282
24.0	Printing and reproduction.....			114
25.0	Other services.....			543
26.0	Supplies and materials.....			142
31.0	Equipment.....			259
41.0	Grants, subsidies, and contributions.....			2,563
99.9	Total obligations.....			11,195

Legislation will be proposed to increase the interest rate on RTB direct loans and to add a new telephone guaranteed loan program. This will reduce the subsidy requirements.

Public enterprise funds:

RURAL COMMUNICATION DEVELOPMENT FUND

To reimburse the Rural Communication Development Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in making Community Antenna Television loans and loan guarantees under sections 306 and 310B of the Consolidated Farm and Rural Development Act, as amended, \$1,264,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification Code	12-4142-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (interest on borrowings) (object class 43.0).....	2,602	2,674	2,732
Financing:				
32.47	Balance of authority to borrow withdrawn.....	180	62	
39.00	Budget authority (gross).....	2,782	2,736	2,732
Budget authority:				
Current:				
40.00	Appropriation.....	1,329	1,264	1,264

Public enterprise funds—Continued

RURAL COMMUNICATION DEVELOPMENT FUND—Continued

Program and Financing (in thousands of dollars)—Continued

Identification Code	12-4142-0-3-452	1990 actual	1991 est.	1992 est.
Permanent:				
68.00	Spending authority from offsetting collections.....	1,453	1,472	1,468
Relation of obligations to outlays:				
71.00	Total obligations.....	2,602	2,674	2,732
Obligated balance, start of year:				
72.47	Authority to borrow.....	-1,141	-1,321	-1,383
72.90	Fund balance.....	3,342	3,277	2,219
Obligated balance, end of year:				
74.47	Authority to borrow.....	1,321	1,383	1,383
74.90	Fund balance.....	-3,277	-2,219	-2,133
87.00	Outlays (gross).....	2,847	3,794	2,818
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources.....	-1,453	-1,472	-1,468
88.90	Total, offsetting collections.....	-1,453	-1,472	-1,468
89.00	Budget authority (net).....	1,329	1,264	1,264
90.00	Outlays (net).....	1,394	2,322	1,350

Status of Direct Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1990 actual	1991 est.	1992 est.
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	17,825	17,458	17,897
1231	Disbursements: Direct loan disbursements.....	211	1,022	.....
1251	Repayments: Repayments and prepayments.....	-578	-583	-614
1290	Outstanding, end of year.....	17,458	17,897	17,283

Status of Guaranteed Loans (in thousands of dollars)

Identification Code	12-4142-0-3-452	1990 actual	1991 est.	1992 est.
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	5,080	5,308	5,374
2231	Disbursements: Disbursements of guaranteed loans.....	312	179	.....
2251	Repayments and prepayments.....	-84	-113	-124
2290	Outstanding, end of year.....	5,308	5,374	5,250

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	5,308	5,374	5,250
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The Rural Communication Development Fund was established pursuant to the Secretary's Memorandum No. 1988, approved May 22, 1979. This memorandum transferred certain financing authorities under the Consolidated Farm and Rural Development Act (7 U.S.C. 1921 et seq.) from the Farmers Home Administration to the Rural Electrification Administration for the purpose of financing and administering community antenna television services or facilities in rural areas. A reimbursement is required for operating losses that are not wholly funded by principal repayments.

Revenue and Expense (in thousands of dollars)

Identification code	12-4142-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue.....	875	889	854
0102	Expense.....	-2,602	-2,674	-2,732
0109	Net income or loss.....	-1,727	-1,785	-1,878

Financial Condition (in thousands of dollars)

Identification code	12-4142-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury.....	3,342	3,277	2,219	2,133
Accounts receivable:					
1110	Public.....	328	361	453	428
Loans receivable:					
1510	Public.....	17,825	17,458	17,897	17,283
1520	Allowances for uncollectibles (—).....	-6,061	-6,061	-6,061	-6,061
1599	Subtotal, loans receivable.....	11,764	11,397	11,836	11,222
1999	Total assets.....	15,434	15,035	14,509	13,783
Liabilities:					
Interest payable:					
2100	Federal agencies.....	1,296	1,295	1,289	1,178
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury.....	24,604	24,604	24,604	24,604
2999	Total liabilities.....	25,900	25,899	25,893	25,782
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital.....	6,850	8,179	9,443	10,707
3210	Cumulative results.....	-17,316	-19,043	-20,828	-22,706
3299	Subtotal, revolving fund balances.....	-10,466	-10,864	-11,385	-11,999
3999	Total equity.....	-10,466	-10,864	-11,385	-11,999

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND [LOAN AUTHORIZATIONS]

[Insured loans pursuant to the authority of section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made as follows: rural electrification loans, not less than \$622,050,000 nor more than \$933,075,000; and rural telephone loans, not less than \$239,250,000 nor more than \$311,025,000; to remain available until expended: *Provided*, That loans made pursuant to section 306 of that Act are in addition to these amounts but during fiscal year 1991 total commitments to guarantee loans pursuant to section 306 shall be not less than \$933,075,000 nor more than \$2,100,615,000 of contingent liability for total loan principal: *Provided further*, That as a condition of approval of insured electric loans during fiscal 1991, borrowers shall obtain concurrent supplemental financing in accordance with the applicable criteria and ratios in effect as of July 15, 1982: *Provided further*, That no funds appropriated in this Act may be used to deny or reduce loans or loan advances based upon a borrower's level of general funds.]

RURAL ECONOMIC DEVELOPMENT SUBACCOUNT

For [grants and] loans authorized under section 313 of the Rural Electrification Act, for the purpose of promoting rural economic development and job creation projects, \$5,000,000, to remain available until expended: *Provided*, That this amount will be in addition to any amounts generated by the interest differential on voluntary cushion of credit payments made by REA borrowers and collections from loan repayments, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-4230-0-3-271	1990 actual	1991 est.	1992 est.
Program by activities:				
Operating expenses:				
00.01	Interest expense on certificates of beneficial ownership.....	448,589	481,000	505,100
00.02	Interest on interim borrowings.....	7,728	400	.....
00.03	Administrative expenses.....	225	1,728	.....
00.04	Interest expense, FFB direct.....	1,580,649	2,393,096	1,534,936
00.05	Other interest expenses.....	395,199	827,614	575,314
00.91	Total operating expenses.....	2,432,390	3,703,838	2,615,350

Capital investment:				
01.01	Rural electrification	622,050	485,453	.....
01.02	Rural telephone	238,141	186,547	.....
01.03	Direct loans, FFB	72,439	813,450	.....
01.04	Economic development loans	6,688	8,406	.....
01.91	Total capital investment	939,318	1,493,856	.....
10.00	Total obligations	3,371,708	5,197,694	2,615,350
Financing:				
17.00	Recovery of prior year obligations	—418,784	.....	.....
25.00	Unobligated balance lapsing	418,784	.....	.....
Redemption of debt:				
31.00	Repayment of FFB loans	369,796	643,539	148,415
31.00	Repurchase of CBOs and other	535,875	.....	.....
32.47	Balance of authority to borrow withdrawn .....	.....	.....	509,170
39.00	Budget authority (gross)	4,277,379	5,841,233	3,272,935
Budget authority:				
Current:				
40.00	Appropriation	4,992	5,000	.....
Permanent:				
67.15	Authority to borrow (indefinite)	795,860	1,017,450	.....
68.00	Spending authority from offsetting collections	3,476,527	4,818,783	3,272,935
Relation of obligations to outlays:				
71.00	Total obligations	3,371,708	5,197,694	2,615,350
Obligated balance, start of year:				
72.47	Authority to borrow	5,598,373	5,082,558	5,373,110
72.90	Treasury balance	2,523	1,038	.....
Obligated balance, end of year:				
74.47	Authority to borrow	—5,082,558	—5,373,110	—4,274,467
74.90	Treasury balance	—1,038	.....	.....
77.00	Adjustments in expired accounts .....	.....	.....	.....
78.00	Adjustments in unexpired accounts	—418,784	.....	.....
87.00	Outlays (gross)	3,470,224	4,908,180	3,713,993
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	—240,757	—266,600	—44,500
Non-Federal sources:				
88.40	Loans repaid	—1,087,235	—1,271,512	—781,763
88.40	Interest from loans	—2,148,535	—3,280,671	—2,446,672
88.90	Total, offsetting collections	—3,476,527	—4,818,783	—3,272,935
89.00	Budget authority (net)	800,852	1,022,450	.....
90.00	Outlays (net)	—6,303	89,397	441,058

Status of Direct Loans (in thousands of dollars)

Identification code	12-4230-0-3-271	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	REA financed direct loans ¹	1,296,478	672,000	.....
1111	FFB financed direct loans ²	933,075	933,075	.....
Unobligated direct loan limitation:				
1112	REA financed direct loans	—436,287	.....	.....
1112	FFB financed direct loans	—860,636	.....	.....
1131	Direct loan obligations exempt from limitation: Economic development loans	6,688	8,406	.....
1150	Total direct loan obligations	939,318	1,613,481	.....
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	35,129,234	35,212,114	36,596,347
1231	Disbursements: Direct loan disbursements	1,070,761	1,128,862	1,074,223
1251	Repayments: Repayments and prepayments	—969,485	—883,473	—786,256
1253	Proceeds from loan asset sales to the public or discounted prepayments without recourse	—117,750	—388,039	4,493
1264	Adjustments: Other adjustments, net ³	99,354	1,526,883	—384,449
1290	Outstanding, end of year	35,212,114	36,596,347	36,504,358

¹ The 1991 enacted limitation in 1990 is \$861,300 thousand and in 1991 is \$672,000 thousand. 1990 includes a \$435,178 thousand carryover from 1989; 1991 excludes a \$436,287 thousand carryover from 1990.

² Loans that are guaranteed by REA and disbursed by the Federal Financing Bank (FFB) are shown as FFB financed direct loans in this schedule.

³ Represents discount from face value on prepayment of loans and reclassified amounts for payments made on behalf of FFB financed direct loan borrowers, and restructured loans.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4230-0-3-271	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders ¹ .....	.....	.....	.....
2131	Guaranteed loan commitments exempt from limitation .....	.....	591,072	.....
2150	Total guaranteed loan commitments .....	.....	591,072	.....
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	2,557,356	2,529,220	1,324,081
2231	Disbursements: Disbursement of new guaranteed loans ² .....	.....	389,472	44,800
2251	Repayments and prepayments	—28,136	—33,068	—35,755
2264	Adjustments: Other adjustments, net ³ .....	.....	—1,561,543	.....
2290	Outstanding, end of year	2,529,220	1,324,081	1,333,126
MEMORANDUM				
2299	U.S. contingent liability for guaranteed loans outstanding, end of year	2,529,220	1,321,858	1,328,702

¹ Loans that are guaranteed by REA and disbursed by the Federal Financing Bank are shown in the REA status of direct loan schedule. Limitations enacted or proposed on these loans are as follows: 1990, \$933,075 thousand; and 1991, \$933,075 thousand.

² These disbursements of new guaranteed loans result from loan guarantee commitments on loans used to refinance FFB-disbursed loans.

³ Represents reclassified amounts for payments on behalf of borrowers and restructured loans.

STATUS OF AGENCY DEBT

(In thousands of dollars)

Agency Debt Held by FFB:	1990 actual	1991 est.	1992 est.
Outstanding FFB Direct, start of year	19,273,826	19,039,991	19,119,611
Outstanding CBO's, start of year	4,182,700	4,407,200	4,687,800
New agency borrowing, FFB Direct	137,133	308,600	408,000
New agency borrowing, CBO's	336,000	280,600	215,000
Repayments and prepayments, FFB Direct	—370,968	—228,980	—144,328
Repayments and prepayments, CBO's	—111,500	.....	.....
Outstanding FFB Direct, end of year	19,039,991	19,119,611	19,516,336
Outstanding CBO's, end of year	4,407,200	4,687,800	4,902,800

The Rural Electrification Administration conducts the following loan programs: (1) the rural electrification program; (2) the rural telephone program; (3) the rural economic development program. Rural electrification loan program is financed through REA direct and guaranteed loans for the operation of generating plants, electric transmission, and distribution lines or systems. Rural telephone loan program is financed through REA direct and guaranteed loans for construction, expansion, acquisition, and operation of telephone lines and facilities or systems. Rural economic development loans are made for the purpose of promoting rural economic development and job creation projects.

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Electrification and Telephone Revolving Fund (RETRF), all cash flows to and from the Government resulting from direct loans obligated and loan guarantees committed prior to 1992. All new activity in RETRF in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The Rural Electrification Administration will continue to service all loans in this account providing business management and technical assistance to the borrowers on a regular basis over the life of the loans.

STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS

(In thousands of dollars)

Loan level:	1990 actual	1991 est.	1992 est.
Direct loans	622,050	485,453	.....
FFB direct loans	72,439	813,450	.....

Public enterprise funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND [LOAN
AUTHORIZATIONS]—Continued

RURAL ECONOMIC DEVELOPMENT SUBACCOUNT—Continued

STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS—
Continued

[In thousands of dollars]

Private sector guaranteed loans	161,817	.....
Refinanced guaranteed loans	350,000	.....
Total, electrification program	694,489	1,817,945

PROGRAM STATISTICS

[Dollars in thousands]

	1990 actual	1991 est.	1992 est.
Cumulative REA financed direct loans	21,581,132	22,066,585	22,066,585
Cumulative FFB financed direct loans	29,699,124	30,512,574	30,512,574
Cumulative REA funds advanced	20,324,479	20,919,479	21,379,479
Unadvanced REA funds, end of year	1,256,653	1,147,106	687,106
Cumulative REA principal repaid	7,874,033	8,192,525	8,517,130
Cumulative REA interest paid	6,962,851	7,483,952	8,014,907
Cumulative loan guarantee commitments ¹	2,814,117	1,696,585	1,696,585
Cumulative consumers served (thousands)—calendar year (estimated) ²	12,300	12,461	12,622
Cumulative miles energized (thousands)—calendar year (thousands)—estimated ²	2,190	2,202	2,214
Number of borrowers	947	945	944

NOTES

¹ Represents loans financed by private lenders, including refinanced direct loans, FFB.² Data represents accomplishments from all sources of funds.

Rural telephone.—This loan program is financed through REA direct and guaranteed loans for the construction, expansion, acquisition, and operation of telephone lines and facilities or systems. The 1992 proposal will move financing for this program to the Rural Telephone Bank.

STATUS OF THE TELEPHONE PROGRAM—TELEPHONE LOAN LEVELS

[In thousands of dollars]

Loan level:	1990 actual	1991 est.	1992 est.
REA direct loans	238,141	186,547	.....
FFB direct loans .....	.....	.....	.....
Private sector guaranteed loans .....	.....	62,183	.....
Refinanced guaranteed loans .....	.....	.....	.....
Subtotal, direct loans and loan guarantee commitments	238,141	248,729	.....
RTB loans (account follows)	177,018	177,045	.....
Total, telephone program	415,159	428,550	.....

PROGRAM STATISTICS

[Dollars in thousands]

	1990 actual	1991 est.	1992 est.
Cumulative REA financed direct loans	5,946,822	6,133,369	6,133,369
Cumulative FFB financed direct loans	601,117	601,117	601,177
Cumulative REA funds advanced	5,018,494	5,233,494	5,433,494
Unadvanced REA funds, end of period	928,328	899,875	699,875
Cumulative REA principal repaid	1,786,575	1,992,483	2,202,342
Cumulative REA interest paid	1,518,546	1,641,545	1,770,751
Cumulative loan guarantee commitments ¹ .....	.....	62,182	62,182
Cumulative route miles of line constructed or improved—(thousands)—estimated ²	927	943	959
Cumulative dial subscribers, new and improved service (thousands)—calendar year (estimated) ²	5,396	5,516	5,636
Number of borrowers	956	956	956

¹ Other lenders—privately financed direct loans, FFB.² Data represents accomplishments from borrowers financed 20% or more by REA, RTB, and guaranteed loans.

Revenue and Expense (in thousands of dollars)

Identification code 12-4230-0-3-271	1990 actual	1991 est.	1992 est.
Electric program:			
0111 Revenue	2,184,932	3,133,194	2,317,728
0112 Expenses	—2,480,490	—3,630,660	—2,704,821
0119 Net income or loss	—295,558	—497,466	—387,093

Telephone program:

0121 Revenue	163,346	199,948	182,753
0122 Expenses	—127,362	—143,759	—125,035
0129 Net income or loss	35,984	56,189	57,719
0191 Subtotal, revenue	2,348,278	3,333,142	2,500,481
0192 Subtotal, expenses	—2,607,852	—3,774,419	—2,829,856
0199 Subtotal, net income or loss	—259,574	—441,277	—329,375

Financial Condition (in thousands of dollars)

Identification code 12-4230-0-3-271	1989 actual	1990 actual	1991 est.	1992 est.
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ELECTRIC

Assets:

Fund balance with Treasury and cash:				
1000 Fund balance with Treasury	703
1099 Subtotal, fund balance with Treasury and cash	703	.....	.....	.....
Accounts receivable:				
1100 Federal agencies	1,178	1,285	1,285	.....
1110 Public	1,366,273	1,490,457	1,490,457	.....
1199 Subtotal, accounts receivable	1,367,451	1,491,742	1,491,742	.....
Investments:				
1440 Non-Federal securities, net .....	.....	.....	.....	.....
Loans receivable:				
1510 Public	31,539,636	31,684,455	33,055,531	32,973,302
1520 Allowances for uncollectibles	—2,418,192	—2,837,992	—3,039,001	—3,226,687
1599 (—) Subtotal, loans receivable	29,121,444	28,846,463	30,016,530	29,746,616
1999 Total assets	30,203,883	30,214,617	31,508,272	31,238,357

Liabilities:

Accounts payable:				
2000 Federal agencies	9,828	12,000	12,000	.....
2010 Public	6	994	1,102	1,102
2099 Subtotal, accounts payable	6	10,822	13,102	13,102
Interest payable:				
2100 Federal agencies	411,600	400,473	406,718	406,718
2110 Public	16,510	14,966	15,000	15,000
2199 Subtotal, interest payable	428,110	415,439	421,718	421,718
Debt issued under borrowing authority:				
2610 Intragovernmental debt: debt to the FFB	22,460,450	22,531,438	22,852,183	23,303,628
2615 Intragovernmental debt: debt to the Treasury	6,028,195	6,028,195	6,028,195	6,028,195
2699 Subtotal, debt issued under borrowing authority	28,488,645	28,559,633	28,880,378	29,331,823
2899 Other liabilities	846,987	841,368	2,402,911	2,402,911
2999 Total liabilities	29,763,748	29,827,262	31,718,109	32,169,554

Equity:

Revolving fund equity:				
3200 Revolving fund balances:				
3210 Appropriated capital	1,226,094	1,466,851	1,733,451	1,733,451
3210 Cumulative results	—785,959	—1,079,496	—1,943,287	—2,664,647
3299 Subtotal, revolving fund balances	440,135	387,355	—209,836	—931,196
3999 Total equity	440,135	387,355	—209,836	—931,196

TELEPHONE

Assets:

Fund balance with Treasury and cash:				
1000 Fund balance with Treasury	—30,392	335	.....	.....
1099 Subtotal, fund balance with Treasury and cash	478	335	.....	.....
Accounts receivable:				
1100 Federal agencies .....	.....	.....	.....	.....
1110 Public	12,534	7,570	8,258	8,258

1199	Subtotal, accounts receivable.....	12,534	7,570	8,258	8,258
1440	Investments:				
	Non-Federal securities, net	534,660	563,370	592,080	592,080
	Loans receivable:				
1510	Public	3,589,599	3,527,666	3,540,823	3,531,063
1520	Allowances for uncollectibles ..	— 7,593	— 21,499	— 17,696	— 17,475
1599	Subtotal, loans receivable ..	3,582,006	3,506,167	3,523,127	3,513,588
1999	Total assets	4,099,286	4,077,442	3,531,385	3,521,846
	Liabilities:				
	Interest payable:				
2100	Federal agencies	6,827	3,232	3,282	3,282
2110	Public				
2199	Subtotal, interest payable ..		3,232	3,282	3,282
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB	996,778	915,760	955,228	982,455
2615	Intragovernmental debt: debt to Treasury	1,836,547	1,836,547	1,836,547	1,836,547
2699	Subtotal, debt issued under borrowing authority	2,833,325	2,752,307	2,791,775	2,819,002
2999	Total liabilities	2,840,152	2,755,539	2,795,057	2,822,284
	Equity:				
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital	653,087	681,797	261,047	261,047
3210	Cumulative results	606,047	640,106	475,280	438,515
3299	Subtotal, revolving fund balances	1,259,134	1,321,903	736,327	699,562
3999	Total equity	1,259,134	1,321,903	736,327	699,562

Object Classification (in thousands of dollars)

Identification code	12-4230-0-3-271	1990 actual	1991 est.	1992 est.
25.0	Other services	225	1,728	
33.0	Investments and loans	939,318	1,493,856	
43.0	Interest and dividends	2,432,165	3,702,110	2,615,350
99.9	Total obligations	3,371,708	5,197,694	2,615,350

RURAL ELECTRIFICATION AND TELEPHONE DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4208-0-3-271	1990 actual	1991 est.	1992 est.
	Program by activities:			
00.01	Direct loans, electric			504,958
00.02	Direct loans, telephone			194,042
00.03	Rural development loans			4,800
00.06	Modified loans			493,700
00.07	Interest on Treasury borrowing			20,690
00.08	Negative subsidy to receipt account			110,589
10.00	Total obligations (object class 25.0)			1,328,779
	Financing:			
39.00	Financial authority (gross)			1,328,779
	Financing authority:			
67.15	Financing authority (authority to borrow) (indefinite)			1,147,196
68.00	Spending authority from offsetting collections			181,583
	Relation of obligations to outlays:			
71.00	Total obligations			1,328,779
72.47	Authority to borrow, start of year			
74.47	Authority to borrow, end of year			— 482,955
87.00	Financing disbursements (gross)			845,824

Adjustments to financing authority and outlays:

88.00	Deductions for offsetting collections:			
	Federal funds			— 129,320
	Non-Federal sources:			
88.40	Repayments of principal			— 15,605
88.40	Interest received on loans			— 36,658
88.40	Non-Federal sources			
88.90	Total, offsetting collections			— 181,583
89.00	Financing authority (net)			1,027,407
90.00	Financing disbursements (net)			664,241

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Status of Direct Loans (in thousands of dollars)

Identification code	12-4208-0-3-271	1990 actual	1991 est.	1992 est.
	Position with respect to appropriation act limitation on obligations:			
1111	Limitation on direct loans			1,197,500
1150	Total direct loan obligations			1,197,500
	Cumulative balance of direct loans outstanding:			
1231	Disbursements: Direct loan disbursements			606,630
1251	Repayments: Repayments and prepayments			— 15,605
1290	Outstanding, end of year			591,025

Revenue and Expense (in thousands of dollars)

Identification code	12-4208-0-3-271	1990 actual	1991 est.	1992 est.
	Electric:			
0111	Revenue			36,416
0112	Expenses			— 20,323
0119	Net income or loss			— 97,977
	Telephone:			
0121	Revenue			242
0122	Expenses			— 367
0129	Net income or loss			— 190
0191	Total, revenue			36,658
0192	Total, expenses			— 20,690
0199	Total, net income or loss			— 98,167

Financial Condition (in thousands of dollars)

Identification code	12-4208-0-3-271	1989 actual	1990 actual	1991 est.	1992 est.
	ELECTRIC				
	Assets:				
	Loans receivable:				
1510	Public				580,135
1520	Allowances for uncollectibles (—)				— 3,481
1999	Total assets				576,654
	Liabilities:				
	Debt issued under borrowing authority:				
2610	Intragovernment debt: debt to the FFB				655,221
2999	Total liabilities				655,221
	Equity:				
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital				19,411
3210	Cumulative results				— 97,977
3299	Subtotal, revolving fund balances				— 78,566
3999	Total equity				— 78,566

Public enterprise funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE DIRECT LOAN FINANCING
ACCOUNT—Continued

Financial Condition (in thousands of dollars)—Continued

Identification code	12-4208-0-3-271	1989 actual	1990 actual	1991 est.	1992 est.
TELEPHONE					
Assets:					
Loans receivable:					
1510	Public				10,890
1520	Allowances for uncollectibles				
	(—)				— 65
Liabilities:					
Debt issued under borrowing authority:					
2610	Intragovernmental debt: debt to the FFB				9,020
2999	Total liabilities				9,020
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital				1,995
3210	Cumulative results				— 190
3299	Subtotal, revolving fund balances				1,804
3999	Total equity				1,804

RURAL ELECTRIFICATION AND TELEPHONE DIRECT LOAN FINANCING
ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4208-2-3-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans, electric			— 304,958
00.02	Direct loans, telephone			
00.03	Rural development loans			
00.07	Interest on Treasury borrowing			— 1,852
10.00	Total obligations			— 306,810
Financing:				
39.00	Financing authority (gross)			— 306,810
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)			— 247,258
68.00	Spending authority from offsetting collections			— 59,552
Relation of obligations to outlays:				
71.00	Total obligations			— 306,810
72.47	Authority to borrow, start of year			
74.47	Authority to borrow, end of year			197,693
87.00	Financing disbursements (gross)			— 109,117
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds			58,031
Non-Federal sources:				
88.40	Repayments of principal			
88.40	Interest received on loans			1,521
88.40	Non-Federal sources			
88.90	Total, offsetting collections			59,552
89.00	Financing authority (net)			— 168,669
90.00	Financing disbursements (net)			— 49,565

Status of Direct Loans (in thousands of dollars)

Identification code	12-4208-2-3-271	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans			— 304,958
1150	Total direct loan obligations			— 304,958

Cumulative balance of direct loans outstanding:

1231	Disbursements: Direct loan disbursements			— 60,840
1290	Outstanding, end of year			— 60,840

Legislation will be proposed to reduce electric and telephone direct loans.

Object Classification (in thousands of dollars)

Identification code	12-4208-0-3-271	1990 actual	1991 est.	1992 est.
25.0	Other services			110,589
33.0	Investments and loans			1,197,500
43.0	Interest and dividends			20,690
99.9	Total obligations			1,328,779

RURAL ELECTRIFICATION AND TELEPHONE GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4209-0-3-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans			10
10.00	Total obligations (object class 25.0)			10
Financing:				
24.90	Unobligated balance, end of year: Treasury balance			100
68.00	Financing authority (gross): Spending authority from offsetting collections			110
Relation of obligations to outlays:				
71.00	Total obligations			10
87.00	Financing disbursements (gross)			10
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account			— 106
88.25	Interest on uninvested funds			— 4
88.90	Total, offsetting collections			— 110
89.00	Financing authority (net)			
90.00	Financing disbursements (net)			— 100

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4209-0-3-271	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders			234,000
2150	Total guaranteed loan commitments			234,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year			
2231	Disbursements: Disbursements of new guaranteed loans			23,400
2251	Repayments and prepayments			— 194
2290	Outstanding, end of year			23,206

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year			20,885
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond (including modifications of loan guarantees that resulted from commitments in any year). The amounts in

this account are a means of financing and are not included in the budget totals.

**RURAL ELECTRIFICATION AND TELEPHONE GUARANTEED LOAN
FINANCING ACCOUNT**

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4209-2-3-271	1990 actual	1991 est.	1992 est.
Program by activities:				
00.06	Guaranteed loans.....			1,129
10.00	Total obligations (object class 25.0).....			1,129
Financing:				
24.90	Unobligated balance, end of year: Treasury balance.....			—140
68.00	Financing authority (gross): Spending authority from offsetting collections.....			989
Relation of obligations to outlays:				
71.00	Total obligations.....			1,129
87.00	Financing disbursements.....			1,129
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account.....			106
88.25	Interest on uninvested funds.....			5
88.40	Non-Federal sources.....			—1,100
88.90	Total, offsetting collections.....			—989
89.00	Financing authority (net).....			
90.00	Financing disbursements (net).....			140

Status of Direct Loans (in thousands of dollars)

Identification code	12-4209-2-3-271	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders.....			866,000
2150	Total guaranteed loan commitments.....			866,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans.....			86,600
2251	Repayments and prepayments.....			—517
2290	Outstanding, end of year.....			86,083

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			65,574
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Legislation will be proposed to reduce electric and telephone direct loans and to add a new guaranteed loan program. Seventy percent guarantees are proposed for distribution and telephone borrowers, and 90 percent guarantees are proposed for power supply borrowers.

[RURAL TELEPHONE BANK]

【The Rural Telephone Bank is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to such corporation in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out its authorized programs for the current fiscal year. During fiscal year 1991 and within the resources and authority available, gross obligations for the principal amount of direct loans shall be not less than \$177,045,000 nor more than \$210,540,000.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-4231-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
Operating expenses:				
00.01	Administrative expenses.....	52	136	
00.02	Interest expense.....	55,542	56,400	59,624
00.03	Dividends.....	1,575	950	950
00.91	Total operating expenses.....	57,169	57,486	60,574
01.01	Capital investment loans.....	177,018	177,045	
10.00	Total obligations.....	234,187	234,531	60,574
Financing:				
17.00	Recovery of prior year obligations.....	—55,607		
25.00	Unobligated balance lapsing.....	55,607		
27.00	Capital transfer to general fund.....	10,933	11,842	11,842
32.47	Balance of authority to borrow withdrawn.....			89,423
39.00	Budget authority (gross).....	245,120	246,373	161,839
Budget authority:				
67.15	Budget authority (authority to borrow) (indefinite) (7 U.S.C. 901-950(b)).....	52,893	63,093	
68.00	Spending authority from offsetting collections.....	182,227	183,280	161,839
Relation of obligations to outlays:				
71.00	Total obligations.....	234,187	234,531	60,574
Obligated balance, start of year:				
72.47	Authority to borrow.....	526,052	533,337	596,430
72.90	Treasury balance.....	189,739	195,638	198,590
72.91	U.S. securities: Par value.....	805	805	805
Obligated balance, end of year:				
74.47	Authority to borrow.....	—533,337	—596,430	—507,006
74.90	Treasury balance.....	—195,638	—198,590	—164,014
74.91	U.S. securities: Par value.....	—805	—805	—805
78.00	Adjustments in unexpired accounts.....	—55,607		
87.00	Outlays (gross).....	165,396	168,486	184,574
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	—28,767	—28,767	—57
Non-Federal sources:				
88.40	Loans repaid.....	—31,792	—29,079	—30,251
88.40	Interest from loans.....	—114,004	—119,864	—125,306
88.40	Sales of stock.....	—7,664	—5,570	—6,225
88.90	Total, offsetting collections.....	—182,227	—183,280	—161,839
89.00	Budget authority (net).....	62,893	63,093	
90.00	Outlays (net).....	—16,831	—14,794	22,735

Status of Direct Loans (in thousands of dollars)

Identification code	12-4231-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	177,018	177,045	
1150	Total direct loan obligations.....	177,018	177,045	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	1,485,102	1,560,787	1,642,708
1231	Disbursements: Direct loan disbursements.....	107,695	111,000	124,000
1251	Repayments: Repayments and prepayments.....	—31,792	—29,079	—30,251
1263	Write-offs for default: Direct loans.....	—218		
1290	Outstanding, end of year.....	1,560,787	1,642,708	1,736,457

As required by the Federal Credit Reform Act of 1990, this account records, for the Rural Telephone Bank, all cash flows to and from the Government resulting from direct loans obligated prior to 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond (including modifications of direct loans or loan guarantees that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The Rural Telephone Bank (RTB) provides a supplemental source of financing for rural telephone borrowers. The Bank

Public enterprise funds—Continued

[RURAL TELEPHONE BANK]—Continued

charges an interest rate based on the cost of money to the Bank, as prescribed by law, but not less than 5 percent per annum. The composite interest rate on cumulative loans through September 30, 1990, was 7.59 percent. The interest rate on advances for loans approved since October 1, 1987, is 5 percent.

Equity capital of the Bank consists of class A stock purchased by the United States of \$592 million with a 2 percent dividend and classes B and C stock purchased by bank borrowers, organizations eligible to become borrowers and organizations controlled by borrowers. The Bank has borrowed \$759 million from the Treasury. The \$592 million purchase of capital stock has been financed through appropriations.

Administrative support is provided for the general operations of the Bank by REA employees and the Office of the General Counsel. Administrative expenses, such as expense of the elected members of the Board of Directors, postage fees and the audit by the General Accounting Office, are paid by the Bank.

Bank loans totaled \$177 million in 1990. After almost 18 years in operation, loans to 597 borrowers have been approved, totaling over \$2.647 billion. Bank loans are \$177 million for 1991.

BUDGET AUTHORITY, OBLIGATIONS, AND BALANCES

(In thousands of dollars)

Budget authority:	1990 actual	1991 est.	1992 est.
Appropriation for class A stock	28,710	28,710	.....
Borrowing authority (program and financing schedule)	62,893	63,093	.....
New budget authority	91,603	91,803	.....
Other funds available	153,517	154,570	.....
Less return on class A stock	-10,933	-11,842	.....
Total budgetary resources	234,187	234,531	.....
Obligations:			
Loans approved	177,018	177,045	.....
Expenses and C stock dividends	57,169	57,486	.....
Total	234,187	234,531	.....

LIMITATION ON AUTHORITY TO BORROW

(In thousands of dollars)

	1990 actual	1991 est.	1992 est.
A stock	28,710	28,710	.....
B stock	45,164	48,151	.....
C stock	3,343	20	.....
Retained earnings	1,759	6,551	.....
Total	78,976	83,432	.....
Maximum authority to borrow during year	1,579,520	1,668,640	.....

Note.—Computed in accordance with sec. 407 of the Rural Electrification Act of 1936 as amended.

PROGRAM STATISTICS

(Dollars in thousands)

	1990 actual	1991 est.	1992 est.
Cumulative net loans	2,647,221	2,824,266	2,824,266
Cumulative loan funds, advanced	1,924,152	2,035,152	2,159,152
Unadvanced loan funds, end of year	723,069	789,114	665,114
Cumulative principal repaid	363,146	392,225	422,476
Cumulative interest paid	1,206,749	1,326,613	1,451,919
Number of borrowers	597	597	597

Revenue and Expense (in thousands of dollars)

Identification code	1990 actual	1991 est.	1992 est.
0101 Revenue	114,233	119,921	125,363
0102 Expense	-59,124	-57,977	-60,474
0109 Net income or loss	55,109	61,944	64,889

Financial Condition (in thousands of dollars)

Identification code	1989 actual	1990 actual	1991 est.	1992 est.
Assets:				
1000 Fund balance with Treasury and cash:				
Fund balance with Treasury	189,740	195,638	198,590	164,014
Accounts receivable:				
1100 Federal agencies	8	8	8	8
1110 Public	7,050	7,651	9,733	10,175
1199 Subtotal, accounts receivable	7,058	7,659	9,741	10,182
Investments:				
1400 Treasury securities, par	805	805	805	805
Loans receivable:				
1510 Public	1,485,102	1,560,787	1,642,708	1,736,457
1520 Allowances for uncollectibles (—)	-6,148	-9,459	-10,900	-11,750
1599 Subtotal, loans receivable	1,478,954	1,551,328	1,631,808	1,724,707
1999 Total assets	1,676,557	1,755,430	1,840,944	1,899,708
Liabilities:				
Accounts payable:				
2010 Public	82	954	1,069	1,098
Interest payable:				
2100 Federal agencies	14,392	13,416	15,382	15,795
Debt issued under borrowing authority:				
2615 Intragovernmental debt: debt to the Treasury	758,762	758,762	758,762	758,762
2899 Other liabilities	368,661	418,928	473,651	531,973
2999 Total liabilities	1,141,897	1,192,060	1,248,864	1,307,628
Equity:				
Revolving fund equity:				
Revolving fund balances:				
3200 Appropriated capital	534,660	563,370	592,080	592,080
3999 Total equity	534,660	563,370	592,080	592,080

Object Classification (in thousands of dollars)

Identification code	1990 actual	1991 est.	1992 est.
11.8 Personnel compensation: Special personal services payments	9	12	.....
21.0 Travel and transportation of persons	33	40	.....
23.3 Communications, utilities, and miscellaneous charges	5	5	.....
24.0 Printing and reproduction	4	4	.....
25.0 Other services	1	75	.....
33.0 Investments and loans	177,018	177,045	.....
43.0 Interest and dividends	57,117	57,350	60,574
99.9 Total obligations	234,187	234,531	60,574

RURAL TELEPHONE BANK DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	1990 actual	1991 est.	1992 est.
Program by activities:			
Operating expenses:			
00.02 Interest on Treasury borrowing	217
00.91 Total, Operating expenses	217
01.01 Direct loans	125,000
10.00 Total obligations	125,217
Financing:			
39.00 Financing authority (gross)	125,217
Financing authority:			
67.15 Financing authority (authority to borrow) (indefinite)	122,128
68.00 Spending authority from offsetting collections	3,089
Relation of obligations to outlays:			
71.00 Total obligations	125,217
74.47 Authority to borrow	-116,315
87.00 Financing disbursements (gross)	8,902

Adjustments to financing authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds: Payment from Program Account.....		-2,563
	Non-Federal sources:		
88.40	Interest received on loans.....		-228
88.40	Sale of RTB stock.....		-298
88.90	Total, offsetting collections.....		-3,089
89.00	Financing authority (net).....	122,128	
90.00	Financing disbursements (net).....	5,814	

Status of Direct Loans (in thousands of dollars)

Identification code	12-4210-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans.....			125,000
1150	Total direct loan obligations.....			125,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements.....			6,250
1290	Outstanding, end of year.....			6,250

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including modifications of direct loans that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

Revenue and Expense (in thousands of dollars)

Identification code	12-4210-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue.....			228
0102	Expenses.....			247
0109	Net income or loss.....			-19

Financial Condition (in thousands of dollars)

Identification code	12-4210-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Accounts receivable:					
1110	Public.....				19
Loans receivable:					
1510	Public.....				6,250
1520	Allowances for uncollectibles (—).....				30
1599	Subtotal, loans receivable.....				6,220
1999	Total assets.....				6,238
Liabilities:					
Accounts payable:					
2010	Public.....				19
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury.....				5,813
2899	Other liabilities.....				278
2999	Total liabilities.....				6,110
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital.....				128
3999	Total equity.....				128

Object Classification (in thousands of dollars)

Identification code	12-4210-0-3-452	1990 actual	1991 est.	1992 est.
33.0	Investments and loans.....			125,000
43.0	Interest and dividends.....			217
99.9	Total obligations.....			125,217

RURAL TELEPHONE BANK DIRECT LOAN FINANCING ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4210-2-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.02	Interest on Treasury borrowing.....			15
00.03	Negative subsidy transfer.....			257
10.00	Total obligations.....			272
Financing:				
39.00	Financing authority (gross).....			272
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite).....			2,835
68.00	Spending authority from offsetting collections.....			-2,563
Relation of obligations to outlays:				
71.00	Total obligations.....			272
74.47	Authority to borrow.....			-2,435
87.00	Financing disbursements (gross).....			-2,163
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account.....			2,563
88.90	Total, offsetting collections.....			2,563
89.00	Financing authority (net).....			2,835
90.00	Financing disbursements (net).....			400

Legislation will be proposed to increase the interest rate on RTB direct loans and to add a new telephone guaranteed loan program.

Object Classification (in thousands of dollars)

Identification code	12-4210-2-3-452	1990 actual	1991 est.	1992 est.
25.0	Other services.....			257
43.0	Interest and dividends.....			15
99.0	Subtotal, direct obligations.....			272
99.9	Total obligations.....			272

RURAL TELEPHONE BANK GUARANTEED LOAN FINANCING ACCOUNT

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-4211-2-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.02	Negative subsidy transfer.....			453
10.00	Total obligations.....			453
Financing:				
24.90	Unobligated balance available, end of year.....			-185
68.00	Financing authority (gross): Spending authority from offsetting collections.....			268
Relation of obligations to outlays:				
71.00	Total obligations.....			453
87.00	Financing disbursements (gross).....			453
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.25	Interest on uninvested funds.....			7
88.40	Non-Federal sources: Fees on guaranteed loans.....			-275
88.90	Total, offsetting collections.....			-268
89.00	Financing authority (net).....			
90.00	Financing disbursements (net).....			185

Public enterprise funds—Continued

RURAL TELEPHONE BANK GUARANTEED LOAN FINANCING ACCOUNT—
Continued

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4211-2-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2131	Guaranteed loan commitments exempt from limitation.....			275,000
2150	Total guaranteed loan commitments.....			275,000
Cumulative balance of guaranteed loans outstanding:				
2231	Disbursements: Disbursements of new guaranteed loans...			27,500
2251	Repayments and prepayments.....			-986
2290	Outstanding, end of year.....			26,514

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			18,560
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond (including modifications of loan guarantees that resulted from commitments in any year). The amounts in this account are a means of financing and are not included in the budget totals.

FARMERS HOME ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

[(INCLUDING TRANSFERS OF FUNDS)]

For necessary expenses of the Farmers Home Administration, not otherwise provided for, in administering the programs authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended; title V of the Housing Act of 1949, as amended (42 U.S.C. 1471-1490o); the Rural Rehabilitation Corporation Trust Liquidation Act, approved May 3, 1950 (40 U.S.C. 440-444), for administering the loan program authorized by title III-A of the Economic Opportunity Act of 1964 (Public Law 88-452 approved August 20, 1964), as amended, and such other programs which the Farmers Home Administration has the responsibility for administering, [\$439,854,000, together with not more than \$3,000,000 of the charges collected in connection with the insurance of loans as authorized by section 309(a) of the Consolidated Farm and Rural Development Act, as amended, and section 517(i) of the Housing Act of 1949, as amended, or in connection with charges made on borrowers under section 502(a) of the Housing Act of 1949, as amended] \$26,548,000: *Provided*, That, [in addition, not to exceed \$1,000,000 of the funds available for the various programs administered by this agency may be transferred to this appropriation for temporary field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), to meet unusual or heavy workload increases: *Provided further*, That] not to exceed \$500,000 of this appropriation may be used for employment under 5 U.S.C. 3109: *Provided further*, That not to exceed \$3,529,000 of this appropriation shall be available for contracting with the National Rural Water Association or other equally qualified national organization for a circuit rider program to provide technical assistance for rural water systems: *Provided further*, That, in addition to any other authority that the Secretary may have to defer principal and interest and forego foreclosure, the Secretary may permit, at the request of the borrowers, the deferral of principal and interest on any outstanding loan made, insured, or held by the Secretary under this title, or under the provisions of any other law administered by the Farmers Home Administration, and may forego foreclosure of any such loan, for such period as the Secretary deems necessary upon a showing by the borrower that due to circumstances beyond the borrower's control, the borrower is temporarily unable to continue making payments of such principal and interest when due

without unduly impairing the standard of living of the borrower. The Secretary may permit interest that accrues during the deferral period on any loan deferred under this section to bear no interest during or after such period: *Provided*, That, if the security instrument securing such loan is foreclosed, such interest as is included in the purchase price at such foreclosure shall become part of the principal and draw interest from the date of foreclosure at the rate prescribed by law].

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Farmers Home Administration, \$600,000: *Provided*, That no other funds in this Act shall be available for this Office.]

[CITY OF BURLINGTON]

[Hereafter, the area within the present city limits of the city of Burlington, Ward County, State of North Dakota, shall be eligible for loans and payments administered by the Farmers Home Administration through the Rural Housing Insurance Fund.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2001-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program.....	418,853	443,878	678,652
00.02	Office of the Administrator.....	417	600	
01.01	Reimbursable program.....	554	687	15,454
10.00	Total obligations.....	419,824	445,165	694,106
Financing:				
25.00	Unobligated balance lapsing.....	5,422		
39.00	Budget authority (gross).....	425,246	445,165	694,106
Budget authority:				
Current:				
40.00	Appropriation.....	423,534	440,454	26,548
42.00	Transferred from other accounts.....	158	24	
43.00	Appropriation (adjusted).....	423,692	440,478	26,548
Permanent:				
68.00	Spending authority from offsetting collections.....	1,554	4,687	667,558
Relation of obligations to outlays:				
71.00	Total obligations.....	419,824	445,165	694,106
72.40	Obligated balance, start of year.....	43,687	54,337	58,624
74.40	Obligated balance, end of year.....	-54,337	-58,624	-78,482
77.00	Adjustments in expired accounts.....	-4,259		
87.00	Outlays (gross).....	404,916	440,878	674,249
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-1,554	-4,687	-667,558
88.90	Total, offsetting collections.....	-1,554	-4,687	-667,558
89.00	Budget authority (net).....	423,534	440,478	26,548
90.00	Outlays (net).....	403,362	436,191	6,691
Distribution of outlays by account:				
	Office of the Administrator.....	420	590	30
	Salaries and expenses, FmHA.....	402,942	435,601	25,630

These funds are used to administer the loan, guaranteed loan, and grant programs of the Farmers Home Administration. Activities include reviewing applications, servicing the loan portfolio and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

In 1991, Congress separately funded the administrative costs for the Office of the Administrator. Separate funding is eliminated in 1992 and the Administrator's cost once again are funded from the Salaries and Expenses appropriation.

The 1990 Farm Bill directed Farmers Home Administration to transfer the community and business programs to a new Rural Development Administration. A total of 925 staff years and \$72,878,000 has been deducted from Farmers Home Ad-

ministration's funding and a like amount is being requested for the Rural Development Administration.

The following tables show total administrative funding available to FmHA and personnel:

Total Administrative Funds Available to FmHA

(In thousands of dollars)

	1990 actual	1991 est.	1992 est.
Administrative Expenses charged under Salaries and Expenses:			
Appropriated.....	418,270	440,454	.....
Transfer from ACIF for Emergency programs, Farm Credit servicing, etc.....	132,733	183,962	.....
Authorized under appropriation for temporary employment, etc.....	1,000	4,000	.....
Miscellaneous reimbursements.....	865	1,024	.....
Subtotal, Salaries and Expenses.....	552,868	629,440	.....
Expenses charged directly to revolving funds:			
ACIF.....	18,257	23,761	.....
RHIF.....	49,193	62,983	.....
ROIF.....	661	967	.....
Subtotal, direct charges.....	68,111	87,711	.....
Offsetting Collections:			
Agriculture Credit Insurance Program Account.....			226,931
Rural Housing Insurance Program Account.....			425,173
Rural Development Administration Salaries and Expenses.....			14,767
Miscellaneous Reimbursements.....			687
Subtotal, Offsetting collections.....			667,558
Total Administrative Funds.....	620,979	717,151	694,106

* Excludes transfer amounts charged above under Salaries and expenses.

Farmers Home Administration Personnel Summary, by Funding Source

	1990 actual	1991 est.	1992 est.
Full-time equivalent workyears:			
S&E appropriation.....	9,765	9,473	471
Soil Conservation Service.....	9	9	.....
Agricultural Credit Insurance Fund.....	3,088	3,905	.....
Reimbursements.....			119
Agricultural Credit Insurance Program Account.....			4,026
Rural Housing Insurance Program Account.....			7,543
Total FmHA workyears.....	12,862	13,351	12,159

Object Classification (in thousands of dollars)

Identification code	12-2001-0-1-452	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent.....		242,011	246,564	332,444
11.3 Other than full-time permanent.....		13,195	14,034	21,165
11.5 Other personnel compensation.....		4,463	4,772	6,290
11.9 Total personnel compensation.....		259,669	265,370	359,899
12.1 Civilian personnel benefits.....		52,747	60,012	78,624
13.0 Benefits for former personnel.....		443	424	600
21.0 Travel and transportation of persons.....		17,157	20,351	34,504
22.0 Transportation of things.....		1,886	2,812	3,121
23.1 Rental payments to GSA.....				666
23.2 Rental payments to others.....		15,002	15,886	24,070
23.3 Communications, utilities, and miscellaneous charges.....		27,129	30,909	41,310
24.0 Printing and reproduction.....		3,396	4,257	6,125
25.0 Other services.....		29,983	36,743	81,195
26.0 Supplies and materials.....		4,020	3,661	6,003
31.0 Equipment.....		7,641	3,859	42,259
42.0 Insurance claims and indemnities.....		189	171	244
43.0 Interest and dividends.....		8	23	32
99.0 Subtotal, direct obligations.....		419,270	444,478	678,652
99.0 Reimbursable obligations.....		554	687	15,454
99.9 Total obligations.....		419,824	445,165	694,106

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	9,682	9,354	12,050
Full-time equivalent of overtime and holiday hours.....	83	83	109

RURAL WATER AND WASTE DISPOSAL GRANTS

For grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), **["\$300,000,000"] \$225,000,000**, to remain available until expended, pursuant to section 306(d) of the above Act: *Provided*, That these funds shall not be used for any purpose not specified in section 306(a) of the Consolidated Farm and Rural Development Act. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2066-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00 Total obligations (object class 41.0).....		212,036	301,307	225,000
Financing:				
17.00 Recovery of prior year obligations.....		—4,372	.....	.....
21.40 Unobligated balance available, start of year.....		—1,271	—1,307	.....
24.40 Unobligated balance available, end of year.....		1,307	.....	.....
40.00 Budget authority (appropriation).....		207,700	300,000	225,000
Relation of obligations to outlays:				
71.00 Total obligations.....		212,036	301,307	225,000
72.40 Obligated balance, start of year.....		326,748	402,134	550,632
74.40 Obligated balance, end of year.....		—402,134	—550,632	—588,032
78.00 Adjustments in unexpired accounts.....		—4,372	.....	.....
90.00 Outlays.....		132,277	152,809	187,600

This grant program is authorized by subtitle A of the Consolidated Farm and Rural Development Act, as amended. Grants are authorized to be made to associations, including nonprofit corporations, public and quasi-public agencies, and certain Indian tribes to finance storage, treatment, purification, or distribution of water or the collection, treatment, or disposal of waste in rural areas. The amount of any development grant may not exceed 75 percent of the eligible development cost of the project.

The major objectives of the rural water and waste disposal grant program are: (1) to provide assistance to attain basic human amenities; (2) to alleviate health hazards; (3) to promote stability of rural areas by meeting the need for new and improved rural water and waste disposal systems; and (4) to meet national safe drinking water and clean water standards.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants.....	467	642	465
Amount of grants (in thousands of dollars).....	212,036	301,307	225,000

[RURAL COMMUNITY FIRE PROTECTION GRANTS]

[For grants pursuant to section 7 of the Cooperative Forestry Assistance Act of 1978 (Public Law 95-313), \$3,500,000 to fund up to 50 per centum of the cost of organizing, training, and equipping rural volunteer fire departments.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2067-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00 Total obligations (object class 41.0).....		3,010	3,500	.....
Financing:				
25.00 Unobligated balance lapsing.....		81	.....	.....
40.00 Budget authority (appropriation).....		3,091	3,500	.....
Relation of obligations to outlays:				
71.00 Total obligations.....		3,010	3,500	.....
72.40 Obligated balance, start of year.....		2,740	2,677	2,519
74.40 Obligated balance, end of year.....		—2,677	—2,519	—557
77.00 Adjustments in expired accounts.....		35	.....	.....
90.00 Outlays.....		3,108	3,658	1,962

General and special funds—Continued

[RURAL COMMUNITY FIRE PROTECTION GRANTS]—Continued

This assistance was authorized by section 7 of the Cooperative Forestry Assistance Act of 1978. Grants are made to public bodies to organize, train, and equip local firefighting forces, including those of Indian tribes or other native groups, to prevent, control, and suppress fires threatening human lives, crops, livestock, farmsteads or other improvements, pastures, orchards, wildlife, rangeland, woodland, and other resources in rural areas. In 1990, 3,539 grants were obligated for a total of \$3,010 million. It is anticipated that in 1991, 3,800 grants will be obligated for a total of \$3,500 million. No program is proposed for 1992.

RURAL HOUSING FOR DOMESTIC FARM LABOR

For financial assistance to eligible nonprofit organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), [\$11,000,000] \$5,000,000, to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2004-0-1-604	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	11,069	13,025	5,000
Financing:				
17.00	Recovery of prior year obligations	—157		
21.40	Unobligated balance available, start of year	—2,075	—2,025	
24.40	Unobligated balance available, end of year	2,025		
40.00	Budget authority (appropriation)	10,862	11,000	5,000
Relation of obligations to outlays:				
71.00	Total obligations	11,069	13,025	5,000
72.40	Obligated balance, start of year	26,020	28,747	27,215
74.40	Obligated balance, end of year	—28,747	—27,215	—20,348
78.00	Adjustments in unexpired accounts	—157		
90.00	Outlays	8,185	14,557	11,867

This grant program is authorized under section 516 of the Housing Act of 1949, as amended. Grants are made to public and private nonprofit organizations for low-rent housing and related facilities for domestic farm labor. Grant assistance may not exceed 90 percent of the cost of a project, and may be used for construction of new structures, site acquisition and development, rehabilitation of existing structures, and purchase of furnishings and equipment for dwellings, dining halls, community rooms and infirmaries.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants	14	16	6
Number of units			
Amount of grants (in thousands of dollars)	11,069	13,025	5,000

RURAL DEVELOPMENT LOANS PROGRAM ACCOUNT

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct loans authorized by the Rural Development Loan Fund (42 U.S.C. 9812 (a)), \$17,510,000: Provided, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed \$35,000,000.

In addition, for administrative expenses necessary to carry out the direct and grant loan programs, \$689,000, of which not to exceed \$689,000, may be transferred to and merged with the appropriations for Salaries and Expenses to cover the common overhead expenses associated with implementing the Credit Reform Act of 1990.

Program and Financing (in thousands of dollars)

Identification code	12-2069-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy			17,510
00.05	Administrative expenses			689
10.00	Total obligations			18,199
Financing:				
40.00	Budget authority (appropriation)			18,199
Relation of obligations to outlays:				
71.00	Total obligations			18,199
74.40	Obligated balance, end of year			—15,759
90.00	Outlays			2,440

Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in thousands of dollars)

Identification code	12-2069-0-1-452	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Direct loan levels			35,000
1159	Total direct loan levels			35,000
Direct loan subsidy:				
1320	Direct loan subsidy rates (in percent)			50.0
Direct loan subsidy:				
1330	Subsidy budget authority			17,510
1339	Total subsidy budget authority			17,510
Direct loan subsidy outlays:				
1340	Direct loan subsidy outlays			1,751
1349	Total subsidy outlays			1,751

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-2069-0-1-452	1990 actual	1991 est.	1992 est.
11.1	Full-time permanent			689
41.0	Grants, subsidies, and contributions			17,510
99.9	Total obligations			18,199

[MUTUAL AND SELF-HELP HOUSING]

[For grants and contracts pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), \$8,750,000.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2006-0-1-604	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	6,426	18,426	
Financing:				
17.00	Recovery of prior year obligations	—610		
21.40	Unobligated balance available, start of year	—6,859	—9,676	
24.40	Unobligated balance available, end of year	9,676		
40.00	Budget authority (appropriation)	8,634	8,750	

Relation of obligations to outlays:				
71.00	Total obligations.....	6,426	18,426	
72.40	Obligated balance, start of year.....	13,513	11,119	21,925
74.00	Obligated balance, end of year.....	-11,119	-21,925	-13,210
78.00	Adjustments in unexpired accounts.....	-610		
90.00	Outlays.....	8,210	7,620	8,715

This program is authorized under section 523 of the Housing Act of 1949, as amended. Grants and contracts are made for the purpose of providing technical and supervisory assistance to groups of families to enable them to build their own homes through the mutual exchange of labor. No program is proposed for 1992.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants.....	30	81	
Amount of grants (in thousands of dollars).....	6,426	18,426	

VERY LOW-INCOME HOUSING REPAIR GRANTS

For grants to the very low-income elderly for essential repairs to dwellings pursuant to section 504 of the Housing Act of 1949, as amended, **[\$12,500,000]** \$5,000,000 to remain available until expended. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2064-0-1-604	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	12,642	12,524	5,000
Financing:				
17.00	Recovery of prior year obligations.....	-166		
21.40	Unobligated balance available, start of year.....		-24	
24.40	Unobligated balance available, end of year.....	24		
40.00	Budget authority (appropriation).....	12,500	12,500	5,000
Relation of obligations to outlays:				
71.00	Total obligations.....	12,642	12,524	5,000
72.40	Obligated balance, start of year.....	350	443	626
74.40	Obligated balance, end of year.....	-443	-626	-250
77.00	Adjustments in expired accounts.....	-128		
78.00	Adjustments in unexpired accounts.....	-166		
90.00	Outlays.....	12,255	12,341	5,376

This program is authorized under section 504 of the Housing Act of 1949, as amended. This grant program enables very low-income elderly residents in rural areas to improve or modernize their dwelling; to make the dwelling safer or more sanitary; or to remove health and safety hazards. A summary of the activity for very low-income housing repair grants is as follows:

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants.....	3,664	3,477	1,333
Number of units.....			
Amount of grants (in thousands of dollars).....	12,642	12,524	5,000

RURAL [RENTAL ASSISTANCE PAYMENTS] HOUSING VOUCHER PROGRAM

For necessary expenses to operate a housing voucher program under section 8(o) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437f(o)), \$189,928,000, to be administered by the Secretary of Agriculture.

Program and Financing (in thousands of dollars)

Identification code	12-2002-0-1-604	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....			189,928
Financing:				
40.00	Budget authority (appropriation).....			189,928
Relation of obligations to outlays:				
71.00	Total obligations.....			189,928
72.40	Obligated balance, start of year.....	48,283	33,719	21,849
74.40	Obligated balance, end of year.....	-33,719	-21,849	-201,548
90.00	Outlays.....	14,564	11,870	10,229

This is a new program proposed for implementation in 1992. Funding under this proposal will help 8,000 rural, low-income households to obtain adequate housing for a 5-year period. These vouchers more than offset the reduction in the Rural Housing Insurance Fund's subsidized direct loans to rental property developers.

Prior year outlays reflect funding for rental assistance for newly constructed units provided in limited amounts in 1984 and 1985. Since 1986, rental assistance for newly constructed units, as well as existing rental assistance contract renewals and additional servicing assistance for existing projects, has been funded under the Rural Housing Insurance Fund.

The benefits of this voucher program accrue to the renting household. With vouchers, families have the opportunity to choose from any apartment or house that is suitable to their needs. To help pay for housing, the government will cover the difference between 30 percent of the recipient's income and the median rental cost in that residential area.

This proposal is authorized under section 8(o) of the United States Housing Act of 1937, as amended. As practiced by the Department of Housing and Urban Development, FmHA will distribute vouchers to low-income households through a nation-wide network of public housing authorities.

VOUCHER OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of families units.....			8,000
Amount of vouchers (in thousands of dollars).....			189,928

[COMPENSATION FOR CONSTRUCTION DEFECTS]

[For compensation for construction defects as authorized by section 509(c) of the Housing Act of 1949, as amended, \$500,000, to remain available until expended.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2071-0-1-371	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0).....	179	1,019	
Financing:				
17.00	Recovery of prior year obligations.....	-12		
21.40	Unobligated balance available, start of year.....	-186	-519	
24.40	Unobligated balance available, end of year.....	519		
40.00	Budget authority (appropriation).....	500	500	
Relation of obligations to outlays:				
71.00	Total obligations.....	179	1,019	
72.40	Obligated balance, start of year.....		49	828
74.40	Obligated balance, end of year.....	-49	-828	-496
77.00	Adjustments in expired accounts.....	-7		
78.00	Adjustments in unexpired accounts.....	-12		
90.00	Outlays.....	111	240	332

This program is carried out under the provisions of section 509(c) of the Housing Act of 1949, as amended. The Secretary

General and special funds—Continued

【COMPENSATION FOR CONSTRUCTION DEFECTS】—Continued

of Agriculture is authorized to make expenditures to correct structural defects, or to pay claims of owners arising from such defects on newly constructed dwellings purchased with FmHA financial assistance. Requests for compensation for construction defects must be made within 18 months after the date financial assistance was granted. No program is proposed for 1991.

A summary of the activity for compensation for construction defects is as follows:

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of payments.....	38	207	.....
Amount of payments (in thousands of dollars)	179	1,019	.....

RURAL HOUSING PRESERVATION GRANTS

For grants for rural housing preservation as authorized by section 552 of the Housing and Urban-Rural Recovery Act of 1983 (Public Law 98-181), 【\$23,000,000】 \$10,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2070-0-1-604	1990 actual	1991 est.	1992 est.
Program by activity:				
10.00	Total obligations (object class 41.0)	19,140	23,000	10,000
Financing:				
40.00	Budget authority (appropriation)	19,140	23,000	10,000
Relation of obligations to outlays:				
71.00	Total obligations	19,140	23,000	10,000
72.40	Obligated balance, start of year	27,894	26,674	29,957
74.40	Obligated balance, end of year	-26,674	-29,957	-18,906
77.00	Adjustments in expired accounts	-494	.....	.....
90.00	Outlays	19,866	19,717	21,051

This grant program is authorized under section 533 of the Housing Act of 1949, as amended. Grants are made to eligible private nonprofit groups, Indian tribes, or government agencies for rehabilitation of single family housing owned by low- and very low-income families and the rehabilitation of rental and cooperative housing for low- and very low-income families.

A summary of the activity for housing preservation grants is as follows:

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants	160	184	77
Number of units	4,330	5,000	3,130
Amount of grants (in thousands of dollars)	19,140	23,000	10,000

RURAL DEVELOPMENT GRANTS

For grants authorized under section 310(B)(c) (7 U.S.C. 1932) to any qualified public or private nonprofit organization, 【\$20,750,000: *Provided*, That \$500,000 shall be available for grants to qualified nonprofit organizations to provide technical assistance for rural communities needing improved passenger transportation systems or facilities in order to promote economic development: *Provided further*, That \$2,000,000 shall be available for grants to statewide private, nonprofit public television systems in predominately rural States, to provide information and services on rural economics and agriculture】 \$20,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2065-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	16,406	20,750	20,000
Financing:				
40.00	Budget authority (appropriation)	16,406	20,750	20,000
Relation of obligations to outlays:				
71.00	Total obligations	16,406	20,750	20,000
72.40	Obligated balance, start of year	12,778	21,487	26,424
74.40	Obligated balance, end of year	-21,487	-26,424	-30,026
77.00	Adjustments in expired accounts	-530	.....	.....
90.00	Outlays	7,167	15,813	16,398

Rural Development Grants.—These grants enable public and private nonprofit organizations to operate rural economic development projects. In general, these grants are an investment in the human and physical resources of rural communities. Past projects have enabled rural communities to acquire and develop land, create technical assistance programs, and encourage small business growth. As part of the President's initiative on rural economic development, program guidelines will be revised so that projects are selected on a competitive basis. This will ensure that grants are targeted to innovative projects that may be duplicated elsewhere in the region or nation.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Rural development grants:			
Number of grants	129	150	145
Amount of grants (in thousands of dollars)	16,406	20,750	20,000

【SOLID WASTE MANAGEMENT GRANTS】

【For grants for pollution abatement and control projects authorized under section 310B(b) (7 U.S.C. 1932) of the Consolidated Farm and Rural Development Act, \$1,500,000: *Provided*, That such assistance shall include regional technical assistance for improvement of solid waste management.】 (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2045-0-1-304	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0) .....	.....	1,500	.....
Financing:				
40.00	Budget authority (appropriation) .....	.....	1,500	.....
Relation of obligations to outlays:				
71.00	Total obligations .....	.....	1,500	.....
90.00	Outlays .....	.....	1,500	.....

This grant program is authorized under Section 310B(b) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1932). Grants are made to public and private non-profit organizations to provide technical assistance to local and regional governments for the purpose of reducing or eliminating pollution of water resources and for improving the planning and management of solid waste disposal facilities. No program is proposed for 1992.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants	5	.....
Amount of grants (in thousands of dollars)	1,500	.....

[EMERGENCY COMMUNITY WATER ASSISTANCE GRANTS]

[For emergency community water assistance grants as authorized by title V of the Disaster Assistance Act of 1989 (Public Law 101-82), \$10,000,000.] (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-2046-0-1-451	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)		10,000	
Financing:				
40.00	Budget authority (appropriation)		10,000	
Relation of obligations to outlays:				
71.00	Total obligations		10,000	
90.00	Outlays		10,000	

This grant program is authorized under Section 306A of the Consolidated Farm and Rural Development Act (7 U.S.C. 1926(a)) as amended by Title V of the Disaster Assistance Act of 1989, P.L. 101-82. Grants are made to public and private nonprofit organizations for construction or extension of waterlines, repair or maintenance of existing systems, replace equipment and pay costs to correct emergency situations. No program is proposed for 1992.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants		50	
Amount of grants (in thousands of dollars)		10,000	

AGRICULTURAL CREDIT INSURANCE PROGRAM ACCOUNT

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct and guaranteed loans authorized by Title III of the Consolidated Farm and Rural Development Act, as amended, as follows: cost of direct loans, \$80,421,000: Provided, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed \$277,000,000. In addition, for direct and guaranteed loans authorized by Title I of the Omnibus Budget Reconciliation Act of 1990, such sums as may be necessary.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, \$230,179,000, of which not to exceed \$230,179,000 may be transferred to and merged with the appropriations for Salaries and Expenses to cover the common overhead expenses associated with implementing the Credit Reform Act of 1990.

Program and Financing (in thousands of dollars)

Identification code	12-1140-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy			156,517
00.02	Guaranteed loan subsidy			98,343
00.05	Administrative expenses			230,179
10.00	Total obligations			485,039
Financing:				
40.00	Budget authority (appropriation)			485,039
Relation of obligations to outlays:				
71.00	Total obligations			485,039
74.40	Obligated balance, end of year			—29,906
90.00	Outlays			455,133

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-1140-0-1-351	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Farm ownership - limited resource rate			29,600
1150	Farm ownership - regular rate			7,400
1150	Farm operating - limited resource rate - 1 year loans			246,000
1150	Farm operating - limited resource rate - 7 year loans			82,000
1150	Farm operating - regular rate - 1 year loans			61,500
1150	Farm operating - regular rate - 7 year loans			20,500
1150	Emergency disaster			25,000
1150	Indian tribe land acquisition			2,000
1150	Credit sales of acquired property			250,000
1159	Total direct loan levels			724,000
Direct loan subsidy rates (in percent):				
1320	Farmer ownership limited resource rate			29.9
1320	Farm ownership regular rate			3.8
1320	Farm operating limited resource rate - 1 year loans			12.7
1320	Farm operating limited resource rate - 7 year loans			31.6
1320	Farm operating regular rate - 1 year loans			11.0
1320	Farm operating regular rate - 7 year loans			15.3
1320	Emergency disaster			20.3
1320	Indian tribe land acquisition			25.3
1320	Credit sales of acquired property			29.9
1329	Weighted average subsidy rate			21.6
Direct loan subsidy budget authority:				
1330	Farm ownership limited resource rate			8,862
1330	Farm ownership regular rate			282
1330	Farm operating limited resource rate - 1 year loans			31,171
1330	Farm operating limited resource rate - 7 year loans			25,868
1330	Farm operating regular rate - 1 year loans			6,782
1330	Farm operating regular rate - 7 year loans			3,131
1330	Emergency disaster			5,065
1330	Indian tribe land acquisition			505
1330	Credit sales of acquired property			74,851
1339	Total subsidy budget authority			156,517
Direct loan subsidy outlays:				
1340	Farmer ownership limited resource rate			8,242
1340	Farm ownership regular rate			262
1340	Farm operating limited resource rate - 1 year loans			29,612
1340	Farm operating limited resource rate - 7 year loans			24,574
1340	Farm operating regular rate - 1 year loans			6,443
1340	Farm operating regular rate - 7 year loans			2,975
1340	Emergency disaster			4,559
1340	Indian tribe land acquisition			252
1340	Credit sales of acquired property			69,611
1349	Total subsidy outlays			146,530
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Farm ownership - limited resource rate			150,000
2150	Farm ownership - regular rate			50,000
2150	Farm operating - limited resource rate - 1 year loans			1,500,000
2150	Farm operating - limited resource rate - 7 year loans			500,000
2150	Farm operating - regular rate - 1 year loans			423,000
2150	Farm operating - regular rate - 7 year loans			141,000
2159	Total direct loan levels			2,764,000
Guaranteed loan subsidy rates (in percent):				
2320	Farmer ownership limited resource rate			5.0
2320	Farm ownership regular rate			36.6
2320	Farm operating limited resource rate - 1 year loans			1.0
2320	Farm operating limited resource rate - 7 year loans			2.1
2320	Farm operating regular rate - 1 year loans			5.7
2320	Farm operating regular rate - 7 year loans			16.7
2329	Weighted average subsidy rate			3.6
Guaranteed loan subsidy budget authority:				
2330	Farmer ownership limited resource rate			7,526
2330	Farm ownership regular rate			18,308
2330	Farm operating limited resource rate - 1 year loans			14,406
2330	Farm operating limited resource rate - 7 year loans			10,575
2330	Farm operating regular rate - 1 year loans			23,981
2330	Farm operating regular rate - 7 year loans			23,547
2339	Total subsidy budget authority			98,343
Guaranteed loan subsidy outlays:				
2340	Farmer ownership limited resource rate			4,892

General and special funds—Continued

AGRICULTURAL CREDIT INSURANCE PROGRAM ACCOUNT—Continued

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)—Continued

Identification code	12-1140-0-1-351	1990 actual	1991 est.	1992 est.
2340	Farm ownership regular rate			11,900
2340	Farm operating limited resource rate - 1 year loans			12,245
2340	Farm operating limited resource rate - 7 year loans			8,988
2340	Farm operating regular rate - 1 year loans			20,384
2340	Farm operating regular rate - 7 year loans			20,015
2349	Total subsidy outlays			78,424

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond (including credit sales of acquired property), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-1140-0-1-351	1990 actual	1991 est.	1992 est.
25.0	Other services			230,179
41.0	Grants, subsidies, and contributions			254,860
99.9	Total obligations			485,039

STATE MEDIATION GRANTS

For grants pursuant to section 502(b) of the Agricultural Credit Act of 1987, as amended (7 U.S.C. 5101-5106), \$2,000,000.

Program and Financing (in thousands of dollars)

Identification code	12-0170-0-1-351	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)			2,000
Financing:				
40.00	Budget authority (appropriation)			2,000
Relation of obligations to outlays:				
71.00	Total obligations			2,000
74.40	Obligated balance, end of year			—1,000
90.00	Outlays			1,000

This grant program is authorized by Title V of the Agricultural Credit Act of 1987, P.L. 100-233. Grants are made to States which have been certified by FmHA as having an agricultural loan mediation program. A grant will not exceed 50 percent of the total fiscal year funds that a qualifying State requires to operate and administer its agricultural loan mediation program. In no case will the total amount of a grant exceed \$500,000 annually.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants			11
Amount of grants (in thousands of dollars)			\$2,000

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, of direct and

guaranteed loans authorized by title V of the Housing Act of 1949, as amended as follows: cost of direct loans, \$329,831,000 and cost of guarantees, \$96,680,000. Provided, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed \$1,211,350,000 and total loan principal any part of which is to be guaranteed not to exceed \$694,000,000.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, \$425,173,000, of which not to exceed \$425,173,000 may be transferred to and merged with the appropriations for Salaries and Expenses to cover the common overhead expenses associated with implementing the Credit Reform Act of 1990.

Program and Financing (in thousands of dollars)

Identification code	12-2081-0-1-371	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy			329,831
00.02	Guaranteed loan subsidy			96,680
00.05	Administrative expenses			425,173
10.00	Total obligations			851,684
Financing:				
40.00	Budget authority (appropriation)			851,684
Relation of obligations to outlays:				
71.00	Total obligations			851,684
74.40	Obligated balance, end of year			—182,968
90.00	Outlays			668,716

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-2081-0-1-371	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Single family housing			559,000
1150	Multi-family housing			341,000
1150	Housing repair			11,100
1150	Farm labor housing			16,250
1150	Credit sales of acquired property			284,000
1159	Total direct loan levels			1,211,350
Direct loan subsidy (in percent):				
1320	Single family housing			22.6
1320	Multi-family housing			43.3
1320	Housing repair			44.1
1320	Farm labor housing			55.2
1320	Credit sales of acquired property			14.7
1329	Weighted average subsidy rate			27.2
Direct loan subsidy budget authority:				
1330	Single family housing			126,578
1330	Multi-family housing			147,657
1330	Housing repair			4,897
1330	Farm labor housing			8,975
1330	Credit sales of acquired property			41,724
1339	Total subsidy budget authority			329,831
Direct loan subsidy outlays:				
1340	Single family housing			110,123
1340	Multi-family housing			17,719
1340	Housing repair			4,506
1340	Farm labor housing			1,795
1340	Credit sales of acquired property			41,724
1349	Total subsidy outlays			175,867

Guaranteed loan levels supportable by subsidy budget authority:

2150	Single family housing - subsidized			347,000
2150	Single family housing - unsubsidized			347,000
2159	Total loan guarantee levels			694,000
Guaranteed loan subsidy rates (in percent):				
2320	Single family housing - subsidized			26.7
2320	Single family housing - unsubsidized			1.1
2329	Weighted average subsidy rate			13.9

Guaranteed loan subsidy budget authority:			
2330	Single family housing - subsidized		92,753
2330	Single family housing - unsubsidized		3,927
2339	Total subsidy budget authority		96,680
Guaranteed loan subsidy outlays:			
2340	Single family housing - subsidized		64,927
2340	Single family housing - unsubsidized		2,749
2349	Total subsidy outlays		67,676

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond (including credit sales of acquired property), as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-2081-0-1-371	1990 actual	1991 est.	1992 est.
25.0	Other services			425,173
41.0	Grants, subsidies, and contributions			426,511
99.9	Total obligations			851,684

RENTAL ASSISTANCE PROGRAMS

For rental assistance agreements entered into or renewed pursuant to the authority under section 521(a)(2) of the Housing Act of 1949, as amended, \$269,800,000: Provided, That of this amount not more than \$11,800,000 shall be available for rental assistance in lieu of debt forgiveness or payments for eligible households as authorized by section 502(c)(5)(D) of the Act.

RENTAL ASSISTANCE PROGRAM

Program and Financing (in thousands of dollars)

Identification code	12-0137-0-1-604	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)			269,800
Financing:				
40.00	Budget authority (appropriation)			269,800
Relation of obligations to outlays:				
71.00	Total obligations			269,800
73.40	Obligated balance transferred, net			2,257,935
74.40	Obligated balance, end of year			-2,217,441
90.00	Outlays			310,294

The rental assistance program is authorized under section 521(a)(2) of the Housing Act of 1949, as amended, and is designed to reduce rents paid by very low-income and low-income families living in FmHA financed rural rental and farm labor housing projects. Funding under this account is provided for renewals of existing rental assistance contracts, assistance for newly constructed units financed by the section 515 rural rental and cooperative housing program or the 514/516 farm labor housing loan and grant programs, and for additional servicing assistance for existing projects. Assistance is also provided in lieu of debt forgiveness or payments for eligible households to subsidize tenant rents in projects purchased by eligible nonprofit organizations or public agencies as authorized by section 502(c)(5)(D) of the Act.

From 1978 through 1991, the rental assistance program was funded under the Rural Housing Insurance Fund. Pursuant to

Credit Reform, a new separate grant account is proposed for this program.

GRANT OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of grants			1,980
Amount of grants (in thousands of dollars)			269,800

RURAL DEVELOPMENT INSURANCE FUND PROGRAM ACCOUNT

For the cost, as defined in section 13201 of the Budget Enforcement Act of 1990, including the cost of modifying loans, or direct and guaranteed loans authorized by 7 U.S.C. 1928 and 86 Stat. 661-664, as amended, as follows: cost of direct loans, \$69,168,000 and cost of guarantees, \$6,589,000: Provided, That these funds are available to subsidize gross obligations for the principal amount of direct loans of not to exceed \$470,700,000 and total loan principal any part of which is to be guaranteed not to exceed \$145,000,000.

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs. \$54,906,000, of which not to exceed \$54,906,000 may be transferred to and merged with the appropriations for Salaries and Expenses to cover the common overhead expenses associated with implementing the Credit Reform Act of 1990.

Program and Financing (in thousands of dollars)

Identification code	12-2082-0-1-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loan subsidy			69,168
00.02	Guaranteed loan subsidy			6,589
00.05	Administrative expenses			54,906
10.00	Total obligations			130,663
Financing:				
40.00	Budget authority (appropriation)			130,663
Relation of obligations to outlays:				
71.00	Total obligations			130,663
74.40	Obligated balance, end of year			-70,234
90.00	Outlays			60,429

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)

Identification code	12-2082-0-1-452	1990 actual	1991 est.	1992 est.
Direct loan levels supportable by subsidy budget authority:				
1150	Water and waste disposal systems			425,000
1150	Community facilities			45,700
1159	Total direct loan levels			470,700
Direct loan subsidy:				
1320	Water and waste disposal systems community facilities ..			15.0
1320	Community facilities			12.0
1329	Weighted average subsidy rate			14.7
Direct loan subsidy:				
1330	Water and waste disposal systems			63,678
1330	Community facilities			5,490
1339	Total subsidy budget authority			69,168
Direct loan subsidy outlays:				
1340	Water and waste disposal systems			3,184
1340	Community facilities			824
1349	Total subsidy outlays			4,008
Guaranteed loan levels supportable by subsidy budget authority:				
2150	Water and waste disposal systems			
2150	Community facilities			50,000
2150	Industrial development			95,000
2159	Total loan guarantee levels			145,000
Guaranteed loan subsidy rates (in percent):				
2320	Water and waste disposal systems			
2320	Community facilities			2.0

General and special funds—Continued

RURAL DEVELOPMENT INSURANCE FUND PROGRAM ACCOUNT—Continued

Summary of Loan Levels, Subsidy BA and Outlays by Program (in thousands of dollars)—Continued

Identification code	12-2082-0-1-452	1990 actual	1991 est.	1992 est.
2320	Industrial development.....			5.9
2329	Weighted average subsidy rate.....			4.5
Guaranteed loan subsidy budget authority:				
2330	Water and waste disposal system.....			1,016
2330	Community facilities.....			5,573
2339	Total subsidy budget authority.....			6,589
Guaranteed loan subsidy outlays:				
2340	Water and waste disposal systems.....			122
2340	Community facilities.....			1,393
2349	Total subsidy outlays.....			1,515

As required by the Federal Credit Reform Act of 1990, this account records, for this program, the subsidy costs associated with the direct loans obligated and loan guarantees committed in 1992 and beyond, as well as administrative expenses of this program. The subsidy amounts are estimated on a present value basis; the administrative expenses are estimated on a cash basis. An explanation of credit reform, including a discussion of how subsidies are calculated, is included in Part Two, Chapter VII.A of the Budget.

Object Classification (in thousands of dollars)

Identification code	12-2082-0-1-452	1990 actual	1991 est.	1992 est.
25.0	Other services.....			54,906
41.0	Grants, subsidies, and contributions.....			75,757
99.9	Total obligations.....			130,663

Public enterprise funds:

AGRICULTURAL CREDIT INSURANCE FUND

For direct and guaranteed loans as authorized by 7 U.S.C. 1928-1929, to be available from funds in the Agricultural Credit Insurance Fund, as follows: farm ownership loans, \$542,000,000, of which \$509,000,000 shall be guaranteed loans; \$7,000,000 for water development, use, and conservation loans, of which \$1,500,000 shall be guaranteed loans; operating loans, \$3,500,000,000 of which \$2,600,000,000 shall be guaranteed loans; Indian tribe land acquisition loans as authorized by 25 U.S.C. 488, \$1,000,000; for emergency insured and guaranteed loans, \$600,000,000 to meet the needs resulting from natural disasters; and for matching grants authorized by section 502(b) of the Agricultural Credit Act of 1987 (7 U.S.C. 5101-5106), \$3,750,000.

For an additional amount to reimburse the Agricultural Credit Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), \$6,014,356,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-4140-0-3-351	1990 actual	1991 est.	1992 est.
Program by activities:				
Capital investment:				
Loans made:				
00.01	Loans obligated excluding financed sales from inventory.....	924,003	661,600	
00.01	Grants obligated.....	3,149	3,750	

Loans made:				
00.02	Payment of delinquent installments	105	100	100
00.03	Advances on behalf of borrowers.....	37,403	34,000	28,000
00.04	Purchase of loans from investors.....	2,332	6,260	6,612
00.05	Interest on loans purchased from investors	96	263	278
00.06	Collateral acquired by default.....	18,641	17,100	16,100
00.07	Disbursement of loan repayments to investors	6,125	5,000	
00.08	Purchase of guaranteed loans from investors..	5,566	6,100	6,600
00.09	Interest on guaranteed loans purchased from investors	892	900	1,000
00.10	Purchases of equipment	10,884	12,900	
00.11	Other capital investment	127		
00.91	Total capital investment	1,009,323	747,973	58,690
Operating expenses:				
01.01	Administrative expenses	141,106	197,323	
01.01	Interest on FFB borrowings.....	2,744,355	2,502,798	2,003,535
01.02	Interest on certificates of beneficial owner- ship	869	1,141	627
01.03	Premium interest for investors	791	718	
01.05	Interest expenses on withheld collections.....	29,416	20,000	
01.06	Interest on Treasury borrowings.....	908,488	821,569	1,024,468
01.07	Loss settlement expenses on guaranteed loans.....	57,459	69,600	97,900
01.08	Unfilled orders.....	14,751	10,000	
01.09	Other expenses.....	17,915	20,100	100
01.10	Interest buy-down expense.....	4,993	60,000	
01.91	Total operating expenses	3,920,144	3,703,249	3,126,630
10.00	Total obligations	4,929,467	4,451,222	3,185,320
Financing:				
27.00	Capital transfer to general fund.....	1,581		
Redemption of debt:				
31.00	FFB.....	3,322,000	1,975,000	5,510,000
31.00	Public CBO's	16,635	6,150	95
32.47	Balance of authority to borrow withdrawn		2,412,866	
39.00	Budget authority (gross).....	8,269,683	8,845,238	8,695,415
Budget authority:				
Current:				
40.00	Appropriation	4,120,159	6,014,356	
40.00	Appropriation	3,456	3,750	
43.00	Appropriation (adjusted).....	4,123,615	6,018,106	
Permanent:				
60.05	Appropriation (indefinite).....	1,334,933		5,792,796
68.00	Spending authority from offsetting col- lections	2,811,135	2,827,132	2,902,619
Relation of obligations to outlays:				
71.00	Total obligations	4,929,467	4,451,222	3,185,320
Obligated balance, start of year:				
72.47	Authority to borrow	1,768,507	1,620,127	1,526,111
72.90	Fund balance.....	20,841	21,093	24,592
Obligated balance, end of year:				
74.47	Authority to borrow	-1,620,127	-1,526,111	-1,423,812
74.90	Fund balance	-21,093	-24,592	-29,429
77.00	Adjustments in expired accounts	-25,097		
87.00	Outlays (gross).....	5,052,498	4,541,739	3,282,782
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Non-Federal sources:				
88.40	Repayments of loans held by the fund	-1,738,716	-1,745,000	-1,651,000
88.40	Loan repayments received on behalf of investors	-6,125	-5,000	
88.40	Repayments on advances.....	-11,298	-10,000	-8,000
88.40	Repayments on guaranteed loans pur- chased from investors	-3,254	-3,700	-4,000
88.40	Proceeds from sale of acquired property ...	-56,001	-111,000	-141,000
88.40	Payments on judgments and chattel.....	-812	-1,000	-1,000
88.40	Insurance premiums	-19	-22	-22
88.40	Guarantee fees	-17,425	-33,000	
88.40	Interest revenue.....	-962,993	-906,410	-832,597
88.40	Fees and other revenues.....	-14,492	-12,000	-265,000
88.90	Total, offsetting collections.....	-2,811,135	-2,827,132	-2,902,619
89.00	Budget authority (net)	5,458,548	6,018,106	5,792,796
90.00	Outlays (net)	2,241,363	1,714,607	380,163

Status of Direct Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
Limitation on direct loans:				
1111	Real estate loans ¹	81,000	58,200	.....
1111	Soil and water loans.....	5,500	5,500	.....
1111	Operating loans ²	900,000	493,300	.....
1111	Transferred from Soil Conservation Service.....	4,600	4,600	.....
1111	Disaster loans.....	600,000	600,000	.....
1111	Limitation on direct loans.....	32,500	.....	.....
1112	Unobligated direct loan limitation.....	-699,597	-500,000	.....
1131	Direct loan obligations exempt from limitation ³	109,860	200,000	.....
1150	Total direct loan obligations.....	1,033,863	861,600	.....
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year.....	22,546,640	20,016,396	16,723,338
Disbursements:				
1231	Direct loan disbursements.....	907,808	682,582	40,250
1233	Purchase of loan assets from the public.....	2,366	6,260	6,612
1251	Repayments: Repayments and prepayments.....	-1,750,014	-1,755,000	-1,659,000
Adjustments:				
1261	Capitalized interest.....	326,725	250,000	209,000
1263	Direct loans.....	-2,014,781	-1,701,000	-1,338,000
1265	Other adjustments, net.....	-2,348	-775,900	-681,900
1290	Outstanding, end of year.....	20,016,396	16,723,338	13,300,300

¹ The amount shown for 1991 includes \$13.5 million made available in the Rural Development, Agriculture, and Related Agencies Appropriations Act of 1990.

² Amounts shown are based on financed sales from inventory.

³ Amounts shown are based on payment of delinquent installments, advances on behalf of borrowers, acquired property and chattels, loans in kind, and judgments.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4140-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
Limitation on guaranteed loans made by private lenders:				
2111	Real estate loans.....	719,279	1,033,300	.....
2111	Soil and water loans.....	1,480	1,500	.....
2111	Operating loans.....	2,315,985	2,604,700	.....
2112	Uncommitted limitation.....	-1,778,711	.....	.....
2150	Total guaranteed loan commitments.....	1,258,033	3,639,500	.....
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....	3,708,367	4,666,075	6,562,423
2231	Disbursements: Disbursements of new guaranteed loans.....	1,996,925	3,207,208	732,208
2251	Repayments and prepayments.....	-968,905	-1,243,500	-1,799,000
Adjustments:				
2263	Terminations for default that result in claim payments.....	-56,502	-68,100	-96,300
2264	Other adjustments, net ²	-13,810	740	388
2290	Outstanding, end of year.....	4,666,075	6,562,423	5,399,719

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	4,099,621	5,811,248	4,775,323
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¹ Amounts shown are based on assumption agreements, repurchases of loans from investors, and other.

The Agricultural Credit Insurance Fund and its associated loan programs are authorized by title III of the consolidated Farm and Rural Development Act, as amended. The state mediation grant program is authorized by title V of the Agricultural Credit Act of 1987.

The Agricultural Credit Insurance Fund is used to insure or guarantee farm ownership, soil and water, farm operating, and emergency loans to individuals. Associations, Indian tribes and tribal corporations are eligible for the following types of loans: Indian land acquisition, watershed protection, flood prevention, and resource conservation and development.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated, loan guarantees committed, and grants prior to 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond (including credit sales of acquired property that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

The following table shows the 1990 actual and estimated 1991 and 1992 number of loans and grants and program levels. The guaranteed program levels reflect the full principal amount of the loan of which part is guaranteed by the U.S. Government. In addition, financed sales of inventory property amount to \$110 million in 1990 and \$200 million in 1991.

LOAN AND GRANT OBLIGATIONS

		(In millions of dollars)					
		1990 actual		1991 estimate		1992 estimate	
		Number	Amount	Number	Amount	Number	Amount
Agricultural credit insurance fund:							
Insured farm ownership loans.....	949	79,983	650	57,200	.....	.....	.....
Guaranteed farm ownership loans.....	2,399	348,720	6,800	1,033,300	.....	.....	.....
Insured farm operating loans.....	16,600	733,291	10,700	493,300	.....	.....	.....
Guaranteed farm operating loans.....	9,954	908,748	27,330	2,604,700	.....	.....	.....
Emergency disaster loans.....	2,609	101,510	2,460	100,000	.....	.....	.....
Insured soil and water loans.....	236	5,497	225	5,500	.....	.....	.....
Guaranteed soil and water loans.....	11	565	30	1,500	.....	.....	.....
Indian tribe land acquisition loans.....	2	1,000	2	1,000	.....	.....	.....
Watershed protection and flood prevention loans.....	2	2,649	4	4,000	.....	.....	.....
Resource conservation and development loans.....	1	72	5	600	.....	.....	.....
State mediation grants.....	18	3,149	20	3,750	.....	.....	.....
Total, Agricultural credit insurance fund.....	32,781	2,185,184	48,226	4,304,850	.....	.....	.....

Financial Condition (in thousands of dollars)

Identification code	12-4140-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury.....	20,841	21,093	24,592	29,429
1099	Subtotal, fund balance with Treasury and cash.....	20,841	21,093	24,592	29,429
Accounts receivable:					
1110	Public.....	5,163,488	4,371,420	3,355,178	2,597,062
1120	Allowances for uncollectibles (—).....	-4,344,796	-3,157,581	-2,725,499	-2,069,170
1199	Subtotal, accounts receivable.....	818,692	1,213,838	629,679	527,892
Investments:					
1450	Other.....	28,271	30,583	32,983	35,583
1499	Subtotal, investments.....	28,271	30,583	32,983	35,583
Loans receivable:					
1510	Public.....	22,546,640	20,016,396	16,723,338	13,300,300
1520	Allowances for uncollectibles (—).....	-12,373,797	-10,937,954	-9,100,504	-7,246,681
1599	Subtotal, loans receivable.....	10,172,844	9,078,442	7,622,834	6,053,619
Other assets:					
1740	Other.....	454,944	379,030	1,134,178	1,423,778
1799	Subtotal, other assets.....	454,944	379,030	1,134,178	1,423,778
1999	Total assets.....	11,495,592	10,722,986	9,444,266	8,070,301
Liabilities:					
Accounts payable:					
2000	Federal agencies.....	13,544	30,158	.....	.....
2010	Public.....	44,395	36,559	84,000	55,926
2099	Subtotal, accounts payable.....	57,939	66,717	84,000	55,926
Interest payable:					
2100	Federal agencies.....	1,450,317	1,358,787	1,271,365	1,266,508
2110	Public.....	24,655	24,268	24,186	.....

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND—Continued

Financial Condition (in thousands of dollars)—Continued

Identification code 12-4140-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
2199 Subtotal, interest payable ..	1,474,972	1,383,055	1,295,551	1,266,508
Unearned revenue (advances):				
2410 Public.....	147,455	106,889	115,889	115,889
2499 Subtotal, unearned revenue (advances)	147,455	106,889	115,889	115,889
Debt issued under borrowing authority:				
2610 Intragovernmental debt: debt to the FFB	23,665,000	20,343,000	18,368,000	12,858,000
2615 Intragovernmental debt: debt to the Treasury	12,595,000	14,035,000	11,710,000	17,605,000
2620 Other debt.....	24,405	7,770	1,620	1,525
2699 Subtotal, debt issued under borrowing authority	36,284,405	34,385,770	30,079,620	30,464,525
Actuarial liabilities:				
2899 Other liabilities	1,553,790	1,160,409	1,798,199	1,599,851
2999 Total liabilities.....	39,518,560	37,102,840	33,373,259	33,502,699
Equity:				
Revolving fund equity:				
Revolving fund balances:				
3210 Cumulative results	-28,031,767	-26,388,652	-23,937,791	-25,441,196
3220 Donations	8,798	8,798	8,798	8,798
3299 Subtotal, revolving fund balances	-28,022,969	-26,379,854	-23,928,993	-25,432,398
Trust fund equity:				
3999 Total equity	-28,022,969	-26,379,854	-23,928,993	-25,432,398

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1989, \$3,255,174 thousand, 1990, \$4,099,621 thousand; 1991, \$5,811,248 thousand and 1992, \$4,775,323 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4140-0-3-351	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent	76,665	102,049	
11.3 Other than full-time permanent	4,109	5,809	
11.5 Other personnel compensation	1,412	1,975	
11.9 Total personnel compensation.....	82,186	109,833	
12.1 Civilian personnel benefits	16,692	24,838	
13.0 Benefits for former personnel.....	140	176	
21.0 Travel and transportation of persons	5,421	8,425	
22.0 Transportation of things	597	1,164	
23.1 Rental payments to GSA	276	297	
23.2 Rental payments to others	4,376	6,187	
23.3 Communications, utilities, and miscellaneous charges	8,722	12,877	
24.0 Printing and reproduction	1,074	1,762	
25.0 Other services	103,170	129,671	96,400
26.0 Supplies and materials	1,274	1,515	
31.0 Equipment	2,418	1,598	
33.0 Investments and loans	1,006,077	738,910	57,412
42.0 Insurance claims and indemnities	60	71	
43.0 Interest and dividends	3,690,859	3,408,898	3,031,508
44.0 Refunds	6,125	5,000	
99.9 Total obligations	4,929,467	4,451,222	3,185,320

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	3,062	3,879	
Full-time equivalent of overtime and holiday hours	26	26	

AGRICULTURAL CREDIT INSURANCE FUND DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code 12-4212-0-3-351	1990 actual	1991 est.	1992 est.
Program by activities:			
00.01 Direct loans.....			724,000
00.02 Interest on Treasury borrowing			20,706
10.00 Total obligations			744,706
Financing:			
39.00 Financing authority (gross)			744,706
Financing authority:			
67.15 Financing authority (authority to borrow) (indefinite)			588,189
68.00 Spending authority from offsetting collections			156,517
Relation of obligations to outlays:			
71.00 Total obligations			744,706
74.47 Authority to borrow			-44,090
87.00 Financing disbursements (gross)			700,616
Adjustments to financing authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds: Payment from program account			-146,530
88.40 Non-Federal sources			
88.90 Total, offsetting collections			-146,530
89.00 Financing authority (net)			598,176
90.00 Financing disbursements (net)			554,086

Status of Direct Loans (in thousands of dollars)

Identification code 12-4212-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:			
1111 Limitation on direct loans.....			474,000
1131 Direct loan obligations exempt from limitation			250,000
1150 Total direct loan obligations			724,000
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements			679,910
1290 Outstanding, end of year.....			679,910

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond (including credit sales of acquired property that resulted from obligations in any year). The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct loans for farm ownership, farm operating, emergency disaster, Indian land acquisition and credit sales of acquired property.

Revenue and Expense (in thousands of dollars)

Identification code 12-4212-0-3-351	1990 actual	1991 est.	1992 est.
0101 Revenue			17,000
0102 Expenses			-20,706
0199 Subtotal, net income or loss			-3,706

Financial Condition (in thousands of dollars)

Identification code 12-4212-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:				
Accounts receivable:				
1110 Public.....				17,000
1199 Subtotal, accounts receivable				17,000

Loans receivable:			
1510	Public.....		679,910
1520	Allowances for uncollectibles (—).....		
1599	Subtotal, loans receivable.....		679,910
1999	Total assets.....		694,910
Liabilities:			
Debt issued under borrowing authority:			
2615	Intragovernmental debt: debt to the Treasury.....		554,086
2699	Subtotal, debt issued under borrowing authority.....		554,086
2999	Total liabilities.....		554,086
Equity:			
Revolving fund equity:			
Revolving fund balances:			
3210	Cumulative results.....		142,824
3299	Subtotal, revolving fund balances.....		142,824
3999	Total equity.....		142,824

Object Classification (in thousands of dollars)

Identification code	12-4212-0-3-351	1990 actual	1991 est.	1992 est.
33.0	Investments and loans.....			724,000
43.0	Interest and dividends.....			20,706
99.9	Total obligations.....			744,706

AGRICULTURAL CREDIT INSURANCE FUND GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4213-0-3-351	1990 actual	1991 est.	1992 est.
Financing:				
24.90	Unobligated balance, end of year: Treasury balance.....			100,900
68.00	Financing authority (gross): Spending authority from offsetting collections.....			100,900
Relation of obligations to outlays:				
71.00	Total obligations.....			
87.00	Financing disbursements (gross).....			
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....			— 78,424
88.25	Interest on uninvested funds.....			— 3,771
88.40	Non-Federal sources.....			— 18,705
88.90	Total, offsetting collections.....			— 100,900
89.00	Financing authority (net).....			
90.00	Financing disbursements (net).....			— 100,900

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4213-0-3-351	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders.....			2,764,000
2150	Total guaranteed loan commitments.....			2,764,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....			
2231	Disbursements: Disbursements of new guaranteed loans.....			2,309,400
2232	Guarantees of loans sold to the public with recourse.....			
2251	Repayments and prepayments.....			
2263	Terminations for default that result in claim payments.....			
2290	Outstanding, end of year.....			2,309,400

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	2,009,178
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances commitments made for farm ownership and operating guaranteed loan programs.

Revenue and Expense (in thousands of dollars)

Identification code	12-4213-0-3-351	1990 actual	1991 est.	1992 est.
0101	Revenue.....			22,476
0102	Expenses.....			
0199	Subtotal, net income or loss.....			22,476

Financial Condition (in thousands of dollars)

Identification code	12-4213-0-3-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury.....				100,900
1099	Subtotal, fund balance with Treasury and cash.....				100,900
1999	Total assets.....				100,900
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results.....				100,900
3299	Subtotal, revolving fund balances.....				100,900
3999	Total equity.....				100,900

[SELF-HELP HOUSING LAND DEVELOPMENT]

[For direct loans pursuant to section 523(b)(1)(B) of the Housing Act of 1949, as amended (42 U.S.C. 1490c), \$500,000 shall be available from funds in the Self-Help Housing Land Development Fund.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-4222-0-3-371	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 33.0).....	500	500	
Financing:				
39.00	Budget authority (gross).....	500	500	
Budget authority:				
68.00	Spending authority from offsetting collections.....	500	500	304
68.65	Portion not available for obligation (limitation on obligations).....			— 304
68.90	Spending authority from offsetting collections (adjusted).....	500	500	
Relation of obligations to outlays:				
71.00	Total obligations.....	500	500	
72.90	Obligated balance, start of year: Fund balance.....	1,205	1,205	1,205
74.90	Obligated balance, end of year: Fund balance.....	— 1,205	— 1,205	— 975
87.00	Outlays (gross).....	500	500	230
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources.....	— 116	— 275	— 304
88.90	Total, offsetting collections.....	— 116	— 275	— 304

Public enterprise funds—Continued

[SELF-HELP HOUSING LAND DEVELOPMENT]—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-4222-0-3-371	1990 actual	1991 est.	1992 est.
89.00	Budget authority (net)	384	225	-304
90.00	Outlays (net)	384	225	-74

Status of Direct Loans (in thousands of dollars)

Identification code	12-4222-0-3-371	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans	500	500	.....
1150	Total direct loan obligations	500	500	.....
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	618	1,000	1,249
1231	Disbursements: Direct loan disbursements	500	500	230
1251	Repayments: Repayments and prepayments	-118	-251	-277
1290	Outstanding, end of year	1,000	1,249	1,202

The Self-help housing land development fund is authorized under section 523(b)(1)(B) of the Housing Act of 1949, as amended. The fund provides qualified public or private nonprofit organizations with financing for the acquisition and development of building sites for homes to be constructed by the self-help method. No program is proposed for 1992.

LOAN OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of loans	2	1	.....
Amount of loans (thousands of dollars)	500	500	.....

Revenue and Expense (in thousands of dollars)

Identification code	12-4222-0-3-371	1990 actual	1991 est.	1992 est.
0101	Revenue	17	24	27
0102	Expense	-879	-861	-880
0109	Net income or loss (—)	-862	-837	-853

Financial Condition (in thousands of dollars)

Identification code	12-4222-0-3-371	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury	4,680	4,297	4,072	4,146
1099	Subtotal, fund balance with Treasury and cash	4,680	4,297	4,072	4,146
Accounts receivable:					
1110	Public	18	26	31	.....
Loans receivable:					
1510	Public	618	1,000	1,249	1,202
1520	Allowances for uncollectibles (—) .....	.....	.....	.....	.....
1599	Subtotal, loans receivable	618	1,000	1,249	1,202
1999	Total assets	5,298	5,315	5,347	5,379
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital	5,000	5,000	5,000	5,000
3210	Cumulative results	298	315	347	379
3299	Subtotal, revolving fund balances	5,298	5,315	5,347	5,379

RURAL HOUSING INSURANCE FUND

[From funds in the Rural Housing Insurance Fund, and for insured and guaranteed loans as authorized by title V of the Housing Act of 1949, as amended, \$1,978,581,000, of which not less than \$1,857,981,000 shall be for subsidized interest loans to low-income

borrowers, as determined by the Secretary, and for subsequent loans to existing borrowers or to purchasers under assumption agreements or credit sales, and for loans to finance sales or transfers to nonprofit organizations or public agencies of not more than 5,000 rental units related to prepayment; and not to exceed \$10,000,000 to enter into collection and servicing contracts pursuant to the provisions of section 3(f)(3) of the Federal Claims Act of 1966 (31 U.S.C. 3718). During fiscal year 1991, commitments to guarantee loans may be made only to the extent that the total loan principal, any part of which is to be guaranteed, shall not exceed \$100,000,000.]

[For rental assistance agreements entered into or renewed pursuant to the authority under section 521(a)(2) of the Housing Act of 1949, as amended, total new obligations shall not exceed \$308,100,000, to be added to and merged with the authority provided for this purpose in prior fiscal years: *Provided*, That of this amount not less than \$128,158,000 is available for newly constructed units financed by section 515 of the Housing Act of 1949, as amended, and not more than \$5,214,000 is for newly constructed units financed under sections 514 and 516 of the Housing Act of 1949: *Provided further*, That \$174,728,000 is available for expiring agreements and for servicing of existing units without agreements: *Provided further*, That agreements entered into or renewed during fiscal year 1991 shall be funded for a five-year period, although the life of any such agreement may be extended to fully utilize amounts obligated: *Provided further*, That agreements entered into or renewed during fiscal years 1987, 1988, 1989 and 1990, may also be extended beyond five years to fully utilize amounts obligated.]

[For an additional amount to reimburse the Rural Housing Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of title V of the Housing Act of 1949, as amended (42 U.S.C. 1483, 1487(e), and 1490a(c)), including \$40,000 as authorized by section 521(c) of the Act, also including not to exceed \$11,800,000 for debt forgiveness or payments for eligible households as authorized by section 502(c)(5)(D) of the Act, and not to exceed \$10,000 per project for advances to nonprofit organizations or public agencies to cover direct costs (other than purchase price) incurred in purchasing projects pursuant to section 502(c)(5)(C) of the Act; \$2,667,186,000. For an additional amount as authorized by section 521(c) of the Act, such sums as may be necessary to reimburse the fund to carry out a rental assistance program under section 521(a)(2) of the Housing Act of 1949, as amended.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 est.	1992 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated, excluding financed sales from inventory	1,905,628	1,878,581	.....
Loans made:				
00.02	Payment of delinquent installments	15	12	8
00.03	Advances on behalf of borrowers	37,779	38,800	41,000
00.04	Purchase of loans from investors	551	2,930	3,290
00.05	Interest on loans purchased from investors	20	.....	.....
00.06	Collateral acquired by default	41,496	35,000	35,000
00.07	Judgments	211	240	260
00.08	Disbursement of loan repayments to investors	4,545	1,800	1,400
00.09	Purchase of guaranteed loans from investors	155	100	500
00.10	Interest on guaranteed loans from investors	13	10	50
00.11	Purchases of equipment	26,272	.....	.....
00.12	Loan asset sale substitution	1,607	.....	.....
00.91	Total capital investment	2,018,292	1,957,473	81,508
Operating expenses:				
01.01	Administrative expenses	22,920	75,380	.....
01.02	Interest on certificates of beneficial ownership	6,886	6,678	6,291
01.02	Interest on FFB borrowings	3,313,251	3,414,076	3,304,185
01.03	Premium interest for investors	275	225	175
01.04	Interest expense on withheld collections	386	270	175
01.05	Interest on Treasury borrowings	351,912	174,900	551,000
01.06	Interest supplements	16	27	23
01.07	Interest credits on loans sold to investors	6,043	5,900	5,742
01.08	Interest subsidy obligated for guaranteed loans .....	.....	337	803
01.09	Rental assistance payments	296,309	308,100	.....
01.10	Rental assistance debt forgiveness	44	11,800	.....
01.11	Loss settlement expense on guaranteed loans	246	210	380

01.12	Other expenses.....	75,242	70,000	65,800
01.13	Undistributed charges.....	—5,507		
01.91	Total operating expenses.....	4,068,023	4,067,903	3,934,574
10.00	Total obligations.....	6,086,315	6,025,376	4,016,082
Financing:				
27.00	Capital transfer to general fund.....	334		
	Redemption of debt:			
31.00	Federal Financing Bank.....	1,990,000	1,415,000	2,205,000
31.00	Public CBO's.....	3,220	5,454	520
32.47	Balance of authority to borrow withdrawn.....	2,005,828	1,405,449	
39.00	Budget authority (gross).....	10,085,697	8,851,279	6,221,602
Budget authority:				
Current:				
40.00	Appropriation.....	2,677,897	2,667,186	
40.05	Appropriation (indefinite).....	214,291	260,420	
43.00	Appropriation (adjusted).....	2,892,188	2,927,606	
Permanent:				
60.05	Appropriation (indefinite).....			3,131,229
67.16	Authority to borrow (indefinite) (12U.S.C. 2281-96).....	4,050,000	3,215,000	
68.00	Spending authority from offsetting collections.....	3,143,509	2,708,673	3,090,373
Relation of obligations to outlays:				
71.00	Total obligations.....	6,086,315	6,025,376	4,016,082
Obligated balance, start of year:				
72.47	Authority to borrow.....	4,904,274	4,796,792	4,885,889
72.90	Fund balance.....	5,641	13,964	22,603
73.47	Authority to borrow.....			—2,257,935
Obligated balance, end of year:				
74.47	Authority to borrow.....	—4,796,792	—4,885,889	—1,576,163
74.90	Fund balance.....	—13,964	—22,603	—16,769
77.00	Adjustments in expired accounts.....	—28,100		
87.00	Outlays (gross).....	6,157,374	5,927,640	5,073,707
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Non-Federal sources:				
88.40	Repayments of loans held by the fund.....	—1,174,837	—1,125,000	—1,170,500
88.40	Loan repayments received on behalf of investors.....	—4,545	—1,800	—1,400
88.40	Repayments on advances.....	—18,221	—18,800	—20,000
88.40	Proceeds from sale of acquired property.....	—39,922	—32,000	—316,500
88.40	Payments on judgments and chattel.....	—5,577	—6,000	—6,300
88.40	Insurance premiums.....	—10	—9	—8
88.40	Guarantee fees.....	—13	—40	—50
88.40	Interest revenue.....	—1,340,384	—1,433,855	—1,474,945
88.40	Fees and other revenues.....	—31,884	—20,400	
88.40	Subsidy recoveries.....	—35,447	—66,000	—96,500
88.40	Fees and other revenue.....	—4,303	—3,000	—1,750
88.40	Repayments on guaranteed loans purchased from investors.....	—179	—160	—180
88.40	Sales of subordinated security investment..	—378,275		
88.40	Income and return on investment in subordinated securities and residual interest from loan asset sales.....	—109,334	—1,000	—1,000
88.40	Income and return on investment on protective advance fund, loan asset sales asset sales.....	—554	—609	—1,240
88.40	Guaranteed loss recoveries sales asset sales.....	—24		
88.90	Total, offsetting collections.....	—3,143,509	—2,708,673	—3,090,373
89.00	Budget authority (net).....	6,942,188	6,142,606	3,131,229
90.00	Outlays (net).....	3,013,865	3,218,967	1,983,334

Status of Direct Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans.....	1,905,730	1,878,581	
1112	Unobligated direct loan limitation.....	—103		
1131	Direct loan obligations exempt from limitation ¹ ..	313,987	288,000	
1150	Total direct loan obligations.....	2,219,614	2,166,581	

Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	27,866,507	28,560,266	30,165,608
Disbursements:				
1231	Direct loan disbursements	1,926,508	1,879,000	729,000
1233	Purchase of loan assets from the public	550	2,930	3,290
1251	Repayments: Repayments and prepayments	— 1,193,058	— 1,143,800	— 1,190,500
Adjustments:				
1261	Capitalized interest	37,376	39,900	38,600
1263	Write-offs for default: Direct loans	— 77,124	— 105,500	— 139,500
1265	Other adjustments, net	— 493	932,812	— 395,892
1290	Outstanding, end of year	28,560,266	30,165,608	29,210,606

¹ Amounts shown are based on financed sales from inventory.² Amounts shown are based on payment of delinquent installments, advances, principal subsidy, acquired property, judgments, loans-in-kind acquired real property, gains/losses on assumptions, and principal subsidies.

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans by private lenders.....		100,000	
2150	Total guaranteed loan commitments.....		100,000	

Cumulative balance of guaranteed loans out- standing:				
2210	Outstanding, start of year	41,393	35,916	98,413
2231	Disbursements: Disbursements of new guar- anteed loans	5	70,000	28,000
2251	Repayments and prepayments	—4,587	—4,350	—3,950
Adjustments:				
2263	Terminations for default that result in claim payments	—275	—223	—413
2264	Other adjustments, net ¹	—620	—2,930	—3,290
2290	Outstanding, end of year	35,916	98,413	118,760

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....	34,232	89,892	107,672
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¹ Amounts shown are based on purchase of loans from investors, assumption agreements, acquired property, and gain or loss on assumption agreements.

Rural housing insurance fund.—This fund was established in 1965 (Public Law 89-117) pursuant to section 517 of title V of the Housing Act of 1949, as amended. This fund may be used to insure or guarantee rural housing loans for single family homes, rental and cooperative housing, farm labor housing, and rural housing sites and to make rental assistance payments authorized by section 521(a). Loan programs are limited to rural areas that include towns, villages, and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of mortgage credit for low- and moderate-income borrowers.

The major programs currently funded through the Rural housing insurance fund are: section 502 very low and low to moderate income home ownership loans; section 504 very low-income housing repair loans; section 514 domestic farm labor housing loans; section 515 rural rental housing loans; section 521 rural rental assistance; section 502(c)(5)(D) rental assistance; and section 524 rural housing site loans.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated and loan guarantees committed prior to 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond (including credit sales of acquired property that resulted from obligations or commitments in any year) is recorded in corresponding program and financing accounts.

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND—Continued

The following table shows 1990 actual and estimated 1991 number of units and program levels. In addition, financed sales of inventory property amounted to \$314 million in 1990, estimated to be \$288 million in 1991.

RURAL HOUSING PROGRAMS—OBLIGATIONS

	[In thousands of dollars]					
	1990 actual		1991 estimate		1992 estimate	
	No. of units	Amount	No. of units	Amount	No. of units	Amount
Subsidized housing loan assistance:						
Low-income housing loans to individuals	24,268	1,279,935	22,340	1,212,451		
Guaranteed low-income housing loans to individuals			640	30,000		
Very low-income housing repair loans	2,609	11,557	2,480	11,330		
Rural rental housing loans	16,063	571,904	15,670	573,900		
Farm labor housing loans	705	11,287	900	16,300		
Subtotal, subsidized housing loan assistance	43,645	1,874,683	42,030	1,845,981		
Unsubsidized housing loan assistance:						
Low-income unsubsidized	700	20,073	1,710	50,000		
Low- or moderate-income loans for servicing and repairs		10,756		14,000		
Guaranteed moderate income housing loans to individuals			1,390	70,000		
Rural housing site loans		115		600		
Subtotal, unsubsidized housing loan assistance	700	30,945	3,100	132,600		
Total loan assistance						
Rural rental assistance payments	(26,463)	296,309	(28,008)	308,100		
Section 502(c)(5)(D) rental assistance in lieu of debt forgiveness	(4)	44	(1,072)	11,800		
Total housing programs	44,345	2,201,981	45,130	2,298,481		

Note.—All unit information is preliminary. The units for rural rental assistance are included in number of units assisted in the corresponding loan programs. The site loan program provides homesites rather than dwelling units.

Revenue and Expense (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 est.	1992 est.
0101	Revenue	1,797,212	2,605,568	1,667,267
0102	Expense	—4,242,225	—4,556,356	—4,646,652
0119	Net income or loss	—2,445,013	—1,950,788	—2,979,385

Financial Condition (in thousands of dollars)

Identification code	12-4141-0-3-371	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
	Fund balance with Treasury and cash:				
1000	Fund balance with Treasury....	5,641	13,964	22,603	16,769
1099	Subtotal, fund balance with Treasury and cash.	5,641	13,964	22,603	16,769
	Accounts receivable:				
1110	Public	316,982	321,294	307,903	283,152
1120	Allowances for uncollectibles (—)	—189,003	—167,122	—160,156	—147,281
1199	Subtotal, accounts receivable	127,979	154,173	147,747	135,871
	Investments:				
1440	Non-Federal securities, net	190,865	21,686	21,651	21,806
1499	Subtotal, investments	190,865	21,686	21,651	21,806
	Loans receivable:				
1510	Public	27,866,507	28,560,266	30,165,608	29,210,606
1520	Allowances for uncollectibles (—)	—2,862,473	—2,604,594	—2,750,995	—2,663,902
1599	Subtotal, loans receivable ..	25,004,034	25,955,672	27,414,613	26,546,704

1740	Other assets:				
	Other	273,173	205,357	202,226	235,587
1799	Subtotal, other assets	273,173	205,357	202,226	235,587
1999	Total assets	25,601,692	26,350,852	27,808,840	26,956,737
Liabilities:					
	Accounts payable:				
2000	Federal agencies	16,274	42,325	42,325	2,325
2010	Public	248	18	5,898	18
2099	Subtotal, accounts payable ..	16,522	42,343	48,223	2,343
	Interest payable:				
2100	Federal agencies	1,587,746	1,560,194	1,584,806	1,607,885
2110	Public	5,184	4,983	4,770	4,378
2199	Subtotal, interest payable ..	1,592,930	1,565,176	1,589,576	1,612,263
	Unearned revenue (advances):				
2410	Public	205,919	105,026	108,786	111,636
2499	Subtotal, unearned revenue (advances)	205,919	105,026	108,786	111,636
	Debt issued under borrowing authority:				
2610	Intragovernmental debt: debt to the FFB	25,971,000	28,031,000	29,831,000	27,626,000
2615	Intragovernmental debt: debt to the Treasury	6,040,718	4,110,718	2,610,718	6,793,218
2620	Other debt	84,443	81,223	79,432	71,911
2699	Subtotal, debt issued under borrowing authority	32,096,161	32,222,940	32,521,150	34,491,129
2899	Other liabilities	1,966	1,807	2,393	2,376
2999	Total liabilities	33,913,498	33,937,293	34,270,128	36,219,747
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3200	Appropriated capital	102,834	102,834	102,834	102,834
3210	Cumulative results	—8,550,146	—7,825,237	—6,700,084	—9,398,972
3220	Donations	135,506	135,962	135,962	135,962
3299	Subtotal, revolving fund balances	—8,311,806	—7,586,441	—6,461,288	—9,263,010
	Trust fund equity:				
3999	Total equity	—8,311,806	—7,586,441	—6,461,288	—9,263,010

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1989, \$39,517 thousand; 1990, \$34,232 thousand; 1991, \$89,892 thousand; 1992, \$107,672 thousand.

Object Classification (in thousands of dollars)

Identification code	12-4141-0-3-371	1990 actual	1991 est.	1992 est.
25.0	Other services	92,901	145,590	66,180
33.0	Investments and loans	2,013,714	1,955,663	80,058
41.0	Grants, subsidies, and contributions	302,412	326,164	6,568
43.0	Interest and dividends	3,672,743	3,596,159	3,861,876
44.0	Refunds	4,545	1,800	1,400
99.9	Total obligations	6,086,315	6,025,376	4,016,082

RURAL HOUSING INSURANCE FUND DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4215-0-3-371	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans			1,211,350
00.02	Interest on Treasury borrowing			24,393
10.00	Total obligations			1,235,743
Financing:				
39.00	Financing authority (gross)			1,235,743
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)			1,039,397
68.00	Spending authority from offsetting collections			196,346

Relation of obligations to outlays:			
71.00	Total obligations	1,235,743	
74.47	Authority to borrow	—386,638	
87.00	Financing disbursements (gross)	849,105	
Adjustments to financing authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds: Payments from program account	—175,867	
Non-Federal sources:			
88.40	Repayments of principal	—2,713	
88.40	Interest received on loans	—17,766	
88.90	Total, offsetting collections	—196,346	
89.00	Financing authority (net)	1,039,397	
90.00	Financing disbursements (net)	652,759	

Status of Direct Loans (in thousands of dollars)

Identification code 12-4215-0-3-371			
	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:			
1111	Limitation on direct loans		927,350
1131	Direct loan obligations exempt from limitation		284,000
1150	Total direct loan obligations		1,211,350
Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year		
1231	Disbursements: Direct loan disbursements		824,712
1233	Purchase of loans assets from the public		
1251	Repayments: Repayments and prepayments		—2,713
1263	Direct loans		
1265	Other adjustments, net		
1290	Outstanding, end of year		821,999

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond including credit sales of acquired property. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct rural housing loans for: section 502 very low- and low-to-moderate-income home ownership loan program; section 504 very low income housing repair loan program; section 514 domestic farm labor housing loan program; section 515 rural rental housing loan program; and credit sales of acquired property.

Loan programs are limited to rural areas that include towns, villages and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of mortgage credit for low and moderate-income borrowers.

Financial Condition (in thousands of dollars)

Identification code 12-4215-0-3-371			
	1989 actual	1990 actual	1991 est. 1992 est.
Assets:			
Loans receivable:			
1510	Public		821,999
1520	Allowances for uncollectibles (—)		41,099
1599	Subtotal, loans receivable		780,900
1999	Total assets		780,900
Liabilities:			
Debt issued under borrowing authority:			
2615	Intragovernmental debt: debt to the Treasury		652,759
2699	Subtotal, debt issued under borrowing authority		652,759
2999	Total liabilities		652,759

Equity:

3210	Cumulative results	128,141
3299	Subtotal, revolving fund balances	128,141
3999	Total equity	128,141

Object Classification (in thousands of dollars)

Identification code 12-4215-0-3-371			
	1990 actual	1991 est.	1992 est.
33.0	Investments and loans		1,211,350
43.0	Interest and dividends		24,393
99.9	Total obligations		1,235,743

RURAL HOUSING INSURANCE FUND GUARANTEED LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code 12-4216-0-3-371			
	1990 actual	1991 est.	1992 est.
Financing:			
24.90	Unobligated balance, end of year: Treasury balance		76,792
68.00	Financing authority (gross): Spending authority from offsetting collections		76,792
Relation of obligations to outlays:			
71.00	Total obligations		
87.00	Financing disbursements (gross)		
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00	Federal funds: Payments from program account		—67,676
Non-Federal sources:			
88.25	Interest on uninvested funds		—2,870
88.40	Fees and premiums		—6,246
88.90	Total, offsetting collections		—76,792
89.00	Budget authority (net)		
90.00	Financing disbursements (net)		—76,792

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4216-0-3-371			
	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on commitments:			
2111	Limitation on guaranteed loans made by private lenders		694,000
2150	Total guaranteed loan commitments		694,000
Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year		
2231	Disbursements: Disbursements of new guaranteed loans		485,800
2251	Repayments and prepayments		—1,634
2290	Outstanding, end of year		484,166

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	435,749
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As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from guaranteed loan commitments made in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances the subsidized and nonsubsidized guaranteed section 502 very low and low-to-moderate-income home ownership loan program. The guaranteed program enables FmHA to utilize private sector resources for the making and servicing of loans while the Agency provides a financial guarantee to encourage private sector activity, plus an inter-

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND GUARANTEED LOAN FINANCING
ACCOUNT—Continued

est subsidy where it is required to enhance affordability for low and very low-income borrowers.

Revenue and Expense (in thousands of dollars)

Identification code	12-4216-0-3-371	1990 actual	1991 est.	1992 est.
0101	Revenue			76,792
0199	Subtotal, net income or loss			76,792

Financial Condition (in thousands of dollars)

Identification code	12-4216-0-3-371	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
	Fund balance with Treasury and cash:				
1000	Fund balance with Treasury				76,792
1999	Total assets				76,792
Equity:					
	Revolving fund equity:				
	Revolving fund balances:				
3210	Cumulative results				76,792
3220	Donations				
3299	Subtotal, revolving fund balances				76,792
3999	Total equity				76,792

RURAL DEVELOPMENT INSURANCE FUND

[For direct and guaranteed loans as authorized by 7 U.S.C. 1928 and 86 Stat. 661-664, to be available from funds in the Rural Development Insurance Fund, as follows: water and sewer facility loans, \$535,000,000, of which \$35,000,000 shall be for guaranteed loans; guaranteed industrial development loans, \$100,000,000; and community facility loans, \$125,000,000, of which \$25,000,000 shall be for guaranteed loans.]

[For an additional amount to reimburse the Rural Development Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), \$1,666,160,000.] (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
Capital investment:				
00.01	Loans obligated	444,674	600,000	
00.02	Loans made: Advances on behalf of borrowers	27	12	12
00.03	Purchase of loans from investors	253	2,360	2,349
00.04	Purchases of equipment	375		
00.05	Collateral acquired by default	11		
00.06	Disbursement of loan repayments to investors	1,827	6,800	6,500
00.07	Purchase of guaranteed loans from investors	16,122	18,461	16,657
00.08	Interest on guaranteed loans purchased from investors	1,104	1,039	933
00.09	Interest on loans purchased from investors	-2	-60	-58
00.91	Total capital investment	464,391	628,612	26,393
Operating expenses:				
01.01	Administrative expenses	286	967	
01.01	Interest on FFB borrowings	514,842	514,842	514,842
01.02	Interest on certificates of beneficial ownership	1,971	1,928	1,914
01.03	Premium interest for investors	486	481	430
01.04	Interest expense on withheld collections	125	94	73
01.05	Interest on Treasury borrowings	249,652	217,736	228,430
01.06	Loss settlement expense on guaranteed loans	115,018	85,456	76,066
01.07	Unfilled orders	-1,084	-1,283	
01.10	Other expenses	300		

01.91	Total operating expenses	881,596	820,221	821,755
10.00	Total obligations	1,345,987	1,448,833	848,148

Financing:

27.00	Reduction pursuant to P.L. 99-177	5		
Redemption of debt:				
31.00	Public CBO's	8,927	520	435
32.47	Balance of authority to borrow withdrawn	606,258	690,687	
39.00	Budget authority (gross)	1,961,177	2,140,040	848,583

Budget authority:

Current:

40.00	Appropriation	1,474,499	1,666,160	
Permanent:				
60.05	Appropriation (indefinite)			368,440
68.00	Spending authority from offsetting collections	486,678	473,880	480,143

Relation of obligations to outlays:

71.00	Total obligations	1,345,987	1,448,833	848,148
Obligated balance, start of year:				
72.47	Authority to borrow	1,269,298	1,275,114	1,438,906
72.90	Fund balance	53,843	22,159	57,872
Obligated balance, end of year:				
74.47	Authority to borrow	-1,275,114	-1,438,906	-1,016,911
74.90	Fund balance	-22,159	-57,872	-77,856
77.00	Adjustments in expired accounts	-43,995		
87.00	Outlays (gross)	1,327,860	1,249,328	1,250,159

Adjustments to budget authority and outlays:

Deductions for offsetting collections:

Non-Federal sources:

88.40	Repayments on loans held by fund	-135,594	-147,614	-156,250
88.40	Loan repayments received on behalf of investor	-1,827	-6,800	-6,500
88.40	Repayments on advances	-1	-12	-12
88.40	Repayments of guaranteed loans purchased from investors	-78,783	-53,661	-48,205
88.40	Proceeds from sales of acquired property	-287	-10	-10
88.40	Interest revenue	-267,762	-264,996	-269,166
88.40	Guarantee fees	-672	-787	
88.40	Guaranteed loss recoveries	-1,747		
88.40	Other revenue	-5		
88.90	Total, offsetting collections	-486,678	-473,880	-480,143
89.00	Budget authority (net)	1,474,499	1,666,160	368,440
90.00	Outlays (net)	841,182	775,448	770,016

Status of Direct Loans (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on obligations:				
1111	Limitation on direct loans	444,674	600,000	
1150	Total direct loan obligations	444,674	600,000	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	3,798,174	4,100,376	4,340,272
Disbursements:				
1231	Direct loan disbursements	445,264	392,245	426,951
1233	Purchase of loan assets from the public	253	2,360	2,349
Repayments:				
1251	Repayments and prepayments	-135,594	-147,614	-156,250
Adjustments:				
1261	Capitalized interest	1,250	1,000	1,000
1263	Discount on loan asset sales to the public or discounted prepayments	-7,423	-7,995	-9,500
1265	Other adjustments, net	-1,548	-100	-100
1290	Outstanding, end of year	4,100,376	4,340,272	4,604,722

¹ Amounts shown are based on advances on behalf of borrowers and acquired property

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriations act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders ¹	193,312	160,000	
2112	Uncommitted limitation	-91,240		
2131	Guaranteed loan commitments exempt from limitation	15,800	70,000	
2150	Total guaranteed loan commitments	117,872	230,000	
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year	1,436,364	1,280,359	1,145,339
2231	Disbursements: Disbursements of new guaranteed loans	80,336	107,114	117,574
2251	Repayments and prepayments	-150,220	-164,056	-145,753
2263	Adjustments: Terminations for default that result in claim payments	-89,086	-75,718	-67,240
2264	Other adjustments, net ²	2,965	-2,360	-2,349
2290	Outstanding, end of year	1,280,359	1,145,339	1,047,571

MEMORANDUM

2299	U.S. contingent liability for guaranteed loans outstanding, end of year	1,093,696	979,772	898,653
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¹ Amounts include estimated obligations associated with the Disaster Assistance Act of 1988 (P.L. 100-387), the Disaster Assistance Act of 1989 (P.L. 101-82), and the bill To Make Technical and Correcting Changes in Agricultural Programs (P.L. 101-220).

² Amounts shown are based on purchase of loans from investors, loans sold to investors, assumption agreements and acquired property.

The Rural Development Insurance Fund (RDIF) was established on October 1, 1972, pursuant to section 116 of the Rural Development Act of 1972 (Public Law 92-419).

The fund is used to insure or guarantee loans for water systems and waste disposal facilities, community facilities, and industrial development in rural areas. Communities unable to afford low interest loans for water and waste disposal facilities are also able to obtain FmHA grants.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated and loan guarantees committed prior to the 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond is recorded in corresponding program and financing accounts.

The following table shows the number of loans and the program levels for 1990 actual and estimated for 1991 and 1992. The guaranteed program levels reflect the full principal amount of the loans of which part is guaranteed by the U.S. Government.

LOAN OBLIGATIONS

(In millions of dollars)

	1990 actual		1991 estimate		1992 estimate	
Rural development loans:	Number	Amount	Number	Amount	Number	Amount
Direct water and waste disposal systems	686	350,293	948	500,000		
Guaranteed water and waste disposal systems			58	35,000		
Direct community facilities	265	94,381	272	100,000		
Guaranteed community facilities	10	13,599	18	25,000		
Guaranteed industrial development	103	104,273	199	170,000		
Total, Rural development insurance fund	1,064	562,546	1,495	830,000		

Revenue and Expense (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue	250,454	267,803	276,649
0102	Expense	-854,053	-811,513	-826,953
0109	Net income or loss	-603,599	-543,710	-550,304

Financial Condition (in thousands of dollars)

Identification code	12-4155-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury	53,843	22,159	57,872	77,856
1099	Subtotal, fund balance with Treasury and cash	53,843	22,159	57,872	77,856
Accounts receivable:					
1110	Public	280,079	257,356	257,058	258,317
1120	Allowances for uncollectibles (-)	-222,371	-182,046	-172,625	-168,442
1199	Subtotal, accounts receivable	57,708	75,310	84,433	89,875
Investments:					
1440	Non-Federal securities, net	33,614	33,614	33,614	33,614
1450	Other	202,494	175,391	155,500	139,726
1499	Subtotal, investments	236,108	209,005	189,114	173,340
Loans receivable:					
1510	Public	3,798,174	4,100,376	4,340,272	4,604,722
1520	Allowances for uncollectibles (-)	-23,865	-23,197	-24,602	-26,042
1599	Subtotal, loans receivable	3,774,309	4,077,179	4,315,670	4,578,680
Other assets:					
1740	Other	1,869	2,146	2,196	2,246
1799	Subtotal, other assets	1,869	2,146	2,196	2,246
1999	Total assets	4,123,837	4,385,799	4,649,285	4,921,997
Liabilities:					
Accounts payable:					
2000	Federal agencies	386	771	648	
2010	Public	277	252	252	252
2099	Subtotal, accounts payable	663	1,023	900	252
Interest payable:					
2100	Federal agencies	296,910	335,634	328,338	348,652
2110	Public	3,441	2,989	2,858	2,685
2199	Subtotal, interest payable	300,351	338,623	331,196	351,337
Unearned revenue (advances):					
2410	Public	34,400	23,410	23,410	23,410
2499	Subtotal, unearned revenue (advances)	34,400	23,410	23,410	23,410
Debt issued under borrowing authority:					
2610	Intragovernmental debt: debt to the FFB	3,675,000	3,675,000	3,675,000	3,675,000
2615	Intragovernmental debt: debt to the Treasury	3,646,000	2,981,000	2,126,000	2,916,000
2620	Other debt	31,430	22,503	21,983	21,548
2699	Subtotal, debt issued under borrowing authority	7,352,430	6,678,503	5,822,983	6,612,548
2899	Other liabilities	92,692	110,469	94,223	87,831
2999	Total liabilities	7,780,536	7,152,028	6,272,712	7,075,378

Equity:

Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results	-3,665,497	-2,775,027	-1,632,225	-2,162,179
3220	Donations	8,798	8,798	8,798	8,798
3299	Subtotal, revolving fund balances	-3,656,699	-2,766,229	-1,623,427	-2,153,381
3999	Total equity	-3,656,699	-2,766,229	-1,623,427	-2,153,381

Note.—This statement excludes unfunded contingent liabilities under program in principal amounts; 1989, \$1,230,710 thousand; 1990, \$1,093,696 thousand; 1991, \$979,072 thousand, and 1992, \$898,653 thousand.

Public enterprise funds—Continued

RURAL DEVELOPMENT INSURANCE FUND—Continued

Object Classification (in thousands of dollars)

Identification code	12-4155-0-3-452	1990 actual	1991 est.	1992 est.
25.0	Other services	114,896	85,140	76,066
33.0	Investments and loans	461,087	620,833	19,018
43.0	Interest and dividends	768,178	736,060	746,564
44.0	Refunds	1,827	6,800	6,500
92.0	Undistributed	-1		
99.9	Total obligations	1,345,987	1,448,833	848,148

RURAL DEVELOPMENT INSURANCE FUND DIRECT LOAN FINANCING
ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans			470,700
00.02	Interest on Treasury borrowing			935
10.00	Total obligations			471,635
Financing:				
39.00	Financing authority			471,635
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)			402,467
68.00	Spending authority from offsetting collections			69,168
Relation of obligations to outlays:				
71.00	Total obligations			471,635
74.47	Authority to borrow			-442,595
87.00	Financing disbursements (gross)			29,040
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account			-4,008
88.90	Total, offsetting collections			-4,008
89.00	Financing authority (net)			467,627
90.00	Financing disbursements (net)			25,032

Status of Direct Loans (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans			470,700
1150	Total direct loan obligations			470,700
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements			28,105
1251	Repayments: Repayments and prepayments			
1290	Outstanding, end of year			28,105

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from loan guarantees committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances direct loans for water systems, waste disposal facilities, and community facilities in rural areas. Communities unable to afford low interest loans or water and waste disposal facilities are also able to obtain FmHA grants.

Revenue and Expense (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 est.	1992 est.
0119	Net income or loss			-129
0199	Subtotal, net income or loss			-129

Financial Condition (in thousands of dollars)

Identification code	12-4217-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Accounts receivable:					
1199	Public				806
1199	Subtotal, accounts receivable				806
Loans receivable:					
1510	Public				28,105
1599	Subtotal, loans receivable				28,105
1999	Total assets				28,911
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury				25,032
2699	Subtotal, debt issued under borrowing authority				25,032
2999	Total liabilities				25,032
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results				3,879
3299	Subtotal, revolving fund balances				3,879
3999	Total equity				3,879

Object Classification (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 est.	1992 est.
33.0	Investments and loans			470,700
43.0	Interest and dividends			935
99.9	Total obligations			471,635

RURAL DEVELOPMENT INSURANCE FUND GUARANTEED LOAN
FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4218-0-3-452	1990 actual	1991 est.	1992 est.
Financing:				
24.90	Unobligated balance, end of year: Treasury balance			3,568
68.00	Financing authority (gross): Spending authority from offsetting collections			3,568
Relation of obligations to outlays:				
71.00	Total obligations			
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payments from program account			-1,515
88.25	Interest on uninvested funds			-133
88.40	Non-Federal sources: Fees and premiums			-1,920
88.90	Total, offsetting collections			-3,568
89.00	Financing authority (net)			
90.00	Financing disbursements (net)			-3,568

Status of Guaranteed Loans (in thousands of dollars)

Identification code	12-4218-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on commitments:				
2111	Limitation on guaranteed loans made by private lenders...			145,000
2150	Total guaranteed loan commitments.....			145,000
Cumulative balance of guaranteed loans outstanding:				
2210	Outstanding, start of year.....			
2231	Disbursements: Disbursements of new guaranteed loans...			29,750
2251	Repayments and prepayments.....			
2290	Outstanding, end of year.....			29,750
MEMORANDUM				
2299	U.S. contingent liability for guaranteed loans outstanding, end of year.....			23,800

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from guaranteed loans committed in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances loan guarantee commitments for community facilities and industrial development in rural areas.

Revenue and Expense (in thousands of dollars)

Identification code	12-4218-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue			2,053
0199	Subtotal, net income or loss			2,053

Financial Condition (in thousands of dollars)

Identification code	12-4218-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury.....				3,568
1099	Subtotal, fund balance with Treasury and cash.....				3,568
1999	Total assets.....				3,568
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results.....				3,568
3299	Subtotal, revolving fund balances				3,568
3999	Total equity.....				3,568

RURAL DEVELOPMENT LOAN FUND

[For direct loans to intermediary borrowers, \$32,500,000, as authorized under the Rural Development Loan Fund (42 U.S.C. 9812(a)), to be available from funds in the Rural Development Loan Fund, \$2,000,000 and from funds appropriated to this account, \$30,500,000.] (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-4233-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 33.0)	19,050	32,500	
Financing:				
17.00	Recovery of prior year obligations	-2		
39.00	Budget authority (gross)	19,048	32,500	

Budget authority:

Current:				
40.00	Appropriation	17,318	30,500	
Permanent:				
68.00	Spending authority from offsetting collections	1,814	2,366	3,195
68.65	Portion not available for obligation (limitation on obligations)	-84	-366	-3,195
68.90	Spending authority from offsetting collections (adjusted)	1,730	2,000	
Relation of obligations to outlays:				
71.00	Total obligations	19,050	32,500	
72.90	Obligated balance, start of year: Fund balance	33,218	43,686	57,192
74.90	Obligated balance, end of year: Fund balance	-43,686	-57,192	-37,162
78.00	Adjustments in unexpired accounts	-2		
87.00	Outlays (gross)	8,580	18,994	20,030
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources	-1,814	-2,366	-3,195
88.90	Total, offsetting collections	-1,814	-2,366	-3,195
89.00	Budget authority (net)	17,234	30,134	-3,195
90.00	Outlays (net)	6,766	16,628	16,835

Status of Direct Loans (in thousands of dollars)

Identification code	12-4233-0-3-452	1990 actual	1991 est.	1992 est.
Cumulative balance of direct loans outstanding:				
1111	Limitation on direct loans.....	19,297	32,500	
1112	Unobligated direct loan limitation	-247		
1150	Total direct loan obligations	19,050	32,500	
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year	34,222	39,428	53,254
1231	Disbursements: Direct loan disbursements.....	6,672	15,994	18,458
1251	Repayments: Repayments and prepayments	-1,313	-1,971	-2,663
Adjustments:				
1263	Write-offs for default: Direct loans	-155	-197	-266
1265	Other adjustments, net	2		
1290	Outstanding, end of year	39,428	53,254	68,783

¹ Amounts shown include advances on behalf of borrowers.

Loans from the Rural Development Loan Fund are made to intermediary borrowers (i.e., small investment groups), who in turn relend the funds to small rural businesses, community development corporations, or other organizations for the purpose of improving economic opportunities in rural areas. Through the use of local intermediaries, this program is able to serve small-scale enterprises and give preference to those communities with the greatest need.

As required by the Federal Credit Reform Act of 1990, this account records, for this program, all cash flows to and from the Government resulting from direct loans obligated prior to 1992. This account is shown on a cash basis. All new activity in this program in 1992 and beyond is recorded in corresponding program and financing accounts.

The following table shows the number of loans and the program levels for 1990 actual and estimated for 1991 and 1992.

LOAN OBLIGATIONS

	1990 actual	1991 est.	1992 est.
Number of loans	15	25	
Amount of loans (thousands of dollars)	19,050	32,500	

Revenue and Expense (in thousands of dollars)

Identification code	12-4233-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue	559	789	1,066
0102	Expense	-5,979	-7,625	-6,735
0109	Net income or loss	-5,420	-6,836	-5,669

Public enterprise funds—Continued

RURAL DEVELOPMENT LOAN FUND—Continued

Financial Condition (in thousands of dollars)

Identification code	12-4233-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury	33,356	43,908	57,780	40,945
1099	Subtotal, fund balance with Treasury and cash	33,356	43,908	57,780	40,945
Accounts receivable:					
1110	Public	1,190	1,195	1,509	1,933
1120	Allowances for uncollectibles (—)	—967	—1,022	—1,269	—1,630
1199	Subtotal, accounts receivable	223	173	240	303
Loans receivable:					
1510	Public	34,222	39,428	53,254	68,783
1520	Allowances for uncollectibles (—)	—5,799	—8,625	—11,716	—15,132
1599	Subtotal, loans receivable	28,424	30,803	41,538	53,650
1740	Other	8	6	5	3
1799	Subtotal, other assets	8	6	5	3
1999	Total assets	62,011	74,890	99,563	94,902
Liabilities:					
2999	Total liabilities				
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3200	Appropriated capital	33,114	50,432	80,932	80,932
3210	Cumulative results	—7,597	—12,036	—17,864	—22,525
3220	Donations	36,495	36,495	36,495	36,495
3299	Subtotal, revolving fund balances	62,011	74,890	99,563	94,902
3999	Total equity	62,011	74,890	99,563	94,902

RURAL DEVELOPMENT LOAN FUND DIRECT LOAN FINANCING ACCOUNT

Program and Financing (in thousands of dollars)

Identification code	12-4219-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct loans			35,000
00.02	Interest on Treasury borrowing			68
10.00	Total obligations			35,068
Financing:				
39.00	Financing authority (gross)			35,068
Financing authority:				
67.15	Financing authority (authority to borrow) (indefinite)			17,558
68.00	Spending authority from offsetting collections			17,510
Relation of obligations to outlays:				
71.00	Total obligations			35,068
72.47	Obligated balance, start of year: Authority to borrow			
74.47	Obligated balance, end of year: Authority to borrow			—31,500
87.00	Financing disbursements (gross)			3,568
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds: Payment from program account			—17,510
88.40	Non-Federal sources			
88.90	Total, offsetting collections			—17,510
89.00	Financing authority (net)			33,317
90.00	Financing disbursements (net)			1,817

Status of Direct Loans (in thousands of dollars)

Identification code	12-4219-0-3-452	1990 actual	1991 est.	1992 est.
Position with respect to appropriation act limitation on obligations:				
1111	Limitation on direct loans			35,000
1150	Total direct loan obligations			35,000
Cumulative balance of direct loans outstanding:				
1231	Disbursements: Direct loan disbursements			3,500
1251	Repayments: Repayments and prepayments			
1290	Outstanding, end of year			3,500

As required by the Federal Credit Reform Act of 1990, this non-budgetary account records all cash flows to and from the Government resulting from direct loans obligated in 1992 and beyond. The amounts in this account are a means of financing and are not included in the budget totals.

This account finances loans to intermediary borrowers, who in turn relend the funds to small rural businesses, community development corporations, or other organizations for the purpose of improving economic opportunities in rural areas.

Revenue and Expense (in thousands of dollars)

Identification code	12-4219-0-3-452	1990 actual	1991 est.	1992 est.
0101	Revenue			18
0102	Expenses			—68
0199	Subtotal, net income or loss			—50

Financial Condition (in thousands of dollars)

Identification code	12-4219-0-3-452	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Accounts receivable:					
1110	Public				18
1199	Subtotal, accounts receivable				18
Loans receivable:					
1510	Public				3,500
1599	Subtotal, loans receivable				3,500
1999	Total assets				3,518
Liabilities:					
Debt issued under borrowing authority:					
2615	Intragovernmental debt: debt to the Treasury				1,817
2699	Subtotal, debt issued under borrowing authority				1,817
2999	Total liabilities				1,817
Equity:					
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results				1,701
3299	Subtotal, revolving fund balances				1,701
3999	Total equity				1,701

Object Classification (in thousands of dollars)

Identification code	12-4219-0-3-452	1990 actual	1991 est.	1992 est.
33.0	Investments and loans			35,000
43.0	Interest and dividends			68
99.9	Total obligations			35,068

RURAL DEVELOPMENT ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Rural Development Administration, not otherwise provided for, in administering the rural development programs of the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended, Section 1323 of the Food Security Act of 1985 (7 U.S.C. 1932 note), title VI of the Rural Development Act of 1972, and such other rural development programs as the Secretary determines appropriate through the Rural Development Administration, \$13,722,000, of which not to exceed \$500,000 shall be available for employment under 5 U.S.C. 3109; and of which not to exceed \$2,600,000 shall be available for Rural Development Initiatives; and of which not to exceed \$3,679,000 shall be available for contracting with the National Rural Water Association or other equally qualified national organization for a circuit rider program to provide technical assistance for rural water systems.

Program and Financing (in thousands of dollars)

Identification code	12-4217-0-3-452	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct programs			57,798
00.01	Office of the administrator			313
01.01	Reimbursable program			14,767
10.00	Total obligations			72,878
Financing:				
39.00	Financing authority (gross)			72,878
Financing authority:				
Current:				
40.00	Appropriation			13,722
Permanent:				
68.00	Spending authority from offsetting collections			59,156
Relation of obligations to outlays:				
71.00	Total obligations			72,878
74.40	Obligated balance, end of year			-5,830
87.00	Financing disbursements (gross)			67,048
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds			-59,156
88.90	Total, offsetting collections			-59,156
89.00	Budget authority (net)			13,722
90.00	Financing disbursements (net)			7,892

These funds are used to administer the loan, guaranteed loan, and grant programs of the Rural Development Administration. Activities include reviewing applications, servicing the loan portfolio and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

The 1990 Farm Bill directed Farmers Home Administration to transfer the Community and Business programs to a new Rural Development Administration. A total of 925 staff years and \$72,878,000 will be deducted from Farmers Home Administration's funding and a like amount is requested for the Rural Development Administration.

Total Administrative Funds Available to Rural Development Administration

	Amount	Staff Years
Salaries and Expenses appropriated	\$13,722	178
Miscellaneous Reimbursements	313	9
Offsetting collections (Rural Development Insurance Program account)	54,906	714
Offsetting collections (Agricultural Credit Insurance Program account)	3,248	42
Offsetting collections (Rural Development Loan Fund account)	689	9
Total, Administrative Funds	\$72,878	952

RDA Personnel Summary, by Funding Source

Full-time equivalent workyears:	1990 actual	1991 est.	1992 est.
Agricultural Credit Insurance Program Account			42
S&E appropriation			178
Soil Conservation Service			9
Rural Development Insurance Program Account			714
Rural Development Insurance Loan Fund Account			9
Total RDA workyears			952

Object Classification (in thousands of dollars)

Identification code	12-3400-0-1-452	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent			
11.5	Other personnel compensation			580
11.9	Total personnel compensation			33,461
12.1	Civilian personnel benefits			7,313
21.0	Travel and transportation of persons			2,842
22.0	Transportation of things			246
24.0	Printing and reproduction			481
25.0	Other services			24,410
26.0	Supplies and materials			472
31.0	Equipment			3,340
99.0	Subtotal, direct obligations			72,565
99.0	Reimbursable obligations			313
99.9	Total obligations			72,878

Personnel Summary

Total compensable workyears:	
Full-time equivalent employment	942
Full-time equivalent of overtime and holiday hours	10

ALLOTMENT AND ALLOCATIONS RECEIVED FROM OTHER AGENCIES

Note.—Obligations incurred under allotments from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture: Soil Conservation Service:

"Watershed and flood prevention operations."

"Resource conservation and development."

Commerce:

General Administration: "Economic development assistance program."

Regional Development Program: "Regional development programs."

Appalachian Regional Commission: "Appalachian regional development programs."

SOIL CONSERVATION SERVICE

Federal Funds

General and special funds:

CONSERVATION OPERATIONS

For necessary expenses for carrying out the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-590f) including preparation of conservation plans and establishment of measures to conserve soil and water (including farm irrigation and land drainage and such special measures for soil and water management as may be necessary to prevent floods and the siltation of reservoirs and to control agricultural related pollutants); operation of conservation plant materials centers; classification and mapping of soil; dissemination of information; acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100; purchase and erection or alteration or improvement of permanent and temporary buildings; and operation and maintenance of aircraft, [\$509,056,000] \$588,604,000, of which not less than [\$5,563,000] \$5,713,000 is for snow survey and water forecasting and not less than [\$7,873,000] \$8,064,000 is for operation and establishment of the plant materials centers: *Provided*, [That of the foregoing amounts not less than \$370,000,000 is for personnel compensation and benefits: *Provided further*,] That except for \$2,399,000 for improvements of the plant materials centers, the cost of any permanent building purchased, erected, or as improved, exclusive of the cost of constructing a water supply or sanitary system and connecting the same to any such building and with the exception of buildings acquired in conjunction with land being purchased for other purposes, shall not exceed \$10,000, except for one building to be constructed at a cost not to exceed \$100,000 and eight buildings to be constructed or

General and special funds—Continued

CONSERVATION OPERATIONS—Continued

improved at a cost not to exceed \$50,000 per building and except that alterations or improvements to other existing permanent buildings costing \$5,000 or more may be made in any fiscal year in an amount not to exceed \$2,000 per building: *Provided further*, That when buildings or other structures are erected on non-Federal land that the right to use such land is obtained as provided in 7 U.S.C. 2250a: *Provided further*, That no part of this appropriation may be expended for soil and water conservation operations under the Act of April 27, 1935 (16 U.S.C. 590a-590f) in demonstration projects: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That qualified local engineers may be temporarily employed at per diem rates to perform the technical planning work of the Service (16 U.S.C. 590e-2): *Provided further*, That none of the funds in this Act shall be used for the purpose of consolidating equipment, personnel, or services of the Soil Conservation Service's national technical centers in Portland, Oregon; Lincoln, Nebraska; Chester, Pennsylvania; and Fort Worth, Texas, into a single national technical center. (7 U.S.C. 1010a, 1387, 1807, 2201-02, 2250; 16 U.S.C. 590q, 590q-1, 2001-09; 42 U.S.C. 3271-74; 26 Stat. 653; Reorg. Plan No. IV of 1940; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code 12-1000-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:			
Direct program:			
00.01 Technical assistance	396,465	426,262	502,273
00.02 Soil surveys	67,964	69,812	72,554
00.03 Snow survey water forecasting	5,442	5,563	5,713
00.04 Operation of plant materials centers	7,153	7,873	8,064
00.91 Total direct program	477,024	509,510	588,604
01.01 Reimbursable program	55,381	56,224	83,908
10.00 Total obligations	532,405	565,734	672,512
Financing:			
21.40 Unobligated balance available, start of year	—2	.....	.....
25.00 Unobligated balance lapsing	355	.....	.....
39.00 Budget authority (gross)	532,758	565,734	672,512
Budget authority:			
Current:			
40.00 Appropriation	476,949	509,056	588,604
42.00 Transferred from other accounts	428	454	.....
43.00 Appropriation (adjusted)	477,377	509,510	588,604
Permanent:			
68.00 Spending authority from offsetting collections	55,381	56,224	83,908
Relation of obligations to outlays:			
71.00 Total obligations	532,405	565,734	672,512
72.40 Obligated balance, start of year	75,820	59,675	67,981
74.40 Obligated balance, end of year	—59,675	—67,981	—79,709
77.00 Adjustments in expired accounts	—14	.....	.....
87.00 Outlays (gross)	548,536	557,428	660,784
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds	—45,255	—42,545	—70,229
88.40 Non-Federal sources	—10,126	—13,679	—13,679
88.90 Total, offsetting collections	—55,381	—56,224	—83,908
89.00 Budget authority (net)	477,377	509,510	588,604
90.00 Outlays (net)	493,155	501,204	576,876

Technical assistance.—Technical assistance is provided through 2,955 conservation districts or special districts to land users and decisionmakers, including individual landowners and operators, community groups, units of government, Indian tribes, and others for the planning of conservation

programs and installation of needed conservation systems on the land, including design, layout, installation, and consultation services.

Combinations of needed soil and water conservation systems are planned in relation to each other to achieve well-balanced conservation programs. Technicians of the Soil Conservation Service explain the various soil conditions, develop alternative uses and treatments, help to evaluate the costs and returns of conservation work, and furnish onsite assistance to farmers, ranchers, and others in applying the needed treatments. About 70 percent of the total annual investment in conservation practices applied through the conservation technical assistance program is made by private landusers. During 1992, personnel funded within this account will continue to provide technical assistance to implement the Conservation Reserve Program and the highly erodible land and wetland conservation provisions of the Food Security Act of 1985 as amended by the Food, Agriculture, Conservation and Trade Act of 1990.

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Decisionmakers receiving technical services	1,771,844	1,300,000	1,300,000
Acres treated with conservation technical assistance	60,727,657	63,000,000	63,000,000
Tons of soil erosion reduced	238,834,903	240,000,000	240,000,000

Also included in this item are the inventory and monitoring, resource appraisal, and program development activities carried out by the Service. Resource inventories are conducted to provide soil, water, and related resource data for evaluating land-use changes and trends; and for guidance in the development and implementation of Federal, State, and local resource conservation programs. Resource appraisal and program development provides for periodic reports to the public and Congress as required by the Soil and Water Resources Conservation Act of 1977 as amended.

Soil surveys.—Soil surveys and investigations are made of the Nation's soil resources, with interpretations and publications that provide physical land facts needed for program development, resource conservation planning, installation of planned practices, and for use by other Federal, State, and local agencies in making land-use decisions. National leadership is provided for digitizing soil surveys in cooperation with States, and other users of soil survey data.

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Acres mapped annually	31,790,139	31,000,000	31,000,000
Soil surveys ready for publication (number)	130	60	60

Snow survey water forecasting.—Water supply forecasts prepared from snow surveys in western states are used in making efficient seasonal use of water for irrigation, flood control, fish and wildlife, recreation, power generation, municipal and industrial water supply, and water quality management.

Operation of plant materials centers.—The selection and evaluation of plant materials are made at 24 plant materials centers through field trials to determine their suitability for erosion control, conservation, and other environmental improvements.

Object Classification (in thousands of dollars)

Identification code 12-1000-0-1-302	1990 actual	1991 est.	1992 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	278,466	302,297	337,494
11.3 Other than full-time permanent	12,217	12,954	14,470
11.5 Other personnel compensation	3,440	3,888	4,517
11.9 Total personnel compensation	294,123	319,139	356,481
12.1 Civilian personnel benefits	64,492	71,554	81,654
13.0 Benefits for former personnel	382	398	424
21.0 Travel and transportation of persons	13,316	14,379	15,847

22.0	Transportation of things.....	3,959	4,281	4,727
23.2	Rental payments to others.....	9,416	10,221	11,349
23.3	Communications, utilities, and miscellaneous charges...	14,313	15,480	17,099
24.0	Printing and reproduction.....	4,043	4,326	4,704
25.0	Other services.....	37,540	34,077	42,774
26.0	Supplies and materials.....	11,532	12,488	13,819
31.0	Equipment.....	22,977	22,194	38,704
32.0	Land and structures.....	855	891	930
42.0	Insurance claims and indemnities.....	76	82	92
99.0	Subtotal, direct obligations.....	477,024	509,510	588,604
99.0	Reimbursable obligations.....	55,381	56,224	83,908
99.9	Total obligations.....	532,405	565,734	672,512

Personnel Summary

Direct:				
Total compensable workyears:				
Full-time equivalent employment.....	9,749	10,165	10,833	
Full-time equivalent of overtime and holiday hours.....	24	24	24	
Reimbursable:				
Total compensable workyears: Full-time equivalent employment.....	1,234	1,112	1,654	

WATERSHED PLANNING

For necessary expenses for small watershed investigations and planning, in accordance with the Watershed Protection and Flood Prevention Act, as amended (16 U.S.C. 1001-1008), [\$9,176,000] \$7,291,000: Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 33 U.S.C. 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code 12-1066-0-1-301	1990 actual	1991 est.	1992 est.
Program by activities:			
00.01 Direct program: Small watershed planning (P.L. 566).....	8,779	9,176	7,291
01.01 Reimbursable program.....	114	250	250
10.00 Total obligations.....	8,893	9,426	7,541
Financing:			
25.00 Unobligated balance lapsing.....	45		
39.00 Budget authority (gross).....	8,938	9,426	7,541
Budget authority:			
Current:			
40.00 Appropriation.....	8,824	9,176	7,291
Permanent:			
68.00 Spending authority from offsetting collections.....	114	250	250
Relation of obligations to outlays:			
71.00 Total obligations.....	8,893	9,426	7,541
72.40 Obligated balance, start of year.....	1,554	1,536	1,376
74.40 Obligated balance, end of year.....	-1,536	-1,376	-1,094
77.00 Adjustments in expired accounts.....	-83	-83	83
87.00 Outlays (gross).....	8,828	9,503	7,906
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	-20	-44	-44
88.40 Non-Federal sources.....	-94	-206	-206
88.90 Total, offsetting collections.....	-114	-250	-250
89.00 Budget authority (net).....	8,824	9,176	7,291
90.00 Outlays (net).....	8,714	9,253	7,656

The Department cooperates with other agencies and the States in planning small watersheds to reduce the damage from floodwater, sediment, and erosion and for the conservation, development, utilization and disposal of water.

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Activity:			
Application for planning assistance: on hand, cumulative, start of year.....	2,375	2,394	2,414
Net change during year.....	19	20	20
On hand cumulative, end of year.....	2,394	2,414	2,434
Consisting of:			
Authorized for planning.....	2,101	2,131	2,156
Available for planning.....	293	283	278
Status of planning:			
Authorized, cumulative, start of year.....	2,083	2,101	2,131
Suspended or terminated, cumulative, start of year.....	509	512	518
Completed cumulative, start of year.....	1,481	1,500	1,530
Planning in process, start of year.....	93	89	83
New authorizations during year.....	18	30	1
Terminated during year.....	3	6	6
Completions during year.....	19	30	20
Planning in process, end of year.....	89	83	58

The Department makes surveys of proposed small watershed projects, and work plans are prepared in cooperation with local sponsors. These plans outline the soil and water management problems in the watershed, the steps that have been or are authorized to be taken to alleviate these problems, the proposed works of improvement to be installed, the estimated benefits and costs, cost sharing, and operation and maintenance arrangements, and other information necessary to justify Federal participation in project development.

Object Classification (in thousands of dollars)

Identification code 12-1066-0-1-301	1990 actual	1991 est.	1992 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	5,525	5,698	4,511
11.3 Other than full-time permanent.....	148	153	121
11.5 Other personnel compensation.....	53	55	43
11.9 Total personnel compensation.....	5,726	5,906	4,675
12.1 Civilian personnel benefits.....	1,039	1,072	848
13.0 Benefits for former personnel.....	10	11	8
21.0 Travel and transportation of persons.....	271	283	223
22.0 Transportation of things.....	30	31	25
23.2 Rental payments to others.....	78	81	64
23.3 Communications, utilities, and miscellaneous charges.....	231	241	190
24.0 Printing and reproduction.....	23	24	19
25.0 Other services.....	571	690	578
26.0 Supplies and materials.....	176	184	145
31.0 Equipment.....	407	425	335
99.0 Subtotal, direct obligations.....	8,562	8,948	7,110
99.0 Reimbursable obligations.....	114	250	250
ALLOCATION TO FOREST SERVICE			
11.1 Personnel compensation: Full-time permanent.....	126	130	116
11.9 Total personnel compensation.....	126	130	116
12.1 Civilian personnel benefits.....	19	20	21
21.0 Travel and transportation of persons.....	18	19	19
23.3 Communications, utilities, and miscellaneous charges.....	2	2	2
25.0 Other services.....	18	22	19
26.0 Supplies and materials.....	1	1	1
31.0 Equipment.....	3	3	3
41.0 Grants, subsidies, and contributions.....	30	31	
99.0 Subtotal, allocation accounts.....	217	228	181
99.9 Total obligations.....	8,893	9,426	7,541

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct: Total compensable workyears: Full-time equivalent employment.....	168	168	127

General and special funds—Continued

WATERSHED PLANNING—Continued

Personnel Summary—Continued

Reimbursable: Total compensable workyears: Full-time equivalent employment.....	1	1	1
ALLOCATION TO FOREST SERVICE			
Total compensable workyears: Full-time equivalent employment	3	3	3

RIVER BASIN SURVEYS AND INVESTIGATIONS

For necessary expenses to conduct research, investigation, and surveys of watersheds of rivers and other waterways, in accordance with section 6 of the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1006-1009), **[\$12,783,000]: \$10,982,000 Provided**, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$60,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 16 U.S.C. 1101-05; 1007-09; 33 U.S.C. 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1069-0-1-301	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	River basin surveys.....	8,461	8,854	7,606
00.02	Flood plain management assistance.....	2,008	2,102	1,805
00.03	Interagency coordination program formulation.....	1,748	1,827	1,571
00.91	Total direct program.....	12,217	12,783	10,982
01.01	Reimbursable program.....	784	1,000	1,000
10.00	Total obligations.....	13,001	13,783	11,982
Financing:				
25.00	Unobligated balance lapsing.....	75		
39.00	Budget authority (gross).....	13,076	13,783	11,982
Budget authority:				
Current:				
40.00	Appropriation.....	12,292	12,783	10,982
Permanent:				
68.00	Spending authority from offsetting collections.....	784	1,000	1,000
Relation of obligations to outlays:				
71.00	Total obligations.....	13,001	13,783	11,982
72.40	Obligated balance, start of year.....	1,832	1,870	1,917
74.40	Obligated balance, end of year.....	-1,870	-1,917	-1,647
77.00	Adjustments in expired accounts.....	-117		
87.00	Outlays (gross).....	12,846	13,736	12,252
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-339	-432	-432
88.40	Non-Federal sources.....	-445	-568	-568
88.90	Total, offsetting collections.....	-784	-1,000	-1,000
89.00	Budget authority (net).....	12,292	12,783	10,982
90.00	Outlays (net).....	12,062	12,736	11,252

The Department cooperates with other Federal, State, and local agencies in conducting surveys and investigations of watersheds of rivers and other waterways as the basis for the development of coordinated water and related land resources programs.

MAIN WORKLOAD FACTORS

Status of river basin surveys:			
USDA cooperative studies:	1990 actual	1991 est.	1992 est.
Surveys in progress, start of year.....	75	67	61

Surveys initiated during year.....	15	19	10
Surveys worked during year.....	90	86	71
Surveys completed during year.....	23	25	23
Surveys in progress, end of year.....	67	61	48
Cumulative total surveys initiated.....	376	395	405
Cumulative total surveys completed.....	311	336	359
Flood plain management assistance program:			
States involved.....	35	30	19
Completed studies.....	30	20	13
Ongoing studies, end of year.....	78	69	64
Cumulative total completed.....	508	528	541

Object Classification (in thousands of dollars)

Identification code	12-1069-0-1-301	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	6,937	7,221	6,194
11.3	Other than full-time permanent.....	162	169	145
11.5	Other personnel compensation.....	81	84	72
11.9	Total personnel compensation.....	7,180	7,474	6,411
12.1	Civilian personnel benefits.....	1,317	1,371	1,176
13.0	Benefits for former personnel.....	8	9	7
21.0	Travel and transportation of persons.....	404	426	364
22.0	Transportation of things.....	52	55	47
23.2	Rental payments to others.....	90	95	81
23.3	Communications, utilities, and miscellaneous charges.....	318	335	286
24.0	Printing and reproduction.....	65	69	59
25.0	Other services.....	911	1,090	959
26.0	Supplies and materials.....	216	227	194
31.0	Equipment.....	837	882	754
99.0	Subtotal, direct obligations.....	11,398	12,033	10,338
99.0	Reimbursable obligations.....	784	1,000	1,000
ALLOCATION TO FOREST SERVICE				
Personnel compensation:				
11.1	Full-time permanent.....	471	405	424
11.3	Other than full-time permanent.....	4	3	4
11.9	Total personnel compensation.....	475	408	428
12.1	Civilian personnel benefits.....	74	64	67
13.0	Benefits for former personnel.....	4	3	4
21.0	Travel and transportation of persons.....	62	54	56
22.0	Transportation of things.....	5	4	5
23.1	Rental payments to GSA.....	25	22	23
23.3	Communications, utilities, and miscellaneous charges.....	8	7	7
24.0	Printing and reproduction.....	7	6	6
25.0	Other services.....	135	161	26
26.0	Supplies and materials.....	10	9	9
31.0	Equipment.....	14	12	13
99.0	Subtotal, allocation accounts.....	819	750	644
99.9	Total obligations.....	13,001	13,783	11,982

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct: Total compensable workyears: Full-time equivalent employment.....	202	204	167
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	16	16	16
ALLOCATION TO FOREST SERVICE			
Total compensable workyears: Full-time equivalent employment.....	12	10	10

WATERSHED AND FLOOD PREVENTION OPERATIONS*

*See Chapter XIII.B for additional information.

For necessary expenses to carry out preventive measures, including but not limited to research, engineering operations, methods of cultivation, the growing of vegetation, rehabilitation of existing works and changes in use of land, in accordance with the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1001-1005, 1007-1009), the provisions of the Act of April 27,

1935 (16 U.S.C. 590a-f), and in accordance with the provisions of laws relating to the activities of the Department, **[\$185,705,000]** **\$152,961,000** (of which **[\$26,766,000]** **\$20,400,000** shall be available for the watersheds authorized under the Flood Control Act approved June 22, 1936 (33 U.S.C. 701, 16 U.S.C. 1006a), as amended and supplemented): *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed **[\$20,000,000]** **\$10,000,000** shall be available for emergency measures as provided by sections 403-405 of the Agricultural Credit Act of 1978 (16 U.S.C. 2203-2205), and not to exceed \$200,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That \$4,000,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): *Provided further*, That not to exceed \$1,000,000 of this appropriation is available to carry out the purposes of the Endangered Species Act of 1973 (Public Law 93-205), as amended, including cooperative efforts as contemplated by that Act to relocate endangered or threatened species to other suitable habitats as may be necessary to expedite project construction. (7 U.S.C. 2201-02; 33 U.S.C. 701b-1, 701b-11; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code	12-1072-0-1-301	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Watershed operations (P.L. 534)	28,987	28,784	20,320
00.02	Loan services (P.L. 534)	79	80	80
00.03	Emergency watershed protection operations	67,733	53,817	10,000
00.04	Small watershed operations (P.L. 566)	130,507	154,379	122,389
00.05	Loan services (P.L. 566)	172	172	172
00.91	Total direct program	227,478	237,232	152,961
01.01	Reimbursable program	7,279	14,000	8,000
10.00	Total obligations	234,757	251,232	160,961
Financing:				
21.40	Unobligated balance available, start of year	-23,139	-51,527	
24.40	Unobligated balance available, end of year	51,527		
39.00	Budget authority (gross)	263,146	199,705	160,961
Budget authority:				
Current:				
40.00	Appropriation	249,867	185,705	152,961
41.00	Transferred to other accounts	-10,000		
42.00	Transferred from other accounts	16,000		
43.00	Appropriation (adjusted)	255,867	185,705	152,961
Permanent:				
68.00	Spending authority from offsetting collections	7,279	14,000	8,000
Relation of obligations to outlays:				
71.00	Total obligations	234,757	251,232	160,961
72.40	Obligated balance, start of year	136,960	156,075	188,334
74.40	Obligated balance, end of year	-156,075	-188,334	-182,379
87.00	Outlays (gross)	215,642	218,973	166,916
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-863	-1,847	-1,055
88.40	Non-Federal sources	-6,416	-12,153	-6,945
88.90	Total, offsetting collections	-7,279	-14,000	-8,000
89.00	Budget authority (net)	255,867	185,705	152,961
90.00	Outlays (net)	208,364	204,973	158,916

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(In thousands of dollars)

	1990 actual	1991 est.	1992 est.
Enacted/requested:			
Budget authority	255,867	185,705	152,961
Outlays	208,364	204,973	158,916
Rescission proposal:			
Budget authority	-10,000		
Outlays	-7,800	-2,200	

Total:

Budget authority	255,867	175,705	152,961
Outlays	208,364	197,173	156,716

These programs provide for cooperation between the Federal Government and States and their political subdivisions to reduce damage from floodwater, sediment, and erosion, for the conservation, development, utilization, and disposal of water, and for the conservation and proper utilization of land.

Watershed operations authorized by Public Law 534.—The Department cooperates with soil conservation districts and other local organizations in planning and installing works of improvement for flood prevention in 11 watersheds authorized by the Flood Control Act of 1944. The Federal Government shares the cost of works of improvement for flood prevention, agricultural water management, recreation, and fish and wildlife development.

Within the 11 authorized projects, 403 subwatershed areas have been identified for planning purposes. Installation progress in these subwatersheds is as follows:

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Projects in preconstruction, end of year	19	19	10
Projects in construction, start of year	91	91	91
Projects in preconstruction and construction, end of year	110	110	101
Projects continuing land treatment, end of year	65	65	65
Projects completed, end of year	160	160	160
Projects not started, end of year	68	68	70
Total subwatershed projects	403	403	396

Emergency watershed protection operations.—This program authorizes the Secretary of Agriculture to undertake such emergency measures for runoff retardation and soil erosion prevention as may be needed to safeguard life and property from floods and the products of erosion on any watershed whenever natural elements or force causes a sudden impairment of that watershed. An emergency is considered to exist when a watershed is suddenly impaired by flood, fire, wind, earthquake, or other natural cause and consequently life and property are endangered by floodwater, erosion, or sediment discharge. The emergency area need not be declared a national disaster area to be eligible for emergency watershed protection. Emergency watershed protection is applicable to small scale, localized disasters as well as large scale disasters. State environmental, natural resource, fish and game, and other agencies participate in planning and coordinating emergency work.

Small watershed operations authorized by Public Law 566.—The Department provides technical and financial assistance to local organizations to install measures for watershed protection, flood prevention, agricultural water management, recreation, and fish and wildlife enhancement.

Watershed work plans are prepared by sponsoring local organizations with the Department's assistance or through State and local resources. After work plans are approved by the Department or Congress (projects where the estimated Federal contribution will exceed \$5 million require congressional approval), technical services and financial assistance are provided for specific works of improvements.

The following tabulation shows the status of Public Law 566 projects:

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Status of projects approved for operations:			
Projects in preconstruction	220	240	263
Projects under construction, start of year	362	352	347
New construction starts	2	10	1
Projects completed during year	2	10	5
Projects land treatment continuing	40	42	45
Subtotal projects requiring funds	626	654	661
Projects not requiring funds	163	163	170

General and special funds—Continued

WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

MAIN WORKLOAD FACTORS—Continued

Projects completed in prior years.....	711	713	723
Total approved projects.....	1,500	1,530	1,554

Loan services.—Loans are made to local sponsoring organizations to finance the local cost of installing works of improvement in Public Law 534 and approved Public Law 566 watershed projects. Repayment with interest is required within 50 years after the principal benefits of improvements first become available. Loans are made from funds available for this purpose from the Agricultural Credit Insurance Fund of the Farmers Home Administration. Loan services related to processing and making loans are financed from this appropriation.

The 1991 budget proposes no new Agricultural Credit Insurance Fund loans for watershed projects.

Object Classification (in thousands of dollars)

Identification code 12-1072-0-1-301	1990 actual	1991 est.	1992 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent.....	46,664	39,837	40,780
11.3 Other than full-time permanent.....	1,508	1,268	1,293
11.5 Other personnel compensation.....	2,654	1,488	1,258
11.9 Total personnel compensation.....	50,826	42,593	43,331
12.1 Civilian personnel benefits.....	10,334	9,021	9,260
13.0 Benefits for former personnel.....	45	43	45
21.0 Travel and transportation of persons.....	2,990	2,382	2,394
22.0 Transportation of things.....	676	643	665
23.2 Rental payments to others.....	1,155	1,100	1,140
23.3 Communications, utilities, and miscellaneous charges.....	1,996	1,870	1,931
24.0 Printing and reproduction.....	454	415	428
25.0 Other services.....	7,715	10,775	9,003
25.0 Other services (construction contracts).....	99,084	116,886	54,130
26.0 Supplies and materials.....	5,576	4,079	1,604
31.0 Equipment.....	5,272	4,162	4,119
41.0 Grants, subsidies, and contributions.....	37,967	40,452	22,098
42.0 Insurance claims and indemnities.....	17	17	18
43.0 Interest and dividends.....	10	8	9
99.0 Subtotal, direct obligations.....	224,117	234,446	150,175
99.0 Reimbursable obligations.....	7,279	14,000	8,000
ALLOCATION ACCOUNTS			
Personnel compensation:			
11.1 Full-time permanent.....	1,347	1,468	1,468
11.3 Other than full-time permanent.....	132	120	117
11.5 Other personnel compensation.....	79	107	105
11.8 Special personal services payments.....	58		
11.9 Total personnel compensation.....	1,616	1,695	1,690
12.1 Civilian personnel benefits.....	309	351	343
21.0 Travel and transportation of persons.....	76	77	75
22.0 Transportation of things.....	19	33	32
23.2 Rental payments to others.....	59	11	11
23.3 Communications, utilities, and miscellaneous charges.....	145	121	118
24.0 Printing and reproduction.....	3	2	2
25.0 Other services.....	1,017	276	304
26.0 Supplies and materials.....	68	170	164
31.0 Equipment.....	46	47	45
32.0 Lands and structures.....	3	2	2
99.0 Subtotal, allocation accounts.....	3,361	2,786	2,786
99.9 Total obligations.....	234,757	251,232	160,961

Obligations are distributed as follows:

Soil Conservation Service.....	231,397	248,446	158,175
Farmers Home Administration.....	251	252	252
Forest Service.....	3,110	2,534	2,534

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct:			
Total compensable workyears: Full-time equivalent employment.....	1,535	1,381	1,248
Full-time equivalent of overtime and holiday hours.....	60	24	24
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	31	31	31
ALLOCATION ACCOUNTS			
Total compensable workyears: Full time equivalent employment.....	50	48	48

GREAT PLAINS CONSERVATION PROGRAM

For necessary expenses to carry into effect a program of conservation in the Great Plains area, pursuant to section 16(b) of the Soil Conservation and Domestic Allotment Act, as added by the Act of August 7, 1956, as amended (16 U.S.C. 590p(b)), **[\$24,637,000]** \$25,271,000 to remain available until expended (16 U.S.C. 590p(b)(7)). (7 U.S.C. 2201-02; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code 12-2268-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:			
Direct program:			
00.01 Cost-sharing assistance.....	12,853	16,500	16,383
00.02 Cost-sharing programming and contract administration.....	2,549	2,641	2,844
00.03 Technical assistance.....	5,416	5,613	6,044
00.91 Total direct program.....	20,818	24,754	25,271
01.01 Reimbursable program.....	9	20	20
10.00 Total obligations.....	20,827	24,774	25,291
Financing:			
21.40 Unobligated balance available, start of year.....	—51	—117	
24.40 Unobligated balance available, end of year.....	117		
39.00 Budget authority (gross).....	20,893	24,657	25,291
Budget authority:			
Current:			
40.00 Appropriation.....	20,884	24,637	25,271
Permanent:			
68.00 Spending authority from offsetting collections.....	9	20	20
Relation of obligations to outlays:			
71.00 Total obligations.....	20,827	24,774	25,291
72.40 Obligated balance, start of year.....	35,793	36,495	39,893
74.40 Obligated balance, end of year.....	—36,495	—39,893	—40,689
87.00 Outlays (gross).....	20,125	21,376	24,495
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.00 Federal funds.....	—7	—16	—16
88.40 Non-Federal sources.....	—2	—4	—4
88.90 Total, offsetting collections.....	—9	—20	—20
89.00 Budget authority (net).....	20,884	24,637	25,271
90.00 Outlays (net).....	20,116	21,356	24,475

This program provides cost-share and technical services to participating landowners or operators in the Great Plains area in the development and installation of long-term conservation plans and practices for their land under contracts entered into in prior years. It is a voluntary program in 518 designated counties of 10 Great Plains States. Contracts with individual landowners range in time from 3 to 10 years.

MAIN WORKLOAD FACTORS

Program participants:	1990 actual	1991 est.	1992 est.
Number of new contracts during year.....	971	1,170	1,160
Number of contracts serviced during year.....	6,100	6,613	7,023
Number of acres under contracts.....	16,601,664	17,918,000	19,206,000

As of September 30, 1990, there were 5,443 active contracts on hand. Co-landowners or operators finance the entire cost of installing recurring management-type practices and pay a specified part of the cost-shared practices installed on their land. Program regulations provide that cost-share rates offered in any contract shall not exceed 80 percent of the cost of installing eligible practices within the designated county. There is a cost-sharing limitation of \$35 thousand for any contract.

Object Classification (in thousands of dollars)

Identification code	12-2268-0-1-302	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	4,791	4,938	5,344
11.3	Other than full-time permanent	115	119	125
11.5	Other personnel compensation	61	63	68
11.9	Total personnel compensation	4,967	5,120	5,537
12.1	Civilian personnel benefits	1,025	1,082	1,155
13.0	Benefits for former personnel	1	10	10
21.0	Travel and transportation of persons	195	203	216
22.0	Transportation of things	98	102	109
23.2	Rental payments to others	200	209	222
23.3	Communications, utilities, and miscellaneous charges	352	367	390
24.0	Printing and reproduction	78	81	86
25.0	Other services	564	574	625
26.0	Supplies and materials	179	187	199
31.0	Equipment	306	319	339
41.0	Grants, subsidies, and contributions	12,853	16,500	16,383
99.0	Subtotal, direct obligations	20,818	24,754	25,271
99.0	Reimbursable obligations	9	20	20
99.9	Total obligations	20,827	24,774	25,291

Personnel Summary

Total compensable workyears: Full-time equivalent employment	166	166	169
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RESOURCE CONSERVATION AND DEVELOPMENT

For necessary expenses in planning and carrying out projects for resource conservation and development and for sound land use pursuant to the provisions of section 32(e) of title III of the Bankhead-Jones Farm Tenant Act, as amended (7 U.S.C. 1010-1011; 76 Stat. 607), and the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and the provisions of the Agriculture and Food Act of 1981 (16 U.S.C. 3451-3461), **[\$29,900,000] \$23,631,000: Provided,** That **[\$600,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): Provided further, That]** this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-02; 16 U.S.C. 3451-3461; 33 U.S.C. 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code	12-1010-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Technical assistance	23,086	25,577	23,571
00.02	Financial assistance	4,200	6,378	.....
00.03	Loan services	59	60	60
00.91	Total direct program	27,345	32,015	23,631
01.01	Reimbursable program	682	1,000	1,000
10.00	Total obligations	28,027	33,015	24,631
Financing:				
21.40	Unobligated balance available, start of year	-2,205	-2,115	.....

24.40	Unobligated balance available, end of year	2,115	.....	.....
39.00	Budget authority (gross)	27,937	30,900	24,631
Budget authority:				
Current:				
40.00	Appropriation	27,255	29,900	23,631
Permanent:				
68.00	Spending authority from offsetting collections	682	1,000	1,000
Relation of obligations to outlays:				
71.00	Total obligations	28,027	33,015	24,631
72.40	Obligated balance, start of year	7,353	9,650	11,689
74.40	Obligated balance, end of year	-9,650	-11,689	-8,684
87.00	Outlays (gross)	25,730	30,976	27,636
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-123	-80	-80
88.40	Non-Federal sources	-559	-920	-920
88.90	Total, offsetting collections	-682	-1,000	-1,000
89.00	Budget authority (net)	27,255	29,900	23,631
90.00	Outlays (net)	25,048	29,976	26,636

Under this program, the Department assists States, local units of government, groups and individuals in developing area plans for resource conservation and development (RC&D). It will play a supportive role in the Department's Rural Revitalization Program.

RC&D areas are provided technical and financial assistance to help States and local units of government prepare plans for resource development and economic improvement and to plan and install community-type conservation projects or measures. Financial contributions, loans, and other Federal assistance are used to help carry out measures specified in RC&D area plans. Loans have previously been made through the Farmers Home Administration to qualified local organizations to help finance their share of the costs of installing the measures.

The RC&D program would be continued in 1992. Technical assistance would be provided through RC&D coordinators, but there would be no RC&D funded cost-sharing, and no new Farmers Home Administration Loans from the Agricultural Credit Insurance Funds.

The following tabulation shows the status of RC&D areas authorized to receive technical and financial assistance.

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
Areas authorized at beginning of year	190	194	209
Areas authorized at end of year	194	209	209
RC&D financial assisted measures completed	113	165	103
RC&D financial assisted measures planned	107	155	110
RC&D measures completed with other than financial assistance	742	805	860

Object Classification (in thousands of dollars)

Identification code	12-1010-0-1-302	1990 actual	1991 est.	1992 est.
SOIL CONSERVATION SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	13,006	14,440	12,683
11.3	Other than full-time permanent	873	969	852
11.5	Other personnel compensation	147	163	143
11.9	Total personnel compensation	14,026	15,572	13,678
12.1	Civilian personnel benefits	2,840	3,168	2,783
13.0	Benefits for former personnel	15	16	15
21.0	Travel and transportation of persons	535	596	543
22.0	Transportation of things	186	207	189
23.2	Rental payments to others	415	467	421
23.3	Communications, utilities, and miscellaneous charges	674	751	684
24.0	Printing and reproduction	52	58	53
25.0	Other services	1,741	2,564	3,147
25.0	Construction contracts	2,010	2,582	.....

General and special funds—Continued

RESOURCE CONSERVATION AND DEVELOPMENT—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-1010-0-1-302	1990 actual	1991 est.	1992 est.
26.0 Supplies and materials.....	562	634	355
31.0 Equipment.....	1,174	1,137	1,006
41.0 Grants, subsidies, and contributions.....	2,310	3,508	
42.0 Insurance claims and indemnities.....	23	26	23
43.0 Interest and dividends.....	1	1	1
99.0 Subtotal, direct obligations.....	26,564	31,282	22,898
99.0 Reimbursable obligations.....	682	1,000	1,000
ALLOCATION ACCOUNTS			
11.1 Personnel compensation: Full-time permanent.....	113	127	127
11.3 Other than full-time permanent.....	9		
11.9 Total personnel compensation.....	122	127	127
12.1 Civilian personnel benefits.....	23	21	21
21.0 Travel and transportation of persons.....	17	26	26
23.2 Rental payments to others.....	2	2	2
23.3 Communications, utilities, and miscellaneous charges.....	4	2	2
24.0 Printing and reproduction.....	1	1	1
25.0 Other services.....	39	1	1
26.0 Supplies and materials.....	1	1	1
31.0 Equipment.....	2		
41.0 Grants, subsidies, and contributions.....	570	552	552
99.0 Subtotal, allocation accounts.....	781	733	733
99.9 Total obligations.....	28,027	33,015	24,631
Obligations are distributed as follows:			
Soil Conservation Service.....	27,246	32,282	23,898
Farmers Home Administration.....	59	60	60
Forest Service.....	722	673	673

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct: Total compensable workyears: Full-time equivalent employment.....	441	471	412
Reimbursable: Total compensable workyears: Full-time equivalent employment.....	2	3	3
ALLOCATION ACCOUNTS			
Total compensable workyears: Full-time equivalent employment.....	5	5	5

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-8210-0-7-300	1990 actual	1991 est.	1992 est.
Program by activities:			
10.00 Total obligations.....	1,215	4,222	560
Financing:			
21.40 Unobligated balance available, start of year.....	—3,875	—3,662	
24.40 Unobligated balance available, end of year.....	3,662		
60.05 Budget authority (appropriation) (indefinite).....	1,002	560	560
Relation of obligations to outlays:			
71.00 Total obligations.....	1,215	4,222	560
72.40 Obligated balance, start of year.....	446	381	3,203
74.40 Obligated balance, end of year.....	—381	—3,203	—2,488
90.00 Outlays.....	1,280	1,400	1,275

Funds received from State and local organizations, and others are available for work under cooperative agreements for soil survey, watershed protection, and resource conservation and development activities.

Object Classification (in thousands of dollars)

Identification code 12-8210-0-7-300	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent.....	390	278	227
11.3 Other than full-time permanent.....	79	41	43
11.5 Other compensation.....	5	3	3
11.9 Total personnel compensation.....	474	322	273
12.1 Civilian personnel benefits.....	81	53	46
21.0 Travel and transportation of persons.....	1	1	1
22.0 Transportation of things.....	1	1	1
23.2 Rental payments to others.....	1	1	1
23.3 Communications, utilities, and miscellaneous charges.....	13	9	8
25.0 Other services.....	288	190	100
25.0 Construction contracts.....	16	3,628	115
26.0 Supplies and materials.....	14	9	8
31.0 Equipment.....	10	7	6
41.0 Grants, subsidies, and contributions.....	315		
44.0 Refunds.....	1	1	1
99.9 Total obligations.....	1,215	4,222	560

Personnel Summary

Total compensable workyears: Full-time equivalent employment.....	19	12	10
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ANIMAL AND PLANT HEALTH INSPECTION
SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

*See Chapter XIII.B for additional information.

For expenses, not otherwise provided for, including those pursuant to the Act of February 28, 1947, as amended (21 U.S.C. 114b-c), necessary to prevent, control, and eradicate pests and plant and animal diseases; to carry out inspection, quarantine, and regulatory activities; to discharge the authorities of the Secretary of Agriculture under the Act of March 2, 1931 (46 Stat. 1468; 7 U.S.C. 426-426b); and to protect the environment, as authorized by law, **[\$381,120,000]** **\$301,980,000** of which **[\$4,500,000]** **\$3,217,000** shall be available for the control of outbreaks of insects, plant diseases, animal diseases and for control of pest animals and birds to the extent necessary to meet emergency conditions: *Provided*, That **[\$1,000,000** of the funds for control of the fire ant shall be placed in reserve for matching purposes with States which may come into the program] *sums as become available in the Agricultural Quarantine Inspection User Fee Account shall be derived from that account: Provided further*, That no funds shall be used to formulate or administer a brucellosis eradication program for the current fiscal year that does not require minimum matching by the States of at least 40 per centum: *Provided further*, That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That this appropriation shall be available for the operation and maintenance of aircraft and the purchase of not to exceed four, of which two shall be for replacement only: **[Provided further**, That uniform allowances for each uniformed employee of the Animal and Plant Health Inspection Service shall not be in excess of \$400 annually:] *Provided further*, That, in addition, in emergencies which threaten any segment of the agricultural production industry of this country, the Secretary may transfer from other appropriations or funds available to the agencies or corporations of the Department such sums as he may deem necessary, to be available only in such emergencies for the arrest and eradication of contagious or infectious disease or pests of animals, poultry, or plants, and for expenses in accordance with the Act of February 28, 1947, as amended, and section 102 of the Act of September 21, 1944, as amended, and any unexpended balances of funds transferred for such emergency purposes in the next preceding fiscal year shall be merged with such transferred amounts. (10 U.S.C. 2306; 15 U.S.C. 69e, 1821-31; 16 U.S.C. 1531-43; 18 U.S.C. 1114; 19 U.S.C.

1306, 21 U.S.C. 101-105, 111-114, 114a-114c; 114d-1, 114e-131, 134-135b, 151-158; 26 U.S.C. 4491-94; 45 U.S.C. 71-74; 46 U.S.C. 466a-466b; 49 U.S.C. 1471(a)-1509(d), 1741; 46 Stat. 67; 78 Stat. 939-940; 99 Stat. 1645-1650, 1654-1656, 1658-1659; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1600-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Pest and disease exclusion	154,635	149,340	172,144
00.02	Plant and animal health monitoring	9,494	12,394	17,974
00.03	Pest and disease management programs	164,652	186,140	161,751
00.04	Animal care	7,689	10,047	9,713
00.05	Scientific and technical services	38,259	42,794	50,507
00.06	Contingencies	2,921	4,500	4,500
00.91	Total direct program	377,650	405,215	416,589
01.01	Reimbursable program	34,653	22,974	28,153
10.00	Total obligations	412,303	428,189	444,742
Financing:				
21.40	Unobligated balance available, start of year	-6,694	-20,614	-15,179
22.40	Unobligated balance transferred, net	-38,256	-9,335	.....
22.90	Unobligated balance transferred, net .....	.....	1,500	.....
24.40	Unobligated balance available, end of year	20,614	15,179	8,890
25.00	Unobligated balance lapsing	2,052	.....	.....
39.00	Budget authority (gross)	390,019	414,919	438,453
Budget authority:				
Current:				
40.00	Appropriation	355,366	381,120	301,980
40.25	Appropriation (special fund, indefinite) .....	.....	.....	108,320
42.00	Transferred from other accounts .....	.....	10,825	.....
43.00	Appropriation (adjusted)	355,366	391,945	410,300
Permanent:				
68.00	Spending authority from offsetting collections	34,653	22,974	28,153
Relation of obligations to outlays:				
71.00	Total obligations	412,303	428,189	444,742
72.40	Obligated balance, start of year	38,979	48,325	68,441
74.40	Obligated balance, end of year	-48,325	-68,441	-104,601
77.00	Adjustments in expired accounts	-5,803	.....	.....
87.00	Outlays (gross)	397,154	408,073	408,582
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-7,143	-7,161	-17,986
88.40	Non-Federal sources	-27,510	-15,813	-10,167
88.90	Total, offsetting collections	-34,653	-22,974	-28,153
90.00	Outlays (net)	362,501	385,099	380,429

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	355,366	391,945	410,300
Outlays	362,501	385,099	380,429
Supplemental under existing legislation:			
Budget authority .....	.....	13,000	.....
Outlays .....	.....	13,000	.....
Total:			
Budget authority	355,366	404,945	410,300
Outlays	362,501	398,099	380,429

The major objectives of the Animal and Plant Health Inspection Service are to protect the animal and plant resources of the Nation from destructive pests and diseases. This mission is carried out through five major components:

Pest and disease exclusion.—The agency conducts inspection and quarantine activities at U.S. ports-of-entry to prevent the introduction of exotic animal and plant diseases and pests. APHIS develops and conducts preclearance programs to ensure that foreign agricultural products destined for the U.S. do not present a risk to U.S. agriculture. APHIS engages in cooperative programs in foreign countries to control pests of

imminent concern to the United States. APHIS also certifies plants and plant products for export and regulates imports and exports of designated endangered plant species. User fees are authorized to fully recover the cost of the agricultural quarantine inspections service.

Plant and animal health monitoring.—The Agency conducts programs to assess animal and plant health and to detect endemic and exotic diseases and pests. The plant and animal health monitoring programs are primarily cooperative efforts of the Federal and State governments, and industry. The Agency also carries out surveys in cooperation with the States to detect harmful plant and animal pests and diseases and to determine if there is a need for pest eradication programs.

Pest and disease management programs.—The Agency carries out programs to control and eradicate infestations and animal diseases that threaten the United States; to reduce agricultural losses caused by predatory animals, birds, and rodents; to provide technical assistance to States, counties, farmer or rancher groups, and foundations; and to ensure compliance with interstate movement and disease control regulations. Interstate shipments of plants, livestock, and related materials are monitored and regulated to prevent the spread of disease. APHIS protects agriculture from detrimental animal predators through identification, demonstration, and application of the most appropriate methods of control.

Animal care.—The Agency conducts regulatory activities which ensure the humane care and handling of animals used in research, exhibition, or the wholesale pet trade. The Agency is also responsible for administering the Horse Protection Act, which prohibits the showing, selling, or exhibition of sore horses.

Scientific and technical services.—APHIS develops methods to control animals and pests that are detrimental to agriculture, other wildlife, and public safety. The agency regulates genetic research to guard against the release of potentially harmful organisms into the environment. APHIS also conducts veterinary diagnostic laboratory activities and biologic regulatory enforcement to ensure that the products developed for combatting disease are potent, safe, and pure. It also provides and directs technology development in coordination with other groups in APHIS and Plant Protection and Quarantine (PPQ) officials to support PPQ programs of the Agency and its cooperators at the State, national, and international levels.

Object Classification (in thousands of dollars)

Identification code	12-1600-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	147,950	158,749	163,205
11.3	Other than full-time permanent	11,486	12,324	12,670
11.5	Other personnel compensation	10,417	11,177	11,491
11.9	Total personnel compensation	169,853	182,250	187,366
12.1	Civilian personnel benefits	36,738	39,420	40,526
13.0	Benefits for former personnel	839	900	925
21.0	Travel and transportation of persons	14,861	15,946	16,394
22.0	Transportation of things	5,571	5,978	6,146
23.2	Rental payments to others	3,469	3,722	3,826
23.3	Communications, utilities, and miscellaneous charges	14,881	15,967	16,415
24.0	Printing and reproduction	709	761	782
25.0	Other services	61,344	65,821	67,668
26.0	Supplies and materials	22,399	24,034	24,709
31.0	Equipment	19,450	20,870	21,456
Grants, subsidies, and contributions:				
32.0	Land and structures	760	815	838
41.0	Mexican-United States Commission for the Prevention of Foot-and-Mouth Disease	367	394	405
41.0	Joint United States-Mexico Screwworm Commission	18,488	19,837	20,394
41.0	Joint United States-Panama Commission; United States-Colombia Mechanism to Prevent Introduction of Foot-and-Mouth Disease at Darien Gap	1,893	2,031	2,088
41.0	Joint Commission on the Mediterranean fruit fly	2,875	3,085	3,172
41.0	Africanized honey bee	483	518	533

General and special funds—Continued

SALARIES AND EXPENSES—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-1600-0-1-352	1990 actual	1991 est.	1992 est.
	Insurance claims and indemnities:			
42.0	Brucellosis.....	927	995	1,023
42.0	Scrapie of sheep.....	489	525	540
42.0	Tuberculosis.....	1,134	1,217	1,251
42.0	Insurance claims.....	82	88	90
43.0	Interest and dividends.....	38	41	42
99.0	Subtotal, direct obligations.....	377,650	405,215	416,589
99.0	Reimbursable obligations.....	34,653	22,974	28,153
99.9	Total obligations.....	412,303	428,189	444,742

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment.....	5,587	5,523	5,573
Full-time equivalent of overtime and holiday hours.....	156	136	136
Reimbursable: Total compensable workyears:			
Full-time equivalent employment.....	174	174	174
Full-time equivalent of overtime and holiday hours.....	200	200	200

BUILDINGS AND FACILITIES

For plans, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities, as authorized by 7 U.S.C. 2250, and acquisition of land as authorized by 7 U.S.C. 428a, **["\$21,396,000"] \$23,400,000.** (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code	12-1601-0-1-352	1990 actual	1991 est.	1992 est.
	Program by activities:			
10.00	Total obligations.....	4,536	21,396	23,400
	Financing:			
21.40	Unobligated balance available, start of year.....	—337	—9,408	—9,408
24.40	Unobligated balance available, end of year.....	9,408	9,408	9,408
39.00	Budget authority.....	13,608	21,396	23,400
	Budget authority:			
40.00	Appropriation.....	13,422	21,396	23,400
40.80	Reduction pursuant to P.L. 99-177 (discretionary program).....	—37		
42.00	Transferred from other accounts.....	223		
43.00	Appropriation (adjusted).....	13,608	21,396	23,400
	Relation of obligations to outlays:			
71.00	Total obligations.....	4,536	21,396	23,400
72.40	Obligated balance, start of year.....	2,662	3,997	7,731
74.40	Obligated balance, end of year.....	—3,997	—7,731	—8,330
90.00	Outlays.....	3,201	17,662	22,801

The buildings and facilities fund provides for construction, repairs, and alterations, as needed, for APHIS operated facilities, which include animal quarantine stations, border inspection stations, sterile insect rearing facilities, and laboratories.

The 1992 budget proposes \$23.4 million for this program, which consists of \$5.4 million for repairs, alterations, and renovations for currently owned APHIS facilities; \$2.5 million for site preparation and construction of an outdoor animal holding facility at Ft. Collins, Colorado; \$12 million for phase two of the National Plant Germplasm Quarantine Facility at Beltsville, Maryland; and \$3.5 million for APHIS' share of the

continued modernization of the Plum Island Animal Disease Center in New York.

Object Classification (in thousands of dollars)

Identification code	12-1601-0-1-352	1990 actual	1991 est.	1992 est.
23.3	Communications, utilities, and miscellaneous charges.....	23		
25.0	Other services.....	2,971	8,558	9,360
26.0	Supplies and materials.....	22		
31.0	Equipment.....	498		
32.0	Land and structures.....	1,022	12,838	14,040
99.0	Subtotal, direct obligations.....	4,536	21,396	23,400
99.9	Total obligations.....	4,536	21,396	23,400

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code	12-9971-0-7-352	1990 actual	1991 est.	1992 est.
	Program by activities:			
00.01	Expenses and refunds, inspection, certification and quarantine of animal products.....	3		
00.02	Expenses, feed, and attendants for animals in quarantine.....	1,745	1,371	1,919
00.03	Miscellaneous contributed funds.....	4,617	3,629	5,081
10.00	Total obligations.....	6,365	5,000	7,000
	Financing:			
21.40	Unobligated balance available, start of year.....	—1,135	—677	—677
24.40	Unobligated balance available, end of year.....	677	677	677
60.05	Budget authority (appropriation) (indefinite).....	5,906	5,000	7,000
	Relation of obligations to outlays:			
71.00	Total obligations.....	6,365	5,000	7,000
72.40	Obligated balance, start of year.....	717	1,295	1,295
74.40	Obligated balance, end of year.....	—1,295	—1,295	—1,295
90.00	Outlays.....	5,786	5,000	7,000
	Distribution of budget authority by account:			
	Expenses, feed, and attendants for animals in quarantine.....	1,289	1,361	1,906
	Miscellaneous contributed funds.....	4,298	3,639	5,094
	Distribution of outlays by account:			
	Expenses, feed, and attendants for animals in quarantine.....	1,777	1,536	2,150
	Miscellaneous contributed funds.....	4,009	3,464	4,850

The following services are financed by fees and miscellaneous contributions advanced by importers, manufacturers, States, organizations, individuals, and others:

Expenses and refunds, inspection, certification, and quarantine of animal products.—This includes inspection of animal hides and other animal materials to be exported. Fees are paid in advance for services to be rendered (7 U.S.C. 1621-1627) (21 U.S.C. 111).

Expenses, feed, and attendants for animals in quarantine.—Costs associated with the care of animals are paid from fees advanced by importers (21 U.S.C. 102).

Miscellaneous contributed funds.—Funds are received from States, local organizations, individuals, and others and are available for plant and animal quarantine inspection and cooperative plant and animal disease and pest control activities (7 U.S.C. 450b, 2220). Commencing with 1979, fees were collected for the importation of commercial birds.

Object Classification (in thousands of dollars)

Identification code	12-9971-0-7-352	1990 actual	1991 est.	1992 est.
	Personnel compensation:			
11.1	Full-time permanent.....	1,383	1,086	1,520
11.3	Other than full-time permanent.....	493	387	542

11.5	Other personnel compensation	467	367	514
11.9	Total personnel compensation	2,343	1,840	2,576
12.1	Civilian personnel benefits	302	237	332
21.0	Travel and transportation of persons	820	644	902
22.0	Transportation of things	47	37	52
23.2	Rental payments to others	34	27	38
23.3	Communications, utilities, and miscellaneous charges	239	188	263
24.0	Printing and reproduction	1	1	1
25.0	Other services	2,060	1,618	2,265
26.0	Supplies and materials	357	280	392
31.0	Equipment	54	42	59
44.0	Refunds	108	86	120
99.9	Total obligations	6,365	5,000	7,000

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	53	53	53
Full-time equivalent of overtime and holiday hours	6	6	6

FEDERAL GRAIN INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the United States Grain Standards Act, as amended, and the standardization activities related to grain under the Agricultural Marketing Act of 1946, as amended, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$20,000 for employment under 5 U.S.C. 3109, **[\$9,706,000] \$13,011,000:** *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: *Provided further*, That none of the funds provided by this Act may be used to pay the salaries of any person or persons who require, or who authorize payments from fee-supported funds to any person or persons who require nonexport, nonterminal interior elevators to maintain records not involving official inspection or official weighing in the United States under Public Law 94-582 other than those necessary to fulfill the purposes of such Act. (7 U.S.C. 71, 74-79, 84-87; 7 U.S.C. 1621-27; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-2400-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:			
00.01 Standardization and quality assurance	4,441	5,276	7,559
00.02 Compliance	3,576	4,430	5,452
10.00 Total obligations	8,017	9,706	13,011
Financing:			
25.00 Unobligated balance lapsing	168		
40.00 Budget authority (appropriation)	8,185	9,706	13,011
Relation of obligations to outlays:			
71.00 Total obligations	8,017	9,706	13,011
72.40 Obligated balance, start of year	1,640	3,014	3,014
74.40 Obligated balance, end of year	-3,014	-3,014	-3,479
77.00 Adjustments in expired accounts	-31		
90.00 Outlays	6,611	9,706	12,546

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	8,185	9,706	13,011
Outlays	6,611	9,706	12,546
Proposed for later transmittal under proposed legislation:			
Budget authority			-7,559

Outlays			-7,559
Total:			
Budget authority	8,185	9,706	5,452
Outlays	6,611	9,706	4,987

The Federal Grain Inspection Service (FGIS) establishes official United States standards for grain, promotes the uniform application thereof by official inspection personnel, provides for an official inspection system for grain, and regulates the weighing and certification of the weight of grain shipped in interstate or foreign commerce as authorized by the U.S. Grain Standards Act (USGSA), as amended, and the regulations thereof, and the Agricultural Marketing Act of 1946 (AMA).

Standardization activities include establishing and updating U.S. grain standards, research and developing, and improving methods to ensure the accurate and uniform application of the standards.

The compliance activities ensure the accurate and uniform application of the USGSA and applicable provisions of the AMA. The compliance program functions include: (1) evaluating alleged violations and initiating preliminary investigations; initiating the implementation of corrective actions; (2) conducting management and technical reviews; (3) administering the designations and delegations of State and private agencies to perform official functions and monitoring the performance of the agencies; (4) identifying and, where appropriate, waiving and monitoring conflicts of interest; (5) licensing personnel of delegated States and designated agencies; (6) registering persons/firms engaged in the business of buying grain for sale in foreign commerce, and in the business of handling, weighing, or transporting of grain for sale in foreign commerce; (7) responding to audits of FGIS programs; and (8) reviewing and, when appropriate, approving official agencies' fee schedules.

The International Monitoring Staff briefs foreign buyers, assesses foreign inspection and weighing techniques, and responds to foreign quality and quantity complaints.

An advisory committee consisting of members from the grain industry exists to advise the Agency regarding efficient and economical implementations of the USGSA.

The Grain Quality Improvement Act of 1986 was enacted on November 10, 1986, to improve the quality of U.S. grain by prohibiting the introduction and reintroduction of dockage and foreign material to grain.

MAIN WORKLOAD FACTORS

	1990 actual	1991 est.	1992 est.
U.S. standards in effect at end of year	19	19	19
New and revised standards issued during fiscal year	1	5	1
Standards reviews in progress	7	2	9
Standards reviews completed	1	7	1
Inspection techniques developed	11	11	11
Equipment evaluated	7	10	15
On-site investigations	9	15	15
Designations renewed	22	27	27
Registration certificates issued	87	80	80

Object Classification (in thousands of dollars)

Identification code 12-2400-0-1-352	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent	3,910	4,877	6,160
11.3 Other than full-time permanent	118	150	310
11.5 Other personnel compensation	135	205	111
11.9 Total personnel compensation	4,163	5,232	6,581
12.1 Civilian personnel benefits	740	775	1,000
13.0 Benefits for former personnel		85	75
21.0 Travel and transportation of persons	284	358	436
22.0 Transportation of things	24	40	42
23.2 Rental payments to others	18	24	25
23.3 Communications, utilities, and miscellaneous charges	360	410	426
24.0 Printing and reproduction	25	30	30

General and special funds—Continued

SALARIES AND EXPENSES—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-2400-0-1-352	1990 actual	1991 est.	1992 est.
25.0	Other services	1,563	1,729	2,599
26.0	Supplies and materials	163	300	360
31.0	Equipment	677	723	1,437
99.9	Total obligations	8,017	9,706	13,011

Personnel Summary

Total compensable workyears: Full-time equivalent employment	124	132	146
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SALARIES AND EXPENSES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-2400-2-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Standardization and quality assurance			-7,559
10.00	Total obligations			-7,559
Financing:				
40.00	Budget authority (appropriation)			-7,559
Relation of obligations to outlays:				
71.00	Total obligations			-7,559
90.00	Outlays			-7,559

This schedule reflects a legislative proposal to finance the orderly marketing of grains, oilseeds, rice, and related commodities by developing and disseminating new and/or revised standards. These costs will be added to the existing fee structure.

Object Classification (in thousands of dollars)

Identification code	12-2400-2-1-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent			-2,898
11.3	Other than full-time permanent			-66
11.5	Other personnel compensation			-46
11.9	Total personnel compensation			-3,010
13.0	Benefits for former personnel			-1,219
21.0	Travel and transportation of persons			-17
22.0	Transportation of things			-10
23.2	Rental payments to others			-2
23.3	Communications, utilities, and miscellaneous charges			-40
25.0	Other services			-1,590
26.0	Supplies and materials			-250
31.0	Equipment			-1,421
99.9	Total obligations			-7,559

Public enterprise funds:

INSPECTION AND WEIGHING SERVICES

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES

Not to exceed **[\$37,164,000]** \$40,176,000 (from fees collected) shall be obligated during the current fiscal year for Inspection and Weighing Services: *Provided*, That if grain export activities require additional supervision and oversight, or other uncontrollable factors occur, this limitation may be exceeded by up to 10 per centum with notification to the Appropriations Committees. (7 U.S.C. 71, 74-79, 84-87; 7 U.S.C. 1621-27; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-4050-0-3-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	34,206	37,164	40,176
Financing:				
Unobligated balance available, start of year:				
21.90	Treasury balance	-3,770	-4,929	-4,929
U.S. securities:				
21.91	Par value	-10,900	-5,615	-5,615
21.92	Unrealized discounts	421	135	135
Unobligated balance available, end of year:				
24.90	Treasury balance	4,929	4,929	4,929
U.S. securities:				
24.91	Par value	5,615	5,615	5,615
24.92	Unrealized discounts	-135	-135	-135
39.00	Budget authority (gross)	30,366	37,164	40,176
Budget authority:				
68.00	Spending authority from offsetting collections	30,366	37,164	50,585
68.65	Portion not available for obligation (limitation on obligations)			-10,409
68.90	Spending authority from offsetting collections (adjusted)	30,366	37,164	40,176
Relation of obligations to outlays:				
71.00	Total obligations	34,206	37,164	40,176
72.90	Obligated balance, start of year: Fund balance	-958	-131	-131
74.90	Obligated balance, end of year: Fund balance	131	131	131
87.00	Outlays (gross)	33,378	37,164	40,176
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40	Non-Federal sources	-30,366	-37,164	-40,176
88.90	Total, offsetting collections	-30,366	-37,164	-40,176
89.00	Budget authority (net)			
90.00	Outlays (net)	3,012		

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority			
Outlays	3,012		
Proposed for later transmittal under proposed legislation:			
Budget authority			
Outlays			
Total:			
Budget authority			
Outlays	3,012		

The Federal Grain Inspection Service provides a uniform system for the inspection and weighing of grain. Services provided under this system are financed through a fee supported revolving fund. This authority has been extended through September 1993.

Fee supported programs include direct services, supervision activities and administrative functions. Direct services include official grain inspection and weighing by FGIS employees at certain export ports as well as the inspection of U.S. grain shipped through Canada. FGIS supervises the inspection and weighing activities performed by its own employees. The agency also oversees the inspection and weighing of grain performed by employees of 8 delegated States and 77 designated State and private agencies. FGIS provides an appeal service of original grain inspections and a registration system for grain exporting firms. Through support from the Association of American Railroads and user fees, FGIS conducts a railroad track scale testing program. In addition, the agency provides grading services on request for rice and grain related products under the authority of the Agricultural Marketing Act of 1946 (AMA).

Export grain inspected and weighed (million metric tons):	1990 actual	1991 est.	1992 est.
By Federal personnel.....	87.4	87.0	87.0
By delegated States.....	26.9	26.5	26.5
Quantity of grain inspected (all official inspections) million metric tons.....	291.0	288.5	288.5
Number of inspections and reinspections:			
By Federal personnel.....	186,470	185,000	185,000
By delegated state/official agency licenses.....	2,608,501	2,600,000	2,600,000
Number of appeals.....	8,200	8,200	8,200
Number of appeals carried to the Board of Appeals and Review....	550	550	550
Quantity of rice inspected (million metric tons).....	3.7	3.7	3.7
Quantity of rice exports (million metric tons).....	2.4	2.4	2.4

Revenue and Expense (in thousands of dollars)

Identification code 12-4050-0-3-352	1990 actual	1991 est.	1992 est.
0101 Revenue.....	30,366	37,164	40,176
0102 Expenses.....	-34,206	-37,164	-40,176
0109 Net income or loss.....	-3,840		

Financial Condition (in thousands of dollars)

Identification code 12-4050-0-3-352	1989 actual	1990 actual	1991 est.	1992 est.
Assets:				
Fund balance with Treasury and cash:				
1000 Fund balance with Treasury.....	2,391	4,664	2,000	2,500
1099 Subtotal, fund balance with Treasury and cash.....	2,391	4,664	2,000	2,500
Accounts receivable:				
1100 Federal agencies.....	784	408	410	410
1110 Public.....	4,149	3,710	3,500	3,500
1120 Allowances for uncollectibles (—).....	-201	-181	-150	-150
1199 Subtotal, accounts receivable.....	4,734	3,937	3,760	3,760
Investments:				
1400 Treasury securities, par.....	10,495	5,369	5,615	5,872
1410 Treasury securities, unamortized discount (—) unamortized premium (+).....	405	246	257	268
1499 Subtotal, investments.....	10,900	5,615	5,872	6,140
Property, plant, and equipment:				
1600 Structures, facilities, and leasehold improvements.....	2			
1620 ADP software.....	22	21	22	22
1630 Equipment.....	7,515	4,445	4,000	4,000
1650 Other.....	3	3	3	3
1680 Allowances (—).....	-2,957	-3,227	-3,000	-3,000
1699 Subtotal, property, plant, and equipment.....	4,584	1,245	1,025	1,025
1999 Total assets.....	22,201	15,216	12,656	13,425
Liabilities:				
Accounts payable:				
2000 Federal agencies.....	31	1,301	1,000	1,000
2010 Public.....	1,616	1,654	1,700	1,700
2099 Subtotal, accounts payable.....	1,647	2,955	2,700	2,700
2999 Total liabilities.....	1,647	2,955	2,700	2,700
Equity:				
Appropriated fund equity:				
Unexpended financed budget authority (accrual basis):				
3000 Unexpended appropriations.....	15,972	11,261	8,932	9,700
3099 Subtotal, unexpended financed budget authority.....	15,972	11,261	8,932	9,700
3199 Invested capital.....	3	-4,628	-3,500	
Revolving fund equity:				
Revolving fund balances:				
3210 Cumulative results.....	3,762	5,534	6,000	6,500
3220 Donations.....	817	94	90	95
3299 Subtotal, revolving fund balances.....	4,580	5,628	6,090	6,595
Trust fund equity:				
3999 Total equity.....	20,555	12,261	11,522	16,295

Object Classification (in thousands of dollars)

Identification code 12-4050-0-3-352	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent.....	17,626	20,151	21,632
11.3 Other than full-time permanent.....	767	1,447	1,255
11.5 Other personnel compensation.....	3,740	3,482	3,500
11.9 Total personnel compensation.....	22,133	25,080	26,387
12.1 Civilian personnel benefits.....	4,153	2,905	4,088
13.0 Benefits for former personnel.....	214	315	315
21.0 Travel and transportation of persons.....	794	1,039	1,421
22.0 Transportation of things.....	151	87	90
23.1 Rental payments to GSA.....	37	684	711
23.2 Rental payments to others.....	140	362	376
23.3 Communications, utilities, and miscellaneous charges.....	1,598	1,497	1,557
24.0 Printing and reproduction.....	133	152	158
25.0 Other services.....	3,840	4,029	4,016
26.0 Supplies and materials.....	636	484	503
31.0 Equipment.....	366	523	544
42.0 Insurance claims and indemnities.....	11	7	10
99.9 Total obligations.....	34,206	37,164	40,176

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	678	681	681
Full-time equivalent of overtime and holiday hours.....	89	125	125

INSPECTION AND WEIGHING SERVICE
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4050-2-3-352	1990 actual	1991 est.	1992 est.
Program by activities:			
10.00 Total obligations.....			7,559
Financing:			
68.00 Budget authority (gross): Spending authority from offsetting collections.....			7,559
Relation of obligations to outlays:			
71.00 Total obligations.....			7,559
87.00 Outlays (gross).....			7,559
Adjustments to budget authority and outlays:			
Deductions for offsetting collections:			
88.40 Non-Federal sources.....			-7,559
88.90 Total, offsetting collections.....			-7,559
89.00 Budget authority (net).....			
90.00 Outlays (net).....			

This schedule reflects a proposed increase in user fees collections to recover costs related to standardization activities.

Object Classification (in thousands of dollars)

Identification code 12-4050-2-3-352	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent.....			2,898
11.3 Other than full-time permanent.....			66
11.5 Other personnel compensation.....			46
11.9 Total personnel compensation.....			3,010
13.0 Benefits for former personnel.....			1,219
21.0 Travel and transportation of persons.....			17
22.0 Transportation of things.....			10
23.2 Rental payments to others.....			2
23.3 Communications, utilities, and miscellaneous charges.....			40
25.0 Other services.....			1,590
26.0 Supplies and materials.....			250
31.0 Equipment.....			1,421
99.9 Total obligations.....			7,559

AGRICULTURAL MARKETING SERVICE

Federal Funds

General and special funds:

MARKETING SERVICES

For necessary expenses to carry on services related to consumer protection, agricultural marketing and distribution, *transportation*, and regulatory programs as authorized by law, and for administration and coordination of payments to States; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed **[\$70,000] \$90,000** for employment under 5 U.S.C. 3109, **[\$47,914,000] \$68,333,000**; of which not less than **[\$1,934,000] \$2,094,000** shall be available for the Wholesale Market Development Program for the design and development of wholesale and farmer market facilities for the major metropolitan areas of the country: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (5 U.S.C. 5542; 7 U.S.C. 1291, 1621-27; 15 U.S.C. 714-714p; 21 U.S.C. 1031-56; 26 U.S.C. 4851-54, 4861-65, 4871-77, 6804, 7233, 7263, 7492-93, 7701, 49 U.S.C. 1653.)

LIMITATION ON ADMINISTRATIVE EXPENSES

Not to exceed **[\$40,162,000] \$50,735,000** (from fees collected) shall be obligated during the current fiscal year for administrative expenses: *Provided*, That if crop size is understated and/or other uncontrollable events occur, the Agency may exceed this limitation by up to 10 per centum with notification to the Appropriation Committees.

[OFFICE OF TRANSPORTATION]

[For necessary expenses to carry on services related to agricultural transportation programs as authorized by law; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$20,000 for employment under 5 U.S.C. 3109, \$2,429,000: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building.] (7 U.S.C. 1291, 1621-27; 49 U.S.C. 1653; *Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-2500-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Market news service.....	16,215	17,378	20,004
00.02	Inspection and standardization.....	13,247	14,858	17,405
00.03	Market protection and promotion.....	1,770	13,749	26,225
00.04	Wholesale market development.....	1,600	1,934	2,094
00.05	Transportation services.....	2,376	2,429	2,605
00.91	Total direct program.....	35,208	50,348	68,333
01.01	Reimbursable program.....	36,978	42,578	53,151
10.00	Total obligations.....	72,186	92,926	121,484
Financing:				
21.40	Unobligated balance available, start of year.....	-10,287	-14,997	-14,997
24.40	Unobligated balance available, end of year.....	14,997	14,997	14,997
25.00	Unobligated balance lapsing.....	369		
39.00	Budget authority (gross).....	77,264	92,931	121,484
Budget authority:				
Current:				
40.00	Appropriation.....	35,568	50,348	68,333
42.00	Transferred from other accounts.....	8	5	
43.00	Appropriation (adjusted).....	35,576	50,348	68,333
Permanent:				
68.00	Spending authority from offsetting collections.....	41,688	42,578	68,148
68.65	Portion not available for obligation (limitation on obligations).....			-14,997
68.90	Spending authority from offsetting collections (adjusted).....	41,688	42,578	53,151

Relation of obligations to outlays:

71.00	Total obligations.....	72,186	92,926	121,484
72.10	Receivables in excess of obligations, start of year.....		-7,329	-7,329
72.40	Obligated balance, start of year.....	1,079		
74.10	Receivables in excess of obligations, end of year.....	7,329	7,329	3,250
77.00	Adjustments in expired accounts.....	355		
87.00	Outlays (gross).....	80,949	92,926	117,405

Adjustments to budget authority and outlays:

Deductions for offsetting collections:				
88.00	Federal funds.....	-384	-411	-411
88.40	Non-Federal sources.....	-41,304	-42,167	-52,740
88.90	Total, offsetting collections.....	-41,688	-42,578	-53,151
89.00	Budget authority (net).....	35,576	50,348	68,333
90.00	Outlays (net).....	39,261	50,348	64,254

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority.....	35,576	50,348	68,333
Outlays.....	39,261	50,348	64,254
Proposed for later transmittal under proposed legislation:			
Budget authority.....			-4,859
Outlays.....			-4,859
Total:			
Budget authority.....	35,576	50,348	63,474
Outlays.....	39,261	50,348	59,395

Agricultural Marketing Service activities assist producers and handlers of agricultural commodities by providing a variety of marketing services. These services continue to become more complex as the volume of agricultural commodities increases, as a greater number of new processed commodities are developed, and as the agricultural market structure undergoes extensive changes. Marketing changes include increased concentration in food retailing, direct buying, decentralization of processing, growth of interregional competition, vertical integration, and contract farming. The individual activities include:

Market news service.—The market news program provides the agricultural community with information pertaining to the movement of agricultural products. This nationwide service provides daily reports on the supply, demand and price of over 700 commodities throughout the country.

Inspection, grading and standardization.—Nationally uniform standards of quality for agricultural products are established and applied to specific lots of products to: promote confidence between buyers and sellers; reduce hazards in marketing due to misunderstandings and disputes arising from the use of nonstandard descriptions; encourage better preparation of uniform quality products for market; and furnish consumers with more definite information on the quality of products they buy. Grading services are provided for cotton and domestic and imported tobacco.

Continuous in-plant inspection of all plants manufacturing liquid, frozen or dried egg products is provided, with quarterly inspection of egg handlers and hatcheries to ensure the proper disposition of shell eggs unfit for human consumption. Imported egg products are controlled to make certain that the inspection systems in exporting countries have standards equal to those of the United States.

COTTON AND TOBACCO USER FEE PROGRAM

	1990 actual	1991 est.	1992 est.
Cotton classed (samples in thousands).....	13,310	13,641	13,641
Tobacco auction markets (million pounds).....	1,603,488	1,583,000	1,525,000
Imported tobacco inspected at markets and ports of entry (million pounds).....	207	200	200

FEDERALLY FUNDED INSPECTION AND PROCUREMENT ACTIVITIES

	1990 actual	1991 est.	1992 est.
Federally inspected establishments: Egg products plants	84	85	86
Federally inspected production: Egg products (billion pounds)	1.7	1.8	2.0
States and Commonwealths with cooperative agreements: Egg products inspection	52	52	52
Laboratory services (samples analyzed):			
Food chemistry and microbiology	19,000	20,000	21,000
Chemical residues	472	500	500

STANDARDIZATION ACTIVITIES

	1990 actual	1991 est.	1992 est.
International and U.S. standards in effect, end of fiscal year	593	591	595
Number of commodities covered	237	237	237
Standards revised	7	13	14

Market protection and promotion.—This program consists of: (1) the research and promotion programs which are designed to improve the competitive position and expand markets for cotton, eggs, and egg products, honey, pork, beef, milk and dairy products, mohair, and potatoes; (2) the Federal Seed Act; and (3) the administration of the Capper-Volstead Act and the Agricultural Fair Practices Act.

Amendments to the 1985 Food Security Act provided legislative authority for the beef, pork, and watermelon research and promotion programs. Assessments on producers to fund the beef and pork programs began in 1986. The Watermelon Research and Promotion Plan was issued in June 1989 and fully implemented in March 1990.

The Agricultural Promotion Programs Act of 1990 provides legislative authority for the establishment of research and promotion programs for pecans, mushrooms, limes, and soybeans, and for a fluid milk promotion program.

Federal seed inspectors have conducted tests on samples to help ensure truthful labeling of agricultural and vegetable seeds sold in interstate commerce.

The Capper-Volstead Act and the Agricultural Fair Practices Act protect producers against discriminatory practices by handlers, permit producers to engage in cooperative efforts, and ensure that such cooperatives do not engage in practices that monopolize or restrain trade.

MARKET PROTECTION AND PROMOTION ACTIVITIES

Seed Act:			
Interstate investigations:			
Completed	1,104	1,000	1,000
Pending	748	600	600
Seed samples tested	3,967	3,800	4,300
Plant Variety Protection Act:			
Number of applications received	270	270	260
Certificates of protection issued	99	230	260
Research and promotion collections (dollars in millions):			
Beef	\$44.0	\$43.0	\$43.0
Cotton	37.2	38.5	40.9
Dairy—National	75.1	77.4	77.2
Honey	2.5	2.5	2.5
Pork	30.0	26.0	26.0
Egg	7.2	7.2	7.2
Potato	6.1	6.1	6.1

Wholesale market development.—This program is designed to enhance the marketing of agricultural commodities in the United States by conducting research into more efficient marketing methods for agricultural commodities and by providing technical assistance to urban areas interested in improving their food distribution facilities.

Transportation Services.—The activities carried out under this appropriation were transferred from the Office of Transportation. Costs relating to obligations incurred under this program prior to 1992 were previously included in the account of that agency.

WHOLESALE MARKET DEVELOPMENT ACTIVITIES

	1990 actual	1991 est.	1992 est.
Studies and projects completed	229	229	229

Object Classification (in thousands of dollars)

Identification code	12-2500-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent		19,740	22,598	26,099
11.3 Other than full-time permanent		585	567	614
11.5 Other personnel compensation		292	317	354
11.9 Total personnel compensation		20,617	23,482	27,067
12.1 Civilian personnel benefits		4,061	4,838	5,982
13.0 Benefits for former personnel		57	157	166
21.0 Travel and transportation of persons		1,314	1,549	2,004
22.0 Transportation of things		124	95	169
23.2 Rental payments to others		282	457	483
23.3 Communications, utilities, and miscellaneous charges		2,400	2,697	3,956
24.0 Printing and reproduction		222	267	466
25.0 Other services		5,179	14,874	25,185
26.0 Supplies and materials		500	542	750
31.0 Equipment		447	1,390	2,105
42.0 Insurance claims and indemnities		4		
43.0 Interest and dividends		1		
99.0 Subtotal, direct obligations		35,208	50,348	68,333
99.0 Reimbursable obligations		36,978	42,578	53,151
99.9 Total obligations		72,186	92,926	121,484

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	635	692	734
Full-time equivalent of overtime and holiday hours	7	7	7
Reimbursable: Total compensable workyears:			
Full-time equivalent employment	728	771	771
Full-time equivalent of overtime and holiday hours	58	74	74

MARKETING SERVICES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-2500-2-1-352	1990 actual	1991 est.	1992 est.
Financing:				
40.00 Budget authority (appropriation)				—4,859
68.00 Spending authority from offsetting collections				4,859
Relation of obligations to outlays:				
71.00 Total obligations				
87.00 Outlays (gross)				
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.40 Non-Federal sources				—4,859
88.90 Total, offsetting collections				—4,859
89.00 Budget authority (net)				—4,859
90.00 Outlays (net)				—4,859

This schedule reflects proposed legislation to finance the standardization and market development and assistance activities on a user fee basis in 1992.

PAYMENTS TO STATES AND POSSESSIONS

For payments to departments of agriculture, bureaus and departments of markets, and similar agencies for marketing activities under section 204(b) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1623(b)), **[\$1,250,000] \$980,000.** (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

General and special funds—Continued

PAYMENTS TO STATES AND POSSESSIONS—Continued

Program and Financing (in thousands of dollars)

Identification code	12-2501-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	1,236	1,250	980
Financing:				
40.00	Budget authority (appropriation)	1,236	1,250	980
Relation of obligations to outlays:				
71.00	Total obligations	1,236	1,250	980
72.40	Obligated balance, start of year	945	1,054	1,065
74.40	Obligated balance, end of year	-1,054	-1,065	-755
77.00	Adjustments in expired accounts	-4		
90.00	Outlays	1,122	1,240	1,290

Grants are made on a matching fund basis to State departments of agriculture to carry out specifically approved programs designed to enhance marketing efficiency. Under this activity, specialists work with farmers, marketing firms, and other agencies in solving marketing problems and in using research results.

PERISHABLE AGRICULTURAL COMMODITIES ACT FUND

Program and Financing (in thousands of dollars)

Identification code	12-5070-0-2-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	6,157	6,523	6,523
Financing:				
21.40	Unobligated balance available, start of year	-896	-231	-231
24.40	Unobligated balance available, end of year	231	231	231
60.25	Budget authority (appropriation) (special fund, indefinite)	5,492	6,523	6,523
Relation of obligations to outlays:				
71.00	Total obligations	6,157	6,523	6,523
72.40	Obligated balance, start of year	1,025	851	851
74.40	Obligated balance, end of year	-851	-851	-851
90.00	Outlays	6,331	6,523	6,523

License fees are deposited in this special fund and are used to meet the costs of administering the Perishable Agricultural Commodities and the Produce Agency Acts (7 U.S.C. 491-497, 499a-499s).

The Acts are intended to ensure equitable treatment to farmers and others in the marketing of fresh and frozen fruits and vegetables. Commission merchants, dealers, and brokers handling these products in interstate and foreign commerce are licensed. Complaints of violations are investigated and violations dealt with by (a) informal agreements between the two parties, (b) formal decisions involving payment of reparation awards, and/or (c) suspension or revocation of license and/or publication of the facts.

A 1984 amendment to the Perishable Agricultural Commodities Act requires traders to have trust assets on hand to meet their obligations to fruit and vegetable suppliers. To preserve their trust and establish their rights ahead of other creditors, unpaid suppliers file notice with both the Department and their debtors that payment is due.

Object Classification (in thousands of dollars)

Identification code	12-5070-0-2-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	3,328	3,720	3,720
11.3	Other than full-time permanent	91	87	87

11.5	Other personnel compensation	64	63	63
11.9	Total personnel compensation	3,483	3,870	3,870
12.1	Civilian personnel benefits	853	928	928
13.0	Benefits for former personnel	12	13	13
21.0	Travel and transportation of persons	325	339	339
22.0	Transportation of things	15	15	15
23.1	Rental payments to GSA	146	152	152
23.2	Rental payments to others	57	62	62
23.3	Communications, utilities, and miscellaneous charges	284	327	327
24.0	Printing and reproduction	35	36	36
25.0	Other services	566	489	489
26.0	Supplies and materials	78	73	73
31.0	Equipment	303	219	219
99.9	Total obligations	6,157	6,523	6,523

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment	131	140	140
	Full-time equivalent of overtime and holiday hours	2	2	2

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(INCLUDING TRANSFERS OF FUNDS)

Funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c) shall be used only for commodity program expenses as authorized therein, and other related operating expenses, except for: (1) transfers to the Department of Commerce as authorized by the Fish and Wildlife Act of August 8, 1956; (2) transfers otherwise provided in this Act; and (3) not more than \$8,255,000 \$10,360,000 for formulation and administration of Marketing Agreements and Orders pursuant to the Agricultural Marketing Agreement Act of 1937 [as amended], and the Agricultural Act of 1961. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-5209-0-2-605	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
Commodity program payments:				
00.01	Child nutrition program purchases	350,441	350,900	400,000
00.02	Emergency surplus removal	26,474	16,250	
00.03	Disaster relief	1,743		
00.04	Sunflower and cottonseed oil purchases	30,000		
00.91	Subtotal, Commodity program payments	408,658	367,150	400,000
01.01	Administrative expenses	12,905	13,926	16,476
01.92	Total direct program	421,563	381,076	416,476
02.01	Reimbursable program	719	753	753
10.00	Total obligations	422,281	381,829	417,229
Financing:				
17.00	Recovery of prior year obligations	-1,993		
21.40	Unobligated balance available, start of year	-132,717	-294,168	-288,368
24.40	Unobligated balance available, end of year	294,168	288,368	300,000
39.00	Budget authority (gross)	581,739	376,029	428,861
Budget authority:				
60.25	Appropriation (special fund, indefinite)	4,799,510	5,142,532	5,174,000
61.00	Transferred to other accounts	-4,218,490	-4,767,256	-4,745,892
63.00	Appropriation (adjusted)	581,020	375,276	428,108
68.00	Spending authority from offsetting collections	719	753	753
Relation of obligations to outlays:				
71.00	Total obligations	422,281	381,829	417,229
72.40	Obligated balance, start of year	41,770	82,159	82,159
74.40	Obligated balance, end of year	-82,159	-82,159	-82,159
78.00	Adjustments in unexpired accounts	-1,993		
87.00	Outlays (gross)	379,900	381,829	417,229

Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	- 719	- 753	- 753
88.90	Total, offsetting collections	- 719	- 753	- 753
89.00	Budget authority (net)	581,020	375,276	428,108
90.00	Outlays (net)	379,181	381,076	416,476

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:				
		1990 actual	1991 est.	1992 est.
	Budget authority	581,020	375,276	428,108
	Outlays	379,181	381,076	416,476
Proposed for later transmittal under proposed legislation:				
	Budget authority			
	Outlays			- 7,953
Total:				
	Budget authority	581,020	375,276	428,108
	Outlays	379,181	381,076	408,523

Under section 32 of the act of August 24, 1935, as amended (7 U.S.C. 612c), an amount equal to 30 percent of customs receipts collected during each calendar year is automatically appropriated for expanding outlets for nonbasic commodities. An amount equal to 30 percent of receipts collected on fishery products is transferred to the Department of Commerce. Most of the funds are transferred to the Food and Nutrition Service and are used to purchase commodities under section 6 of the National School Lunch Act and other authorities specified in the child nutrition appropriation. If unforeseen commodity surpluses should develop, unobligated reserve balances are available for surplus removal.

Object Classification (in thousands of dollars)

Identification code	12-5209-0-2-605	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	5,175	6,115	7,221
11.3	Other than full-time permanent	117	120	132
11.5	Other personnel compensation	61	240	264
11.9	Total personnel compensation	5,353	6,475	7,617
12.1	Civilian personnel benefits	981	1,274	1,538
13.0	Benefits for former personnel	12	15	16
21.0	Travel and transportation of persons	292	304	396
22.0	Transportation of things	32	43	97
22.0	Transportation of things: Commodities	18,033	17,485	19,049
23.1	Rental payments to GSA	191	197	258
23.2	Rental payments to others	6		
23.3	Communications, utilities, and miscellaneous charges	494	630	831
24.0	Printing and reproduction	512	622	700
25.0	Other services	4,052	4,136	4,439
25.0	Other services: Commodities	2,119	2,054	2,238
26.0	Supplies and materials	167	103	114
26.0	Supplies and materials: Grants of commodities to States	388,506	347,611	378,713
31.0	Equipment	812	127	470
43.0	Interest and dividends	1		
99.0	Subtotal, direct obligations	421,563	381,076	416,476
99.0	Reimbursable obligations	719	753	753
99.9	Total obligations	422,281	381,829	417,229

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	141	159	173
	Full-time equivalent of overtime and holiday hours	1	4	4
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		13	13	13

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY
(SECTION 32)

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-5209-2-2-605	1990 actual	1991 est.	1992 est.
Program by activities:				
01.01	Administrative expenses			- 10,042
02.01	Reimbursable program			- 44
10.00	Total obligations			- 10,086
Financing:				
24.40	Unobligated balance available, end of year			10,042
68.00	Budget authority (gross): Spending authority from offsetting collections			- 44
Relation of obligations to outlays:				
71.00	Total obligations			- 10,086
74.40	Obligated balance, end of year			2,089
87.00	Outlays (gross)			- 7,997
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds			44
88.90	Total, offsetting collections			44
90.00	Outlays (net)			- 7,953

Proposed legislation would finance the Federal administration of Marketing Agreements and Orders on a user fee basis, with collections reflected in the Marketing Services account.

Object Classification (in thousands of dollars)

Identification code	12-5209-2-2-605	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent			- 5,468
11.3	Other than full-time permanent			- 130
11.5	Other personnel compensation			- 197
11.9	Total personnel compensation			- 5,795
12.1	Civilian personnel benefits			- 1,140
13.0	Benefits for former personnel			- 16
21.0	Travel and transportation of persons			- 310
22.0	Transportation of things			- 92
23.1	Rental payments to GSA			- 258
23.3	Communications, utilities, and miscellaneous charges			- 592
24.0	Printing and reproduction			- 683
25.0	Other services			- 780
26.0	Supplies and materials			- 80
31.0	Equipment			- 296
99.0	Subtotal, direct obligations			- 10,042
99.0	Reimbursable obligations			- 44
99.9	Total obligations			- 10,086

Trust Funds

MISCELLANEOUS TRUST FUNDS

For expenses necessary to recapitalize Dairy Graders, \$1,250,000, and to capitalize the Laboratory Accreditation Program, \$1,375,000, making a total of \$2,625,000, under the Agricultural Marketing Act of 1946 (7 U.S.C. 1623).

Program and Financing (in thousands of dollars)

Identification code	12-9972-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
Expenses and refunds, inspection and grading of farm products:				
00.01	Dairy products	4,155	3,884	5,134

MISCELLANEOUS TRUST FUNDS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-9972-0-7-352	1990 actual	1991 est.	1992 est.
00.02	Fruits and vegetables.....	41,404	43,339	43,339
00.03	Meat grading.....	18,332	19,008	19,008
00.04	Poultry products.....	20,764	21,892	21,892
00.05	Miscellaneous agricultural commodities.....	4,544	4,174	5,549
00.11	Price support assessments.....	47	160	160
10.00	Total obligations.....	89,246	92,457	95,082
Financing:				
21.40	Unobligated balance available, start of year.....	-20,791	-17,816	-17,816
24.40	Unobligated balance available, end of year.....	17,816	17,816	17,816
39.00	Budget authority.....	86,271	92,457	95,082
Budget authority:				
Current:				
40.00	Appropriation.....			2,625
Permanent:				
60.05	Appropriation (indefinite).....	86,271	92,457	92,457
Relation of obligations to outlays:				
71.00	Total obligations.....	89,246	92,457	95,082
72.40	Obligated balance, start of year.....	-9,931	-5,284	-5,284
74.40	Obligated balance, end of year.....	5,284	5,284	5,284
90.00	Outlays.....	84,598	92,457	95,082

Expenses and refunds, inspection and grading of farm products.—The commodity inspection and grading programs provide grading, examination, and certification services for a wide variety of fresh and processed food commodities using federally approved grade standards and purchase specifications. Commodities graded include poultry, livestock, meat, dairy products, and fresh and processed fruits and vegetables. These programs use official grade standards which reflect the relative quality of a particular food commodity based on laboratory testing and characteristics such as taste, color, weight and physical condition. Producers voluntarily request grading and certification services which are provided on a fee for service basis.

Appropriated funding is requested in 1992 for recapitalization of the dairy grading program and to capitalize a new lab accreditation program. These programs will be fully fee supported in subsequent years, and therefore will not require continued appropriations.

	1990 actual	1991 est.	1992 est.
Livestock graded (million pounds).....	43	44	44
Poultry products graded (includes rabbits—million pounds).....	14,789	15,401	16,230
Shell eggs graded (million dozens).....	1,484	1,419	1,358
Poultry accepted (million pounds).....	953	990	1,040
Eggs accepted (million dozens).....	527	528	526
Meat graded (million pounds).....	14,900	15,700	15,700
Meat accepted (million pounds).....	800	800	800
Processed fruits and vegetables inspected (million pounds).....	8,900	8,900	9,000
Fresh fruits and vegetables inspected (million pounds).....	82,100	84,700	87,400
Dairy products graded (million pounds).....	1,301	1,775	1,975
Market reports issued (in thousands).....	2,106	2,195	2,228
Plant variety protection (applications received).....	270	270	260
Certificates of protection issued.....	99	230	260
Cottonseed grade certificates issued.....	24.3	24.0	25.0

Object Classification (in thousands of dollars)

Identification code	12-9972-0-7-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	45,541	47,285	48,460
11.3	Other than full-time permanent.....	4,656	4,408	4,408
11.5	Other personnel compensation.....	6,843	7,268	7,268
11.9	Total personnel compensation.....	57,040	58,961	60,136
12.1	Civilian personnel benefits.....	11,731	12,459	12,694
13.0	Benefits for former personnel.....	549	508	516
21.0	Travel and transportation of persons.....	5,699	6,107	6,254

22.0	Transportation of things.....	400	407	472
23.1	Rental payments to GSA.....	861	876	876
23.2	Rental payments to others.....	565	589	589
23.3	Communications, utilities, and miscellaneous charges.....	2,143	2,350	2,484
24.0	Printing and reproduction.....	476	348	359
25.0	Other services.....	7,512	7,720	7,975
26.0	Supplies and materials.....	1,018	823	905
31.0	Equipment.....	1,106	1,309	1,822
33.0	Investments and loans.....	25		
42.0	Insurance claims and indemnities.....	54		
43.0	Interest and dividends.....	67		
99.9	Total obligations.....	89,246	92,457	95,082

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment.....	1,918	1,915	1,924
Full-time equivalent of overtime and holiday hours.....	167	164	164

MILK MARKET ORDERS ASSESSMENT FUND

Program and Financing (in thousands of dollars)

Identification code	12-8412-0-8-351	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Administration.....	28,572	30,785	32,940
00.02	Marketing service.....	4,882	5,011	5,362
10.00	Total obligations.....	33,454	35,796	38,302
Financing:				
Unobligated balance available, start of year:				
21.90	Treasury balance.....	-17,109	-18,420	-18,420
21.91	U.S. securities: Par value.....	-2,660	-2,935	-2,935
Unobligated balance available, end of year:				
24.90	Treasury balance.....	18,420	18,420	18,420
24.91	U.S. securities: Par value.....	2,935	2,935	2,935
68.00	Budget authority (gross): Spending authority from offsetting collections.....	35,040	35,796	38,302
Relation of obligations to outlays:				
71.00	Total obligations.....	33,454	35,796	38,302
72.10	Receivables in excess of obligations, start of year.....	-879	-2,632	-2,632
74.10	Receivables in excess of obligations, end of year.....	2,632	2,632	2,632
87.00	Outlays (gross).....	35,207	35,796	38,302
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
Federal funds:				
88.00	Administration.....	-28,036	-28,454	-30,446
88.00	Marketing service.....	-4,709	-4,836	-5,175
88.00	Interest.....	-2,295	-2,506	-2,681
88.90	Total, offsetting collections.....	-35,040	-35,796	-38,302
90.00	Outlays (net).....	167		

Note.—The administration fund totals are comprised of 42 separate independent order accounts in 1990. The Marketing Service fund totals are comprised of 40 separate independent order accounts in 1990.

The Secretary of Agriculture is authorized by the Agricultural Marketing Agreement Act of 1937, as amended—under certain conditions—to issue Federal milk marketing orders establishing minimum prices which handlers are required to pay for milk purchased from producers.

Market administrators are appointed by the Secretary and are responsible for carrying out the terms of specific marketing orders. Their operating expenses, partly financed by assessments on regulated handlers and partly by deductions from producers, are reported in these schedules. These funds are collected locally, deposited in local banks, and disbursed directly by the market administrator.

The expenses of each local office are met from an administrative fund and a marketing service fund, which are prescribed in each order. The administrative fund is derived from prorated handler assessments. The marketing service fund of

the individual order disseminates market information to producers who are not members of a qualified cooperative. It also provides for the verification of the weights, sampling, and testing of milk from these producers. The cost of these services is borne by such producers.

The maximum rates for administrative assessment and for marketing services are set forth in each order and adjustments below these rates are made from time to time upon recommendations by the market administrator and upon approval of the Agricultural Marketing Service to provide reserves at about a 6-month operating level. Upon termination of any order, the statute provides for distributing the proceeds from net assets pro rata to contributing handlers or producers as the case may be.

Revenue and Expense (in thousands of dollars)

Identification code	12-8412-0-8-351	1990 actual	1991 est.	1992 est.
0101	Revenue	35,040	35,796	38,302
0102	Expenses	-33,454	-35,796	-38,302
0109	Net income or loss	-1,586		

Financial Condition (in thousands of dollars)

Identification code	12-8412-0-8-351	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1099	Subtotal, fund balance with Treasury and cash	16,230	15,788	15,788	15,788
Accounts receivable:					
1199	Subtotal, accounts receivable	3,572	5,207	5,207	5,207
Investments:					
1499	Subtotal, investments	2,660	2,935	2,935	2,935
1999	Total assets	26,109	27,362	27,362	27,362
Liabilities:					
Accounts payable:					
2099	Subtotal, accounts payable	301	290	291	291
2299	Accrued payroll and benefits	488	448	448	448
2399	Accrued annual leave (funded or unfunded)	1,905	1,836	1,836	1,836
2999	Total liabilities	2,693	2,574	2,575	2,575
Equity:					
Appropriated fund equity:					
3199	Invested capital	23,416	24,788	24,787	24,787
3999	Total equity	23,416	24,788	24,787	24,787

Object Classification (in thousands of dollars)

Identification code	12-8412-0-8-351	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	21,175	22,657	24,243
11.3	Other than full-time permanent	149	160	171
11.5	Other personnel compensation	17	18	19
11.9	Total personnel compensation	21,341	22,835	24,433
12.1	Civilian personnel benefits	3,873	4,144	4,434
21.0	Travel and transportation of persons	2,140	2,290	2,450
23.2	Rental payments to others	2,716	2,906	3,110
23.3	Communications, utilities, and miscellaneous charges	1,102	1,179	1,262
25.0	Other services	581	622	665
26.0	Supplies and materials	814	871	932
31.0	Equipment	887	949	1,016
99.9	Total obligations	33,454	35,796	38,302

Personnel Summary ¹

Total compensable workyears:			
Full-time equivalent employment	533	624	599
Full-time equivalent of overtime and holiday hours	1	1	1

¹ Excludes New York-New Jersey order operated under Federal and State orders.

FOOD SAFETY AND INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

* See Chapter XIII.B for additional information.

For necessary expenses to carry on services authorized by the Federal Meat Inspection Act, as amended, and the Poultry Products Inspection Act, as amended, [\$440,882,000] \$473,512,000: *Provided*, That this appropriation shall be available for field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. (7 U.S.C. 450, 1901-06; 10 U.S.C. 2306; 18 U.S.C. 1114; 21 U.S.C. 451-470, 601-624, 641-645, 661, 671-680, 691-692; 694-695; Public Law 99-641; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3700-0-1-554	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program	421,206	440,882	473,512
01.01	Reimbursable program	52,808	55,000	56,000
10.00	Total obligations	474,014	495,882	529,512
Financing:				
25.00	Unobligated balance lapsing	92		
39.00	Budget authority (gross)	474,106	495,882	529,512
Budget authority:				
Current:				
40.00	Appropriation	421,298	440,882	473,512
Permanent:				
68.00	Spending authority from offsetting collections	52,808	55,000	56,000
Relation of obligations to outlays:				
71.00	Total obligations	474,014	495,882	529,512
72.40	Obligated balance, start of year	33,745	32,049	32,049
74.40	Obligated balance, end of year	-32,049	-32,049	-32,049
77.00	Adjustments in expired accounts	-1,883		
87.00	Outlays (gross)	473,827	495,882	529,512
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-831	-1,000	-1,000
88.40	Non-Federal sources	-51,977	-54,000	-55,000
88.90	Total, offsetting collections	-52,808	-55,000	-56,000
89.00	Budget authority (net)	421,298	440,882	473,512
90.00	Outlays (net)	421,019	440,882	473,512

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]				
Enacted/requested:				
Budget authority	1990 actual	1991 est.	1992 est.	
Outlays	421,298	440,882	473,512	
Supplemental under existing legislation:				
Budget authority		8,000		
Outlays		7,800	200	
Proposed for later transmittal under proposed legislation:				
Budget authority			-50,000	
Outlays			-50,000	
Total:				
Budget authority	421,298	448,882	423,512	
Outlays	421,019	448,682	423,712	

The major objectives of the Food Safety and Inspection Service are to ensure that meat and poultry products are wholesome, unadulterated, and properly labeled and pack-

General and special funds—Continued

SALARIES AND EXPENSES—Continued

aged, as required by the Federal Meat Inspection Act and the Poultry Products Inspection Act.

The Meat and Poultry Inspection program of the Food Safety and Inspection Service provides inplant inspection of all domestic plants preparing meat or poultry products for sale or distribution; reviews foreign inspection systems and establishments that prepare meat or poultry products for export to the United States; and provides technical and financial assistance to States which maintain meat and poultry inspection programs.

FEDERALLY FUNDED INSPECTION ACTIVITIES

	1990 actual	1991 est.	1992 est.
Federally inspected establishments:			
Slaughter plants.....	374	374	374
Processing plants.....	4,622	4,622	4,622
Combination slaughter and processing plants.....	1,175	1,175	1,175
Talmadge-Aiken plants.....	325	325	325
Import establishments.....	218	218	218
Federally inspected production (millions of pounds):			
Meat slaughter.....	38,413	38,400	42,500
Meat processing.....	40,500	41,500	42,500
Poultry slaughter.....	31,932	33,900	35,900
Poultry processing.....	11,451	12,000	12,500
Import/export activity (millions of pounds):			
Meat and poultry imported.....	2,656	2,650	2,650
Meat and poultry exported.....	2,679	2,700	2,700
Imports refused entry.....	14	12	12
States and territories with cooperative agreements:			
Intrastate inspection.....	28	27	27
Talmadge-Aiken inspection.....	22	22	22
Number of slaughter and/or processing plants (excludes exempt plants).....	3,385	3,330	3,330
Pounds inspected slaughter and processing (millions).....	3,849	3,800	3,800
Compliance activities:			
Hazardous product detained (millions of pounds).....	8.3	8.3	8.3
Compliance reviews.....	56,000	56,000	56,000
Detention actions.....	883	900	900
Laboratory services (samples analyzed):			
Food chemistry.....	56,616	57,000	57,000
Food microbiology.....	34,890	35,000	35,000
Chemical residues.....	170,578	171,000	171,000
Antibiotic residues.....	239,956	240,000	240,000
Pathology samples.....	9,446	9,500	9,500

Object Classification (in thousands of dollars)

Identification code	12-3700-0-1-554	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1 Full-time permanent.....		254,116	262,963	287,528
11.3 Other than full-time permanent.....		9,956	10,307	11,253
11.5 Other personnel compensation.....		8,639	8,934	9,784
11.9 Total personnel compensation.....		272,711	282,204	308,565
12.1 Civilian personnel benefits.....		55,742	66,988	73,257
13.0 Benefits for former personnel.....		6,800	1,377	1,377
21.0 Travel and transportation of persons.....		19,571	20,193	20,193
22.0 Transportation of things.....		1,542	1,622	1,622
23.3 Communications, utilities, and miscellaneous charges.....		8,030	9,992	9,992
24.0 Printing and reproduction.....		1,103	1,160	1,160
25.0 Other services.....		13,908	14,432	14,432
26.0 Supplies and materials.....		2,484	2,613	2,613
31.0 Equipment.....		1,620	1,704	1,704
41.0 Grants, subsidies, and contributions.....		37,625	38,522	38,522
42.0 Insurance claims and indemnities.....		65	68	68
43.0 Interest and dividends.....		5	7	7
99.0 Subtotal, direct obligations.....		421,206	440,882	473,512
99.0 Reimbursable obligations.....		52,808	55,000	56,000
99.9 Total obligations.....		474,014	495,882	529,512

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment.....	9,206	9,277	9,304
Full-time equivalent of overtime and holiday hours.....	99	113	113

Reimbursable: Total compensable workyears:

Full-time equivalent employment.....	201	227	227
Full-time equivalent of overtime and holiday hours.....	914	915	915

FOOD SAFETY AND INSPECTION SERVICE SALARIES AND EXPENSES
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3700-2-1-554	1990 actual	1991 est.	1992 est.
Financing:				
39.00 Financing authority (gross).....				
Financing authority:				
Current:				
40.00 Appropriation.....				— 50,000
Permanent:				
68.00 Spending authority from offsetting collections.....				50,000
Relation of obligations to outlays:				
71.00 Total obligations.....				
87.00 Financing disbursements (gross).....				
Adjustments to financing authority and outlays:				
Deductions for offsetting collections:				
88.40 Non-Federal sources.....				— 50,000
88.90 Total, offsetting collections.....				— 50,000
89.00 Financing authority (net).....				— 50,000
90.00 Financing disbursements (net).....				— 50,000

Legislation will be submitted to allow federal-industry cost-sharing of other than one shift of inspection daily and to allow establishments voluntarily to pay for required inspection when federal funding is unavailable as a result of sequestration.

Personnel Summary

Direct total compensable workyears:			
Full-time equivalent employment.....			— 1,164
Full-time equivalent of overtime and holiday hours.....			
Reimbursable: Total compensable workyears: Full-time equivalent employment.....			+ 1,164

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows: Office of International Cooperation and Development, "Salaries and expenses."

Trust Funds

EXPENSES AND REFUNDS, INSPECTION AND GRADING OF FARM PRODUCTS

Program and Financing (in thousands of dollars)

Identification code	12-8137-0-7-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00 Total obligations.....		1,351	1,400	1,200
Financing:				
21.40 Unobligated balance available, start of year.....		— 61	— 68	— 68
24.40 Unobligated balance available, end of year.....		68	68	68
60.05 Budget authority (appropriation) (indefinite).....		1,359	1,400	1,200
Relation of obligations to outlays:				
71.00 Total obligations.....		1,351	1,400	1,200
72.40 Obligated balance, start of year.....		162	17	17
74.40 Obligated balance, end of year.....		— 17	— 17	— 17
90.00 Outlays.....		1,497	1,400	1,200

Under authority of the Agricultural Marketing Act of 1946, Federal meat and poultry inspection services are provided upon request and for a fee in cases where inspection is not mandated by statute. This service includes: certifying products for export beyond the requirements of export certificates; inspecting certain animals and poultry intended for human food where inspection is not required by statute, such as buffalo, rabbit, and quail; and inspecting products intended for animal consumption.

Object Classification (in thousands of dollars)

Identification code	12-8137-0-7-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	769	797	683
11.3	Other than full-time permanent.....	5	5	4
11.5	Other personnel compensation.....	264	274	235
11.9	Total personnel compensation.....	1,038	1,076	922
12.1	Civilian personnel benefits.....	195	202	173
13.0	Benefits for former personnel.....	24	25	21
21.0	Travel and transportation of persons.....	14	15	12
23.1	Rental payments to GSA.....	33	34	29
23.2	Rental payments to others.....	22	23	20
24.0	Printing and reproduction.....	2	2	2
25.0	Other services.....	20	21	18
26.0	Supplies and materials.....	2	2	2
31.0	Equipment.....	1	1	1
99.9	Total obligations.....	1,351	1,400	1,200

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	26	21	21
	Full-time equivalent of overtime and holiday hours.....	4	4	4

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows: Office of International Cooperation and Development, "Salaries and expenses."

FOOD AND NUTRITION SERVICE

Federal Funds

General and special funds:

FOOD PROGRAM ADMINISTRATION

For necessary administrative expenses of the domestic food programs funded under this Act, **[\$96,778,000] \$113,856,000**, of which **[\$5,000,000]** shall be available only for simplifying procedures, reducing overhead costs, tightening regulations, improving food stamp coupon handling, and assistance in the prevention, identification, and prosecution of fraud and other violations of law **\$3,700,000** shall not become available for obligation until September 19, 1992, for the Integrated Financial Management System: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$150,000 shall be available for employment under 5 U.S.C. 3109. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3508-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Food program administration.....	91,522	96,782	113,856
01.01	Reimbursable program.....	340	210	210
10.00	Total obligations.....	91,862	96,992	114,066
Financing:				
21.40	Unobligated balance available, start of year.....	-4	-4	

24.40	Unobligated balance available, end of year.....	4		
25.00	Unobligated balance lapsing.....	205		
39.00	Budget authority (gross).....			
Budget authority:				
Current:				
40.00	Appropriation.....	91,727	96,778	113,856
Permanent:				
68.00	Spending authority from offsetting collections.....	340	210	210
Relation of obligations to outlays:				
71.00	Total obligations.....	91,862	96,992	114,066
72.40	Obligated balance, start of year.....	11,263	10,423	10,983
74.40	Obligated balance, end of year.....	-10,423	-10,983	-15,817
77.00	Adjustments in expired accounts.....	-506		
87.00	Outlays (gross).....	92,196	96,432	109,232
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-340	-210	-210
88.90	Total, offsetting collections.....	-340	-210	-210
89.00	Budget authority (net).....	91,727	96,778	113,856
90.00	Outlays (net).....	91,855	96,222	109,022

Food program administration funds the Federal operating expenses of the Food and Nutrition Service.

Object Classification (in thousands of dollars)

Identification code	12-3508-0-1-605	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	61,404	65,099	73,676
11.3	Other than full-time permanent.....	1,374	1,293	1,449
11.5	Other personnel compensation.....	692	381	721
11.9	Total personnel compensation.....	63,470	66,773	75,846
12.1	Civilian personnel benefits.....	11,048	11,109	12,703
13.0	Benefits for former personnel.....	78	46	70
21.0	Travel and transportation of persons.....	2,681	3,156	3,755
22.0	Transportation of things.....	103	152	153
23.2	Rental payments to others.....	397	522	532
23.3	Communications, utilities, and miscellaneous charges.....	4,305	4,915	4,948
24.0	Printing and reproduction.....	319	367	372
25.0	Other services.....	5,143	6,773	12,508
26.0	Supplies and materials.....	843	1,349	1,349
31.0	Equipment.....	3,132	1,620	1,620
42.0	Insurance claims and indemnities.....	2		
43.0	Interest and dividends.....	1		
99.0	Subtotal, direct obligations.....	91,522	96,782	113,856
99.0	Reimbursable obligations.....	340	210	210
99.9	Total obligations.....	91,862	96,992	114,066

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	1,809	1,821	1,864
	Full-time equivalent of overtime and holiday hours.....	1	1	1

FOOD STAMP PROGRAM

[(INCLUDING TRANSFERS OF FUNDS)]

*See Chapter XIII.B for additional information.

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027, 2029), **[\$19,050,901,000] \$22,149,975,000**, of which **[\$823,513,000] \$2,500,000,000** shall be available only to the extent an official budget request, for a specific dollar amount, is transmitted to the Congress: *Provided*, That funds provided herein shall remain available through September 30, **[1991] 1992**, in accordance with section 18(a) of the Food Stamp Act: *Provided further*, That up to 5 per centum of the foregoing amount may be placed in reserve to be apportioned pursuant to section 3679 of the Revised Statutes, as amended, for use only in such amounts and at such times as may become necessary to carry out program operations: *Provided further*,

General and special funds—Continued

FOOD STAMP PROGRAM—Continued

【(INCLUDING TRANSFERS OF FUNDS)】—Continued

That funds provided herein shall be expended in accordance with section 16 of the Food Stamp Act: *Provided further*, That this appropriation shall be subject to any work registration or work fare requirements as may be required by law: *Provided further*, That \$345,000,000 of the funds provided herein shall be available only to the extent necessary after the Secretary has employed the regulatory and administrative methods available to him under the law to curtail fraud, waste, and abuse in the program: *Provided further*, That \$974,220,000 of the foregoing amount shall be available for Nutrition Assistance for Puerto Rico as authorized by 7 U.S.C. 2028, of which \$10,825,000 shall be transferred to the Animal and Plant Health Inspection Service for the Cattle Tick Eradication Project】.

For making, after July 31 of the current fiscal year, benefit payments to individuals under the Food Stamp Act, for unanticipated costs incurred for the current fiscal year, such sums as may be necessary.

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027, 2029) for the first quarter of fiscal year 1993, \$4,750,000,000, to remain available through September 30, 1993. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3505-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Properly issued benefits	13,191,146	15,398,899	16,827,852
00.02	Estimated State overissuances	992,882	1,141,272	1,208,718
00.03	State administration	1,139,227	1,311,459	1,380,489
00.04	Employment and training program	147,686	153,469	157,628
00.05	Other	56,745	71,582	75,288
10.00	Total obligations	15,527,686	18,076,681	19,649,975
Financing:				
25.00	Unobligated balance lapsing	441,903		
40.00	Budget authority (appropriation)	15,969,589	18,076,681	19,649,975
Relation of obligations to outlays:				
71.00	Total obligations	15,527,686	18,076,681	19,649,975
72.40	Obligated balance, start of year	261,437	259,634	224,688
74.40	Obligated balance, end of year	-259,634	-224,688	-236,804
77.00	Adjustments in expired accounts	-537,468		
90.00	Outlays (net)	14,992,021	18,111,627	19,637,859

Note.—Amounts for Nutrition Assistance for Puerto Rico are shown under that title. Amounts for 1990 and 1991 were appropriated under the title Food Stamp Program.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

	1990 actual	1991 est.	1992 est.
Enacted/requested:			
Budget authority	15,969,589	18,076,681	19,649,975
Outlays	14,992,021	18,111,627	19,637,859
Supplemental under existing legislation:			
Budget authority		200,000	
Outlays		200,000	
Proposed for later transmittal under proposed legislation:			
Budget authority			
Outlays			
Total:			
Budget authority	15,969,589	18,276,681	19,649,975
Outlays	14,992,021	18,311,627	19,637,859

The food stamp program increases the food purchasing power of eligible low income households. Participants purchase food at retail stores with food stamp coupons. Pursuant to the Rural Development, Agriculture, and Related Agencies Appropriations Act of 1991, the Administration is requesting the additional \$823,513,000 in budget authority for 1991.

Object Classification (in thousands of dollars)

Identification code	12-3505-0-1-605	1990 actual	1991 est.	1992 est.
22.0	Transportation of things	2,822	4,402	4,725
24.0	Printing and reproduction	28,484	35,995	34,771
25.0	Other services	25,439	31,185	35,792
41.0	Grants, subsidies, and contributions	15,470,941	18,005,099	19,574,687
99.9	Total obligations	15,527,686	18,076,681	19,649,975

FOOD STAMP PROGRAM

(Proposed for later transmittal, proposed legislation)

Legislation will be proposed to increase incomes of food stamp households through expanded child support enforcement activities. Higher incomes reduce needed benefits.

NUTRITION ASSISTANCE FOR PUERTO RICO

For monthly payments to the Commonwealth of Puerto Rico for nutrition assistance, as authorized by 7 U.S.C. 2028, \$1,013,000,000, of which not to exceed \$10,825,000 is available for the Cattle Tick Eradication Project.

Program and Financing (in thousands of dollars)

Identification code	12-3550-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	936,750	963,395	1,013,000
Financing:				
39.00	Budget authority	936,750	963,395	1,013,000
Budget authority:				
40.00	Appropriation	936,750	974,220	1,013,000
41.00	Transferred to other accounts		-10,825	
43.00	Appropriation (adjusted)	936,750	963,395	1,013,000
Relation of obligations to outlays:				
71.00	Total obligations	936,750	963,395	1,013,000
72.40	Obligated balance, start of year	4,903	5,420	5,588
74.40	Obligated balance, end of year	-5,420	-5,588	-5,875
77.00	Adjustments in expired accounts	-4,904		
90.00	Outlays (net)	931,329	963,227	1,012,713

Note.—Amounts for 1990 and 1991 were appropriated under the title Food Stamp Program.

This grant is in lieu of the food stamp program in Puerto Rico and gives the Commonwealth flexibility to establish a food assistance program tailored to the needs of its low income households.

SPECIAL MILK PROGRAM

For necessary expenses to carry out the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966 (42 U.S.C. 1772), **【\$19,268,000】** **\$23,011,000**, to remain available through September 30, **【1992】** **1993**. Only final reimbursement claims for milk submitted to State agencies within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3502-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	22,043	23,408	23,011

Financing:				
17.00	Recovery of prior year obligations.....	—1,450		
21.40	Unobligated balance, available, start of year.....	—3,583	—4,944	
24.40	Unobligated balance available, end of year.....	4,944		
25.00	Unobligated balance lapsing.....	16	804	
25.10	Unobligated balance restored.....	—1,661		
40.00	Budget authority (appropriation).....	20,309	19,268	23,011
Relation of obligations to outlays:				
71.00	Total obligations.....	22,043	23,408	23,011
72.40	Obligated balance, start of year.....	2,277	4,102	4,611
74.40	Obligated balance, end of year.....	—4,102	—4,611	—4,533
77.00	Adjustments in expired accounts.....	—61		
78.00	Adjustments in unexpired accounts.....	—1,450		
90.00	Outlays.....	18,707	22,899	23,089

The program subsidizes milk for students in schools and institutions that do not participate in other Federally funded meal programs.

STATE CHILD NUTRITION [PROGRAMS] PAYMENTS

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the National School Lunch Act (42 U.S.C. 1751-1769b), and the applicable provisions other than sections 3 and 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1773-1785, and 1788-1789); **[\$5,577,199,000]** **\$6,064,803,000**, to remain available through September 30, **[1992]** **1993**, of which **[\$880,698,000]** **\$1,389,711,000** is hereby appropriated and **[\$4,696,501,000]** **\$4,675,092,000** shall be derived by transfer from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c): *Provided*, That funds appropriated for the purpose of section 7 of the Child Nutrition Act of 1966 shall be allocated among the States but the distribution of such funds to an individual State is contingent upon that State's agreement to participate in studies and surveys of programs authorized under the National School Lunch Act and the Child Nutrition Act of 1966, when such studies and surveys have been directed by the Congress and requested by the Secretary of Agriculture: *Provided further*, That if the Secretary of Agriculture determines that a State's administration of any program under the National School Lunch Act or the Child Nutrition Act of 1966 (other than section 17), or the regulations issued pursuant to these Acts, is seriously deficient, and the State fails to correct the deficiency within a specified period of time, the Secretary may withhold from the State some or all of the funds allocated to the State under section 7 of the Child Nutrition Act of 1966 and under section 13(k)(1) of the National School Lunch Act; upon a subsequent determination by the Secretary that the programs are operated in an acceptable manner some or all of the funds withheld may be allocated: *Provided further*, That only final reimbursement claims for service of meals, supplements, and milk submitted to State agencies by eligible schools, summer camps, institutions, and service institutions within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act for meals, supplements, and milk served during any month only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary: *Provided further*, That up to **[\$3,653,000]** **\$6,500,000** shall be available for independent verification of school food service claims and claims made by Child and Adult Care Food Program sponsors: *Provided further*, That \$1,143,000 shall be available to operate the Food Service Management Institute. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code	12-3539-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
Cash payments to States:				
School lunch:				
00.01	Above 185% of poverty.....	317,504	338,401	360,979
00.02	130-185% of poverty.....	316,212	337,024	359,510
00.03	Below 130% of poverty.....	2,596,235	2,767,109	2,951,729

School breakfast:				
00.04	Above 185% of poverty.....	16,504	18,310	20,142
00.05	130-185% of poverty.....	23,839	26,447	29,094
00.06	Below 130% of poverty.....	551,193	611,506	672,688
Child and adult care feeding:				
00.07	Above 185% of poverty.....	352,133	429,665	496,650
00.08	130-185% of poverty.....	28,138	35,456	43,324
00.09	Below 130% of poverty.....	423,685	545,147	654,536
00.10	Audits.....	10,483	13,778	17,079
00.11	Summer feeding.....	163,450	179,008	196,164
00.12	State administrative expenses.....	60,969	63,746	69,852
00.13	Commodity procurement.....	217,729	258,661	226,573
00.14	Federal Review System.....	4,330	4,357	6,500
Nutrition studies and education:				
00.15	Nutrition studies and surveys.....	3,142	3,085	3,085
00.16	Nutrition education and training.....	5,000	7,500	5,000
00.17	Food service management institute.....	500	1,143	1,143
10.00	Total obligations.....	5,091,047	5,640,343	6,114,048

Financing:				
17.00	Recovery of prior year obligations.....	—82,092		
21.40	Unobligated balance available, start of year.....	—240,601	—112,389	—49,245
24.40	Unobligated balance available, end of year.....	112,389	49,245	
25.00	Unobligated balance lapsing.....	6,692		
39.00	Budget authority.....	4,887,436	5,577,199	6,064,803

Budget authority:				
Current:				
40.00	Appropriation.....	730,882	880,698	1,389,711
Permanent:				
62.00	Transferred from other accounts.....	4,156,554	4,696,501	4,675,092
63.00	Appropriation (adjusted).....	4,156,554	4,696,501	4,675,092
Relation of obligations to outlays:				
71.00	Total obligations.....	5,091,047	5,640,343	6,114,048
72.40	Obligated balance, start of year.....	723,714	719,585	724,760
74.40	Obligated balance, end of year.....	—719,585	—724,760	—793,157
77.00	Adjustments in expired accounts.....	—36,010		
78.00	Adjustments in unexpired accounts.....	—82,092		
90.00	Outlays.....	4,977,075	5,635,168	6,045,651

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority.....	4,887,436	5,577,199	6,064,803
Outlays.....	4,977,075	5,635,168	6,045,651
Proposed for later transmittal under proposed legislation:			
Budget authority.....		—522	1,436
Outlays.....		—631	—73
Total:			
Budget authority.....	4,887,436	5,576,677	6,066,239
Outlays.....	4,977,075	5,634,537	6,045,578

The state child nutrition payments provide cash and commodity meal subsidies through the school lunch, school breakfast, summer food service and child and adult care food programs. Federal funds are also made available for nutrition education, studies, and State administrative expenses.

The poverty guidelines that determine program eligibility are updated annually and published in the Federal Register. Guidelines vary by family size. For school year 1990-1991, 100 percent of the poverty income guideline for a family of four is \$12,700 for all States except Alaska and Hawaii.

Object Classification (in thousands of dollars)

Identification code	12-3539-0-1-605	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	3,676	3,776	5,580
11.3	Other than full-time permanent.....	122	97	83
11.9	Total personnel compensation.....	3,798	3,873	5,663
12.1	Civilian personnel benefits.....	628	730	976
21.0	Travel and transportation of persons.....	716	771	1,376
22.0	Transportation of things.....	8	2	28
23.3	Communications, utilities, and miscellaneous charges.....	101	41	401
24.0	Printing and reproduction.....	113	47	60

General and special funds—Continued

STATE CHILD NUTRITION [PROGRAMS] PAYMENTS—Continued
(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code	12-3539-0-1-605	1990 actual	1991 est.	1992 est.
25.0	Other services	8,185	9,527	7,427
26.0	Supplies and materials (grants of commodities to states)	214,417	255,241	224,756
31.0	Equipment	1,485	217	162
41.0	Grants, subsidies, and contributions	4,861,595	5,369,894	5,873,199
99.9	Total obligations	5,091,047	5,640,343	6,114,048

Personnel Summary

Total compensable workyears: Full-time equivalent employment	123	135	165
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STATE CHILD NUTRITION [PROGRAMS] PAYMENTS
(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-3539-2-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
	Cash payments to States:			
	School lunch:			
00.01	Above 185% of poverty		-17,658	-134,333
00.02	130-185% of poverty		17,978	142,528
00.04	Above 185% of poverty		-551	-3,892
00.05	130-185% of poverty		1,059	8,046
00.13	Commodity procurement		-1,350	-10,913
10.00	Total obligations		-522	1,436
Financing:				
40.00	Budget authority (appropriation)		-522	1,436
Relation of obligations to outlays:				
71.00	Total obligations		-522	1,436
72.40	Obligated balance, start of year			109
74.40	Obligated balance, end of year		-109	-1,618
90.00	Outlays		-631	-73

Proposed legislation would improve the efficiency and targeting of school lunch and breakfast subsidies by (1) increasing per meal subsidies for lunches and breakfasts served to children from households with incomes between 130 and 185 percent of poverty by 25 cents and 20 cents respectively, decreasing the maximum price that could be charged from 40 cents to 15 cents in lunches and 30 cents to 10 cents in breakfasts; and (2) decreasing per meal subsidies for lunches and breakfasts served to children from households above 185 percent of poverty by 6 cents in lunches and 3.75 cents in breakfasts. Schools and institutions will continue to receive the current commodity subsidies for all meals.

Object Classification (in thousands of dollars)

Identification code	12-3539-2-1-605	1990 actual	1991 est.	1992 est.
26.0	Supplies and materials		-1,350	-10,913
41.0	Grants, subsidies, and contributions		828	12,349
99.9	Total obligations		-522	1,436

SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN (WIC)

For necessary expenses to carry out the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1786), **[\$2,350,000,000]** \$2,573,400,000, to remain available through September 30, **[1992, of which up to \$2,750,000**

may be used to carry out the farmer's market coupon demonstration project] 1993: Provided, That the increase in funding over the 1991 enacted level first shall be used for eligible, non-participating pregnant women and infants and then for eligible one and two year old children without regard to 7 CFR 246.16. Within 90 days of the enactment of this Act, the Secretary shall issue necessary regulations to implement this provision. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3510-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	2,128,980	2,350,057	2,573,400
Financing:				
17.00	Recovery of prior year obligations		-2,670	
21.40	Unobligated balance available, start of year		-440	-57
24.40	Unobligated balance available, end of year		57	
25.00	Unobligated balance lapsing		31	
40.00	Budget authority (appropriation)	2,125,958	2,350,000	2,573,400
Relation of obligations to outlays:				
71.00	Total obligations	2,128,980	2,350,057	2,573,400
72.40	Obligated balance, start of year		122,302	123,440
74.40	Obligated balance, end of year		-123,440	-133,953
77.00	Adjustments in expired accounts		-3,817	
78.00	Adjustments in unexpired accounts		-2,670	
90.00	Outlays	2,121,355	2,339,544	2,560,669

The Special Supplemental Food Program (WIC) gives food supplements to low-income pregnant, post-partum, and breastfeeding women, to infants, and to children.

Object Classification (in thousands of dollars)

Identification code	12-3510-0-1-605	1990 actual	1991 est.	1992 est.
25.0	Other services	4,903	5,000	5,000
41.0	Grants, subsidies, and contributions	2,124,077	2,345,057	2,568,400
99.9	Total obligations	2,128,980	2,350,057	2,573,400

COMMODITY SUPPLEMENTAL FOOD PROGRAM

[For necessary expenses to carry out the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), including not less than \$8,000,000 for the projects in Detroit, New Orleans, and Des Moines, \$81,928,000: Provided, That funds provided herein shall remain available through September 30, 1992: Provided further, That none of these funds shall be available to reimburse the Commodity Credit Corporation for commodities donated to the program.]

For the commodity supplemental food program established in 7 U.S.C. 612c (note), **\$85,369,000: Provided, That the Commodity Credit Corporation may donate nonfat dry milk and cheese for use in this program in excess of the quantities specified in section 5(d)(2) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)) only to the extent that such donations are not inconsistent with the mission of the Commodity Credit Corporation to protect farm income and compete in world trade. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)**

Program and Financing (in thousands of dollars)

Identification code	12-3512-0-1-605	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	71,515	82,435	85,369
Financing:				
17.00	Recovery of prior year obligations		-169	
21.40	Unobligated balance available, start of year		-3,733	-507
24.40	Unobligated balance available, end of year		507	
25.00	Unobligated balance lapsing		8	
40.00	Budget authority (appropriation)	68,128	81,928	85,369

Relation of obligations to outlays:				
71.00	Total obligations.....	71,515	82,435	85,369
72.40	Obligated balance, start of year.....	5,552	1,825	7,172
74.40	Obligated balance, end of year.....	-1,825	-7,172	-7,427
77.00	Adjustments in expired accounts.....	-136		
78.00	Adjustments in unexpired accounts.....	-169		
90.00	Outlays.....	74,937	77,088	85,114

The program provides food packages for low income women, infants, and children as well as low income elderly persons. It also funds State administrative expenses.

Object Classification (in thousands of dollars)

Identification code 12-3512-0-1-605		1990 actual	1991 est.	1992 est.
26.0	Supplies and materials.....	58,688	66,049	68,295
41.0	Grants, subsidies, and contributions.....	12,827	16,386	17,074
99.9	Total obligations.....	71,515	82,435	85,369

FOOD DONATIONS PROGRAMS FOR SELECTED GROUPS

For necessary expenses to carry out section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), section 4(b) of the Food Stamp Act (7 U.S.C. 2013), and section 311 of the Older Americans Act of 1965, as amended (42 U.S.C. 3030a), **[\$228,138,000] \$233,019,000.**

For necessary expenses to carry out section 110 of the Hunger Prevention Act of 1988, \$32,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-3503-0-1-605		1990 actual	1991 est.	1992 est.
Program by activities:				
Commodity and cash subsidies:				
00.01	Commodities in lieu of food stamps.....	44,442	61,505	63,871
00.02	Distributing agency administrative costs.....	15,619	16,736	17,656
00.03	Elderly feeding.....	143,379	149,897	151,492
00.04	Commodities for soup kitchens.....	39,440	32,000	32,000
10.00	Total obligations.....	242,880	260,138	265,019
Financing:				
25.00	Unobligated balance lapsing.....	183		
40.00	Budget authority (appropriation).....	243,062	260,138	265,019
Relation of obligations to outlays:				
71.00	Total obligations.....	242,880	260,138	265,019
72.40	Obligated balance, start of year.....	43,322	37,936	47,910
74.40	Obligated balance, end of year.....	-37,936	-47,910	-48,936
77.00	Adjustments in expired accounts.....	-2,878		
90.00	Outlays.....	245,388	250,164	263,994

Commodity and cash subsidies—

Commodities in lieu of food stamps.—Commodities for Indian reservations and the Island of Palau.

Distributing agency administrative costs.—Payments to distributing agencies.

Elderly feeding.—Cash and commodity subsidies for meals served to the elderly, regardless of their incomes, under titles III and VI of the Older Americans Act of 1965.

Commodities for soup kitchens.—Commodities given to nonprofit charitable institutions serving homeless persons.

Object Classification (in thousands of dollars)

Identification code 12-3503-0-1-605		1990 actual	1991 est.	1992 est.
26.0	Supplies and materials (grants of commodities to States).....	93,209	103,248	106,095
41.0	Grants, subsidies, and contributions.....	149,671	156,890	158,924
99.9	Total obligations.....	242,880	260,138	265,019

[TEMPORARY] EMERGENCY FOOD ASSISTANCE PROGRAM

For necessary expenses to carry out the [Temporary] Emergency Food Assistance Act of 1983, as amended, **[\$50,000,000] an amount determined by the Secretary which shall be not less than ten percent of the value of excess commodities made available through the Emergency Food Assistance Program, up to a maximum of \$27,000,000. Provided,** That, in accordance with section 202 of Public Law 98-92, these funds shall be available only if the Secretary determines the existence of excess commodities.

For purchases of commodities to carry out the [Temporary] Emergency Food Assistance Act of 1983, as amended [by section 104 of the Hunger Prevention Act of 1988], \$120,000,000. (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-3635-0-1-351		1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Administrative costs.....	49,822	50,000	27,000
00.02	Commodity procurement.....	119,573	120,000	120,000
10.00	Total obligations.....	169,395	170,000	147,000
Financing:				
40.00	Budget authority (appropriation).....	169,395	170,000	147,000
Relation of obligations to outlays:				
71.00	Total obligations.....	169,395	170,000	147,000
72.40	Obligated balance, start of year.....	22,874	17,108	17,500
74.40	Obligated balance, end of year.....	-17,108	-17,500	-9,450
77.00	Adjustments in expired accounts.....	-7,968		
90.00	Outlays.....	167,193	169,608	155,050

This program provides States with funding to cover storage and distribution costs of Federally financed commodities, and provides funds to purchase commodities.

Object Classification (in thousands of dollars)

Identification code 12-3635-0-1-351		1990 actual	1991 est.	1992 est.
26.0	Supplies and materials.....	119,573	120,000	120,000
41.0	Grants, subsidies, and contributions.....	49,822	50,000	27,000
99.9	Total obligations.....	169,395	170,000	147,000

HUMAN NUTRITION INFORMATION SERVICE

Federal Funds

General and special funds:

HUMAN NUTRITION INFORMATION SERVICE

For necessary expenses to enable the Human Nutrition Information Service to perform applied research and demonstrations relating to human nutrition and consumer use and economics of food utilization, **[\$9,923,000] and nutrition monitoring, \$12,654,000. Provided,** That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (*Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.*)

Program and Financing (in thousands of dollars)

Identification code 12-3501-0-1-352		1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Direct program.....	8,860	9,923	12,654
10.00	Total obligations.....	8,860	9,923	12,654
Financing:				
25.00	Unobligated balance lapsing.....	171		
40.00	Budget authority (appropriation).....	9,031	9,923	12,654
Relations of obligations to outlays:				
71.00	Total obligations.....	8,860	9,923	12,654
72.40	Obligated balance, start of year.....	5,512	5,693	6,156

General and special funds—Continued

HUMAN NUTRITION INFORMATION SERVICE—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-3501-0-1-352	1990 actual	1991 est.	1992 est.
74.40	Obligated balance, end of year	-5,693	-6,156	-6,957
77.00	Adjustments in expired accounts	16		
90.00	Outlays (net)	8,694	9,460	11,853

The Human Nutrition Information Service (HNIS) plans and conducts nutritional and dietary intake assessment surveys of the total U.S. population and selected groups; provides consultative assistance and sound guidance material to assist people in selecting adequate diets within different budget limitations; maintains and expands the Nutrient Data Bank and revises sections of Agriculture Handbook No. 8, "Composition of Foods"; responds to many different requests for guidance on practical food-related problems as well as on national and international food programs; and conducts nutrition education research and performs technical clearance of nutrition information for the Department. In 1992 HNIS will begin nutrition monitoring and other new activities required by Public Law 101-445, the National Nutrition Monitoring and Related Research Act of 1990.

Object Classification (in thousands of dollars)

Identification code	12-3501-0-1-352	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	2,916	3,698	4,138
11.3	Other than full-time permanent	498	400	400
11.9	Total personnel compensation	3,414	4,098	4,538
12.1	Civilian personnel benefits	562	642	723
21.0	Travel and transportation of persons	62	80	80
22.0	Transportation of things	8	10	13
23.3	Communications, utilities, and miscellaneous charges	116	135	137
24.0	Printing and reproduction	250	460	460
25.0	Other services	4,258	4,238	6,443
26.0	Supplies and materials	60	110	110
31.0	Equipment	130	150	150
99.0	Subtotal, direct obligations	8,860	9,923	12,654
99.9	Total obligations	8,860	9,923	12,654

Personnel Summary

Total compensable workyears: Full-time equivalent employment	90	106	110
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PACKERS AND STOCKYARDS ADMINISTRATION

Federal Funds

General and special funds:

PACKERS AND STOCKYARDS ADMINISTRATION

For necessary expenses for administration of the Packers and Stockyards Act, as authorized by law, and for certifying procedures used to protect purchasers of farm products, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$5,000 for employment under 5 U.S.C. 3109, **[\$10,687,000] \$11,359,000.** (7 U.S.C. 181-229; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-2600-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	9,475	10,687	11,359

Financing:

25.00	Unobligated balance lapsing	87		
40.00	Budget authority (appropriation)	9,562	10,687	11,359
Relation of obligations to outlays:				
71.00	Total obligations	9,475	10,687	11,359
72.40	Obligated balance, start of year	1,067	870	870
74.40	Obligated balance, end of year	-870	-870	-870
77.00	Adjustments in expired accounts	64		
90.00	Outlays	9,736	10,687	11,359

The goal of this program is to ensure the integrity of the livestock, meat, and poultry markets and the marketplace in order to protect producers against unfair, deceptive, or discriminatory practices as well as those that are predatory or monopolistic in nature. Consumers and members of the livestock, poultry, and meat industries are also protected against unfair business practices in the marketing of livestock, meat and poultry, and from restrictions on competition which could unduly affect prices. The Agency also carries out the Secretary's responsibilities under Section 1324 of the Food Security Act of 1985 covering "central filing systems" established by States for pre-notification of security interests against farm products.

Object Classification (in thousands of dollars)

Identification code	12-2600-0-1-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	6,373	6,873	7,427
11.3	Other than full-time permanent	178	35	35
11.9	Total personnel compensation	6,551	6,908	7,462
12.1	Civilian personnel benefits	1,200	1,370	1,407
21.0	Travel and transportation of persons	525	569	607
22.0	Transportation of things	25	24	33
23.2	Rental payments to others	177	178	187
23.3	Communications, utilities, and miscellaneous charges	385	405	552
24.0	Printing and reproduction	27	31	40
25.0	Other services	506	511	668
26.0	Supplies and materials	67	72	79
31.0	Equipment	12	619	324
99.9	Total obligations	9,475	10,687	11,359

Personnel Summary

Total compensable workyears: Full-time equivalent employment	187	187	187
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AGRICULTURAL COOPERATIVE SERVICE

Federal Funds

General and special funds:

AGRICULTURAL COOPERATIVE SERVICE

For necessary expenses to carry out the Cooperative Marketing Act of July 2, 1926 (7 U.S.C. 451-457), and for activities relating to the marketing aspects of cooperatives, including economic research and analysis and the application of economic research findings, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and for activities with institutions or organizations throughout the world concerning the development and operation of agricultural cooperatives (7 U.S.C. 3291), **[\$4,864,000; of which \$99,000 shall be available for a field office in Hawaii] \$5,140,000.** Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$15,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 451-457, 1621-1627, 2225, 3291; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-3000-0-1-352	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	4,611	4,864	5,140
Financing:				
25.00	Unobligated balance lapsing	103		
40.00	Budget authority (appropriation)	4,714	4,864	5,140
Relation of obligations to outlays:				
71.00	Total obligations	4,611	4,864	5,140
72.40	Obligated balance, start of year	1,349	1,106	1,135
74.40	Obligated balance, end of year	-1,106	-1,135	-1,213
77.00	Adjustments in expired accounts	39		
90.00	Outlays	4,893	4,835	5,062

The Agricultural Cooperative Service provides the Secretary with research relating to farmer cooperatives. The agency provides cooperatives with research studies on economic, financial, organizational, managerial, legal, social, and policy related issues that affect cooperatives. Data on membership, business volume, and financial condition are collected to detect changes in the structure, operation, and growth trends of cooperatives.

Object Classification (in thousands of dollars)

Identification code	12-3000-0-1-352	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	2,703	2,771	2,928
11.3	Other than full-time permanent	77	81	86
11.5	Other personnel compensation	131	138	146
11.9	Total personnel compensation	2,911	2,990	3,160
12.1	Civilian personnel benefits	519	547	578
13.0	Benefits for former personnel	5	5	5
21.0	Travel and transportation of persons	172	190	201
22.0	Transportation of things	20	2	2
23.2	Rental payments to others	1	1	1
23.3	Communications, utilities, and miscellaneous charges	177	187	198
24.0	Printing and reproduction	129	85	90
25.0	Other services	438	748	790
26.0	Supplies and materials	54	39	41
31.0	Equipment	185	70	74
99.9	Total obligations	4,611	4,864	5,140

Personnel Summary

Total compensable workyears: Full-time equivalent employment	67	69	69
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FOREST SERVICE

Federal Funds

General and special funds:

NATIONAL FOREST SYSTEM

For necessary expenses of the Forest Service, not otherwise provided for, for management, protection, improvement, and utilization of the National Forest System, and for administrative expenses associated with the management of funds provided under the heads "Forest Research", "State and Private Forestry", "National Forest System", "Construction", "Forest Service Firefighting", and "Land Acquisition", [\$1,302,687,000] \$1,377,393,000 to remain available for obligation until September 30, [1992] 1993, and including 65 per centum of all monies received during the prior fiscal year as fees collected under the Land and Water Conservation Fund Act of 1965, as amended, in accordance with section 4 of the Act (16 U.S.C. 4601-6a(i)) [Provided, That unexpended balances in the National Forest System account at the end of fiscal year 1990, shall be merged with and made a part of the fiscal year 1991 National Forest System appropriation, and shall remain available for obligation until September 30, 1992: *Provided further*, That timber volume authorized or scheduled for sale during fiscal year 1990, but which remains unsold at the end of fiscal year

1990, shall be offered for sale during fiscal year 1991 in addition to the fiscal year 1991 timber sale volume to the extent possible: *Provided further*, That no more than \$5,000,000 of the funds provided herein for road maintenance shall be available for the planned obliteration of roads which are no longer needed]. (7 U.S.C. 1010-12, 2201, 2250; 16 U.S.C. 472a-583i, 556d, 594, 670o(b), 1601-14; 30 U.S.C. 601-604; 611-614; 43 U.S.C. 1181h-j, 1241-43, 1901-08; Public Law 96-487; Public Law 99-478; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1106-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Land and resource protection	217,334	274,082	263,071
00.02	Renewable resource management and utilization	594,853	796,865	802,300
00.03	General administration	260,173	311,978	309,945
00.91	Total direct program	1,072,360	1,382,925	1,375,316
01.01	Reimbursable program	43,054	44,155	46,844
10.00	Total obligations	1,115,414	1,427,080	1,422,160
Financing:				
17.00	Recovery of prior year obligations	-431		
21.40	Unobligated balance available, start of year	-41,722	-149,385	-64,793
24.40	Unobligated balance available, end of year	149,385	64,793	66,870
25.00	Unobligated balance lapsing	20,823		
39.00	Budget authority (gross)	1,243,469	1,342,488	1,424,237
Budget authority:				
Current:				
40.00	Appropriation	1,145,299	1,302,687	1,377,393
40.75	Reduction pursuant to P.L. 101-512		-6,826	
42.00	Transferred from other accounts	39,873		
43.00	Appropriation (adjusted)	1,185,172	1,295,861	1,377,393
50.00	Reappropriation	15,243	2,472	
Permanent:				
68.00	Spending authority from offsetting collections	43,054	44,155	46,844
Relation of obligations to outlays:				
71.00	Total obligations	1,115,414	1,427,080	1,422,160
72.40	Obligated balance, start of year	255,949	122,702	223,915
74.40	Obligated balance, end of year	-122,702	-223,915	-339,234
78.00	Adjustments in unexpired accounts	-431		
87.00	Outlays (gross)	1,248,229	1,325,867	1,306,841
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-35,756	-36,670	-38,903
88.30	Trust funds	-7,298	-7,485	-7,941
88.90	Total, offsetting collections	-43,054	-44,155	-46,844
89.00	Budget authority (net)	1,200,415	1,298,333	1,377,393
90.00	Outlays (net)	1,205,175	1,281,712	1,259,997

The 156 National Forests, 19 National Grasslands, and 18 land utilization projects located in 44 States, Puerto Rico and the Virgin Islands are managed under multiple use and sustained yield principles. The natural resources of timber, minerals, range, wildlife, outdoor recreation, watershed, and soil are utilized in a planned combination that will best meet the needs of the Nation, without impairing productivity of the land or damaging the environment. These management and utilization principles are recognized in the Multiple-Use Sustained-Yield Act of June 12, 1960 (16 U.S.C. 528-531).

Land and resource protection.—Provides for the protection and/or maintenance of National Forest System users, resources, lands and facilities, including roads and trails.

Renewable resource management and utilization.—Provides for the management and utilization of the timber, mineral, range, recreation, wildlife, fisheries, watershed, and soil resources on National Forest System lands.

General administration.—This activity provides line managerial and administrative support to programs financed from

General and special funds—Continued

NATIONAL FOREST SYSTEM—Continued

National forest system, Construction, Forest research, State and private forestry, Firefighting, and Land acquisition appropriations.

MAIN WORKLOAD FACTORS

Description:	1990 actual	1991 est.	1992 est.
Area administered and protected (million acres)	191	191	191
Timber sales prepared and offered (billion board-feet)	11,059	9,546	9,335
Timber volume harvested (billion board feet)	10,482	11,000	10,000
Reforestation (thousand acres) (appropriated)	121	127	115
Timber stand improvement (thousand acres) (appropriated)	192	161	128
Minerals management (operating plans)	25,927	25,477	27,005
Landline location (miles)	4,215	4,320	4,594
Fuel treatment including fuelbreaks (thousand acres)	305	361	279
Estimated number of visitor-days to national forests (millions) ¹	263	269	274
Wildlife habitat improvement (thousand acres)	167	180	170
Grazing use (millions AUM's permitted livestock)	9.6	9.5	10.7
Soil and water resource improvement (thousand acres)	16.0	26.1	11.4
Receipts (in thousands of dollars):			
National forests fund:			
Timber sales	822,700	850,000	855,000
Minerals	32,394	37,415	41,156
Grazing	9,133	9,108	11,014
Recreation admission and user fees	41,218	44,700	44,700
Other	5,730	7,500	8,000
National grasslands and land utilization:			
Grazing	1,281	1,100	1,100
Minerals	31,722	36,600	39,600
Other	283	650	700
Oregon and California grant lands	26,889	36,000	35,000
Total receipts	971,350	1,023,073	1,036,270

¹ Including wilderness areas.

Object Classification (in thousands of dollars)

Identification code	12-1106-0-1-302	1990 actual	1991 est.	1992 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	445,699	496,119	509,003
11.3	Other than full-time permanent	73,456	81,766	83,889
11.5	Other personnel compensation	15,629	17,397	17,849
11.8	Special personal services payments	96	99	103
11.9	Total personnel compensation	534,880	595,381	610,844
12.1	Civilian personnel benefits	110,794	136,029	153,937
13.0	Benefits for former personnel	10,498	11,686	11,989
21.0	Travel and transportation of persons	39,098	42,203	39,339
22.0	Transportation of things	12,639	20,125	18,759
23.1	Rental payments to GSA	8,311	11,992	13,181
23.2	Rental payments to others	14,356	22,859	21,308
23.3	Communications, utilities, and miscellaneous charges	39,466	62,843	58,578
24.0	Printing and reproduction	7,028	11,191	10,432
25.0	Other services	187,543	298,629	278,364
26.0	Supplies and materials	50,882	81,021	75,521
31.0	Equipment	39,720	63,247	58,955
32.0	Land and structures	13,722	21,850	20,367
41.0	Grants, subsidies, and contributions	159	253	236
42.0	Insurance claims and indemnities	797	1,269	1,183
44.0	Refunds	218	347	323
99.0	Subtotal, direct obligations	1,070,111	1,380,925	1,373,316
99.0	Reimbursable obligations	43,315	44,155	46,844
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR				
Personnel compensation:				
11.1	Full-time permanent	1,038	1,155	1,222
11.3	Other than full-time permanent	281	313	331
11.9	Total personnel compensation	1,319	1,468	1,553
12.1	Civilian personnel benefits	173	138	116
21.0	Travel and transportation of persons	214	170	143
22.0	Transportation of things	62	49	41
23.1	Rental payments to GSA	10	8	7
25.0	Other services	117	93	78
26.0	Supplies and materials	77	61	51

31.0	Equipment	16	13	11
99.0	Subtotal obligations, Department of the Interior	1,988	2,000	2,000
99.9	Total obligations	1,115,414	1,427,080	1,422,160

Personnel Summary

Direct: Total compensable workyears:				
Full-time equivalent employment	20,688	22,341	22,680	
Full-time equivalent of overtime and holiday hours	496	536	544	
Reimbursable: Total compensable workyears:				
Full-time equivalent employment	296	320	324	
Full-time equivalent of overtime and holiday hours	22	24	24	
DEPARTMENT OF THE INTERIOR				
Total compensable workyears: Full-time equivalent employment	55	60	61	

CONSTRUCTION

For necessary expenses of the Forest Service, not otherwise provided for, for construction, **[\$278,593,000]** \$286,148,000 to remain available until expended, of which **[\$83,245,000]** \$84,239,000 is for construction and acquisition of buildings and other facilities; and **[\$195,348,000]** \$222,109,000 is for construction of forest roads and trails by the Forest Service as authorized by 16 U.S.C. 532-538 and 23 U.S.C. 101 and 205: *Provided*, That funds becoming available in fiscal year **[1991]** 1992 under the Act of March 4, 1913 (16 U.S.C. 501) shall be transferred to the General Fund of the Treasury of the United States: *Provided further*, That not to exceed **[\$110,000,000]** \$113,000,000 to remain available until expended, may be obligated for the construction of forest roads by timber purchasers. (7 U.S.C. 2250; 16 U.S.C. 501, 532-538, 555b, 571c, 1241-51, 1601, 1608, 1643; 23 U.S.C. 101, 205(A); 42 U.S.C. 8259; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Note.—Amounts for 1992 reflect expected savings associated with regulatory reforms under, and proposed legislative changes to, the Davis-Bacon Act.

Program and Financing (in thousands of dollars)

Identification code	12-1103-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Construction of facilities	39,384	83,450	63,636
00.02	Road and trail construction	174,646	196,607	220,709
00.03	Land acquisition, Mt. Elden work center	2	57	
00.91	Total direct program	214,032	280,114	284,345
01.01	Reimbursable program	7,444	12,355	12,757
10.00	Total obligations	221,476	292,469	297,102
Financing:				
17.00	Recovery of prior year obligations	— 140		
21.40	Unobligated balance available, start of year	— 48,740	— 58,408	— 55,427
24.40	Unobligated balance available, end of year	58,408	55,427	57,230
39.00	Budget authority (gross)	231,004	289,488	298,905
Budget authority:				
Current:				
40.00	Appropriation	221,960	278,593	286,148
40.75	Reduction pursuant to P.L. 101-512		— 1,460	
42.00	Transferred from other accounts	1,600		
43.00	Appropriation (adjusted)	223,560	277,133	286,148
Permanent:				
68.00	Spending authority from offsetting collections	7,444	12,355	12,757
Relation of obligations to outlays:				
71.00	Total obligations	221,476	292,469	297,102
72.40	Obligated balance, start of year	77,793	87,108	113,398
74.40	Obligated balance, end of year	— 87,108	— 113,398	— 158,262
78.00	Adjustments in unexpired accounts	— 140		
87.00	Outlays (gross)	212,021	266,179	252,238
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	— 6,157	— 10,219	— 10,552

88.40	Non-Federal sources.....	-1,287	-2,136	-2,205
88.90	Total, offsetting collections.....	-7,444	-12,355	-12,757
89.00	Budget authority (net).....	223,560	277,133	286,148
90.00	Outlays (net).....	204,577	253,824	239,481

Construction of facilities—

Recreation facilities.—Provides facilities necessary to safely meet recreation demand while protecting environmental values and other resource uses of the National Forests.

Other facilities.—Provides for construction and acquisition of fire, administrative, and other improvements and related facilities necessary to carry out National Forest and State and private forestry programs. Includes fire lookouts, offices, dwellings and barracks for employee housing, service, and storage buildings, insectories, tree nursery buildings, dams, and other forest resource management projects. Efforts to make buildings more energy efficient (retrofit) will be continued.

Research construction.—Provides for construction, alteration, and improvement of research laboratories and related facilities, and for procurement and installation of necessary initial equipment needed to put the facility into operating condition. Efforts to make research facilities more energy efficient (retrofit) will be continued.

Road and trail construction—

Road and trail construction.—Roads and trails are essential to the protection and management of the National Forest System, as well as providing access to National Forest System areas for recreation and utilization of their resources. Of the revenues received annually from National Forest activities, 10 percent is being transferred to the General Fund with a comparable amount appropriated to the construction program for road and trail construction activities.

Timber purchaser construction.—Roads may be constructed and/or reconstructed by a timber purchaser who in turn receives credit against timber value as a reimbursement. These roads are those required within a timber sale area specifically for the removal of the timber, but which will remain on the National Forest development road system for resource management purposes after the timber sale contract is completed. (16 U.S.C. 535, 1608.)

Object Classification (in thousands of dollars)

Identification code	12-1103-0-1-302	1990 actual	1991 est.	1992 est.
FOREST SERVICE				
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	58,401	64,701	70,105
11.3	Other than full-time permanent.....	7,798	8,639	9,361
11.5	Other personnel compensation.....	1,715	1,900	2,059
11.8	Special personal services payments.....	18		
11.9	Total personnel compensation.....	67,932	75,240	81,525
12.1	Civilian personnel benefits.....	13,001	15,866	18,928
13.0	Benefits for former personnel.....	470	521	565
21.0	Travel and transportation of persons.....	3,945	5,637	5,467
22.0	Transportation of things.....	1,280	1,829	1,774
23.1	Rental payments to GSA.....	2,245	3,171	3,485
23.2	Rental payments to others.....	2,395	3,422	3,319
23.3	Communications, utilities, and miscellaneous charges.....	3,875	5,537	5,370
24.0	Printing and reproduction.....	540	772	749
25.0	Other services.....	62,459	89,242	86,548
26.0	Supplies and materials.....	7,138	10,199	9,891
31.0	Equipment.....	4,989	7,128	6,913
32.0	Land and structures.....	40,729	58,194	56,437
41.0	Grants, subsidies, and contributions.....	361	516	500
44.0	Refunds.....	378	540	524
99.0	Subtotal, direct obligations.....	211,737	277,814	281,995

99.0	Reimbursable obligations.....	7,444	12,355	12,757
ALLOCATION TO FEDERAL HIGHWAY ADMINISTRATION				
Personnel compensation:				
11.1	Full-time permanent.....	31	31	32
11.5	Other personnel compensation.....	1	1	1
11.9	Total personnel compensation.....	32	32	33
12.1	Civilian personnel benefits.....	5	5	5
21.0	Travel and transportation of persons.....	11	11	11
22.0	Transportation of things.....	8	8	8
23.1	Rental payments to GSA.....	3	3	3
25.0	Other services.....	26	26	27
26.0	Supplies and materials.....	14	14	14
32.0	Land and structures.....	2,196	2,201	2,249
99.0	Subtotal, obligations, Federal Highway Administration.....	2,295	2,300	2,350
99.9	Total obligations.....	221,476	292,469	297,102

Personnel Summary**FOREST SERVICE**

Direct: Total compensable workyears:			
Full-time equivalent employment.....	2,416	2,597	2,701
Full-time equivalent of overtime and holiday hours.....	50	53	56
Reimbursable: Total compensable workyears:			
Full-time equivalent employment.....	43	46	48
Full-time equivalent of overtime and holiday hours.....	1	1	1

FEDERAL HIGHWAY ADMINISTRATION

Total compensable workyears: Full-time equivalent employment.....	1	1	1
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FOREST RESEARCH

For necessary expenses of forest research as authorized by law, **[\$168,312,000]** \$163,230,000 to remain available until September 30, 1993. (16 U.S.C. 1601-10, 1641-47; Public Law 95-495; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1104-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Timber management research.....	29,248	38,570	33,355
00.02	Forest products and harvesting research.....	24,483	23,988	24,224
00.03	Forest protection research.....	28,518	40,293	37,207
00.04	Resource analysis research.....	25,556	31,029	31,437
00.05	Forest environment research.....	33,060	42,954	37,226
00.06	Competitive grants.....	181		
00.91	Total direct program.....	141,046	176,834	163,449
01.01	Reimbursable program.....	10,845	17,667	17,203
10.00	Total obligations.....	151,891	194,501	180,652
Financing:				
17.00	Recovery of prior year obligations.....	-2		
21.40	Unobligated balance available, start of year.....	-7,721	-17,586	-8,381
24.40	Unobligated balance available, end of year.....	17,586	8,381	8,162
25.10	Unobligated balance restored.....	16		
39.00	Budget authority (gross).....	161,770	185,296	180,433
Budget authority:				
Current:				
40.00	Appropriation.....	145,175	168,512	163,230
40.75	Reduction pursuant to P.L. 101-512.....		-883	
42.00	Transferred from other accounts.....	5,750		
43.00	Appropriation (adjusted).....	150,925	167,629	163,230
68.00	Permanent:			
Spending authority from offsetting collections.....	10,845	17,667	17,203	
Relation of obligations to outlays:				
71.00	Total obligations.....	151,891	194,501	180,652
72.40	Obligated balance, start of year.....	21,571	23,086	35,608

General and special funds—Continued

FOREST RESEARCH—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code	12-1104-0-1-302	1990 actual	1991 est.	1992 est.
74.40	Obligated balance, end of year.....	-23,086	-35,608	-37,559
78.00	Adjustments in unexpired accounts.....	-2		
87.00	Outlays (gross).....	150,374	181,979	178,701
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-9,814	-15,987	-15,567
88.40	Non-Federal sources.....	-1,031	-1,680	-1,636
88.90	Total, offsetting collections.....	-10,845	-17,667	-17,203
89.00	Budget authority (net).....	150,925	167,629	163,230
90.00	Outlays (net).....	139,529	164,312	161,498

Research is conducted and disseminated through eight regional forest experiment stations and the Forest Products Laboratory and includes both in-house and extramural programs.

Forest management research.—Research is conducted to develop improved silvicultural alternatives and management guidelines to increase the productivity and multiple-use benefits of forest lands, maximize tree growth and quality, and maintain land productivity.

Forest products and harvesting research.—Research is conducted to provide technology to harvest and utilize timber more efficiently and in ways that are environmentally acceptable, to improve the performance of wood products, and to expand opportunities for wood products exports.

Forest protection research.—Research is conducted to understand the impact of forest fires, atmospheric factors, insects, and diseases on forest and range ecosystems; to improve methods for preventing, predicting, controlling, and reducing the effects of wildfire, insects, and diseases, and for using fire for resource management; and to acquire basic knowledge to monitor and predict atmospheric effects on forests.

Resource analysis research.—Research is conducted to provide inventory information on forest resources; to determine the effects of economic and institutional forces on forest product markets and forest management strategies; and to improve methods of managing outdoor recreation and wilderness.

Forest environment research.—Research is conducted to provide knowledge needed to manage forests and range non-timber resources; including wildlife and fish habitats, watersheds, and forage.

For 1991, forest research will focus on basic research thus allowing the private sector to concentrate on developmental and applied research.

Object Classification (in thousands of dollars)

Identification code	12-1104-0-1-302	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....	60,879	67,211	67,937
11.3	Other than full-time permanent.....	10,659	11,768	11,895
11.5	Other personnel compensation.....	440	486	491
11.8	Special personal service payments.....	1		
11.9	Total personnel compensation.....	71,979	79,465	80,323
12.1	Civilian personnel benefits.....	13,197	16,070	17,884
13.0	Benefits for former personnel.....	161	178	180
21.0	Travel and transportation of persons.....	12,757	13,664	13,258
22.0	Transportation of things.....	1,152	1,823	1,375
23.1	Rental payments to GSA.....	1,639	2,316	2,545
23.2	Rental payments to others.....	306	484	365
23.3	Communications, utilities, and miscellaneous charges.....	6,157	9,745	7,350
24.0	Printing and reproduction.....	1,665	2,635	1,988

25.0	Other services.....	19,924	31,538	23,788
26.0	Supplies and materials.....	6,344	10,041	7,574
31.0	Equipment.....	5,188	8,212	6,194
32.0	Land and structures.....	117	185	140
41.0	Grants, subsidies, and contributions.....	439	445	460
42.0	Insurance claims and indemnities.....	21	33	25
99.0	Subtotal, direct obligations.....	141,046	176,834	163,449
99.0	Reimbursable obligations.....	10,845	17,667	17,203
99.9	Total obligations.....	151,891	194,501	180,652

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment.....	2,320	2,485	2,411
	Full-time equivalent of overtime and holiday hours.....	14	15	14
Reimbursable: Total compensable workyears:				
	Full-time equivalent employment.....	100	107	104
	Full-time equivalent of overtime and holiday hours.....	3	3	3

STATE AND PRIVATE FORESTRY

For necessary expenses of cooperating with, and providing technical and financial assistance to States, Territories, possessions, and others; and for forest pest management activities, **[\$183,377,000]** \$215,582,000, to remain available until expended, as authorized by law: *Provided*, That a grant of \$4,500,000 shall be available to Mercer County, West Virginia for the construction and equipping of a hardwood training center and a flexible manufacturing center, (16 U.S.C. 2101-2106, 2109-2111; Public Law 95-495; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1105-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Forest pest management.....	48,887	62,605	46,960
00.02	Fire protection.....	15,650	16,391	4,000
00.03	Forest management and utilization.....	25,253	77,235	153,488
00.04	Special projects.....	19,759	33,628	9,476
00.91	Total direct program.....	109,549	189,859	213,924
01.01	Reimbursable program.....	6,817	8,396	9,922
10.00	Total obligations.....	116,366	198,255	223,846
Financing:				
17.00	Recovery of prior year obligations.....	-15		
21.40	Unobligated balance available, start of year.....	-16,446	-16,564	-9,121
22.40	Unobligated balance transferred, net.....			
24.40	Unobligated balance available, end of year.....	16,564	9,121	10,779
25.00	Unobligated balance lapsing.....	-4		
39.00	Budget authority (gross).....	116,465	190,812	225,504
Budget authority:				
Current:				
40.00	Appropriation.....	111,148	183,377	215,582
40.75	Reduction pursuant to P.L. 101-512.....		-961	
41.00	Transferred to other accounts.....	-4,000		
42.00	Transferred from other accounts.....	2,500		
43.00	Appropriation (adjusted).....	109,648	182,416	215,582
Permanent:				
68.00	Spending authority from offsetting collections.....	6,817	8,396	9,922
Relation of obligations to outlays:				
71.00	Total obligations.....	116,366	198,255	223,846
72.40	Obligated balance, start of year.....	39,644	56,953	72,936
74.40	Obligated balance, end of year.....	-56,953	-72,936	-90,428
78.00	Adjustments in unexpired accounts.....	-15		
87.00	Outlays (gross).....	99,042	182,272	206,354
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	-6,492	-7,996	-9,449
88.40	Non-Federal sources.....	-325	-400	-473

88.90	Total, offsetting collections	— 6,817	— 8,396	— 9,922
89.00	Budget authority (net)	109,648	182,416	215,582
90.00	Outlays (net)	92,225	173,876	196,432

Cooperative forestry assistance is provided to all the States, Puerto Rico, the Virgin Islands, Guam, the Northern Mariana Islands and the Trust Territory of the Pacific to promote protection and management of forest lands.

Forest pest management.—Protects forest resources and processed wood from insects and diseases directly on National Forests and other Federal lands and in cooperation with States on non-Federal lands.

Fire protection.—Helps State forestry organizations to achieve fire protection efficiency through activities of national interest on non-Federal wildlands.

Forest management and utilization.—Improves management of non-industrial private forest resources; increases wood utilization; increases seedling production and nursery capacity of State tree nurseries; expands State tree improvement programs; and provides management and planning assistance.

Object Classification (in thousands of dollars)

Identification code	12-1105-0-1-302	1990 actual	1991 est.	1992 est.
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FOREST SERVICE

Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	14,956	17,203	17,921
11.3	Other than full-time permanent	2,429	2,794	2,911
11.5	Other personnel compensation	565	650	677
11.9	Total personnel compensation	17,950	20,647	21,509
12.1	Civilian personnel benefits	3,313	4,203	4,371
13.0	Benefits for former personnel	27	31	32
21.0	Travel and transportation of persons	3,331	3,717	3,717
22.0	Transportation of things	382	1,393	1,688
23.1	Rental payments to GSA	444	627	689
23.2	Rental payments to others	112	408	494
23.3	Communications, utilities, and miscellaneous charges	623	2,271	2,752
24.0	Printing and reproduction	948	3,456	4,187
25.0	Other services	23,168	84,469	102,344
26.0	Supplies and materials	879	3,205	3,883
31.0	Equipment	1,043	3,803	4,608
32.0	Land and structures	30	109	132
41.0	Grants, subsidies, and contributions	55,815	60,000	62,000
42.0	Insurance claims and indemnities	4	15	18
44.0	Refunds	3	5	.....
99.0	Subtotal, direct obligations	108,072	188,359	212,424
99.0	Reimbursable obligations	6,817	8,396	9,922

ALLOCATION TO THE DEPARTMENT OF THE INTERIOR

Personnel compensation:				
11.1	Full-time permanent	23	24	24
11.3	Other than full-time permanent	254	262	265
11.5	Other personnel compensation	20	22	.....
11.9	Total personnel compensation	297	308	289
12.1	Civilian personnel benefits	35	35	33
13.0	Benefits for former personnel	5	5	4
21.0	Travel and transportation of persons	16	16	15
22.0	Transportation of things	8	.....	.....
23.3	Communications, utilities, and miscellaneous charges	5	5	5
24.0	Printing and reproduction	9	9	9
25.0	Other services	1,024	1,044	1,068
26.0	Supplies and materials	65	65	65
31.0	Equipment	13	13	12
99.0	Subtotal, obligations, Department of the Interior	1,477	1,500	1,500
99.9	Total obligations	116,366	198,255	223,846

Obligations are distributed as follows:

State and Private Forestry, Agriculture	114,889	196,755	222,346
National Park Service, Interior	307	308	308
Bureau of Land Management, Interior	225	225	225
U.S. Fish and Wildlife Service, Interior	147	147	147
Bureau of Indian Affairs, Interior	798	820	820

Personnel Summary

Direct: Total compensable workyears:			
Full-time equivalent employment	530	658	658
Full-time equivalent of overtime and holiday hours	19	21	21
Reimbursable: Total compensable workyears: Full-time equivalent employment			
	14	16	16

DEPARTMENT OF THE INTERIOR

Total compensable workyears: Full-time equivalent employment	10	10	10
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FOREST SERVICE FIREFIGHTING

For necessary expenses for firefighting on or adjacent to National Forest System lands or [Department of the Interior lands] other lands under fire protection agreement, and for forest fire management and presuppression [;] , and emergency operations on, and the emergency rehabilitation of, National Forest System lands, [\$299,507,000] \$302,203,000, to remain available until expended [; Provided, That such funds are to be available for repayment of advances to other appropriation accounts from which funds were previously transferred for such purposes]. (Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-1111-0-1-302	1990 actual	1991 est.	1992 est.
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Program by activities:

Direct program:				
00.01	Fire management and presuppression	502,537	133,377	112,000
00.02	Emergency operations	169,679	164,560	190,203
00.91	Total direct program	672,216	297,937	302,203
01.01	Reimbursable program	4,603	5,133	5,206
10.00	Total obligations	676,819	303,070	307,409
Financing:				
21.40	Unobligated balance available, start of year .....	.....	— 117,426	— 117,426
24.40	Unobligated balance available, end of year	117,426	117,426	117,426
39.00	Budget authority (gross)	794,245	303,070	307,409
Budget authority:				
Current:				
40.00	Appropriation	811,704	299,507	302,203
40.75	Reduction pursuant to P.L. 101-512 .....	.....	— 1,570	.....
41.00	Transferred to other accounts	— 22,962	.....	.....
42.00	Transferred from other accounts	900	.....	.....
43.00	Appropriation (adjusted)	789,642	297,937	302,203
Permanent:				
68.00	Spending authority from offsetting collections	4,603	5,133	5,206
Relation of obligations to outlays:				
71.00	Total obligations	676,819	303,070	307,409
72.40	Obligated balance, start of year .....	.....	90,187	90,374
74.40	Obligated balance, end of year	— 90,187	— 90,374	— 66,438
87.00	Outlays (gross)	586,633	302,883	331,345

Adjustments to budget authority and outlays:

Deductions for offsetting collections:				
88.00	Federal funds	— 421	— 469	— 476
88.40	Non-Federal sources	— 4,182	— 4,664	— 4,730
88.90	Total, offsetting collections	— 4,603	— 5,133	— 5,206
89.00	Budget authority (net)	789,642	297,937	302,203
90.00	Outlays (net)	582,030	297,750	326,139

Fire Management and Presuppression.—Provides on a discretionary basis for management, program planning, and presuppression costs for the Forest Service's fire program. The program management subactivity includes all permanent, full-time staff; automatic detection and other systems; communications; and fire prevention, training and interagency coordination. Presuppression includes activities associated with preparing for the annual fire season (e.g., hiring seasonal

General and special funds—Continued

FOREST SERVICE FIREFIGHTING—Continued

firefighters and purchasing equipment), and with reducing hazardous conditions (including costs of eliminating unnatural or hazardous levels of accumulated fuel, either by controlled fire or other means).

Emergency Operations.—Provides on a mandatory basis for the emergency and unpredictable aspects of the Forest Service's firefighting programs: wildfire suppression and emergency rehabilitation. Suppression includes the costs of emergency suppression of wildfires or for escalated presuppression funding based on abnormally extreme fire potential, and of monitoring natural fires permitted to burn within preestablished fire prescription criteria. Rehabilitation includes the costs incurred to prevent land degradation, resource losses, and other situations caused by damage by fire (e.g., reseeding, felling damaged trees).

Object Classification (in thousands of dollars)

Identification code	12-1111-0-1-302	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	75,188	80,411	87,265
11.3	Other than full-time permanent	26,032	27,841	30,214
11.5	Other personnel compensation	56,455	60,376	65,523
11.8	Special personal services payments	17,411	18,620	20,208
11.9	Total personnel compensation	175,086	187,248	203,210
12.1	Civilian personnel benefits	26,486	28,326	33,846
13.0	Benefits for former personnel	4,546	4,862	4,932
21.0	Travel and transportation of persons	19,802	20,546	20,840
22.0	Transportation of things	4,754	589	399
23.1	Rental payments to GSA	1,263	1,811	1,990
23.2	Rental payments to others	1,982	246	167
23.3	Communications, utilities, and miscellaneous charges	6,272	777	527
24.0	Printing and reproduction	408	51	35
25.0	Other services	386,869	47,937	32,497
26.0	Supplies and materials	37,842	4,689	3,179
31.0	Equipment	6,295	780	529
32.0	Land and structures	232	29	20
41.0	Grants, subsidies, and contributions	11	1	1
42.0	Insurance claims and indemnities	309	38	26
44.0	Refunds	59	7	5
99.0	Subtotal, direct obligations	672,216	297,937	302,203
99.0	Reimbursable obligations	4,603	5,133	5,206
99.9	Total obligations	676,819	303,070	307,409

Personnel Summary

Direct: Total compensable workyears:				
	Full-time equivalent employment	3,475	3,650	3,650
	Full-time equivalent of overtime and holidays	940	952	950
Reimbursable: Total compensable workyears: Full-time equivalent employment				
		4	4	4

OTHER APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code	12-9911-0-1-302	1990 actual	1991 est.	1992 est.
Program by activities:				
Direct program:				
00.01	Acquisition of lands for Winema National Forest, OR	811		
00.02	Forest management, protection, and utilization	2,183	1,184	
00.03	Early winters land exchange		488	
01.01	Reimbursable program	10		
10.00	Total obligations	3,004	1,672	
Financing:				
21.40	Unobligated balance available, start of year	-3,716	-1,184	-9

24.40	Unobligated balance available, end of year	1,184	9	9
25.00	Unobligated balance lapsing	-462		
39.00	Budget authority (gross)	10	497	
Budget authority:				
Current:				
40.00	Appropriation		500	
40.75	Reduction pursuant to P.L. 101-512		-3	
43.00	Appropriation (adjusted)		497	
Permanent:				
68.00	Spending authority from offsetting collections	10		
Relation of obligations to outlays:				
71.00	Total obligations	3,004	1,672	
72.10	Receivables in excess of obligations, start of year	-9		
72.40	Obligated balance, start of year	5,473	3,145	
74.00	Obligated balance, end of year	-3,145		
87.00	Outlays (gross)	5,324	4,817	
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-10		
88.90	Total, offsetting collections	-10		
89.00	Budget authority (net)		497	
90.00	Outlays (net)	5,314	4,817	
Distribution of outlays by account:				
	Forest management, protection and utilization	1,439		
	Tongass timber supply fund	3,879	3,145	
	Early Winters land exchange		497	

Acquisition of lands for Winema National Forest, OR.—This special account is established for receipt of a donation to the Secretary of Agriculture for acquisition of lands or interests therein within the Winema National Forest.

Tongass timber supply fund.—Provides for management of the Tongass National Forest and to maintain the timber supply at a specified level.

Object Classification (in thousands of dollars)

Identification code	12-9911-0-1-302	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	972		
11.3	Other than full-time permanent	79		
11.5	Other personnel compensation	35		
11.9	Total personnel compensation	1,086		
12.1	Civilian personnel benefits	511		
13.0	Benefits for former personnel	9		
21.0	Travel and transportation of persons	263	240	
22.0	Transportation of things	68	65	
23.1	Rental payments to GSA	145		
23.2	Rental payments to others	19	18	
23.3	Communications, utilities, and miscellaneous charges	78	74	
24.0	Printing and reproduction	16	15	
25.0	Other services	538	671	
26.0	Supplies and materials	86	172	
31.0	Equipment	72	68	
32.0	Land and structures	103	347	
99.0	Subtotal, direct obligations	2,994	1,672	
99.0	Reimbursable obligations	10		
99.9	Total obligations	3,004	1,672	

Personnel Summary

Total compensable workyears: Full-time equivalent employment	15		
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OPERATION AND MAINTENANCE OF RECREATION FACILITIES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification Code	12-5072-2-2-303	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations			7,500
Financing:				
40.25	Budget authority (appropriation) (special fund, indefinite)			7,500
Relation of obligations to outlays:				
71.00	Total obligations			7,500
74.40	Obligated balance, end of year			-1,875
90.00	Outlays			5,625

Outdoor recreation occurs throughout National Forest System lands. Legislation will be proposed to expand the Land and Water Conservation Fund Act fee authority and make recreation revenues available for program operations. Recreationists who enjoy National Forest System lands will receive direct benefits from the revenues collected.

Object Classification (in thousands of dollars)

Identification code	12-5072-2-2-303	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent			916
11.3	Other than full-time permanent			293
11.5	Other personnel compensation			51
11.9	Total personnel compensation			1,260
12.1	Civilian personnel benefits			175
13.0	Benefits for former personnel			52
21.0	Travel and transportation of persons			36
23.1	Rental payments to GSA			14
23.2	Rental payments to others			2
23.3	Communications, utilities, and miscellaneous charges			55
24.0	Printing and reproduction			8
25.0	Other services			3,655
26.0	Supplies and materials			608
31.0	Equipment			95
32.0	Land and structures			1,536
44.0	Refunds			4
99.9	Total obligations			7,500

RANGE BETTERMENT FUND

For necessary expenses of range rehabilitation, protection, and improvement, 50 per centum of all moneys received during the prior fiscal year, as fees for grazing domestic livestock on lands in National Forests in the sixteen Western States, pursuant to section 401(b)(1) of Public Law 94-579, as amended, to remain available until expended, of which not to exceed 6 per centum shall be available for administrative expenses associated with on-the-ground range rehabilitation, protection, and improvements. (43 U.S.C. 1751, 1901-1908; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-5207-0-2-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	4,064	6,385	5,507
Financing:				
21.40	Unobligated balance available, start of year	-980	-1,831	
24.40	Unobligated balance available, end of year	1,831		
39.00	Budget authority	4,915	4,554	5,507
Budget authority:				
40.20	Appropriation (special fund)	4,915	4,578	5,507

40.75	Reduction pursuant to P.L. 101-512	-24		
43.00	Appropriation (adjusted)	4,915	4,554	5,507
Relation of obligations to outlays:				
71.00	Total obligations	4,064	6,385	5,507
72.40	Obligated balance, start of year	983	933	2,746
74.40	Obligated balance, end of year	-933	-2,746	-2,932
90.00	Outlays	4,114	4,572	5,321

Fifty percent of the grazing fees from the National Forests in the 16 western States, once appropriated, are used to protect and improve the productivity of the range, mainly by revegetation, construction, and maintenance of improvements. Capital improvement funding is currently being collected under the authority of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1751), as amended.

Object Classification (in thousands of dollars)

Identification code	12-5207-0-2-302	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	571	588	610
11.3	Other than full-time permanent	747	770	798
11.5	Other personnel compensation	79	81	84
11.9	Total personnel compensation	1,397	1,439	1,492
12.1	Civilian personnel benefits	208	214	222
13.0	Benefits for former personnel	3	3	3
21.0	Travel and transportation of persons	26	26	21
22.0	Transportation of things	30	58	46
23.1	Rental payments to GSA		1	1
23.2	Rental payments to others	9	17	14
23.3	Communications, utilities, and miscellaneous charges	17	33	26
25.0	Other services	593	1,147	919
26.0	Supplies and materials	1,529	2,959	2,371
31.0	Equipment	81	157	126
32.0	Land and structures	170	329	264
44.0	Refunds	1	2	2
99.9	Total obligations	4,064	6,385	5,507

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment	78	78	80
	Full-time equivalent of overtime and holiday hours	3	3	3

LAND ACQUISITION

For expenses necessary to carry out the provisions of the Land and Water Conservation Fund Act of 1965, as amended (16 U.S.C. 4601-4-11), including administrative expenses, and for acquisition of land or waters, or interest therein, in accordance with statutory authority applicable to the Forest Service, [\$89,163,000] \$123,069,000, to be derived from the Land and Water Conservation Fund, to remain available until expended [of which \$300,000 is for acquisition of land and interests therein at and near the Old Chief Joseph Gravesite, Wallowa County, Oregon, as depicted on a map entitled "Old Chief Joseph Gravesite Acquisition—1990" on file with the Forest Service, pursuant to the Department of Agriculture Organic Act of 1956 (7 U.S.C. 428(a)): *Provided*, That of the funds previously appropriated under this head for land acquisition, the Forest Service shall match on a dollar-for-dollar basis, but not to exceed \$769,000, any amount that the Bonneville Power Administration makes available to implement the Northwest Resource Information Center, Inc.'s water resource and fish enhancement proposal of April 20, 1990, as amended June 8, 1990, and September 6, 1990, and as certified by the Area Ranger of the Sawtooth National Recreation Area on October 1, 1990: *Provided further*, That the funds shall not be expended by the Forest Service to implement the proposal unless it is stipulated that the Federal government will receive from the owner of Busterback Ranch the full interest and control of the water rights necessary to meet fully the anadromous fish requirements of the proposal]. (16 U.S.C. 4601, 516-517a, 555a; Public Law 96-586; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

General and special funds—Continued

LAND ACQUISITION—Continued

Program and Financing (in thousands of dollars)

Identification code	12-5004-0-2-303	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	60,295	124,503	123,069
Financing:				
21.40	Unobligated balance available, start of year	—32,669	—35,807	.....
24.40	Unobligated balance available, end of year	35,807	.....	.....
39.00	Budget authority	63,433	88,696	123,069
Budget authority:				
40.00	Appropriation	63,433	89,163	123,069
40.75	Reduction pursuant to P.L. 101-512 .....	.....	—467	.....
43.00	Appropriation (adjusted)	63,433	88,696	123,069
Relation of obligations to outlays:				
71.00	Total obligations	60,295	124,503	123,069
72.40	Obligated balance, start of year	17,225	14,394	70,931
74.40	Obligated balance, end of year	—14,394	—70,931	—91,949
90.00	Outlays	63,126	67,966	102,051

Recreation lands and interests are acquired within areas of the National Forest System, wilderness, wildlife and fisheries habitat management areas, endangered species, and other areas for public outdoor recreation purposes.

Object Classification (in thousands of dollars)

Identification code	12-5004-0-2-303	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	3,112	3,447	3,591
11.3	Other than full-time permanent	98	101	105
11.5	Other personnel compensation	36	37	39
11.9	Total personnel compensation	3,246	3,585	3,735
12.1	Civilian personnel benefits	571	631	657
13.0	Benefits for former personnel	2	2	2
21.0	Travel and transportation of persons	242	259	259
22.0	Transportation of things	35	75	74
23.1	Rental payments to GSA	66	93	102
23.2	Rental payments to others	67	143	141
23.3	Communications, utilities, and miscellaneous charges	4,024	8,593	8,478
24.0	Printing and reproduction	18	38	37
25.0	Other services	1,551	3,312	3,267
26.0	Supplies and materials	115	246	243
31.0	Equipment	182	389	384
32.0	Land and structures	50,174	107,133	105,686
44.0	Refunds	2	4	4
99.9	Total obligations	60,295	124,503	123,069

Personnel Summary

Total compensable workyears: Full-time equivalent employment	100	107	107
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ACQUISITION OF LANDS FOR NATIONAL FORESTS

SPECIAL ACTS

For acquisition of lands within the exterior boundaries of the Cache, Uinta, and Wasatch National Forests, Utah; the Toiyabe National Forest, Nevada; and the Angeles, San Bernardino, Sequoia, and Cleveland National Forests, California, as authorized by law, **[\$1,103,000] \$1,148,000**, to be derived from forest receipts. (49 Stat. 866; 52 Stat. 347; 52 Stat. 1205; 54 Stat. 299; 75 Stat. 699; 79 Stat. 899; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-5208-0-2-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	1,045	1,097	1,148
Financing:				
21.40	Unobligated balance available, start of year .....	.....	.....	.....
24.40	Unobligated balance available, end of year .....	.....	.....	.....
25.00	Unobligated balance lapsing	9	.....	.....
39.00	Budget authority	1,054	1,097	1,148
Budget authority:				
40.20	Appropriation (special fund)	1,054	1,103	1,148
40.75	Reduction pursuant to P.L. 101-512 .....	.....	—6	.....
43.00	Appropriation (adjusted)	1,054	1,097	1,148
Relation of obligations to outlays:				
71.00	Total obligations	1,045	1,097	1,148
72.40	Obligated balance, start of year	418	911	915
74.40	Obligated balance, end of year	—911	—915	—920
90.00	Outlays	553	1,093	1,143

On the basis of various public laws and agreements with certain counties in Utah, Nevada, and California, National Forest receipts, including the portions which would normally be paid to the State to benefit county roads and schools, are used by the Federal Government for purchase of privately owned lands within the National Forests boundaries to aid in the control of soil erosion and flood damage.

Object Classification (in thousands of dollars)

Identification code	12-5208-0-2-302	1990 actual	1991 est.	1992 est.
11.1	Personnel compensation: Full-time permanent	36	37	37
12.1	Civilian personnel benefits	6	7	8
21.0	Travel and transportation of persons	2	3	3
25.0	Other contractual services	322	341	357
26.0	Supplies and materials	181	191	201
32.0	Land and structures	498	518	542
99.9	Total obligations	1,045	1,097	1,148

Personnel Summary

Total compensable workyears: Full-time equivalent employment	1	1	1
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ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands, to be derived from funds deposited by State, county, or municipal governments, public school districts, or other public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a), to remain available until expended. (Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1991.)

Program and Financing (in thousands of dollars)

Identification code	12-5216-0-2-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations	413	2,778	1,246
Financing:				
21.40	Unobligated balance available, start of year	—2,079	—1,679	.....
24.40	Unobligated balance available, end of year	1,679	.....	.....
39.00	Budget authority	13	1,099	1,246
Budget authority:				
40.20	Appropriation (special fund)	13	1,105	1,246
40.75	Reduction pursuant to P.L. 101-512 .....	.....	—6	.....
43.00	Appropriation (adjusted)	13	1,099	1,246

Relation of obligations to outlays:				
71.00	Total obligations.....	412	2,778	1,246
72.40	Obligated balance, start of year.....	24	126	1,808
74.40	Obligated balance, end of year.....	-126	-1,808	-1,824
90.00	Outlays.....	310	1,096	1,230

This is a special account for deposits made by State, county, or municipal governments, public school districts or other public school authorities for cash equalization of certain land exchanges. When appropriated, the funds are used to acquire similar lands suitable for National Forest System purposes in the same State as the National Forest lands conveyed in the land exchange (16 U.S.C. 484a as amended).

Object Classification (in thousands of dollars)

Identification code 12-5216-0-2-302				
		1990 actual	1991 est.	1992 est.
11.1	Personnel compensation: Full-time permanent.....	16	16	17
21.0	Travel and transportation of persons.....	5	5	2
25.0	Other services.....	15	106	47
32.0	Land and structures.....	377	2,651	1,180
99.9	Total obligations.....	413	2,778	1,246

OPERATIONS AND MAINTENANCE OF QUARTERS

Program and Financing (in thousands of dollars)

Identification code 12-5219-0-2-302				
		1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations.....	5,987	8,508	5,940
Financing:				
21.40	Unobligated balance available, start of year.....	-2,531	-2,620	
24.40	Unobligated balance available, end of year.....	2,620		
60.25	Budget authority (appropriation) (special fund, indefinite).....	6,076	5,888	5,940
Relation of obligations to outlays:				
71.00	Total obligations.....	5,987	8,508	5,940
72.40	Obligated balance, start of year.....	1,071	1,002	3,646
74.40	Obligated balance, end of year.....	-1,002	-3,646	-3,646
90.00	Outlays.....	6,056	5,864	5,940

Quarterly rental deductions are collected from employees occupying Forest Service facilities. Amounts are deposited into a special fund and are available for the maintenance and operation of employee occupied quarters.

Object Classification (in thousands of dollars)

Identification code 12-5219-0-2-302				
		1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	1,537	1,662	1,683
11.3	Positions other than permanent.....	393	425	428
11.5	Other personnel compensation.....	46	50	37
11.9	Total personnel compensation.....	1,976	2,137	2,148
12.1	Civilian personnel benefits.....	384	458	507
13.0	Benefits for former personnel.....	5	5	5
21.0	Travel and transportation of persons.....	58	61	61
22.0	Transportation of things.....	36	59	32
23.1	Rental payments to GSA.....	7	10	11
23.2	Rental payments to others.....	63	103	57
23.3	Communications, utilities, and miscellaneous charges.....	271	445	245
24.0	Printing and reproduction.....	1	2	1
25.0	Other services.....	1,492	2,447	1,344
26.0	Supplies and materials.....	1,382	2,268	1,247
31.0	Equipment.....	193	317	174
32.0	Land and structures.....	103	169	93
41.0	Grants, subsidies, and contributions.....	4	7	4
42.0	Insurance claims and indemnities.....	1	2	1
44.0	Refunds.....	11	18	10
99.9	Total obligations.....	5,987	8,508	5,940

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	81	85	85
	Full-time equivalent of overtime and holiday hours.....	1	1	1

RESOURCE MANAGEMENT, TIMBER RECEIPTS

Program and Financing (in thousands of dollars)

Identification code 12-5220-0-2-302				
		1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Trail maintenance.....	2,222	650	
00.02	Trail construction.....	1,481	434	
00.03	Wildlife and fish habitat.....	7,407	2,168	
00.04	Soil, water, and air management.....	7,407	2,168	
00.05	Cultural resource management.....	1,852	542	
00.06	Wilderness management.....	1,852	542	
00.07	Reforestation.....	3,703	1,084	
00.08	Timber sales administration and management.....	11,109	3,253	
10.00	Total obligations.....	37,033	10,841	
Financing:				
21.40	Unobligated balance available, start of year.....	-47,879	-10,841	
24.40	Unobligated balance available, end of year.....	10,841		
40.20	Budget authority (appropriation) (special fund).....	-5		
Relation of obligations to outlays:				
71.00	Total obligations.....	37,033	10,841	
72.40	Obligated balance, start of year.....	15,201	12,648	
74.40	Obligated balance, end of year.....	-12,648		
90.00	Outlays.....	39,586	23,489	

The 1988 timber receipts in excess of \$791,000,000 totaled \$97,505,000 and were made available in 1989 for transfer into a special account. 1989 timber receipts in excess of \$920,000,000 were to be made available in 1990, but there were no excess timber receipts. Funds in this special account are available for trail maintenance; trail construction; wildlife and fish habitat management; soil, water and air management; cultural resource management; wilderness management; reforestation; and timber sale administration and management.

Object Classification (in thousands of dollars)

Identification code 12-5220-0-2-302				
		1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	8,741		
11.3	Other than full-time permanent.....	6,012		
11.5	Other personnel compensation.....	875		
11.8	Special personal service payments.....	761		
11.9	Total personnel compensation.....	16,389		
12.1	Civilian personnel benefits.....	2,985		
13.0	Benefits for former personnel.....	15		
21.0	Travel and transportation of persons.....	696		
22.0	Transportation of things.....	289		
23.1	Rental payments to GSA.....	4		
23.2	Rental payments to others.....	84		
23.3	Communications, utilities, and miscellaneous charges.....	278		
24.0	Printing and reproduction.....	176		
25.0	Other services.....	11,342	10,841	
26.0	Supplies and materials.....	2,977		
31.0	Equipment.....	936		
32.0	Land and structures.....	818		
41.0	Grants, subsidies, and contributions.....	21		
42.0	Insurance claims and indemnities.....	10		
44.0	Refunds.....	13		
99.9	Total obligations.....	37,033	10,841	

General and special funds—Continued

RESOURCE MANAGEMENT, TIMBER RECEIPTS—Continued

Personnel Summary

Total compensable workyears:		
Full-time equivalent employment	814	
Full-time equivalent of overtime and holidays.....	30	

FOREST SERVICE PERMANENT APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code	12-9922-0-2-302	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Expenses, brush disposal.....	61,827	77,516	71,741
00.02	Licensee programs, Forest Service.....	437	138	108
00.03	Restoration of forest lands and improvements.....	80	125	108
00.04	Timber purchaser roads constructed by Forest Service.....	2,966	5,683	5,787
00.05	Timber salvage sales.....	110,134	137,562	62,274
00.06	Tongass timber supply fund	49,642	50,158	20,516
10.00	Total obligations	225,086	271,183	160,534
Financing:				
21.40	Unobligated balance available, start of year	-261,031	-302,456	-263,143
24.40	Unobligated balance available, end of year.....	302,456	263,143	243,085
60.25	Budget authority (appropriation) (special fund, indefinite)	266,511	231,870	140,476
Relation of obligations to outlays:				
71.00	Total obligations	225,086	271,183	160,534
72.40	Obligated balance, start of year	26,047	40,081	76,249
74.40	Obligated balance, end of year	-40,081	-76,249	-85,263
90.00	Outlays.....	211,053	235,015	151,520
Distribution of budget authority by account:				
	Expenses, brush disposal.....	47,121	66,279	71,976
	Licensee programs, Forest Service.....	115	118	108
	Restoration of forest lands and improvements.....	94	107	108
	Timber purchaser roads constructed by Forest Service.....	4,878	4,859	5,806
	Timber salvage sales.....	161,862	117,620	62,478
	Tongass timber supply fund	52,441	42,887	
Distribution of outlays by account:				
	Expenses, brush disposal.....	61,345	133,178	71,281
	Licensee programs, Forest Service.....	211	114	108
	Restoration of forest lands and improvements.....	98	101	108
	Timber purchaser roads constructed by Forest Service.....	2,969	6,427	5,254
	Timber salvage sales.....	104,731	62,860	59,514
	Tongass timber supply fund	41,699	32,335	15,255

Expenses, brush disposal.—Funds from payments by purchasers of National Forest timber to dispose of or treat slash and other debris that result from cutting operations (16 U.S.C. 490).

Licensee programs, Forest Service.—Funds from fees for the use of characters by private enterprises are collected under regulations promulgated by the Secretary as follows:

Smokey Bear.—For furthering the nationwide forest fire prevention campaign (16 U.S.C. 580(2)).

Woodsy Owl.—For promoting wise use of the environment and programs which foster maintenance and improvement of environmental quality (16 U.S.C. 580(1)).

Restoration of forest lands and improvements.—Funds from claim settlements involving damage to lands or improvements and from forfeiture of deposits and bonds by permittees and timber purchasers are used for the restoration made necessary by the action which led to the settlement of forfeiture (16 U.S.C. 579c).

Timber purchaser roads constructed by Forest Service.—Funds from timber receipts for Government constructed permanent roads for purchasers of timber who qualify as small businesses and elect to have the Forest Service construct the roads designated under the timber sale contract where costs exceed \$20,000 (16 U.S.C. 472a(i)).

Timber salvage sales.—Funds to begin salvage of insect-infested, dead, damaged, or down timber, and to remove associated trees for stand improvement (16 U.S.C. 472a(h)); and, for preparation of timber sales to replace sales lost to fire or other causes, and for preparation activities to replace sales inventory of the shelf, including timber support.

Tongass timber supply fund.—Funds from sales of Alaska timber to maintain the timber supply from the Tongass National Forest at a specified level (16 U.S.C. 539d). The Tongass Timber Reform Act, P.L. 101-626, terminated the authorization for the "Tongass Timber Supply Fund (TTSF)". Activities formerly funded in "Forest Research," "Construction," and "National Forest System."

Object Classification (in thousands of dollars)

Identification code	12-9922-0-2-302	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	78,599	82,930	68,153
11.3	Other than full-time permanent	23,985	25,296	20,782
11.5	Other personnel compensation	8,631	9,106	7,478
11.8	Special personal service payments.....	7		
11.9	Total personnel compensation.....	111,222	117,332	96,413
12.1	Civilian personnel benefits.....	25,267	26,655	24,115
13.0	Benefits for former personnel.....	1,220	1,287	1,058
21.0	Travel and transportation of persons.....	8,422	8,620	2,477
22.0	Transportation of things.....	3,165	4,709	1,353
23.1	Rental payments to GSA.....	2,413	3,409	3,746
23.2	Rental payments to others.....	2,483	3,694	1,062
23.3	Communications, utilities, and miscellaneous charges.....	4,023	5,985	1,720
24.0	Printing and reproduction.....	699	1,040	299
25.0	Other services.....	44,473	66,168	19,014
26.0	Supplies and materials.....	9,164	13,634	3,917
31.0	Equipment.....	7,996	11,897	3,419
32.0	Land and structures.....	4,045	6,018	1,729
42.0	Insurance claims and indemnities.....	318	473	136
44.0	Refunds.....	176	262	76
99.9	Total obligations	225,086	271,183	160,534

Personnel Summary

Total compensable workyears:			
Full-time equivalent employment	4,599	4,707	3,827
Full-time equivalent of overtime and holiday hours	297	304	247

FOREST SERVICE PERMANENT APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code	12-9921-0-2-806	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Payment to Minnesota.....	1,252	716	716
00.02	Payment to counties, National Grasslands.....	2,834	11,678	11,898
00.03	Payments to States, National Forest Fund.....	358,245	355,716	354,682
10.00	Total obligations (object class 41.0).....	362,331	368,110	367,296
Financing:				
21.40	Unobligated balance available, start of year.....	-10,003	-13,125	
24.40	Unobligated balance available, end of year.....	13,125		
60.25	Budget authority (appropriation) (special fund, indefinite)	365,453	354,985	367,296
Relation of obligations to outlays:				
71.00	Total obligations	362,331	368,110	367,296
72.40	Obligated balance, start of year	-1	-6,509	5,949
74.40	Obligated balance, end of year	6,509	-5,949	-9,407
90.00	Outlays.....	368,839	355,652	363,838
Distribution of budget authority by account:				
	Payment to Minnesota.....	1,252	716	716
	Payments to counties, National Grasslands.....	5,956	9,588	10,350
	Payments to States, National Forest Fund.....	358,245	344,681	356,230

Distribution of outlays by account:

Payment to Minnesota	1,252	716	716
Payments to counties, National Grasslands	9,342	6,864	9,779
Payments to States, National Forest Fund	358,245	348,072	353,343

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

(in thousands of dollars)

Enacted/requested:	1990 actual	1991 est.	1992 est.
Budget authority	365,453	354,985	367,296
Outlays	368,839	355,652	363,838
Proposed for later transmittal under proposed legislation:			
Budget authority			2,500
Outlays			2,500
Total:			
Budget authority	365,453	354,985	369,796
Outlays	368,839	355,652	366,338

Payment to Minnesota.—At the close of each fiscal year, the State of Minnesota is paid 0.75 percent of the appraised value of certain Superior National Forest lands in the counties of Cook, Lake, and St. Louis for distribution to these counties (16 U.S.C. 577g).

Payments to counties, National Grasslands.—Of the revenues received in a calendar year from the use of National Grasslands, 25 percent is paid to the counties in which such land is situated for funding local schools and roads (7 U.S.C. 1012).

Payments to States, National Forests Fund.—With minor exceptions, 25 percent of the money received from the National Forests, including all the collections under 16 U.S.C. 576b, and all amounts allowed any timber purchaser for construction of roads, is paid at the end of each fiscal year to the States for funding local schools and roads of the county in which such forests are situated (16 U.S.C. 500 and 97 Stat. 1123).

FOREST SERVICE PERMANENT APPROPRIATIONS

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code	12-9921-2-2-806	1990 actual	1991 est.	1992 est.
Program by activities:				
00.03	Payments to States, National Forest Fund			2,500
10.00	Total obligations (object class 41.0)			2,500
Financing:				
60.25	Budget authority (appropriation) (special fund, indefinite)			2,500
Relation of obligations to outlays:				
71.00	Total obligations			2,500
90.00	Outlays			2,500

This schedule reflects the effect of proposed legislation to expand the Land and Water Conservation Fund Act fee authority for revenue to meet additional recreational needs.

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in thousands of dollars)

Identification code	12-4605-0-4-302	1990 actual	1991 est.	1992 est.
Program by activities:				
00.01	Operating expenses	86,448	80,714	92,610
00.02	Capital investment	27,261	37,570	35,921
10.00	Total obligations	113,709	118,284	128,531
Financing:				
21.90	Unobligated balance available, start of year: Fund balance	-38,840	-35,184	-37,105

24.90	Unobligated balance available, end of year: Fund balance	35,184	37,105	40,579
68.00	Budget authority (gross): Spending authority from offsetting collections	110,053	120,205	132,005
Relation of obligations to outlays:				
71.00	Total obligations	113,709	118,284	128,531
72.90	Obligated balance, start of year: Fund balance	37,694	42,341	40,420
74.90	Obligated balance, end of year: Fund balance	-42,341	-40,420	-36,946
87.00	Outlays (gross)	109,063	120,205	132,005
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds	-104,639	-116,027	-127,937
88.40	Non-Federal sources	-5,414	-4,178	-4,068
88.90	Total, offsetting collections	-110,053	-120,205	-132,005
89.00	Budget authority (net)			
90.00	Outlays (net)	-990		

The Working Capital Fund is a self-sustaining revolving fund that provides services to National Forests, research experiment stations, and when necessary, to other Federal agencies, and as provided by law, to State and private agencies and persons who cooperate with the Forest Service in fire control and other authorized programs.

The forestry related supply and support services include:

Equipment Services.—The fund owns, operates, maintains, replaces, and repairs common use motor driven and similar equipment. This equipment is rented to administrative units, that is, National Forests, research experiment stations, and other units, and in some cases to the other agencies, at rates which recover the cost of operation, repair and maintenance, management, and depreciation. The rates also include an increment which provides additional cash which, when added to depreciation earnings and the residual value of equipment, provides sufficient funds to replace the equipment.

Aircraft Services.—The fund operates, maintains, and repairs Forest Service owned aircraft used in fire surveillance and suppression and in other Forest Service programs. The aircraft are rented to National Forests, research experiment stations, and in some cases to other agencies, at rates which recover the cost of depreciation, operation, maintenance, repair, and improvements in the airworthiness of the aircraft. Aircraft replacement costs are financed from either appropriated funds or the Forest Service Working Capital Fund, or a combination of both.

Supply Services.—The fund operates the following common services:

Photo reproduction laboratories that store, reproduce, and supply aerial photographs, aerial maps, and other photographs of National Forest lands. The photographic reproductions are sold to National Forests, experiment stations, and others at cost.

Sign shops that manufacture and supply special signs for the National Forests for use in regulating traffic and as information to the public and other users of the National Forests. The signs are sold to National Forests and experiment stations at cost.

Subsistence services that prepare and serve meals to Forest Service crews working in areas where adequate public restaurant facilities are not available.

Seed supply services that provides tree seed for direct seeding or sowing in nurseries for the production of trees. Includes purchase or collection of cones, extraction of seeds, cleaning and testing, and storage and delivery. Operates in conjunction with tree nurseries.

Tree nurseries that operate forest tree nurseries and cold storage facilities for storage of tree seedlings. Tree seedlings are sold to National Forests, State foresters, and other cooperators at cost.

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

Revenue and Expense (in thousands of dollars)

Identification code	12-4605-0-4-302	1990 actual	1991 est.	1992 est.
0101	Revenue	110,053	120,205	132,005
0102	Expenses	86,448	80,714	92,610
0109	Net income or loss	23,605	39,491	39,395

Financial Condition (in thousands of dollars)

Identification code	12-4605-0-4-302	1989 actual	1990 actual	1991 est.	1992 est.
Assets:					
Fund balance with Treasury and cash:					
1000	Fund balance with Treasury	74,045	77,525	81,169	84,984
1099	Subtotal, fund balance with Treasury and cash	74,045	77,525	81,169	84,984
Accounts receivable:					
1100	Federal agencies	303	317	332	348
1110	Public	176	184	193	202
1120	Allowances for uncollectibles (—)	22	23	24	25
1199	Subtotal, accounts receivable	475	478	501	525
Inventories:					
1300	Operating consumerables	1,935	2,026	2,121	2,221
1310	Product or service components	26,089	27,312	28,596	29,940
1399	Subtotal, inventories	28,024	29,338	30,717	32,161
Property, plant, and equipment:					
1600	Structures, facilities, and leasehold improvements	28,773	29,980	31,389	32,864
1620	ADP software	5,484	5,714	5,983	6,264
1630	Equipment	274,341	287,235	300,735	314,870
1680	Allowances (—)	126,958	132,925	139,172	145,713
1699	Subtotal, property, plant, and equipment	181,640	190,004	198,935	208,285
1999	Total assets	284,166	297,345	311,322	325,955
Liabilities:					
Accounts payable:					
2000	Federal agencies	85	89	93	97
2010	Public	397	414	433	453
2099	Subtotal, accounts payable	482	503	526	550
Interest payable:					
Unearned revenue (advances):					
2400	Federal agencies	315	330	346	362
2499	Subtotal, unearned revenue (advances)	315	330	346	362
2999	Total liabilities	797	833	872	912
Equity:					
Appropriated fund equity:					
Unexpended financed budget authority (accrual basis):					
3000	Unexpended appropriations	73,709	77,173	80,800	84,598
3099	Subtotal, unexpended financed budget authority	73,709	77,173	80,800	84,598
3199	Invested capital	145,318	152,148	159,299	166,786
Revolving fund equity:					
Revolving fund balances:					
3210	Cumulative results	63,207	66,178	69,288	72,545
3220	Donations	12	13	14	15
3299	Subtotal, revolving fund balances	63,219	66,191	69,302	72,560
3999	Total equity	282,246	295,512	309,401	323,944

Object Classification (in thousands of dollars)

Identification code	12-4605-0-4-302	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	18,969	20,339	23,024
11.3	Other than full-time permanent	5,438	5,657	6,147
11.5	Other personnel compensation	725	754	820
11.9	Total personnel compensation	25,132	26,750	29,990

12.1	Civilian personnel benefits	4,828	5,139	5,761
13.0	Benefits for former personnel	477	511	578
21.0	Travel and transportation of persons	800	826	888
22.0	Transportation of things	492	508	546
23.1	Rental payments to GSA	1,357	1,300	1,300
23.2	Rental payments to others	586	605	650
23.3	Communications, utilities, and miscellaneous charges	1,400	1,446	1,554
24.0	Printing and reproduction	18	19	20
25.0	Other services	14,804	15,286	16,426
26.0	Supplies and materials	23,197	23,952	25,743
31.0	Equipment	40,301	41,615	44,723
32.0	Land and structures	279	288	310
42.0	Insurance claims and indemnities	29	30	32
44.0	Refunds	9	9	10
99.9	Total obligations	113,709	118,284	128,531

Note.—Personnel totals are included with personnel totals of all other Forest Service programs.

Trust Funds

REFORESTATION TRUST FUND

Amounts Available for Appropriation (in thousands of dollars)

Identification code	12-8046-0-7-302	1990 actual	1991 est.	1992 est.
01.02	Unappropriated balance, start of year: Unrealized discounts	—310	—310	—310
04.10	Total not available for appropriation (unrealized discounts)	310	—	—
07.02	Unappropriated balance, end of year: Unrealized discounts	—310	—310	—310

Program and Financing (in thousands of dollars)

Identification code	12-8046-0-7-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 41.0)	28,334	30,601	30,000
Financing:				
21.40	Unobligated balance available, start of year	—3,686	—2,601	—3,300
21.41	Unobligated balance available, start of year	—3,600	—8,000	—6,700
24.40	Unobligated balance available, end of year	2,601	3,300	3,300
24.41	Unobligated balance available, end of year	8,000	6,700	6,700
60.05	Budget authority (appropriation) (indefinite)	31,649	30,000	30,000
Relation of obligations to outlays:				
71.00	Total obligations	28,334	30,601	30,000
72.40	Obligated balance, start of year	—3,913	—2,204	—2,582
74.40	Obligated balance, end of year	2,204	2,582	2,582
90.00	Outlays	26,626	30,979	30,000

Amounts from this account are used for reforestation as authorized by 16 U.S.C. 1606a (d) and (e).

Object Classification (in thousands of dollars)

Identification code	12-8046-0-7-302	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent	4,655	5,127	5,181
11.3	Other than full-time permanent	1,595	1,757	1,775
11.5	Other personnel compensation	373	411	415
11.9	Total personnel compensation	6,623	7,295	7,371
12.1	Civilian personnel benefits	1,252	1,379	1,519
13.0	Benefits for former personnel	54	59	60
21.0	Travel and transportation of persons	227	239	230
22.0	Transportation of things	100	105	101
23.1	Rental payments to GSA	450	450	450
23.2	Rental payments to others	104	110	106
23.3	Communications, utilities, and miscellaneous charges	305	322	310
24.0	Printing and reproduction	11	12	12
25.0	Other services	16,322	17,587	16,916
26.0	Supplies and materials	2,272	2,396	2,303
31.0	Equipment	317	334	321
32.0	Land and structures	292	308	296

42.0	Insurance claims and indemnities.....	5	5	5
99.9	Total obligations.....	28,334	30,601	30,000

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	292	312	312
	Full-time equivalent of overtime and holiday hours.....	13	14	14

ALLOCATIONS AND ALLOTMENTS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations or allotments from other accounts are included in the schedule of the parent appropriations, as follows:

Agriculture:

Agricultural Research Service.

Soil Conservation Service:

Watershed and flood prevention operations.

Resource conservation and development.

Watershed planning.

River basin surveys and investigations.

Agriculture Stabilization Conservation Service: Conservation Reserve Program.

Department Administration:

Hazardous waste management.

Gifts and donations.

Farmers Home Administration: Rural community fire protection grants.

Transportation: Federal Highway Administration, Highway Trust Fund.

Labor: Employment and Training Administration, Training and employment services.

COOPERATIVE WORK TRUST FUND**Program and Financing (in thousands of dollars)**

Identification code	12-8028-0-7-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations.....	20,814	598,258	337,570
Financing:				
21.40	Unobligated balance available, start of year.....	—276,265	—515,588	—246,832
24.40	Unobligated balance available, end of year.....	515,588	246,832	270,920
60.05	Budget authority (appropriation) (indefinite).....	260,137	329,502	361,658
Relation of obligations to outlays:				
71.00	Total obligations.....	20,814	598,258	337,570
72.40	Obligated balance, start of year.....	24,503	61,936	332,940
74.40	Obligated balance, end of year.....	—61,936	—332,940	—314,406
90.00	Outlays.....	—16,619	327,254	356,104

Advances, including deposits from purchasers of timber, are received and used for specified work in forest investigations protection, and improvement of the National Forest System, including protection, reforestation, and administration of private lands adjacent to National Forests (7 U.S.C. 2269; 16 U.S.C. 498, 535, 565a, 572, 572a, 576b, 1643; and 31 U.S.C. 1321).

Object Classification (in thousands of dollars)

Identification code	12-8028-0-7-302	1990 actual	1991 est.	1992 est.
Personnel compensation:				
11.1	Full-time permanent.....	64,202	69,729	72,569
11.3	Other than full-time permanent.....	21,057	22,870	23,803
11.5	Other personnel compensation.....	5,551	6,029	6,272
11.8	Special personal services payment.....	8		
11.9	Total personnel compensation.....	90,818	98,628	102,644
12.1	Civilian personnel benefits.....	17,449	20,901	23,949
13.0	Benefits for former personnel.....	1,012	1,099	1,144
21.0	Travel and transportation of persons.....	3,863	4,070	1,772
22.0	Transportation of things.....	1,905	2,368	1,031
23.1	Rental payments to GSA.....	2,083	2,942	3,233
23.2	Rental payments to others.....	2,366	2,941	1,280
23.3	Communications, utilities, and miscellaneous charges.....	4,652	5,783	2,517
24.0	Printing and reproduction.....	225	280	122
25.0	Other services.....	325,901	405,123	176,321
25.0	Other services.....	—473,000		
26.0	Supplies and materials.....	28,591	35,541	15,470
31.0	Equipment.....	6,422	7,983	3,474

32.0	Land and structures.....	7,780	9,671	4,209
41.0	Grants, subsidies, and contributions.....	51	63	27
42.0	Insurance claims and indemnities.....	113	140	61
44.0	Refunds.....	583	725	316
99.9	Total obligations.....	20,814	598,258	337,570

Personnel Summary

Total compensable workyears:				
	Full-time equivalent employment.....	3,986	4,200	4,325
	Full-time equivalent of overtime and holiday hours.....	189	199	205

GIFTS, DONATIONS AND BEQUESTS FOR FOREST AND RANGELAND RESEARCH

For expenses authorized by 16 U.S.C. 1643(b), \$30,000 to remain available until expended, to be derived from the fund established pursuant to the above Act. (*Public Law 100-446; Department of the Interior and Related Agencies Appropriations, Act 1991.*)

Amounts Available for Appropriation (in thousands of dollars)

Identification code	12-8034-0-7-302	1990 actual	1991 est.	1992 est.
01.02	Unappropriated balance, start of year: Unrealized discounts.....	—1	—1	—1
04.10	Total not available for appropriation (unrealized discounts).....	1		
07.02	Unappropriated balance, end of year: Unrealized discounts.....	—1	—1	—1

Program and Financing (in thousands of dollars)

Identification code	12-8034-0-7-302	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 25.0).....	112	271	97
Financing:				
Unobligated balance available, start of year:				
21.40	Treasury balance.....	—315	—206	
21.41	U.S. securities: Par value.....		—35	
24.40	Unobligated balance available, end of year: Treasury balance.....	205		
24.41	Unobligated balance available, end of year.....	35		
39.00	Budget authority (gross).....	38	30	97
Budget authority:				
Current:				
40.00	Appropriation.....	3	30	97
Permanent:				
68.00	Spending authority from offsetting collections.....	35		
Relation of obligations to outlays:				
71.00	Total obligations.....	112	271	97
72.40	Obligated balance, start of year.....	10	18	
74.40	Obligated balance, end of year.....	—18		
87.00	Outlays (gross).....	104	289	97
Adjustments to budget authority and outlays:				
Deductions for offsetting collections:				
88.00	Federal funds.....	—35		
88.90	Total, offsetting collections.....	—35		
89.00	Budget authority (net).....	3	30	
90.00	Outlays (net).....	69	289	97

This appropriation makes available to the Forest Service all deposits received from gifts and bequests for research to invest and reinvest in public debt securities for forest and rangeland research.

HIGHWAY CONSTRUCTION: MOUNT ST. HELENS NATIONAL MONUMENT

Program and Financing (in thousands of dollars)

Identification code	12-8029-0-7-401	1990 actual	1991 est.	1992 est.
Program by activities:				
10.00	Total obligations (object class 25.0)	3,126	4,479	
Financing:				
21.40	Unobligated balance available, start of year	-7,606	-4,479	
24.40	Unobligated balance available, end of year	4,479		
39.00	Budget authority			
Relation of obligations to outlays:				
71.00	Total obligations	3,126	4,479	
72.40	Obligated balance, start of year	1,012	2,028	
74.40	Obligated balance, end of year	-2,028		
90.00	Outlays	2,110	6,507	

Authority for Mount St. Helens National Monument was made available by the Department of the Interior and Related Agencies Appropriations Act, 1987, as included in Public Laws 99-500 and 99-591. An additional amount was appropriated in the Department of the Interior and Related Agencies Appropriations Act, 1989 as included in Public Law 100-446.

ADMINISTRATIVE PROVISIONS, FOREST SERVICE

Appropriations to the Forest Service for the current fiscal year shall be available for: (a) purchase of not to exceed [202] 207 passenger motor vehicles of which [27] 17 will be used primarily for law enforcement purposes and of which [170] 176 shall be for replacement only, of which acquisition of [144] 137 passenger motor vehicles shall be from excess sources, and hire of such vehicles; operation and maintenance of aircraft, the purchase of not to exceed two for replacement only, and acquisition of [97] 68 aircraft from excess sources; notwithstanding other provisions of law, existing aircraft being replaced may be sold, with proceeds derived or trade-in value used to offset the purchase price for the replacement aircraft; (b) services pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for employment under 5 U.S.C. 3109; [(c) uniform allowances for each uniformed employee of the Forest Service, not in excess of \$400 annually;] [(d)] (c) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); [(e)] (d) acquisition of land, waters, and interests therein, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); [(f)] (e) for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a, 558d, 558a note); and [(g)] (f) for debt collection contracts in accordance with 31 U.S.C. 3718(c).

[None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, or National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture, Nutrition, and Forestry in the United States Senate and the Committee on Agriculture in the United States House of Representatives.]

Any appropriations or funds available to the Forest Service may be advanced to the Forest Service Firefighting appropriation and may be used for forest firefighting and the emergency rehabilitation of burned-over lands under its jurisdiction.

[The appropriation structure for the Forest Service may not be altered without advance approval of the House and Senate Committees on Appropriations.]

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to reimburse employees for the cost of State licenses and certification fees pursuant to their Forest Service position and that are necessary to comply with State laws, regulations, and requirements.

Funds appropriated to the Forest Service shall be available for assistance to or through the Agency for International Development and the Office of International Cooperation and Development in connection with forest and rangeland research, technical information, and assistance in foreign countries, and shall be available to support forestry and related natural resource activities outside the United States and its territories and possessions, including technical assistance, education and training, and cooperation with United States and international organizations.

All funds received for timber salvage sales may be credited to the Forest Service Permanent Appropriations to be expended for timber salvage sales from any national forest, and for timber sales preparation to replace sales lost to fire or other causes, and sales preparation to replace sales inventory on the shelf for any national forest to a level sufficient to maintain new sales availability equal to a rolling five-year average of the total sales offerings, and for design, engineering, and supervision of construction of roads lost to fire or other causes associated with the timber sales programs described above: *Provided*, That notwithstanding any other provision of law, moneys received from the timber salvage sales program in fiscal year [1991] 1992 shall be considered as money received for purposes of computing and distributing 25 per centum payments to local governments under 16 U.S.C. 500, as amended [; *Provided further*, That these payments shall not be made before October 1, 1991: *Provided further*, That these actions are taken pursuant to section 202(b)(1) of Public Law 100-119 (2 U.S.C. 909)].

[None of the funds made available to the Forest Service under this Act shall be subject to transfer under the provisions of section 702(b) of the Department of Agriculture Organic Act of 1944 (7 U.S.C. 2257) or 7 U.S.C. 147b unless the proposed transfer is approved in advance by the House and Senate Committees on Appropriations in compliance with the reprogramming procedures contained in House Report 99-714.]

No funds appropriated to the Forest Service shall be transferred to the Working Capital Fund of the Department of Agriculture without the approval of the Chief of the Forest Service.

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to disseminate program information to private and public individuals and organizations through the use of nonmonetary items of nominal value and to provide nonmonetary awards of nominal value and to incur necessary expenses for the nonmonetary recognition of private individuals and organizations that make contributions to Forest Service programs.

Notwithstanding any other provision of law, money collected, in advance or otherwise, by the Forest Service under authority of Section 101 of Public Law 93-153 (30 U.S.C. 185(1)) as reimbursement of administrative and other costs incurred in processing pipeline right-of-way or permit applications and for costs incurred in monitoring the construction, operation, maintenance, and termination of any pipeline and related facilities, may be used to reimburse the applicable appropriation to which such costs were originally charged.

[Notwithstanding any other provisions of law or existing policy, the peak that is the second peak to the south of Mount Whitney, and is the highest point on Pinnacle Ridge where it reaches the Sierra Crest, located approximately ¼ mile to the south of the summit of Mount Whitney and approximately ½ mile to the north of the summit of Mount Muir, near Lone Pine, in the State of California, shall be known and designated as "Crooks Peak". Any reference in any law, regulation, document, record, map, or other paper of the United States to the peak is deemed to be a reference to "Crooks Peak".]

[Funds available to the Forest Service shall be available to conduct a program of not less than \$1,000,000 for high priority projects within the scope of the approved budget which shall be carried out by the Youth Conservation Corps as if authorized by the Act of August 13, 1970, as amended by Public Law 93-408.]

Notwithstanding the provisions of the Federal Grant and Cooperative Agreements Act of 1977 (31 U.S.C. 6301-6308), the Forest Service is authorized to negotiate and enter into cooperative arrangements with public and private agencies, organizations, institutions, and individuals to continue the Challenge Cost-Share Program.

[None of the funds available in this Act shall be used for timber sale preparation using clearcutting or other forms of even-age management in hardwood stands in the Shawnee National Forest, Illinois.]

[None of the funds available in this Act shall be used for timber sale preparation using clearcutting in hardwood stands in excess of 25

percent of the fiscal year 1989 harvested volume in the Wayne National Forest, Ohio: *Provided*, That this limitation shall not apply to hardwood stands damaged by natural disaster: *Provided further*, That landscape architects shall be used to maintain a visually pleasing forest.】

【None of the funds made available to the Forest Service in this Act shall be expended for the purpose of issuing a special use authorization permitting land use and occupancy and surface disturbing activities for any project to be constructed on Lewis Fork Creek in Madera County, California, at the site above, and adjacent to, Corlieu Falls bordering the Lewis Fork Creek National Recreation Trail until the studies required in Public Law 100-202 have been submitted to the Congress: *Provided*, That any special use authorization shall not be executed prior to the expiration of thirty calendar days (not including any day in which either House of Congress is not in session because of adjournment of more than three calendar days to a day certain) from the receipt of the required studies by the Speaker of the House of Representatives and the President of the Senate.】

Any money collected from the States for fire suppression assistance rendered by the Forest Service on non-Federal lands not in the vicinity of National Forest System lands shall be used to reimburse the applicable appropriation and shall remain available until expended as the Secretary may direct in conducting activities authorized by 16 U.S.C. 2101 (note), 2101-2110, 1606, and 2111.

【No funds made available under this Act may be used for the issuance of any permit or other authorization providing access to, or permitting the construction of, any motel-restaurant or similar overnight accommodations on lands located within the exterior boundaries of the Allegheny National Forest in the State of Pennsylvania, and no funds made available under this Act may be used to enter into any contract or lease for the construction of any such facilities.】

【The Secretary of Agriculture may sell to the Louisiana Pacific Corporation, without complying with the advertisement and competitive bidding requirements of section 14 of the National Forest Management Act of 1976 (Public Law 94-599, 16 U.S.C. 472a) and of the regulations issued by the Secretary, replacement trees, portions of trees, or forest products located on National Forest System lands that are equal in total value to the trees, portions of trees, or forest products deleted by agreement of the Secretary and the Louisiana Pacific Corporation from the contract (numbered 001657) for the sale of timber in the Bowen Gulch area of the Arapaho National Forest, State of Colorado: *Provided*, That in selling such replacement trees, portions of trees, or forest products, the Secretary shall comply with all other laws and regulations applying to timber sales on National Forest System lands.】

Of the funds available to the Forest Service, \$1,500 is available to the Chief of the Forest Service for official reception and representation expenses.

【Notwithstanding section 705(a) of the Alaska National Interest Lands Conservation Act (16 U.S.C. 539d(a)), \$42,887,000 shall be available from the Tongass Timber Supply Fund for timber supply, protection and management, research, resource protection, and construction on the Tongass National Forest in fiscal year 1991: *Provided*, That all of the funds available from the Tongass Timber Supply Fund in fiscal year 1991 pursuant to section 705(a) of Public Law 96-487 shall be deemed obligated as of October 1, 1990 and shall remain available until expended: *Provided*, That this funding limitation shall not include those funds available to the Forest Service as National Forest System Construction, Trust Funds, Permanent Funds (other than the Tongass Timber Supply Fund), or Purchaser Road Construction.】

【Notwithstanding any other provision of law, funds allocated by the Forest Service to a specific national forest in fiscal year 1992 for National Forest System trail construction; trail maintenance; wildlife and fish habitat management; soil, water and air management; cultural resource management; wilderness management; and reforestation and stand improvement shall be increased by 5 per centum on October 1, 1991 if the specific national forest attains the timber sale offer volume and timber pipeline preparation volume target established for fiscal year 1991: *Provided*, That these funds shall be made available in fiscal year 1992 from fiscal year 1991 timber receipts returned to the Federal Treasury and shall be available until expended: *Provided further*, That these funds are in addition to any other funds appropriated for these activities and can be merged into regular appropriated accounts.】

Notwithstanding any other provision of law, the Forest Service is authorized to employ or otherwise contract with persons at regular rates of pay, as determined by the Service, to perform work occasioned by emergencies such as fires, storms, floods, earthquakes or

any other unavoidable cause without regard to Sundays, Federal holidays, and the regular workweek.

【The Chief of the Forest Service is authorized to establish an advisory committee on the Ouachita National Forest to advise the Forest Supervisor on the new Forest Plan including principles of "New Perspectives" for forest management, and other land management activities. The committee shall be comprised of individuals who in the Chief's judgment, represent a diversity of views: *Provided*, That every effort shall be made to ensure that environmental and business concerns are equally represented on the committee. The committee may be formed without being subject to the Federal Advisory Committee Act (86 Stat. 770). Committee members shall serve without compensation but may be reimbursed for travel expenses at the prevailing Government rate.】

【Section 3 of Public Law 87-869 (16 U.S.C. 554d, 76 Stat. 1157) is hereby amended by striking the number "\$35,000" and inserting in lieu thereof "\$100,000".】

【The Forest Service is directed to begin the preparation of all environmental documents necessary to implement the management goals, policies, standards, and guidelines contained in the recently completed land and resource management plans on the national forests in Region 6, Oregon and Washington.】 (*Department of the Interior and Related Agencies Appropriations Act, 1991.*)

TITLE VI—GENERAL PROVISIONS

The following sections are proposed for deletion and do not appear below:

- Sec. 612 Limitation on the obligation of funds for personnel compensation and benefits.
- Sec. 613 Prohibition on the obligation of funds for services by contract unless a contract has been awarded and entered into, as provided by law.
- Sec. 614 Prohibition against implementating any regulation that has been disapproved pursuant to a resolution of disapproval.
- Sec. 615 Limitation on the value of certificates of beneficial ownership sold by Farmers Home Administration.
- Sec. 617 Prohibition on the phase out of the Resource Conservation and Development Program.
- Sec. 620 Prohibition on the use of funds for assurance agreement, payment guarantee, or other form of loan guarantee with respect to loans and credits extended to the Polish People's Republic, unless certain conditions have been met.
- Sec. 622 Requirement that the Secretary of Agriculture shall construct not less than a specified number of new projects under Public Laws 566 and 534.
- Sec. 624 Prohibition on the use of funds to relocate the Hawaii State Office of the Farmers Home Administration from Hilo, Hawaii, to Honolulu, Hawaii.
- Sec. 626 Establishment of a floor for FTE levels at specific agencies and prohibition of program reductions below those levels.
- Sec. 630 Prohibition on the use of funds to release information provided under the Agricultural Marketing Agreement Act subject to certain exceptions.
- Sec. 631 Prohibition on funds for use by the Farmers Home Administration to employ or contract private debt collection agencies to collect delinquent loans, unless otherwise specified.
- Sec. 632 Prohibition on use of funds to sell Agricultural Credit Insurance Fund loans. Requirement that borrowers shall have first refusal on sales of Rural Development Insurance Funds loans.
- Sec. 633 Prohibition on the use of funds to pay salaries and expenses of personnel to carry out a targeted export assistance program in excess of a specified level.
- Sec. 634 Prohibition on the use of funds to pay salaries and expenses of personnel to carry out a targeted export assistance program in excess of a specified level.

- Sec. 635 Prohibition on the use of funds to regulate the order or sequence of advances under approved telephone loans from the Rural Electrification Administration, the Rural Electrification Administration, the Rural Telephone Bank, or the Federal Financing Bank.
- Sec. 636 Requirement that specified funds shall be used to purchase sunflower and cottonseed oil and for the promotion of the sale of such oils in world markets.
- Sec. 638 Requirement that publicity concerning Federally-funded projects shall state the dollar amount and percentage of total costs so funded.
- Sec. 639 Prohibition on the use of funds to pay indirect costs on research grants competitively awarded by the Cooperative State Research Service that exceed a specified level of direct costs.
- Sec. 640 Prohibition on the use of funds to establish any new office, organization or center for which funds have not been provided in advance in Appropriation Acts (does not apply to planning activities).
- Sec. 641 Permits funds available to the Animal and Plant Health Inspection Service under this and subsequent appropriations to be available for contracting with individuals for services to be performed outside of the United States. Such individuals are not considered as officers or employees of the United States.

SEC. 601. The expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to 5 U.S.C. 3109, shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing Executive Order issued pursuant to existing law.

SEC. 602. Within the unit limit of cost fixed by law, appropriations and authorizations made for the Department of Agriculture for the fiscal year [1991] 1992 under this Act shall be available for the purchase, in addition to those specifically provided for, of not to exceed [612] 442 passenger motor vehicles, of which [607] 439 shall be for replacement only, and for the hire of such vehicles.

SEC. 603. Funds in this Act available to the Department of Agriculture shall be available for uniforms or allowances therefore as authorized by law (5 U.S.C. 5901-5902).

SEC. 604. Not less than \$1,500,000 of the appropriations of the Department of Agriculture in this Act for research and service work authorized by the Acts of August 14, 1946 and July 28, 1954, and (7 U.S.C. 427, 1621-1629), and by chapter 63 of title 31, United States Code, shall be available for contracting in accordance with said Acts and chapter.

SEC. 605. No part of the funds contained in this Act may be used to make production or other payments to a person, persons, or corporations upon a final finding by court of competent jurisdiction that such party is guilty of growing, cultivating, harvesting, processing or storing marijuana, or other such prohibited drug-producing plants on any part of lands owned or controlled by such persons or corporations.

SEC. 606. Advances of money to chiefs of field parties from any appropriation in this Act for the Department of Agriculture may be made by authority of the Secretary of Agriculture.

SEC. 607. The cumulative total of transfers to the Working Capital Fund for the purpose of accumulating growth capital for data services and National Finance Center operations shall not exceed \$2,000,000; *Provided*, That no funds in this Act appropriated to an agency of the Department shall be transferred to the Working Capital Fund without the approval of the agency administrator.

SEC. 608. New obligatory authority provided for the following appropriation items in this Act shall remain available until expended: Public Law 480; [Mutual and Self-Help Housing;] Watershed and Flood Prevention Operations; Resource Conservation and Development; Colorado River Basin Salinity Control Program; Animal and Plant Health Inspection Service, [\$4,500,000] \$3,217,000 for the contingency fund to meet emergency conditions, [\$5,000,000 for the Grasshopper and Mormon Cricket Control Programs,] *Integrated Systems Acquisition Project*, and buildings and facilities; Agricultural Stabilization and Conservation Service, salaries and expenses funds made available to county committees; the Federal Crop Insurance Corporation Fund; Agricultural Research Service, buildings and facilities,

and up to \$10,000,000 of funds made available for construction at the Beltsville Agricultural Research Center; Cooperative State Research Service, buildings and facilities; [Scientific Activities Overseas (Foreign Currency Program); Dairy Indemnity Program; \$3,500,000,] \$4,000,000, for higher education [training] *graduate fellowships* grants under section 1417 [(a)(3)(B)] (b)(6) of [Public Law 95-113] *the National Agricultural Research Extension, and Teaching Policy Act of 1977*, as amended (7 U.S.C. 3152 [(a)(3)(B)] (b)(6) *including administration expenses*; [\$8,250,000] \$11,000,000 for a program of capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890, including Tuskegee University; and buildings and facilities, Food and Drug Administration.

SEC. 609. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 610. Not to exceed \$50,000 of the appropriation available to the Department of Agriculture in this Act shall be available to provide appropriate orientation and language training pursuant to Public Law 94-449.

SEC. 611. Notwithstanding any other provision of law, employees of the agencies of the Department of Agriculture, including employees of the Agricultural Stabilization and Conservation county committees, may be utilized to provide part-time and intermittent assistance to other agencies of the Department, without reimbursement, during periods when they are not otherwise fully utilized, and ceilings on full-time equivalent staff years established for or by the Department of Agriculture shall exclude overtime as well as staff years expended as a result of carrying out programs associated with natural disasters, such as forest fires, droughts, floods, and other acts of God.

SEC. [616] 612. No funds appropriated by this Act may be used to pay negotiated indirect cost rates on cooperative agreements or similar arrangements between the United States Department of Agriculture and nonprofit institutions in excess of 10 per centum of the total direct cost of the agreement when the purpose of such cooperative arrangements is to carry out programs of mutual interest between the two parties. This does not preclude appropriate payment of indirect costs on grants and contracts with such institutions when such indirect costs are computed on a similar basis for all agencies for which appropriations are provided in this Act.

SEC. [618] 613. None of the funds in this Act shall be used to prevent or interfere with the right and obligation of the Commodity Credit Corporation to sell surplus agricultural commodities in world trade at competitive prices as authorized by law.

SEC. [619] 614. Notwithstanding any other provision of this Act, commodities acquired by the Department in connection with Commodity Credit Corporation and section 32 price support operations may be used, as authorized by law (15 U.S.C. 714c and 7 U.S.C. 612c), to provide commodities to individuals in cases of hardship as determined by the Secretary of Agriculture.

SEC. [621] 615. None of the funds in this Act shall be available to reimburse the General Services Administration for payment of space rental and related costs in excess of the amounts specified in this Act; nor shall this or any other provision of law require a reduction in the level of rental space or services below that of fiscal year [1990] 1991 or prohibit an expansion of rental space or services with the use of funds otherwise appropriated in this Act. Further, no agency of the Department of Agriculture, from funds otherwise available, shall reimburse the General Services Administration for payment of space rental and related costs provided to such agency at a percentage rate which is greater than is available in the case of funds appropriated in this Act.

SEC. [623] 616. Funds provided by this Act may be used for translation of publications of the Department of Agriculture into foreign languages when determined by the Secretary to be in the public interest.

SEC. [625] 617. *Provisions of law prohibiting or restricting personal services contracts shall not apply to veterinarians employed by the Department to take animal blood samples, test and vaccinate animals, and perform branding and tagging activities on a fee-for-service basis.*

SEC. [627] 618. Funds provided in this Act may be used for one-year contracts which are to be performed in two fiscal years so long as the total amount for such contracts is obligated in the year for which the funds are appropriated.

SEC. [628] 619. Funds appropriated by this Act shall be applied only to the objects for which appropriations were made except as otherwise provided by law, as required by 31 U.S.C. 1301.

SEC. [629] 620. None of the funds in this Act shall be available to restrict the authority of the Commodity Credit Corporation to lease space for its own use or to lease space on behalf of other agencies of the Department of Agriculture when such space will be jointly occupied.

SEC. [637] 621. Such sums as may be necessary for fiscal year [1991] 1992 pay raises for programs funded by this Act shall be absorbed within the levels appropriated in this Act.

SEC. 622. Notwithstanding any other provision of law, any appropriations or funds available to the agencies of the Department of Agriculture may be used to reimburse employees for the cost of State licenses and certification fees pursuant to their Department of Agriculture position and that are necessary to comply with State laws, regulations, and requirements.

SEC. 623. Funds provided in this Act may be used for incidental expenses such as transportation, uniforms, lodging, and subsistence for volunteers serving under the authority of 7 U.S.C. 2272, when such volunteers are engaged in the work of the U.S. Department of Agriculture; and for promotional items of nominal value relating to the U.S. Department of Agriculture Volunteer Programs.

SEC. 624. Notwithstanding any other provision of law, with the Secretary's approval, States may transfer their share of the funding provided in this act for the Commodity Supplemental Food Program to the Special Supplemental Food Program for Women, Infants, and Children. The Secretary shall notify Congress ten days in advance of such transfers. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1991.)

XIII.B PROPOSED REVISIONS IN BUDGET AUTHORITY—INCLUDING SUPPLEMENTALS AND RESCISSIONS

This chapter presents additional information on proposals for the current fiscal year (1991), the budget year (1992), and beyond. Specifically, it includes:

- information on *proposed amendments to or revisions in budget authority* for 1991 that were transmitted to the Congress between the transmittal of the 1991 and 1992 Budgets, as required by the Congressional Budget Act of 1974 (31 U.S.C. 1105(d));
- detailed information on *proposed supplemental appropriations and rescission proposals* for 1991 that are transmitted for congressional consideration in this budget; and,
- information on:
 - accounts authorized to receive, in 1992, *advance appropriations* for 1993 or beyond, as required by the Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17));

- accounts for which this budget requests a special type of authority in order to avoid supplemental requests late in the fiscal year to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. This type of authority is called *advance funding authority*, i.e., authority to charge 1992 or 1993 appropriations for payments to be made late in 1991 or 1992, respectively; and,
- accounts for which *forward funding* exists for 1992 or is requested for 1992 in this budget. Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year in which it is appropriated for the financing of ongoing grant programs during the next succeeding fiscal year.

STATEMENT OF AMENDMENTS TO AND REVISIONS IN BUDGET AUTHORITY FOR 1991

(Between the Transmittal of the 1991 and 1992 Budgets)

A statement of all amendments to or revisions in budget authority requested between transmittal of the 1991 budget and the 1992 budget is presented below. This statement is being included in the budget in accordance with the Congressional Budget Act of 1974 (31 U.S.C. 1105(d)).

The modifications to requests for 1991 budget authority that were made through the course of the past year took three forms. If the Congress had not yet acted on a pending request, the President sent amendments to the budget requests transmitted in January 1990. If appropriations had been enacted, the President proposed either supplemental budget authority or rescission of enacted appropriations.

Amendments and requests for supplemental appropriations are printed in the documents of the House of Representatives and the Senate that are identified on the following listing. The President's proposals for rescissions are included in special messages to the Congress under the Impoundment Control Act of 1974 (Public Law 93-344). Both the special messages and monthly cumulative reports on the items they cover are printed in the Federal Register. No rescission proposals were transmitted to the Congress between release of the 1991 and 1992 Budgets.

AMENDED AND SUPPLEMENTAL REQUESTS RELATING TO 1991 BUDGET AUTHORITY

Transmitted to Congress on	Agencies affected	Printed as
March 23, 1990.....	International Security Assistance.....	H. Doc. 101-164.
March 29, 1990.....	Department of State	H. Doc. 101-166.
	Department of the Treasury.	
	Department of Veterans Affairs.	
	General Service Administration.	
	Department of Agriculture.	
	Department of the Interior.	
	Legislative Branch.	
	Other Independent Agencies.	
April 23, 1990.....	Department of Agriculture.....	H. Doc. 101-176.
	Department of Commerce.	
	Department of Defense.	
	Department of Energy.	
	Department of Health and Human Services.	
	Department of Housing and Urban Development.	
	Department of Interior.	
	Department of Justice.	
	Department of Labor.	
	Department of State.	
	Department of Transportation.	

AMENDED AND SUPPLEMENTAL REQUESTS RELATING TO 1991 BUDGET AUTHORITY—Continued

Transmitted to Congress on	Agencies affected	Printed as
	Department of Treasury. Department of Veterans Affairs. Environmental Protection Agency. General Service Administration. National Aeronautics and Space Administration. Other Independent Agencies. The Judiciary. Executive Office of the President.	
June 11, 1990	International Development Assistance	H. Doc. 101-211.
	Department of Defense.	
June 29, 1990	Legislative Branch	H. Doc. 101-211.
	The Judiciary. Department of Energy. Office of Personnel Management. Other Independent Agencies.	
September 10, 1990	Department of Agriculture.....	H. Doc. 101-234.
	Department of Education. Department of Health and Human Services. Department of Labor. Department of Veterans Affairs. Other Independent Agencies. Legislative Branch.	
September 10, 1990	Department of Agriculture.....	H. Doc. 101-233.
	Department of the Treasury. Department of Veterans Affairs. General Services Administration. Department of Agriculture. Department of the Interior. Legislative Branch. Other Independent Agencies.	

Department of Agriculture

AGRICULTURAL STABILIZATION AND
CONSERVATION SERVICE

SALARIES AND EXPENSES (Including transfers of funds)

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$86,900,000, to be derived by transfer from the Commodity Credit Corporation fund: Provided, That this amount shall be offset by a \$86,900,000 decrease in working capital expenditures of the Commodity Credit Corporation, as reflected in the budget estimates of the Corporation.

Program and financing (In thousands of dollars)

Identification code 12-3300-1-1-351	1990 actual	1991 est.	1992 est.
Program activities			
00.01 Program formulation and appraisal.....		3,215	
00.02 Operation of supply adjustment, conservation, and price support programs.....		74,734	
00.03 Inventory management and merchandising.....		8,951	
10.00 Total obligations.....		86,900	
Financing:			
68.00 Budget authority (gross): Spending authority from offsetting collections.....		86,900	
Relation of obligation to outlays:			
71.00 Total obligations.....		86,900	
87.00 Outlays (gross).....		86,900	
Adjustments to budget authority and outlays:			
Offsetting collections from:			
Federal Funds:			
88.00 Commodity Credit Corporation Fund.....		-86,900	
90.00 Outlays (net).....			

Object Classification (in thousands of dollars)

Identification code 12-3300-1-1-351	1990 actual	1991 est.	1992 est.
Personnel compensation:			
11.1 Full-time permanent.....		15,968	
11.3 Other than full-time permanent.....		987	
11.5 Other personnel compensation.....		625	
11.9 Total personnel compensation.....		17,580	
12.1 Civilian personnel benefits.....		3,404	
41.0 Grants, subsidies, and contributions.....		65,916	
99.0 Total Obligations.....		86,900	

This supplemental request would provide additional transfer authority from the Commodity Credit Corporation to cover increased Agricultural Stabilization and Conservation Service (ASCS) administrative costs in 1991, eliminating the possibility of furloughs for both Federal and county offices. These costs increases are a result of increased workload in ASCS county offices due to implementing the Food, Agriculture, Conservation, and Trade Act of 1990. This request would also cover additional operating expenses for existing programs of the Agency in 1991.

Personnel Summary

Total compensable workyears:	
Full-time equivalent employment.....	498
Full time equivalent of overtime and holiday hours.....	9

COMMODITY CREDIT CORPORATION

(Appropriations language now requested, existing legislation)

Section 634 of the Rural Development, Agriculture, and Related Agencies Appropriations Act of 1991, Public Law 101-506, is hereby repealed.

This proposed appropriations language would eliminate appropriations act language that effectively limits to \$425 million the amount of Commodity Credit Corporation commodity certificates that can be awarded as Export Enhancement Program (EEP) bonuses during fiscal 1991. The EEP enables the United States to challenge the unfair trading practices of competitor exporting countries and encourages trade negotiations to achieve fundamental reforms in world agricultural policies and trading practices.

During the first quarter of 1991, over 50 percent of the EEP bonuses permitted under the appropriations act limitation had already been awarded. Given world supply/demand conditions for a number of commodities, particularly wheat, the \$425 million level for EEP bonuses will be insufficient to meet total program requirements during the remainder of the fiscal year. Current estimates of spending on EEP bonuses support the \$900 million requested in the President's 1991 Budget. Enactment of the proposed appropriation language will maximize U.S. exports, support farm prices and income, and further U.S. trade policy objectives.

ANIMAL AND PLANT HEALTH INSPECTION
SERVICE

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", (Including Transfer of funds), not to exceed \$13,000,000, to be derived from the Agricultural Quarantine Inspection User Fee account, to be available to carry out inspection, quarantine, and regulatory activities.

Program and Financing

Identification code 05-79-1600-1-1-352	1990	1991	1992
Program by activities:			
10.00 Total obligations.....		13,000	
Budget authority:			
40.25 Appropriation (special fund, indefinite).....		13,000	
Relation of obligations to outlays:			
71.00 Total obligations.....		13,000	
90.00 Outlays.....		13,000	

The Animal and Plant Health Inspection Service (APHIS) plans to begin collecting user fees for the Agricultural Quarantine Inspection (AQI) Service on April 1, 1991. Prior to the authorization of the AQI fee, APHIS collected reimbursable overtime fees for AQI services. These overtime fees would now become part of the AQI fee. This proposed language would allow APHIS access to the AQI account from Treasury.

Object Classification

Identification code 05-79-1600-1-1-352	1990	1991	1992
11.1 Full-time permanent.....		589	
11.3 Other than full-time permanent.....		9,832	
11.5 Other personnel compensation.....		115	
11.9 Total personnel compensation.....		10,536	
12.1 Civilian personnel benefits.....		583	
13.0 Benefits for former personnel.....		19	
21.0 Travel and transportation of persons.....		117	

Object Classification—Continued

Identification code	05-79-1600-1-1-352	1990	1991	1992
22.0	Transportation of things.....		485	
23.2	Rental payments to others.....		47	
23.3	Communications, utilities, and miscellaneous.....		202	
25.0	Other services.....		208	
26.0	Supplies and materials.....		361	
31.0	Equipment.....		442	
99.9	Total obligations.....		13,000	

Personnel Summary

Total compensable workyears: Full-time equivalent of overtime and holiday hours.....	113
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FOOD SAFETY AND INSPECTION SERVICE

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$8,000,000.

Program and Financing (in thousands of dollars)

Identification code	12-3700-1-1-554	1990 actual	1991 est.	1992 est.
Program by activities:				
10.0	Total obligations.....		8,000	
Financing:				
39.0	Budget authority (appropriation).....		8,000	
Relation of obligations to outlays:				
71.00	Total obligations.....		8,000	
72.40	Obligated balance, start of year.....			200
74.40	Obligated balance, end of year.....		-200	
90.00	Outlays.....		7,800	200

This supplemental appropriation would provide additional funds necessary to provide mandatory in-plant inspection of all domestic establishments preparing meat and poultry products for sale or distribution in interstate commerce. In addition, funds would provide for Federal meat inspection services in the State of Maryland. Maryland is scheduled to terminate its State inspection service on April 1, 1991.

Object Classification (in thousands of dollars)

Identification code	12-3700-1-1-554	1990 actual	1991 est.	1992 est.
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent.....		6,023	
11.3	Other than full-time permanent.....		232	
11.5	Other personnel compensation.....		208	
11.9	Total personnel compensation.....		6,463	
12.1	Civilian personnel benefits.....		1,537	
99.9	Total obligations.....		8,000	

Personnel Summary

Total number of full-time permanent positions.....	131
Total compensable workyears: Full-time equivalent employment.....	131

FOOD AND NUTRITION SERVICE

FOOD STAMP PROGRAM

(Appropriations language now requested, existing legislation)

For making benefit payments to individuals under the Food Stamp Act, for unanticipated costs incurred for the current fiscal year, such sums as may be necessary.

Program and Financing (in thousands of dollars)

Identification code	12-3505-1-1605	1990 actual	1991 est.	1992 est.
Program by activities:				
10.0	Total obligations (object class 41.0).....		200,000	
Financing:				
40.0	Budget authority.....		200,000	
Relations of obligations to outlays:				
71.00	Total obligations.....		200,000	
90.00	Outlays.....		200,000	

This proposal would give the Department of Agriculture indefinite spending authority beyond the 1991 appropriation if such spending amounts were necessary to sustain benefits through the end of the fiscal year. Current estimates indicate \$200 million in new spending authority may be necessary to pay full benefits. Due to the uncertainty of participation estimates, as much as \$1.5 billion may be required.

Department of Education

OFFICE OF POSTSECONDARY EDUCATION

STUDENT FINANCIAL ASSISTANCE

(Appropriations language now requested, existing legislation)

Notwithstanding section 411(g) of the Higher Education Act of 1965, as amended, if the funds for awards made in accordance with subpart 1 of part A of Title IV of such Act that were appropriated for Pell Grant awards under this heading in the Department of Education Appropriations Act, 1991, after such funds are first used to meet unfinanced costs in the 1990-91 award year, are insufficient to satisfy fully all Pell Grant awards as calculated under section 411(b) of the Higher Education Act of 1965, the Secretary shall determine the amount to be paid to each eligible student based on a formula in which all awards for the 1991-92 award year are reduced by a uniform amount established by the Secretary.

This proposed language would allow the Secretary of Education to reduce all Pell Grant awards for the 1991-92 award year so that appropriated funds would be adequate to finance the program under current estimates. Estimated program costs for 1991-92 reveal an estimated shortfall ranging from \$36 to \$129 million. The corresponding uniform dollar reduction would range from \$11 to \$38 per Pell Grant recipient.

Prompt congressional action is requested. If the proposed language is not enacted, the needed funds would be made available from the appropriation for the 1992-93 award year, generating outlays in 1992 equal to the shortfall amount.

Program and Financing (in thousands of dollars)—Continued

Identification code	95-1145-1-1-154	1990 actual	1991 est.	1992 est.
Financing:				
40.00	Budget authority (appropriation)		8,000	
Relation of obligations to outlays:				
71.00	Obligations incurred, net		8,000	
90.00	Outlays		8,000	

This supplemental proposal would provide funds for grants to Radio Free Europe/Radio Liberty to offset partially the recent depreciation in the value of the dollar.

RESCISSION PROPOSALS

Under the provisions of the Impoundment Control Act of 1974 (Public Law 93-344), whenever the President proposes rescission of enacted appropriations, a special message must be sent to the Congress giving details of the proposals. Included below are related budget schedules, references to the special message being sent to the Congress, and narrative explanations of the proposals.

Department of Agriculture

SOIL CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION OPERATIONS

(Rescission proposal)

Program and Financing (in thousands of dollars)

Identification code	12-1072-5-1-301	1990 actual	1991 est.	1992 est.
Program by Activities:				
Direct program:				
10.00	Small watershed operations authorized by PL-566 (Total obligations)		—10,000	
Financing:				
40.00	Budget authority (appropriation) (rescission proposal R91-16)		—10,000	
Relation of obligations to outlays:				
71.00	Total obligations		—10,000	
72.40	Obligations incurred, start year		—2,200	
74.40	Obligations incurred, end of year		2,200	
90.00	Outlays		—7,800	—2,200

This proposal would rescind \$10,000,000 of financial assistance funds for the Watershed and Flood Prevention Program operations. No new contracts would be signed for the remainder of fiscal year 1991 in approximately 10 Small Watershed Operations projects.

Object Classification (in thousands of dollars)

Identification code	12-1072-5-1-301	1990 actual	1991 est.	1992 est.
25.0	Other services		—40	
25.0	Construction Contracts		—6,640	
41.0	Grants, subsidies, and contributions		—3,320	
99.0	Total obligations		—10,000	

Department of Defense—Military

PROCUREMENT

AIRCRAFT PROCUREMENT, ARMY

(Rescission proposal)

Program and Financing (in thousands of dollars)

Identification code	21-2031-5-1-051	1990 actual	1991 est.	1992 est.	1993 est.
Program by activities:					
10.00	Total obligations (object class 31.0)		—38,160	—4,770	—4,770
Financing:					
Unobligated balance available, start of year:					
21.40	For completion of prior year budget plans			9,540	4,770
Unobligated balance available, end of year:					
24.40	For completion of prior year budget plans		—9,540	—4,770	
40.30	Budget authority (appropriation rescission proposal R91-2)		—47,700		
Relation of obligations to outlays:					
71.00	Obligations incurred, net		—38,160	—4,770	—4,770
72.40	Obligated balance, start of year			—32,913	—17,172
74.40	Obligated balance, end of year		32,913	17,172	9,874
90.00	Outlays		—5,247	—20,511	—12,068

Budget Plan (in thousands of dollars)

(Amount for procurement actions programmed)

07.01	Aircraft—Total budget plan		—47,700		
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PROCUREMENT OF WEAPONS AND TRACKED COMBAT VEHICLES, ARMY

(Rescission proposal)

Program and Financing (in thousands of dollars)

Identification code	21-2033-5-1-051	1990 actual	1991 est.	1992 est.	1993 est.
Program by activities:					
10.00	Total obligations (object class 31.0)		—38,400	—12,800	—12,800
Financing:					
Unobligated balance available, start of year: For completion of prior year budget plans					
21.40	Unobligated balance available, start of year: For completion of prior year budget plans			25,600	12,800
Unobligated balance available, end of year: For completion of prior year budget plans					
24.40	Unobligated balance available, end of year: For completion of prior year budget plans		—25,600	—12,800	
40.30	Budget authority (appropriation rescission proposal R91-3)		—64,000		
Relation of obligations to outlays:					
71.00	Obligations incurred, net		—38,400	—12,800	—12,800
72.40	Obligated balance, start of year			—37,120	—23,360
74.40	Obligated balance, end of year		37,120	23,360	12,480
90.00	Outlays		—1,280	—26,560	—23,680

Budget Plan (in thousands of dollars)

(Amount for procurement actions programmed)

07.01	Tracked combat vehicles—Total budget plan		—64,000		
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ADVANCE APPROPRIATIONS, ADVANCE FUNDING, AND FORWARD FUNDING FOR 1992

I. An advance appropriation is one made to become available one fiscal year or more beyond the fiscal year for which the appropriation act is passed. Advance appropriations in fiscal year 1992 appropriations acts will become available for programs in 1993 or beyond. Since these appropriations are not available until after fiscal year 1992, the amounts will not be included in fiscal year 1992 budget totals, but will be reflected in the budget totals for the fiscal year for which they are requested.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the table below lists those accounts authorized to receive, in fiscal year 1992, advance appropriations for fiscal year 1993 and beyond and cites the authorizing statute. The listing is in two parts: Part A shows the amounts of advance appropriations included in the 1992 budget. Part B is a listing of accounts for which advance appropriations are authorized but not requested in the 1992 budget.

A. Accounts for which advance appropriations are included in the 1992 budget:

Department of Agriculture:

Food stamp program (7 U.S.C. 2011-2027, 2029), \$4,750,000 thousand for 1993.

Department of Defense—Military:

All accounts (P.L. 99-145, sec. 1405) \$278,610,700 thousand for 1993.

Department of Energy:

Atomic energy defense activities (P.L. 99-145, sec. 1405) \$12,231,820 thousand for 1993.

Strategic Petroleum Reserves Petroleum Account (P.L. 94-163), \$196,188 thousand for 1992.

Clean coal technology (42 U.S.C. 5901 et seq.), \$465,000 thousand for 1992; \$475,000 thousand for 1993; and \$225,000 thousand for 1994.

Department of Health and Human Services, except Social Security:

Grants to States for Medicaid (42 U.S.C., sec. 1396) \$17,100,000 thousand for 1993.

Special benefits for disabled coal miners (30 U.S.C., sec. 921) \$198,000 thousand for 1993.

Supplemental security income program (42 U.S.C., sec. 1381) \$5,240,000 thousand for 1993.

Family support payments to States (42 U.S.C., secs. 601 and 651) \$4,000,000 thousand for 1993.

Department of Justice: Restitution payments for individuals of Japanese ancestry who were interned during World War II (P.L. 100-383), \$500,000 thousand for 1992, and \$250,000 thousand for 1993.

Central Intelligence Agency:

Payment to the Central Intelligence Agency retirement and disability fund (P.L. 99-145, sec. 1405) \$168,900 thousand for 1993.

Corporation for Public Broadcasting: Public broadcasting fund, \$327,280 thousand for 1992, \$326,505 thousand for 1993 and \$260,000 thousand for 1994.

Department of Transportation:

Coast Guard (P.L. 100-448):

Operating expenses, \$2,473,546 thousand for 1993.

Acquisition, construction and improvement, \$396,226 thousand for 1993.

Environmental compliance and restoration, \$25,000 thousand for 1993.

Alteration of bridges, \$10,200 thousand for 1993.

Retired pay, \$519,000 thousand for 1993.

Reserve training, \$77,300 thousand for 1993.

Research, development, test and evaluation, \$28,800 thousand for 1993.

Boat Safety, \$70,000 thousand for 1993.

Maritime Administration, Ready reserve force (P.L. 99-145, sec. 1405) \$234,000 thousand for 1993.

Defense Nuclear Facilities Safety Board: (P.L. 99-145, sec. 1405) \$13,679 thousand for 1993.

Federal Emergency Management Agency:

Salaries and expenses (P.L. 99-145, sec. 1405) \$76,200 thousand for 1993.

Emergency management planning and assistance \$223,724 thousand for 1993.

Intelligence Community Staff: (P.L. 99-145, sec. 1405) \$31,956 thousand for 1993.

Selective Service System: Salaries and expenses (P.L. 99-145, sec. 1405) \$28,316 thousand for 1993.

B. Accounts authorized to receive advance appropriations but for which none are requested in the 1992 budget:

Department of Agriculture:

Food program administration (42 U.S.C., sec. 1752).

Food donations program (P.L. 93-29, sec. 209).

Child nutrition programs (42 U.S.C., sec. 1752).

Department of Education. The following activities are authorized to receive advance appropriations (20 U.S.C. 1223 and 29 U.S.C. 703):¹

Compensatory education for the disadvantaged.

Impact aid.

School improvement programs.

Indian education.

Bilingual and immigrant education.

Special education.

American Printing House for the Blind.

National Technical Institute for the Deaf.

Gallaudet University.

Rehabilitation services and disability research.

Vocational and adult education.

Student financial assistance.

Guaranteed student loans.

Higher education.

Higher education facilities loans and insurance.

College housing and academic facilities loans.

Howard University.

Assessment, statistics, research, and improvement.

Libraries.

Education and research overseas (special foreign currency program).

Department of Health and Human Services:

Payments to States for foster care and adoption assistance (P.L. 96-272).

Human Development Services (P.L. 97-35, sec. 657, P.L. 89-73 as amended, sec. 209, P.L. 96-272).

Department of the Interior:

Miscellaneous payments to Indians (P.L. 101-512).

¹ These statutes erroneously refer to "advance funding". Since these statutes describe and clearly intend to provide advance appropriations, the affected accounts are listed here.

II. Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. When such budget authority is used, an adjustment is made to increase the budget authority for the fiscal year in which it is used and to reduce the budget authority of the succeeding fiscal year. Essentially, this is a device for avoiding supplemental requests late in the fiscal year for certain programs, should the appropriations for the current year prove to be too low. The table below lists those accounts for which advance funding authority is requested in the 1992 Budget.

Department of Labor:

- Special benefits.
- Black lung disability trust fund.
- Federal unemployment benefits and allowances.

Department of Veterans Affairs:

- Burial benefits and miscellaneous assistance.
- Readjustment benefits.
- Veterans insurance and indemnities.
- Loan guaranty revolving fund.
- Compensation.
- Pensions.

III. Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of ongoing grant programs during the next succeeding fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This device is often used for education programs, so that grants can be made prior to the start of the school year. The language providing forward funding for education programs will specify that amounts appropriated will not be available until some time into the year of the appropriation (e.g., July 1, 1991) and in most cases will specify that such amounts will remain available until the end of the succeeding fiscal year. The table below lists those accounts for which forward funding exists or is requested in whole or in part in the 1992 Budget.

Department of Education:

- Compensatory education for the disadvantaged.
- School improvement programs.
- Special education.
- Vocational and adult education.
- Indian education.
- Student financial assistance.
- Assessment, statistics, research, and improvement.

Department of the Interior:

- Indian education programs.

In the training and employment area, forward funding provides appropriations for a program year that starts on July 1st of the fiscal year of the appropriation. Financing extends through June 30th of the following fiscal year. Program years are authorized for training programs under the Job Training Partnership Act, operation of the State Employment Service under section 6 of the Wagner-Peyser Act, and senior citizen employment programs under Title V of the Older Americans Act. The table below lists accounts for which forward funding is requested in the 1992 Budget.

Department of Labor:

- Training and employment services.
- Community service employment for older Americans.
- State unemployment insurance and employment service operations.

XIV. BUDGET ENFORCEMENT ACT PREVIEW REPORT

The Budget Enforcement Act of 1990 (BEA), which was enacted into law as part of the Omnibus Reconciliation Act of 1990 (OBRA 1990), contained procedures designed to enforce last year's deficit reduction agreement. The BEA extended and substantially revised the Balanced Budget and Emergency Deficit Control Act of 1985 (commonly known as Gramm-Rudman-Hollings or G-R-H). In addition, it amended the Congressional Budget Act of 1974, altering the congressional budget process, and established scorekeeping guidelines for measuring compliance with the BEA's requirements.

The BEA divides the budget into two mutually exclusive categories—discretionary programs, on the one hand, and direct spending and receipts, on the other. For 1991 through 1995, the BEA limits discretionary spending and establishes a “pay-as-you-go” requirement that legislation changing direct spending and receipts must, in total, be at least deficit neutral. Deficit targets, which were the sole focus of the old G-R-H law, are retained under the BEA. To enforce its requirements, the BEA continues to rely on sequesters—automatic, across-the-board reductions of budgetary resources. But BEA sequesters would be limited to the category where the violation occurs.

As under the old G-R-H law, both OMB and the Congressional Budget Office (CBO) must independently prepare sequester reports on specified dates. CBO submits its reports to OMB and Congress. Five days after the CBO reports are transmitted, OMB submits its reports to the President and Congress. The OMB reports are used to determine if a sequester is required, and they serve as the basis for sequestration orders issued by the President. The schedule for the sequestration reports and Presidential orders are in the accompanying timetable.

The preview, update, and final sequestration reports are themselves composed of three reports, each relating to a different type of sequester: discretionary, pay-as-you-go, and deficit. In addition, the OMB reports must

include an explanation of the differences between the OMB and CBO estimates. The preview report must use the economic and technical assumptions underlying the President's budget submission. The OMB update and final reports must also use these same economic and technical assumptions. Estimates in the update and final reports can only be revised to reflect laws enacted since the preview report. Under the old G-R-H law, OMB initial and final reports used revised economic and technical assumptions, consistent with the updated assumptions in the *Mid-Session Review of the Budget*.

The BEA has made other changes in the process as well. For the current year, a “within-session” sequester report is now required if supplemental appropriations are enacted before July 1st and cause a breach of the current year discretionary limits. For the budget year, the initial Presidential sequester order is no longer required, and the final report and final Presidential order are submitted after the session of Congress has ended instead of on a fixed date.

Sequestration Report or Order	Date
Preview:	
CBO report	5 days before President's budget submission.
OMB report	President's budget submission.
Within-session:	
CBO report	Before July 10 (if required).
OMB report and Presidential order	Before July 15 (if required).
Update:	
CBO report	August 15.
OMB report	August 20.
Final:	
CBO report	10 days after end of session of Congress.
OMB report and Presidential order	15 days after end of session of Congress.

As required by the BEA, this OMB preview report includes estimates of discretionary, pay-as-you-go, and deficit sequestration based on current law. This information is presented below.

Discretionary Sequestration Report

Discretionary programs are, in general, those that have their program levels established annually through the appropriations process. The scorekeeping guidelines accompanying the BEA identify accounts with discretionary resources. The BEA limits budget authority and outlays available for discretionary programs each year through 1995. Appropriations that cause either the budget authority or outlay limits to be exceeded will trigger a sequester to eliminate any such breach. There

is no requirement that the full amount available under the discretionary limits be appropriated.

For 1991–1993, limits are specified for three categories of discretionary programs: defense, international, and domestic. The limits on each of these three categories are enforced independently. Thus savings in one category cannot be used to increase spending in another. Similarly, a breach of a category limit will result only in a sequester in the category where

the breach occurs. For 1994 and 1995, there are no separate categories for discretionary programs, and the caps apply to total discretionary budget authority and outlays.

Adjustments to the limits: preview report.—The BEA permits certain adjustments to the enacted discretionary limits—also known as caps. For each preview report submitted through 1995, the caps must be adjusted to reflect differences between actual and projected inflation and changes in concepts and definitions. Adjustments apply to the budget year and each outyear through 1995. Table XIV-1 shows the impact on the caps of these adjustments.

The enacted discretionary caps reflect assumptions about inflation, as measured by the gross national product implicit price deflator. These assumptions are presented in the law for 1990 through 1993. The BEA requires an inflation adjustment if the actual rate of inflation for a year is different from the rate identified in the law for that year. Because the actual rate of inflation for 1990 was 4.0 percent, slightly less than the estimated 4.1 percent, a downward adjustment has been made to all three of the discretionary caps for 1992 through 1995.

Changes in concepts and definitions since the BEA was enacted affect specific accounts, and they produce adjustments only to the category limits in which these accounts are included. One of these adjustments to the caps reflects new accounting for Federal credit programs, as required by the Federal Credit Reform Act of 1990, which was enacted as part of OBRA 1990. (See Chapter VIII.A., “Recognizing and Reducing Federal Underwriting Risks,” for a discussion of credit reform.) Another adjustment is required by the BEA’s new definition of budget authority, which changed the treatment of budget authority for specified trust funds. (See “Glossary of Budget Terms” in Part Eight for a discussion of the new definition of budget authority.) The outlay cap was adjusted to accommodate the new scoring guidelines as they apply to leases and lease-purchases that agencies may enter into under existing authority. The discretionary limits were further adjusted to reflect changes in the methodology for estimating social insurance administrative expenses as required by the BEA and as needed to make these estimates conform with the BEA baseline definitions.

Several cap adjustments reflect legislative action that caused a reclassification of certain programs, shifting them between the mandatory (i.e., direct spending) category and the discretionary category. For instance, the underlying authorizing statute of two commodity distribution programs—food donations to soup kitchens and temporary emergency food assistance—were amended to require annual appropriations, changing their status from mandatory to discretionary. In the case of interim assistance to States for legalization, the shift between categories was made to comply with the new scorekeeping guidelines that require the Appropriations Committees to be credited (or charged) for actions affecting mandatory programs. A Nuclear Regu-

latory Commission fee enacted as part of OBRA 1990 generates collections that finance discretionary activities. The enacted discretionary caps did not assume these collections, so an adjustment was made.

Adjustments to the limits: after appropriations.—The BEA identifies other adjustments to the discretionary caps that can be made only after appropriations have been enacted. Unless otherwise noted, these adjustments can be made to reflect appropriations action taken in all years from 1991 through 1995 to cover the following:

- Internal Revenue Service (IRS) funding.—Funding for the IRS compliance initiative above the CBO baseline levels estimated in June 1990. Adjustments are limited to the budget authority and outlay amounts specified in the law.
- Debt forgiveness.—For calendar years 1990 and 1991 only, the estimated cost of forgiving Egypt’s foreign military sales debt to the United States and any part of Poland’s debt to the United States.
- International Monetary Fund (IMF) funding.—Funding to cover the increase in the U.S. quota as part of the IMF Ninth General Review of Quotas.
- Emergency appropriations.—Funding for accounts that the President designates as emergency requirements and that the Congress so designates in statute. The BEA further specifies that the costs of Operation Desert Shield are to be treated as emergency funding requirements.

In addition, the BEA provides special allowances for budget authority in 1992 and 1993, and for outlays in 1991 through 1995. The outlay allowance is intended to provide a cushion for technical estimating differences between OMB and CBO. Thus an appropriation that meets both the budget authority and outlay caps under CBO scoring, but exceeds the outlay cap under OMB scoring, would not trigger a sequester if the excess is less than the available outlay allowance. The dollar amounts for the outlay allowances are specified in the BEA: In 1991 through 1993, the allowances are \$2.5 billion for defense, \$1.5 billion for international, \$2.5 billion for domestic; and, in 1994 and 1995, \$6.5 billion for total discretionary.

The special budget authority allowances apply primarily to the international and domestic discretionary categories. The budget authority allowances are based on a percentage of the total adjusted discretionary limits for budget authority in 1991 through 1993. The outlays associated with the budget authority allowances are calculated based on spendout rates contained in the law. These outlays are subtracted from the outlay allowance, reducing the amount available for technical estimating differences. In addition to the budget authority allowances for the international and domestic categories, there is a small budget authority allowance for technical estimating differences between OMB and CBO that can be applied to all three discretionary categories.

Table XIV-1. DISCRETIONARY SPENDING LIMITS

(In millions of dollars)

		1991	1992	1993	1994	1995
DEFENSE						
Defense limits set in OBRA 1990	BA	288,918	291,643	291,785	.....	.....
	OL	297,660	295,744	292,686	.....	.....
Adjustments included in November 1990 final sequester report:						
Previously enacted FY 1991 Operation Desert Shield supplemental	BA	1,000	.....	.....	.....	.....
	OL	1,188	238	87	16	-2
Additional adjustments required for preview report:						
Inflation	BA	.....	-282	-305	-318	-330
	OL	.....	-182	-250	-290	-315
Subtotal, defense adjustments required for preview report	BA	1,000	-282	-305	-318	-330
	OL	1,188	56	-163	-274	-317
Preview report defense limits	BA	289,918	291,361	291,480	.....	.....
	OL	298,848	295,800	292,523	.....	.....
Estimated end-of-session defense limits ¹	BA	289,918	291,361	291,480	.....	.....
	OL	298,848	295,800	292,523	.....	.....
INTERNATIONAL						
International limits set in OBRA 1990	BA	20,100	20,500	21,400	.....	.....
	OL	18,600	19,100	19,600	.....	.....
Adjustments included in November 1990 final sequester report:						
Debt forgiveness	BA	.....	.....	.....	.....	.....
	OL	100	129	167	210	231
Special outlay allowance used	BA	.....	.....	.....	.....	.....
	OL	512	.....	.....	.....	.....
Additional adjustments required for preview report:						
Inflation	BA	.....	-20	-21	-22	-23
	OL	.....	-10	-15	-18	-21
Credit reform program costs	BA	.....	437	264	267	264
	OL	.....	-42	50	434	658
Subtotal, international adjustments required for preview report	BA	.....	417	243	245	241
	OL	612	77	202	626	868
Preview report international limits	BA	20,100	20,917	21,643	.....	.....
	OL	19,212	19,177	19,802	.....	.....
Further adjustments to reflect enactment of the President's budget proposals:						
IMF funding	BA	.....	12,158	.....	.....	.....
	OL	.....	.....	.....	.....	.....
Special allowances	BA	.....	950	969	.....	.....
	OL	.....	436	636	437	291
Subtotal, further international adjustments	BA	.....	13,108	969	.....	.....
	OL	.....	436	636	437	291
Estimated end-of-session international limits	BA	20,100	34,025	22,612	.....	.....
	OL	19,212	19,613	20,438	.....	.....
DOMESTIC						
Domestic limits set in OBRA 1990	BA	182,700	191,300	198,300	.....	.....
	OL	198,100	210,100	221,700	.....	.....
Adjustments included in November 1990 final sequester report:						
IRS funding	BA	191	.....	.....	.....	.....
	OL	183	8	.....	.....	.....
Special outlay allowance used	BA	.....	.....	.....	.....	.....
	OL	1,580	.....	.....	.....	.....
Additional adjustments required for preview report:						
Inflation	BA	.....	-187	-189	-191	-195
	OL	.....	-111	-166	-190	-204
Credit reform:						
Credit reform program costs	BA	.....	1,317	1,344	1,376	1,416
	OL	.....	-8	413	625	769
FmHA administrative expenses	BA	.....	297	312	327	343
	OL	.....	297	312	327	343
Other conceptual:						
Lease purchase	BA	.....	.....	.....	.....	.....
	OL	.....	405	650	450	82
Statutory requirements and other changes for social insurance accounts	BA	.....	6,384	6,158	5,996	5,949
	OL	.....	550	442	300	317
Statutory and other shifts between categories	BA	.....	-711	-134	-141	-149

Table XIV-1. DISCRETIONARY SPENDING LIMITS—Continued

(In millions of dollars)

		1991	1992	1993	1994	1995
	OL	.....	-171	-135	-142	-150
Subtotal, domestic adjustments required for preview report	BA	191	7,100	7,491	7,337	7,364
	OL	1,763	970	1,516	1,370	1,157
Preview report domestic limits	BA	182,891	198,400	205,791	.....	.....
	OL	199,863	211,070	223,216	.....	.....
Further adjustments to reflect enactment of the President's proposals:						
IRS funding	BA	.....	172	183	187	188
	OL	.....	169	182	187	188
Special allowances	BA	.....	1,535	1,535	.....	.....
	OL	.....	814	1,289	660	215
Subtotal, further domestic adjustments	BA	.....	1,707	1,718	187	188
	OL	.....	983	1,471	847	403
Estimated end-of-session domestic limits	BA	182,891	200,107	207,509	.....	.....
	OL	199,863	212,053	224,687	.....	.....
TOTAL DISCRETIONARY						
Discretionary limits set in OBRA 1990	BA	491,718	503,443	511,485	510,800	517,700
	OL	514,360	524,944	533,986	534,800	540,800
Adjustments required for preview report:						
Defense	BA	1,000	-282	-305	-318	-330
	OL	1,188	56	-163	-274	-317
International	BA	.....	417	243	245	241
	OL	612	77	202	626	868
Domestic	BA	191	7,100	7,491	7,337	7,364
	OL	1,763	970	1,516	1,370	1,157
Subtotal, discretionary adjustments required for preview report	BA	1,191	7,235	7,428	7,264	7,276
	OL	3,563	1,102	1,555	1,721	1,709
Preview report discretionary limits	BA	492,909	510,678	518,913	518,064	524,976
	OL	517,923	526,046	535,541	536,521	542,509
Further adjustments to reflect enactment of the President's proposals:						
International	BA	.....	13,108	969	.....	.....
	OL	.....	436	636	437	291
Domestic	BA	.....	1,707	1,718	187	188
	OL	.....	983	1,471	847	403
Subtotal, further adjustments	BA	.....	14,815	2,687	187	188
	OL	.....	1,419	2,108	1,284	694
Estimated end-of-session discretionary limits ¹	BA	492,909	525,493	521,600	518,251	525,164
	OL	517,923	527,465	537,648	537,805	543,203

¹ End-of-session estimates do not include the Operation Desert Shield placeholder.

Several of these adjustments were made to the 1991 and subsequent caps following enactment of the 1991 appropriations bills, as reported in the *Final Sequester Report to the President and the Congress*, issued November 9, 1990. As shown in Table XIV-1, adjustments were made for Operation Desert Shield, debt forgiveness, and IRS funding. In addition, a portion of the outlay allowance was used for the international and domestic categories.

The actual adjustments to the discretionary caps to be included in the final sequester report at the end of this year's session of Congress cannot be determined until appropriations have been enacted. Table XIV-1 shows the end-of-session adjustments that would result if the President's discretionary proposals were enacted. The President's request includes funding in 1992 to cover the increase in the U.S. quota to the IMF and additional funding for the IRS compliance initiative. Although the President's budget includes a placeholder

for 1991 supplemental appropriations for Operation Desert Shield, no adjustment was made to the caps. As noted above, funding for Operation Desert Shield (including Desert Storm) cannot trigger a sequester.

Consistent with the BEA, the President's request assumes an increase in budget authority and outlays for the international and domestic categories based on the special allowance formulas. For international affairs programs, the adjustment in 1992 would increase budget authority by \$1.0 billion and outlays by \$0.4 billion. For domestic programs, the adjustment in 1992 would be \$1.5 billion in budget authority and \$0.8 billion in outlays. The remaining outlay allowance available for technical estimating differences in 1992 would be \$2.5 billion for defense, \$1.1 billion for international affairs, and \$1.7 billion for domestic.

The President's budget proposals for discretionary programs are below the adjusted caps, as currently estimated, in all years through 1995 and in all three discre-

tionary categories in 1992 and 1993. Table XIV-2 compares the President's proposals with the adjusted discretionary caps.

Sequester determinations.—Five days after enactment of an appropriations act, OMB must submit a report to Congress estimating the budget authority and outlays provided by the legislation for the current year and the budget year. These estimates must be based on the same economic and technical assumptions used in the most recent President's budget. In addition, the report must include CBO estimates and explain the differences between the OMB and CBO estimates. The OMB estimates are used in all subsequent calculations to determine whether a breach of any of the budget authority or outlay caps has occurred, and whether a sequester is required.

Compliance with the discretionary caps is monitored throughout the fiscal year. The first determination of whether a sequester is necessary for a given fiscal year occurs when the final sequestration report is issued after Congress adjourns to end a session—near the beginning of the fiscal year. The monitoring process begins again after Congress reconvenes for a new session. Appropriations for the fiscal year in progress that cause a breach in any of the category caps would, if enacted before July 1st, trigger a sequester in that category. When such a breach is estimated, a "within-session" sequestration report and Presidential order are issued.

For a breach that results from appropriations enacted on or after July 1st, reductions necessary to eliminate the breach are not applied to current year funds. However, the corresponding caps for the following fiscal year are reduced by the amount of the breach.

A within-session sequester can only be caused by newly enacted appropriations. Reestimates of budget authority and outlays for already enacted funds cannot trigger a sequester. A within-session sequester for any of the three discretionary categories for 1991 is possible only if additional appropriations for 1991 are enacted. OMB reported in the *Final Sequester Report to the President and the Congress* that enacted defense and domestic appropriations for 1991 were within the prescribed spending limits. The enacted 1991 appropriations for international affairs exceeded the category limit because of an unintended error in legislative drafting. A Presidential sequester order was issued requiring across-the-board reductions in the international category to eliminate the breach.

Composition of discretionary outlays.—Approximately 60 percent of total discretionary outlays are associated with budgetary resources subject to sequester in 1992. Those outlays exempt from sequester are primarily associated with obligations made in prior years. The law exempts relatively few discretionary programs from sequester, although it limits the sequester on certain discretionary health programs.

Table XIV-2. PRESIDENT'S BUDGET COMPARED TO THE ADJUSTED DISCRETIONARY SPENDING LIMITS

(In millions of dollars)

		1992	1993	1994	1995
PRESIDENT'S DISCRETIONARY PROPOSALS:					
Defense ¹	BA	291,351	291,450	292,486	295,688
	OL	295,800	292,521	287,220	289,179
International	BA	34,022	22,612	22,098	22,343
	OL	19,613	20,437	21,477	21,755
Domestic	BA	197,370	201,497	202,713	205,519
	OL	212,032	223,171	228,939	231,743
Total discretionary	BA	522,744	515,559	517,298	523,550
	OL	527,445	536,129	537,636	542,677
ADJUSTED DISCRETIONARY LIMITS:²					
Defense	BA	291,361	291,480	.....	.....
	OL	295,800	292,523	.....	.....
International	BA	34,025	22,612	.....	.....
	OL	19,613	20,438	.....	.....
Domestic	BA	200,107	207,509	.....	.....
	OL	212,053	224,687	.....	.....
Total discretionary	BA	525,493	521,600	518,251	525,164
	OL	527,465	537,648	537,805	543,203
PRESIDENT'S DISCRETIONARY PROPOSALS BELOW (–) THE ADJUSTED DISCRETIONARY LIMITS:					
Defense	BA	–10	–30	.....	.....
	OL	—	–2	.....	.....
International	BA	–3	—	.....	.....
	OL	—	–1	.....	.....
Domestic	BA	–2,737	–6,012	.....	.....
	OL	–21	–1,516	.....	.....
Total discretionary	BA	–2,749	–6,041	–954	–1,614
	OL	–21	–1,519	–169	–526

¹ The President's request does not reflect the Operation Desert Shield placeholder.

² The discretionary limits include adjustments to be made following enactment of appropriations proposed in the President's budget. See Table XIV-1 for details.

The President has the authority to exempt any military personnel account from sequester or provide for a lower uniform percentage reduction than would otherwise apply. Presidential notification to Congress concerning the treatment of military personnel is not required until August 10th of each year. An estimated 65 percent of 1992 outlays for defense discretionary programs are associated with budgetary resources subject to an across-the-board percentage reduction. If the military personnel accounts were exempted by the President, about 40 percent of defense discretionary outlays would be associated with sequestrable resources.

Approximately 55 percent of international discretionary outlays are associated with sequestrable budgetary resources in 1992. For domestic discretionary programs in 1992, nearly 55 percent of outlays are associated with sequestrable budgetary resources. About 5 percent of domestic discretionary outlays are associated with certain discretionary special rule programs, the largest of which is veterans medical care. The law limits spending reductions for these programs to 2 percent.

A sequester does not reduce outlays directly; rather it permanently cancels budget authority and other authority to obligate and expend funds (except that special rules apply to amounts sequestered in special and trust funds). For defense discretionary programs, sequestrable budgetary resources for 1992 are defined to be new budget authority provided in appropriations for 1992 and unobligated balances of budget authority provided in previous years. For international and domestic discretionary programs, sequestrable budgetary resources for 1992 are new budget authority and obligation limitations provided by appropriations action.

Federal administrative expenses for most programs and activities are sequestrable, including social security

and otherwise exempt programs that are self-supporting. Although budgetary resources available for Federal pay are subject to sequestration, the law provides that rates of pay for civilian employees (and rates of pay, basic subsistence allowances, and basic quarters allowances for members of the uniformed services), or any scheduled pay increases, may not be reduced pursuant to a sequestration order. For discretionary credit programs, the subsidy budget authority provided in the credit program accounts is sequestrable. Direct loan obligations and guaranteed loan commitments are no longer sequestrable resources beginning in 1992. Nevertheless, they would be reduced indirectly by a sequester of budget authority in the credit program account, which is required in order to make new loans and commitments.

Sequester calculations.—If either the budget authority or outlay caps were exceeded in a discretionary category, an across-the-board reduction of sequestrable budgetary resources in that category would be required to eliminate the breach. The percentage reduction for the special rule programs would be limited to 2 percent. Once this limit is reached, the uniform percentage reduction for all other discretionary sequestrable resources in that category would be increased to a level sufficient to achieve the required reduction.

If both the budget authority and outlay caps were exceeded, a sequester would first be calculated to eliminate the budget authority breach. If estimated outlays still remained above the cap, even after applying the available outlay allowance, further reductions in budgetary resources to eliminate the outlay breach would then be required.

Pay-As-You-Go Sequestration Report

This section discusses the enforcement procedures that apply to the remainder of the budget—direct spending and receipts. The BEA defines direct spending as budget authority provided by law other than appropriations acts, entitlement authority, and the food stamp program. Social security and the Postal Service are not subject to pay-as-you-go enforcement, nor is legislation specifically designated as an emergency requirement.

The BEA requires that all direct spending and receipts legislation enacted beginning with the 102nd Congress must, in total, be deficit neutral or reduce the deficit in every year through 1995. Although the pay-as-you-go requirements are generally enforced on a year-to-year basis, there are certain tradeoffs between the budget year and the prior year, as explained below. Savings in the outyears, however, cannot offset costs in the budget year. Deficit neutrality is enforced by sequester.

Sequester determinations.—The BEA requires that, five days after enactment of each piece of direct spending or receipts legislation, OMB submit a report to Congress estimating the change in outlays or receipts for each fiscal year through 1995 resulting from that legislation. The estimates must use the economic and technical assumptions underlying the most recent President's budget. Changes are measured relative to the baseline estimates for direct spending and receipts included in that budget. In addition, the report must include CBO estimates and an explanation of differences between the OMB and CBO estimates. Under the BEA, the OMB estimates are used to determine if the pay-as-you-go requirements have been met.

The cumulative nature of the pay-as-you-go process requires maintaining a "scorecard" that shows, beginning with the 102nd Congress, the deficit impact of enacted direct spending and receipts legislation and required pay-as-you-go sequesters. The preview reports

Table XIV-3. DEFICIT IMPACT OF ADMINISTRATION PAY-AS-YOU-GO PROPOSALS

(In billions of dollars)

	1991	1992	1993	1994	1995	1991-95
Deficit impact of Administration pay-as-you-go proposals:						
Direct spending (see Table II-8)	-0.1	-6.3	-9.3	-9.0	-11.0	-35.8
Receipts:						
Extenders (selected)	*	1.1	1.8	1.7	2.0	6.6
Long-term investment incentive ¹	-0.4	-3.0	-1.7	-0.9	-1.8	-7.8
All other	*	-0.8	-0.6	0.2	0.9	-0.3
Total, receipts	-0.4	-2.7	-0.4	0.9	1.0	-1.5
Total, receipts with long-term investment incentive at zero	*	0.3	1.3	1.8	2.8	6.3
Total, net deficit impact	-0.5	-9.0	-9.8	-8.1	-9.9	-37.3
Total, net deficit impact with long-term investment incentive at zero	-0.1	-6.0	-8.1	-7.2	-8.1	-29.5

¹ The proposal to enhance long-term investment is shown as estimated by the Treasury Department's Office of Tax Analysis (OTA). Because the methodological differences among OTA, Congressional estimators, and outside experts have not yet been resolved, totals are presented with the Administration's estimates and with a zero (neutral) entry for this proposal.

are intended to show how these past actions affect the upcoming fiscal year. Because the process begins with this session of Congress, there are no pay-as-you-go estimates of legislation or sequesters from previous years to include in this preview report.

The pay-as-you-go requirements are enforced only once a year—at the time the final sequestration report is issued. (There are no within-session sequestration reports for pay-as-you-go enforcement.) The final report presents the “scorecard” of all direct spending and receipts legislation enacted and sequesters implemented beginning with the 102nd Congress. The report estimates the cumulative net impact on the deficit of those actions for the fiscal year that just ended and the fiscal year just beginning. If any deficit increase is estimated for these fiscal years, a reduction of sequestrable mandatory resources in the budget year would be required to offset the amount of the combined increase.

A pay-as-you-go sequester is not currently estimated for this year. Such a sequester would be required at the end of the session only if enacted direct spending and receipts legislation increase the combined 1991 and 1992 deficits. Only the action taken during this session will have an impact on this year's final sequester estimates. In future years, however, estimates of action taken in prior years and the impact of prior-year sequesters will be combined with the estimates of newly enacted legislation to determine whether the pay-as-you-go requirements have been met.

The President's budget includes a variety of proposals affecting direct spending and receipts. As shown in Table XIV-3, enactment of these proposals would yield net deficit reduction in each fiscal year, 1991 through 1995. If the President's proposals were enacted, significant pay-as-you-go savings would be created through 1995, and no sequester would be required. For additional details on the Administration's direct spending and receipt proposals, see Chapter II, “Director's Introduction and Overview Tables,” and Chapter X, “Receipts, User Fees, and Other Collections.”

If the net of all legislation enacted during this year's session of Congress increased the deficit in each fiscal

year, 1992 through 1995, a sequester would be required at the end of the session to eliminate the increase in the 1992 deficit. But a sequester of direct spending resources primarily yields one-year savings. Thus the 1992 sequester would not eliminate the deficit increase for 1993–1995 caused by the enacted legislation. The preview report accompanying the 1993 budget would, therefore, show that a sequester would be required in 1993. To avoid another sequester, Congress would have to enact new legislation to offset the estimated increase in the 1993 deficit caused by the legislation enacted during the previous session.

Composition of direct spending outlays.—For all direct spending, including social security benefits, more than 80 percent of outlays are associated with budgetary resources exempt from sequestration in 1992. The burden of sequester falls on programs that comprise the remaining 20 percent of direct spending outlays. Of the total estimated 1992 direct spending outlays, about 15 percent are associated with programs subject to certain special rules, and less than 5 percent are associated with budgetary resources subject to an across-the-board percentage reduction.

Most direct spending programs are exempt from sequestration. Social security benefits, net interest, certain low-income programs, most Federal retirement and disability benefits, regular State unemployment insurance benefits, veterans compensation and pensions, and the Postal Service are all exempt from sequestration. The Federal Deposit Insurance Corporation, Resolution Trust Corporation, and other deposit insurance programs are exempt from sequester.

Certain programs and activities, while not exempt, are subject to special rules that limit the amount of the spending reduction. For medicare, a pay-as-you-go sequester reduction is limited to 4 percent annually. For three programs specified in the law, the total amount of the automatic spending increase is sequestrable, but the program base is exempt. The Federal share of extended unemployment benefits is sequestrable, but if States act to increase their share by the amount of the reduction in the Federal share,

total budget outlays, which include both the Federal and State shares, will not be changed by the sequester.

Sequester calculations.—If a pay-as-you-go sequester were required, sequester reductions would be calculated as follows: First, savings from eliminating automatic spending increases in three specific programs—the National Wool Act, the special milk program, and vocational rehabilitation basic State grants—would be applied to the required reduction in direct spending outlays.

Second, if further reductions were required, the maximum permissible reductions to the guaranteed student loan and foster care and adoption assistance programs would be made.

Third, any reductions in direct spending programs still required would be applied to sequesterable budg-

etary resources on a uniform percentage basis. Once the 4 percent limit on medicare reductions is reached, the uniform percentage reduction of all other sequesterable direct spending resources would be increased to a level sufficient to achieve the required reduction in direct spending.

The law requires special calculations to achieve the uniform percentage reduction for child support enforcement and for the JOBS portion of aid to families with dependent children. Sequester savings from the Commodity Credit Corporation (CCC) would include savings from both the budget year and the following year. If a pay-as-you-go sequester were required in 1992, for instance, CCC outlay reductions in 1993 resulting from contract adjustments made in 1992 because of the sequester would be credited to the overall direct spending outlay reduction required for 1992.

Deficit Sequestration Report

The BEA specifies maximum deficit amounts for 1991 through 1995. These deficit amounts reflect economic and technical assumptions current at the time the BEA was enacted. For the 1992 and 1993 budgets, the BEA requires adjusting the maximum deficit amounts for all years through 1995 to reflect up-to-date economic and technical assumptions. For the 1994 and 1995 budgets, the President has the option of whether to continue making these economic and technical adjustments to the maximum deficit amounts.

As specified in the BEA, the current maximum deficit amount reflects the on-budget current law levels for

direct spending and receipts, and the cap levels for discretionary programs. Table XIV-4 shows the current maximum deficit amounts and the current estimated deficits calculated under BEA rules. It also shows the maximum deficit amounts as specified in OBRA 1990. A deficit sequester would be required if the estimated deficit were to exceed the maximum deficit amount by more than the allowed margin—zero in 1992 and 1993, and \$15 billion in 1994 and 1995. The current maximum deficit amounts and estimated deficits are identical. There is no excess deficit, and thus no sequester, estimated for 1992.

Table XIV-4. MAXIMUM DEFICIT AMOUNTS, 1992-1995

(In billions of dollars)

	1992	1993	1994	1995
Current maximum deficit amounts	349.8	285.2	157.5	117.3
Current estimated deficit	349.8	285.2	157.5	117.3
Excess deficit	0	0	0	0
ADDENDUM				
Margin	0	0	15.0	15.0
OBRA 1990 maximum deficit amounts	317.0	236.0	102.0	83.0

Comparison of OMB and CBO Estimates

In its preview report, CBO estimates a maximum deficit amount for 1992 of \$352.6 billion, \$2.8 billion above the OMB estimate. As presented in Table XIV-5, these differences are the result of the different economic and technical assumptions used by OMB and CBO. The Administration and CBO have similar forecasts of GNP, but CBO's is somewhat lower than the Administration's in 1994 and 1995, contributing to CBO's lower receipts estimates. In addition, CBO has slightly lower corporate profits and taxable personal income as a percentage of GNP. CBO's interest rate assumptions are somewhat higher than the Administration's, resulting in

higher interest costs, which are the primary economic reason for the different outlay estimates.

For discretionary programs, OMB and CBO estimates of the discretionary spending caps differ primarily due to the different treatment of social security administrative expenses. OMB interprets the BEA's definition of the discretionary category as requiring social security administrative expenses to be included in the discretionary category. CBO interprets the law as requiring that all of social security, including the administrative expenses, be excluded from all BEA calculations. The remaining outlay differences and the budget authority differences are due in part to differences in the credit

Table XIV-5. DIFFERENCES BETWEEN OMB AND CBO MAXIMUM DEFICIT AMOUNTS

(In billions of dollars)

	1992	1993	1994	1995
OMB maximum deficit amounts	349.8	285.2	157.5	117.3
Differences:				
Economic:				
Receipts	-6.6	1.2	14.7	24.1
Outlays	4.6	11.0	16.2	22.2
Subtotal, economic	-2.0	12.2	30.9	46.3
Technical:				
Receipts	-0.8	-0.1	19.5	28.2
Outlays:				
Discretionary	-3.7	-4.2	-4.1	-4.8
Mandatory:				
Deposit insurance	9.6	3.5	63.0	-4.4
Medicare	0.1	-0.5	-1.8	-3.0
Medicaid	-3.1	-4.7	-6.5	-8.8
Other	2.8	0.4	-2.5	-2.2
Subtotal, outlays	5.6	-5.6	48.1	-23.2
Subtotal, technical	4.8	-5.7	67.5	5.0
Total, differences	2.8	6.5	98.4	51.3
CBO maximum deficit amounts	352.6	291.7	256.0	168.6
ADDENDUM				
OMB discretionary budget authority	510.7	518.9	518.1	525.0
Differences	-2.1	-1.8	-1.3	-0.9
CBO discretionary budget authority	508.6	517.1	516.7	524.1

reform adjustments OMB and CBO made to the discretionary caps.

The OMB and CBO estimates for deposit insurance differ primarily due to assumptions about the Resolution Trust Corporation's (RTC) working capital needs. Although OMB and CBO have nearly identical estimates of thrift losses in 1992 and 1993, CBO generally estimates higher RTC outlays for resolving these cases. The large difference in 1994 reflects the CBO assumption that RTC will continue covering the losses of failed thrifts in that year. OMB assumes that by 1994 RTC will no longer be resolving cases. CBO's higher estimates for RTC are slightly offset by lower estimates than OMB for the Bank Insurance Fund (BIF). Compared to OMB, CBO assumes that BIF will collect more bank premiums and that, consistent with its economic assumptions, there will be fewer bank failures.

OMB estimates for medicaid are higher than CBO's due largely to different assumptions about program

growth. Recently, States have misestimated budget year medicaid expenditures, resulting in low Federal estimates. OMB estimates rely on statistical models to adjust for these estimating problems. However, as discussed in Chapter IX.A., "Strengthening Management and Accountability," there remains a significant gap in medicaid program information, which leads to a great uncertainty about the magnitude of expenditure growth. In the coming year, OMB will work closely with the Department of Health and Human Services and CBO to develop better systems for estimating medicaid expenditures. For medicare, the differences between OMB and CBO are primarily due to different assumptions about growth utilization and health care services. Here again, gaps in medicare financial reporting compromise the reliability of both OMB and CBO data.

XV. CURRENT SERVICES ESTIMATES

XV. CURRENT SERVICES ESTIMATES

The Congressional Budget Act of 1974, as amended, requires that the President submit current services estimates to Congress. These estimates provide a base against which the Administration's budget proposals, or other proposals, may be compared. In general, current services estimates are designed to show what outlays, receipts, and budget authority would be if no policy changes were made. Enacted last year as part of the Omnibus Reconciliation Act of 1990 (OBRA 1990), the Budget Enforcement Act (BEA) set limits on discretionary spending and requires that direct spending and receipts legislation must, in total, be at least deficit neutral (see Chapter XIV, "Budget Enforcement Act Preview Report"). The BEA covers 1991 through 1995. The current services estimates presented in this chapter are consistent with the discretionary totals that will be enforced by the BEA and current law estimates for direct spending and receipts.

The current services estimates are shown on a consolidated basis. The off-budget outlays and receipts of the social security trust funds and the Postal Service Fund are combined with on-budget amounts to calculate the budget totals. The concepts used in developing the current services estimates are described below.

Table XV-1 compares the current services and Administration outlay, receipt, and deficit estimates for 1990 through 1996. The Administration's proposals would reduce the current services deficit by \$4.0 billion in 1992. Between 1992 and 1996, the cumulative deficit reduction proposed by the Administration totals \$35.5 billion. Pay-as-you-go proposals for direct spending and

receipts would reduce the deficit by \$0.5 billion and \$9.0 billion in 1991 and 1992, respectively. The Administration's request for discretionary programs, in total, is slightly under the 1992 discretionary cap. The Administration's budget also includes a placeholder for 1991 supplemental appropriations to fund Operation Desert Shield (including Desert Storm) that, combined with anticipated contributions from other countries, increases the deficit by \$8.2 billion and \$4.6 billion in 1991 and 1992, respectively. Finally, other primarily technical changes, such as accrual adjustments for Defense Department and Public Health Service retirement, and debt service would increase the deficit by \$0.4 billion in 1992.

Direct spending and receipts.—The current services estimates for direct spending programs and receipts reflect the future implications of current law, including the impact of final and proposed regulations. The current services estimates assume that expiring provisions providing revenues and spending authority will terminate as scheduled. Expiring provisions affecting excise taxes dedicated to trust funds, however, are assumed to be extended at current rates.

The current services estimates are based on the same technical assumptions, such as beneficiary levels and crop forecasts, and economic projections used in developing the President's policy estimates. In addition, the policy and current services estimates for deposit insurance are identical, reflecting amounts sufficient to address insolvencies in the thrift and banking industries.

Table XV-1. CURRENT SERVICES AND ADMINISTRATION BUDGET TOTALS, 1990-1996

(In billions of dollars)

	1990 actual	Estimate					
		1991	1992	1993	1994	1995	1996
Current services estimates:							
Receipts	1,031.3	1,091.1	1,162.3	1,252.1	1,366.0	1,468.2	1,565.1
Outlays	1,251.7	1,401.4	1,447.2	1,464.4	1,433.5	1,480.3	1,551.0
Deficit or surplus (—)	220.4	310.3	284.9	212.3	67.5	12.1	—14.1
Deficit impact of Administration proposals:							
Pay-as-you-go direct spending proposals		—0.1	—6.3	—9.3	—9.0	—11.0	—11.0
Pay-as-you-go receipt proposals		—0.4	—2.7	—0.4	0.9	1.0	4.5
Discretionary proposals (relative to the caps)		—*	—*	—1.5	—0.2	—0.5	.....
Operation Desert Shield placeholder		8.2	4.6	0.8	0.4	.....	.....
Other changes and debt service		0.1	0.4	—0.2	2.1	1.3	0.7
Total deficit impact		7.8	—4.0	—10.8	—5.7	—9.2	—5.8
Administration budget:							
Receipts	1,031.3	1,091.4	1,165.0	1,252.7	1,365.3	1,467.3	1,560.7
Outlays	1,251.7	1,409.6	1,445.9	1,454.2	1,427.1	1,470.3	1,540.8
Deficit or surplus (—)	220.4	318.1	280.9	201.5	61.8	2.9	—19.9

* \$50 million or less.

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 through 1996 use credit reform accounting.

Discretionary programs.—The current services estimates for both defense and nondefense discretionary programs are, in general, based on the enacted 1991 appropriations level. Resources are inflated to reflect year-to-year changes in the discretionary caps.

The 1991 estimates are the current estimates of enacted 1991 appropriations. For 1992 through 1995, the current services estimates match the adjusted discretionary caps. As discussed in the BEA preview report, the discretionary caps are to be adjusted following the enactment of appropriations. For purposes of estimating these adjusted caps, enactment of the President's proposals are assumed. Estimates of the end-of-session adjusted caps are shown in Table XIV-1 in the previous chapter. There are no discretionary caps for 1996, so the current services estimates for that year reflect the President's request for discretionary programs. Because the Administration's proposals for 1992 through 1995 are consistent with the discretionary caps, the 1996 proposals provide a reasonable approximation of an "extension" of the caps.

Credit programs.—The Federal Credit Reform Act of 1990 requires, beginning in 1992, new accounting for credit programs. Under credit reform, credit transactions are recorded in three types of accounts: program, financing, and liquidating accounts. Program accounts include the subsidy and administrative costs. The subsidy reflects the net present value of the cost to the Government over the life of the loan measured in the year the action is taken. Most program accounts are classified as discretionary. Financing accounts receive the subsidy from the program accounts and reflect all cash flows of the credit transactions, including the disbursement of direct loans and guarantee claims and the collection of loan repayments and fees. Financing accounts are scored as a means of financing and therefore excluded from the budget totals. Finally, the costs associated with pre-1992 loan obligations and commitments are displayed in liquidating accounts. All liquidating accounts are classified as mandatory.

The current services concepts for mandatory and discretionary programs discussed above apply to credit programs. Estimates for mandatory credit programs reflect subsidies for new credit activity permitted under current law. For discretionary credit programs, subsidy

amounts and administrative costs are inflated to reflect year-to-year changes in the discretionary caps. Because no subsidy amounts were appropriated in 1991, an estimate of the subsidy implied by the enacted program level was used as the base to estimate the current services levels for 1992 through 1996.

The shift in accounting techniques creates a mismatch when current services estimates from 1990 and 1991, presented on a pre-credit reform basis, are compared with those from 1992 through 1996, which follow the new credit accounting rules. In total, the mismatch is rather small; however, large discrepancies can appear for particular programs.

For a more detailed discussion of credit reform, see Chapter VIII.A., "Recognizing and Reducing Federal Underwriting Risks."

Economic assumptions.—The current services estimates are based on the same economic assumptions as the President's budget proposals. The economic assumptions assume that the President's budget proposals will be adopted. Continuation of all programs and tax laws unchanged would result in different economic conditions than would occur under the budget proposals.

Changes in economic conditions significantly affect budget estimates because of their effects on tax receipts, unemployment benefits, interest on the federal debt, and other programs where spending is sensitive to economic factors. As a result, if different economic assumptions were used in developing the current services and policy estimates, it would be very difficult to separate the effects of policy differences from the effects of differences in the economic assumptions.

The economic assumptions common to the budget and the current services estimates are summarized in Table XV-2. They are discussed in more detail in Chapter III, "Economic Assumptions and Sensitivities."

Current Services Receipts

Table XV-3 shows current services receipts by major source. Current services receipts are projected to increase by \$71.2 billion from 1991 to 1992 and by \$402.8 billion from 1992 to 1996, largely due to assumed increases in incomes resulting from both real economic growth and inflation.

Table XV-2. SUMMARY OF ECONOMIC ASSUMPTIONS, 1990-1996

(Fiscal years)

	1990	1991	1992	1993	1994	1995	1996
Gross national product (in billions of current dollars)	5,406	5,616	5,986	6,424	6,876	7,334	7,809
Constant dollar GNP (percent change)	1.3	-0.5	2.4	3.5	3.3	3.1	3.0
Inflation measures (percent change):							
GNP deflator	4.0	4.4	4.1	3.7	3.6	3.5	3.4
Consumer Price Index	4.8	5.7	4.1	3.8	3.5	3.5	3.4
Unemployment rate (percent)	5.3	6.5	6.6	6.3	5.9	5.5	5.1
Interest rate, 91-day Treasury bills (percent)	7.7	6.6	6.1	5.8	5.7	5.4	5.3
Interest rate, 10-year Treasury notes (percent)	8.4	7.8	7.3	6.9	6.6	6.5	6.3

Table XV-3. CURRENT SERVICES RECEIPTS BY SOURCE

(In billions of dollars)

	1990 actual	Current services		1992 Administration proposals	Proposed 1992 less 1991
		1991 estimate	1992 estimate		
Individual income taxes	466.9	492.3	527.2	529.5	37.2
Corporation income taxes	93.5	95.9	102.8	101.9	6.0
Social insurance taxes and contributions	380.0	402.0	428.1	429.4	27.4
On-budget	(98.4)	(103.7)	(112.9)	(114.1)	(10.4)
Off-budget	(281.7)	(298.3)	(315.3)	(315.3)	(17.0)
Excise taxes	35.3	44.8	47.7	47.8	3.0
Other	55.5	56.2	56.5	56.5	0.3
Total	1,031.3	1,091.1	1,162.3	1,165.0	73.9
On-budget	(749.7)	(792.8)	(847.1)	(849.8)	(57.0)
Off-budget	(281.7)	(298.3)	(315.3)	(315.3)	(17.0)

Individual income taxes are estimated to increase by \$35.0 billion from 1991 to 1992 under current law. This growth of 7.1 percent is the effect of increased collections resulting from rising personal incomes, the changes in individual income tax rates and the limitations on personal exemptions and itemized deductions provided in OBRA 1990, and the expiration of several credits and exclusions from tax on December 31, 1991. These expiring provisions include the exclusion for employer-provided educational assistance and the low income housing tax credit. Individual income taxes are projected to grow at an average annual rate of 9.0 percent between 1992 and 1996. The estimates for 1996 reflect expiration of the limitations on personal exemptions and itemized deductions on December 31, 1995.

Corporation income taxes under current law are estimated to grow by \$6.9 billion or 7.2 percent from 1991 to 1992, in large part due to higher corporate profits. These estimates also reflect the expiration of the research and experimentation (R&E) credit, the R&E allocation rules, the targeted jobs credit, and several other credits and exclusions from tax that expire on December 31, 1991. Corporation income taxes are projected to increase at an average annual rate of 8.1 percent from 1992 to 1996.

Social insurance taxes and contributions are estimated to increase by \$26.2 billion between 1991 and 1992, and by an additional \$138.7 billion between 1992 and 1996. The estimates reflect assumed increases in total wages and salaries paid, and scheduled increases in the social security taxable earnings base from \$53,400 in 1991 to \$69,000 in 1996, and increases in the medicare taxable earnings base from \$125,000 in 1991 to \$162,600 in 1996.

Current services excise taxes are estimated to increase by \$2.9 billion from 1991 to 1992, in large part due to legislated increases in excise taxes provided in OBRA 1990. Excise taxes are estimated to increase by \$3.6 billion from 1992 to 1996. The estimates for 1992

through 1996 assume extension of the following taxes, which are scheduled to expire in 1995: the highway fuels taxes and other highway user taxes deposited in the Highway Trust Fund, the motor boat fuels taxes and certain other taxes deposited in the Aquatic Resources Trust Fund, the Hazardous Substance Superfund Trust Fund taxes, and the Airport and Airway Trust Fund taxes. The estimates also reflect extension of the Oil Spill Liability Trust Fund taxes and the Vaccine Injury Compensation Trust Fund taxes that are scheduled to expire December 31, 1994, and December 31, 1992, respectively.

Other current services receipts (estate and gift taxes, customs duties, and miscellaneous receipts) are projected to increase by \$7.6 billion from 1991 to 1996.

Current Services Outlays

Current services outlays are estimated to total \$1,447.2 billion in 1992. The increase in current services outlays from 1991 to 1992 is \$45.8 billion, or 3.3 percent. Between 1992 and 1996 current services outlays are projected to increase at an average annual rate of 1.7 percent.

Changes in current services outlays from 1991 to 1992 for entitlements and other mandatory programs are largely due to changes in the number of beneficiaries, to cost-of-living adjustments, and to revised estimates of commercial bank and savings and loan association insolvency costs. In the case of annually appropriated programs, the change reflects year-to-year growth permitted under the discretionary caps.

Table XV-4 shows outlay estimates for current services and Administration budget proposals by function. These same estimates, arrayed by agency, are presented in Table XV-5. A more detailed comparison (by function, subfunction, and program) of current services and Administration policy outlay estimates appears in Table XV-11 at the end of the chapter.

Table XV-4. CURRENT SERVICES OUTLAYS BY FUNCTION

(In billions of dollars)

	1990 actual	Current Services		1992 Administration proposals	Proposed 1992 less 1991
		1991 estimate	1992 estimate		
National defense:					
Department of Defense—Military	289.8	288.2	283.6	283.0	-5.2
Other	9.6	11.3	11.6	12.2	0.9
International affairs	13.8	16.8	17.8	17.8	1.0
General science, space, and technology	14.4	15.8	16.1	17.5	1.7
Energy	2.4	2.7	4.2	3.7	1.0
Natural resources and environment	17.1	18.8	19.5	19.5	0.7
Agriculture	12.0	15.8	15.3	15.3	-0.6
Commerce and housing credit	67.1	119.5	94.7	92.8	-26.7
On-budget	(65.5)	(119.4)	(96.0)	(93.9)	(-25.5)
Off-budget	(1.6)	(0.1)	(-1.3)	(-1.1)	(-1.2)
Transportation	29.5	31.5	33.2	32.7	1.2
Community and regional development	8.5	7.8	6.7	6.5	-1.3
Education, training, employment, and social services	38.5	42.8	46.4	45.5	2.7
Health	57.7	71.2	81.8	81.3	10.1
Medicare	98.1	104.4	116.9	113.7	9.3
Income security	147.3	173.0	185.2	184.8	11.9
Social security	248.6	269.0	288.4	288.6	19.7
On-budget	(3.6)	(5.1)	(5.8)	(5.8)	(0.7)
Off-budget	(245.0)	(263.8)	(282.5)	(282.8)	(18.9)
Veterans benefits and services	29.1	31.5	33.3	33.0	1.5
Administration of justice	10.0	12.5	13.2	14.5	1.9
General government	10.7	11.2	13.1	13.2	2.0
Net interest	184.2	196.7	205.3	206.3	9.6
On-budget	(200.2)	(216.9)	(229.1)	(230.1)	(13.2)
Off-budget	(-16.0)	(-20.2)	(-23.7)	(-23.7)	(-3.6)
Allowances:					
Proposed agency contributions for PHS retirement				0.1	0.1
Operation Desert Shield placeholder				4.6	4.6
Undistributed offsetting receipts:					
Employer share, employee retirement (on-budget)	-28.0	-29.5	-30.4	-30.6	-1.0
Employer share, employee retirement (off-budget)	-5.6	-5.8	-6.2	-6.2	-0.4
Rents and royalties on the Outer Continental Shelf	-3.0	-3.7	-2.7	-2.7	1.0
Sale of major assets				-0.1	-0.1
Other undistributed offsetting receipts				-1.2	-1.2
Total undistributed offsetting receipts	-36.6	-39.1	-39.3	-40.8	-1.7
On-budget	(-31.0)	(-33.3)	(-33.0)	(-34.5)	(-1.3)
Off-budget	(-5.6)	(-5.8)	(-6.2)	(-6.2)	(-0.4)
Total outlays	1,251.7	1,401.4	1,447.2	1,445.9	44.5
On-budget	(1,026.6)	(1,163.5)	(1,196.0)	(1,194.2)	(30.7)
Off-budget	(225.1)	(237.9)	(251.3)	(251.7)	(13.8)

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 use credit reform accounting.

Current services outlays for social security are estimated to increase by \$19.4 billion between 1991 and 1992, from \$269.0 billion in 1991 to \$288.4 billion in 1992. Medicare outlays are estimated to increase by \$12.5 billion, from \$104.4 billion in 1991 to \$116.9 billion in 1992. Outlays for medicaid grants are estimated to increase by \$8.3 billion, from \$51.6 billion in 1991 to \$59.9 billion in 1992. These increases in medicare and medicaid outlays are largely the result of increases in medical care prices and utilization. Table XV-6 shows caseload projections for these and other major benefit programs and other selected programmatic assumptions.

Defense (050) outlays are estimated to decrease by \$4.3 billion between 1991 and 1992, from \$299.5 billion to \$295.2 billion, consistent with the defense discretionary spending limits. These defense estimates do not reflect the placeholder for Operation Desert Shield, which includes Desert Storm.

Outlays for deposit insurance decrease by \$23.4 billion, from \$111.5 billion in 1991 to \$88.1 billion in 1992. Spending by the Resolution Trust Corporation (RTC) to resolve savings and loan insolvencies, and out-

lays by the Bank Insurance Fund (BIF) of the Federal Deposit Insurance Corporation (FDIC) to resolve bank insolvencies, decline between 1991 and 1992 by \$8.5 billion and \$6.2 billion, respectively. This estimated decline primarily reflects increased receipts in 1992 from the sale of assets of past failed thrifts and banks. These estimates assume present RTC funding and BIF obligation constraints are raised. A decrease of \$7.8 billion in outlays between 1991 and 1992 for the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Fund is due to the completed restructuring of expensive pre-1989 contracts of the former FSLIC in 1991.

Current Services Budget Authority

Current services budget authority is estimated to total \$1,585.6 billion in 1992. Table XV-7 shows budget authority estimates for current services and Administration policy by function. These estimates, arrayed by agency, are presented in Table XV-8. A more detailed comparison (by function, subfunction, and program) of current services and Administration policy budget au-

Table XV-5. CURRENT SERVICES OUTLAYS BY AGENCY

(In billions of dollars)

	1990 actual	Current Services		1992 Administration proposals	Proposed 1992 less 1991
		1991 estimate	1992 estimate		
Legislative Branch	2.2	2.5	2.7	3.0	0.4
The Judiciary	1.6	2.0	1.9	2.3	0.3
Executive Office of the President	0.2	0.3	0.3	0.3	—*
Funds Appropriated to the President	10.1	11.2	12.0	12.0	0.8
Department of Agriculture	46.0	55.4	55.9	55.7	0.3
Department of Commerce	3.7	2.8	2.8	2.8	—*
Department of Defense—Military	289.8	288.2	283.6	283.0	-5.2
Department of Defense—Civil	25.0	26.4	28.2	28.2	1.8
Department of Education	23.1	24.8	27.6	27.5	2.7
Department of Energy	12.0	13.5	14.3	14.9	1.4
Department of Health and Human Services, except Social Security	193.7	222.3	247.2	242.5	20.2
Department of Health and Human Services, Social Security	245.0	263.8	282.5	282.8	18.9
Department of Housing and Urban Development	20.2	23.5	25.4	24.3	0.8
Department of the Interior	5.8	6.4	7.0	6.5	0.1
Department of Justice	6.5	8.7	9.3	10.0	1.4
Department of Labor	25.3	34.4	35.0	34.8	0.4
Department of State	4.0	4.2	4.4	4.5	0.3
Department of Transportation	28.6	30.8	32.6	31.9	1.1
Department of the Treasury	255.3	276.7	297.5	298.6	21.9
Department of Veterans Affairs	29.0	31.3	33.1	32.8	1.5
Environmental Protection Agency	5.1	5.8	5.8	5.9	0.1
General Services Administration	-0.1	0.8	0.6	0.7	—*
National Aeronautics and Space Administration	12.4	13.5	13.8	14.7	1.2
Office of Personnel Management	31.9	35.2	37.1	37.0	1.9
Small Business Administration	0.7	0.5	0.6	0.3	-0.2
Other independent agencies	73.6	125.7	102.3	102.1	-23.6
Allowances:					
Proposed agency contributions for PHS retirement				0.1	0.1
Operation Desert Shield placeholder				4.6	4.6
Undistributed offsetting receipts	-99.0	-109.4	-116.4	-118.0	-8.6
Total outlays	1,251.7	1,401.4	1,447.2	1,445.9	44.5
On-budget	(1,026.6)	(1,163.5)	(1,196.0)	(1,194.2)	(30.7)
Off-budget	(225.1)	(237.9)	(251.3)	(251.7)	(13.8)

* \$50 million or less.

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 use credit reform accounting.

Table XV-6. PROGRAMMATIC ASSUMPTIONS 1991-1996

	Fiscal years					
	1991	1992	1993	1994	1995	1996
Beneficiaries (annual average, in thousands):						
Social security (OASDI)	40,033	40,593	41,107	41,565	41,988	42,388
Railroad retirement	939	931	912	891	868	843
Federal civil service retirement	2,202	2,239	2,301	2,363	2,425	2,487
Military retirement	1,668	1,702	1,736	1,769	1,801	1,832
Veterans compensation	2,493	2,473	2,455	2,438	2,424	2,412
Veterans pensions	1,050	999	960	925	895	870
Disabled coal miners programs	285	267	250	233	217	202
Supplemental security income	4,850	5,051	5,257	5,468	5,687	5,908
Maintenance assistance (AFDC)	12,367	12,741	12,856	12,906	12,959	13,001
Food stamps ¹	21,775	22,368	22,589	22,422	22,142	21,809
Medicaid	27,333	28,880	30,136	31,051	31,883	32,715
Medicare:						
Hospital insurance	33,777	34,326	34,862	35,381	35,874	36,412
Supplementary medical insurance	32,732	33,141	33,544	33,966	34,395	34,808
Automatic benefit increases (percent):						
Social security and veterans pensions (January)	4.1	4.2	4.7	4.3	4.1	4.0
Federal employee retirement (January)	4.1	4.2	4.7	4.3	4.1	4.0
Food stamps (October)	5.2	5.3	3.9	3.7	3.6	3.5
Unemployment rate (percent, annual average):						
Total (civilian and military)	6.7	6.6	6.2	5.8	5.4	5.1
Insured ²	3.1	3.0	2.8	2.5	2.4	2.2

¹ Average monthly participation.² This measures unemployment under State regular unemployment insurance as a percentage of covered employment under that program. It does not include recipients of extended benefits under that program.

thority estimates appears in Table XV-11 at the end of the chapter.

Increases in current services budget authority between 1991 and 1992 generally reflect year-to-year increases permitted under the discretionary caps for dis-

cretionary programs and the higher funding levels that would be necessary to maintain current law program levels for mandatory programs. In the case of most trust funds, the funds' receipts automatically become budget authority; thus increases in budget authority

for these funds simply reflect year-to-year growth in expected receipts. As defined in the BEA, however, budget authority for the medicare, unemployment, and railroad retirement trust funds is equal to estimated obligations to be incurred during the fiscal year for benefit, administrative, and other expenses.

Current Services Outlays and Budget Authority by Function and Program

Table XV-9 presents the current services estimates and the Administration's proposed budget by category. Table XV-10 presents outlay estimates of mandatory and related programs for 1990 through 1996. Table XV-11 presents current services and Administration budget authority and outlay estimates in function order, with subfunction and program level detail.

Table XV-7. CURRENT SERVICES BUDGET AUTHORITY BY FUNCTION

(In billions of dollars)

	1990 actual	Current Services		1992 Administration proposals	Proposed 1992 less 1991
		1991 estimate	1992 estimate		
National defense:					
Department of Defense—Military	293.0	276.4	279.0	278.3	1.9
Other	10.3	12.0	11.8	12.5	0.5
International affairs	18.8	19.8	35.7	35.7	15.9
General science, space, and technology	14.6	16.5	16.8	18.9	2.5
Energy	4.9	5.2	4.9	4.1	-1.1
Natural resources and environment	18.1	18.8	20.0	19.7	0.9
Agriculture	14.5	20.7	20.6	20.2	-0.5
Commerce and housing credit	62.3	122.1	107.0	105.8	-16.3
On-budget	(59.3)	(119.4)	(106.2)	(104.0)	(-15.4)
Off-budget	(3.1)	(2.7)	(0.8)	(1.8)	(-0.9)
Transportation	30.9	31.2	32.7	34.3	3.2
Community and regional development	9.8	7.8	6.6	5.8	-2.0
Education, training, employment, and social services	40.3	45.3	48.6	46.9	1.7
Health	60.9	73.6	81.9	81.3	7.7
Medicare	98.8	104.5	117.0	113.8	9.3
Income security	179.8	210.7	221.3	222.7	12.0
Social security	307.0	329.5	351.1	351.1	21.7
On-budget	(3.8)	(5.1)	(5.8)	(5.8)	(0.7)
Off-budget	(303.2)	(324.3)	(345.3)	(345.3)	(20.9)
Veterans benefits and services	30.6	32.2	33.6	33.4	1.2
Administration of justice	12.4	12.7	13.4	14.8	2.1
General government	13.2	12.3	14.1	12.7	0.4
Net interest	184.7	196.3	205.3	206.3	10.1
On-budget	(200.7)	(216.4)	(229.1)	(230.1)	(13.6)
Off-budget	(-16.0)	(-20.2)	(-23.7)	(-23.7)	(-3.6)
Allowances:					
Proposed agency contributions for PHS retirement				0.1	0.1
Budget authority to reach domestic discretionary cap			3.4		
Undistributed offsetting receipts:					
Employer share, employee retirement (on-budget)	-28.0	-29.5	-30.4	-30.6	-1.0
Employer share, employee retirement (off-budget)	-5.6	-5.8	-6.2	-6.2	-0.4
Rents and royalties on the Outer Continental Shelf	-3.0	-3.7	-2.7	-2.7	1.0
Sale of major assets				-0.1	-0.1
Other undistributed offsetting receipts				-1.2	-1.2
Total undistributed offsetting receipts	-36.6	-39.1	-39.3	-40.8	-1.7
On-budget	(-31.0)	(-33.3)	(-33.0)	(-34.5)	(-1.3)
Off-budget	(-5.6)	(-5.8)	(-6.2)	(-6.2)	(-0.4)
Total budget authority	1,368.5	1,508.3	1,585.6	1,577.8	69.5
On-budget	(1,083.8)	(1,207.3)	(1,269.5)	(1,260.7)	(53.4)
Off-budget	(284.7)	(301.1)	(316.1)	(317.1)	(16.1)

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 use credit reform accounting.

Table XV-8. CURRENT SERVICES BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

	1990 actual	Current Services		1992 Administration proposals	Proposed 1992 less 1991
		1991 estimate	1992 estimate		
Legislative Branch	2.2	2.5	2.6	3.0	0.5
The Judiciary	1.7	2.0	2.1	2.6	0.6
Executive Office of the President	0.3	0.3	0.3	0.2	—*
Funds Appropriated to the President	12.4	13.2	25.6	25.4	12.2
Department of Agriculture	55.3	64.4	62.9	62.1	-2.2
Department of Commerce	3.7	2.7	2.8	2.6	-0.1
Department of Defense—Military	293.0	276.4	279.0	278.3	1.9
Department of Defense—Civil	37.3	38.9	40.4	40.5	1.5
Department of Education	24.7	27.1	29.2	29.6	2.5
Department of Energy	14.0	15.4	15.5	16.1	0.7
Department of Health and Human Services, except Social Security	195.9	224.9	248.8	242.8	17.8
Department of Health and Human Services, Social Security	303.2	324.3	345.3	345.3	20.9
Department of Housing and Urban Development	17.3	27.0	25.3	25.6	-1.5
Department of the Interior	6.7	6.7	7.2	6.5	-0.3
Department of Justice	8.6	8.9	9.3	10.2	1.3
Department of Labor	26.6	32.3	33.5	33.2	0.9
Department of State	4.4	4.6	4.9	5.7	1.1
Department of Transportation	30.2	30.7	32.2	33.5	2.8
Department of the Treasury	259.1	278.1	298.9	300.0	21.9
Department of Veterans Affairs	30.5	32.1	33.5	33.2	1.2
Environmental Protection Agency	5.4	5.9	6.0	6.0	*
General Services Administration	2.2	1.9	1.7	0.3	-1.6
National Aeronautics and Space Administration	12.3	14.0	14.2	15.7	1.7
Office of Personnel Management	55.9	59.2	61.1	61.2	2.0
Small Business Administration	0.9	0.5	1.1	0.8	0.3
Other independent agencies	63.7	123.7	114.9	115.5	-8.3
Allowances:					
Proposed agency contributions for PHS retirement				0.1	0.1
Budget authority to reach international discretionary cap			0.3		
Budget authority to reach domestic discretionary cap			3.4		
Undistributed offsetting receipts	-99.0	-109.4	-116.4	-118.0	-8.6
Total budget authority	1,368.5	1,508.3	1,585.6	1,577.8	69.5
On-budget	(1,083.8)	(1,207.3)	(1,269.5)	(1,260.7)	(53.4)
Off-budget	(284.7)	(301.1)	(316.1)	(317.1)	(16.1)

* \$50 million or less.

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 use credit reform accounting.

Table XV-9. CURRENT SERVICES AND BUDGET CATEGORY TOTALS, 1991-1996

(In billions of dollars)

	1991	1992	1993	1994	1995	1996
CURRENT SERVICES ESTIMATES:						
Discretionary	518.4	527.5	537.6	537.8	543.2	554.2
Mandatory:						
Social Security benefits	266.7	286.0	303.8	320.3	336.9	354.0
Remaining mandatory	458.7	467.7	452.6	402.9	430.4	477.3
Subtotal, mandatory	725.4	753.7	756.4	723.2	767.3	831.3
Undistributed offsetting receipts	-39.1	-39.3	-41.2	-43.0	-44.5	-46.3
Net Interest	196.7	205.3	211.6	215.5	214.3	211.8
Total Outlays	1,401.4	1,447.2	1,464.4	1,433.5	1,480.3	1,551.0
Total Receipts	1,091.1	1,162.3	1,252.1	1,366.0	1,468.2	1,565.1
Deficit or surplus (-)	310.3	284.9	212.3	67.5	12.1	-14.1
ADMINISTRATION PROPOSED BUDGET:						
Discretionary ¹	526.3	532.1	536.9	538.0	542.7	554.2
Mandatory:						
Social Security benefits	266.7	286.2	303.9	320.4	336.9	354.0
Remaining mandatory	458.6	460.8	442.8	393.4	418.8	465.7
Subtotal, mandatory	725.3	747.0	746.7	713.8	755.8	819.6
Undistributed offsetting receipts	-39.1	-39.5	-41.4	-40.2	-42.0	-44.0
Net Interest	197.0	206.3	212.0	215.5	213.8	211.0
Total Outlays	1,409.6	1,445.9	1,454.2	1,427.1	1,470.3	1,540.8
Total Receipts	1,091.4	1,165.0	1,252.7	1,365.3	1,467.3	1,560.7
Deficit or surplus (-)	318.1	280.9	201.5	61.8	2.9	-19.9
DIFFERENCE:						
Discretionary	7.9	4.6	-0.8	0.2	-0.5	.....
Mandatory:						
Social Security benefits .....	.....	0.1	0.1	*	.....	.....
Remaining mandatory	-0.1	-6.8	-9.8	-9.5	-11.6	-11.7
Subtotal, mandatory	-0.1	-6.7	-9.7	-9.5	-11.6	-11.7
Undistributed offsetting receipts .....	.....	-0.2	-0.2	2.8	2.5	2.3
Net Interest	0.3	1.0	0.5	-0.1	-0.5	-0.8
Total Outlays	8.1	-1.3	-10.2	-6.4	-10.0	-10.2
Total Receipts	0.4	2.7	0.6	-0.7	-0.9	-4.3
Deficit or surplus (-)	7.8	-4.0	-10.8	-5.7	-9.2	-5.8

* \$50 million or less.

Note: Estimates for 1991 are presented on a pre-credit reform basis. The estimates for 1992 through 1996 use credit reform accounting.

¹ Includes Operation Desert Shield placeholder.

Table XV-10. OUTLAYS FOR MANDATORY AND RELATED PROGRAMS UNDER CURRENT LAW

(In billions of dollars)

	Actual 1990	Estimate					
		1991	1992	1993	1994	1995	1996
Mandatory programs:							
Human resources programs:							
Education, training, employment, and social services	10.9	12.3	13.3	13.1	12.0	11.6	7.6
Health:							
Medicaid	41.1	51.6	59.9	68.5	78.3	88.7	99.8
Other	1.7	2.8	3.9	4.6	5.2	5.5	6.7
Subtotal, health	42.9	54.3	63.8	73.1	83.5	94.2	106.5
Medicare	95.8	101.9	114.2	126.3	141.4	158.2	179.1
Income security:							
Retirement and disability	56.6	60.8	64.3	67.2	71.1	75.0	80.8
Unemployment compensation	17.1	25.0	25.0	24.7	23.8	23.7	23.1
Food and nutrition assistance	21.3	25.3	27.1	28.7	30.1	31.2	32.3
Other	28.7	35.5	39.2	42.3	46.9	50.7	51.7
Subtotal, income security	123.8	146.6	155.7	162.9	171.8	180.7	188.0
Social Security	246.5	266.7	286.0	303.8	320.3	336.9	354.0
Veterans benefits and services:							
Income security for veterans	15.2	17.0	17.3	17.9	19.9	19.0	17.9
Other	0.7	0.5	1.2	1.1	1.2	1.0	1.0
Subtotal, veterans benefits and services	15.9	17.5	18.5	19.0	21.1	20.0	18.9
Subtotal, mandatory human resources programs	535.8	599.5	651.5	698.2	750.2	801.7	854.0
Other mandatory programs:							
Agriculture	9.3	12.9	12.0	11.0	10.3	8.9	9.2
Commerce and housing credit	63.3	115.9	91.0	48.9	-34.4	-39.4	-28.1
Other functions	-3.5	-2.9	-0.8	-1.7	-2.9	-3.8	-3.8
Subtotal, other mandatory programs	69.2	126.0	102.2	58.2	-27.0	-34.3	-22.7
Subtotal, mandatory programs	604.9	725.4	753.7	756.4	723.2	767.3	831.3
Net interest:							
Interest on the public debt	264.8	286.0	303.5	319.8	330.3	334.9	339.2
Interest received by trust funds	-62.4	-70.3	-77.2	-84.9	-93.0	-102.0	-112.1
Other interest	-18.2	-18.9	-21.0	-23.4	-21.8	-18.7	-15.3
Subtotal, net interest	184.2	196.7	205.3	211.6	215.5	214.3	211.8
Undistributed offsetting receipts:							
Employer share, employee retirement	-33.6	-35.4	-36.6	-37.9	-39.8	-41.3	-42.8
Rents and royalties on the Outer Continental Shelf	-3.0	-3.7	-2.7	-3.3	-3.3	-3.2	-3.5
Subtotal, undistributed offsetting receipts	-36.6	-39.1	-39.3	-41.2	-43.0	-44.5	-46.3
Total Outlays for Mandatory and Related Programs Under Current Law	752.5	883.0	919.8	926.7	895.7	937.1	996.8

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 through 1996 use credit reform accounting.

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
050 NATIONAL DEFENSE								
051 Department of Defense-Military:								
Military personnel	78,876	79,021	78,773	78,017	75,622	78,938	78,560	77,848
Operation and maintenance	88,309	86,019	86,732	86,452	88,340	86,192	86,427	85,723
Procurement	81,376	66,521	65,521	63,404	80,972	79,385	74,488	74,300
Research, development, test and evaluation	36,459	35,440	35,013	39,918	37,458	36,038	35,386	37,841
Military construction	5,130	5,115	5,061	4,537	5,080	4,603	5,035	4,948
Family housing	3,143	3,296	3,254	3,611	3,501	3,336	3,272	3,419
Revolving and management funds	604	1,784	1,683	3,435	-321	564	1,192	1,841
Offsetting receipts and other	-897	-812	-756	-756	-897	-812	-756	-756
Allowances: Savings from reform of Davis-Bacon Act (proposed)				-150				-81
Allowances: general transfer authority								420
Allowances: Retirement accrual and other legislation (proposed)				-186				-2,457
Allowances: Budget authority to reach defense discretionary cap			3,708					
Subtotal, Department of Defense-Military	292,999	276,386	278,989	278,282	289,755	288,244	283,606	283,045
053 Atomic energy defense activities	9,656	10,955	10,802	11,780	8,988	10,355	10,641	11,443
054 Defense-related activities	609	1,053	1,039	757	587	947	998	756
Total	303,263	288,394	290,829	290,820	299,331	299,546	295,244	295,245
150 INTERNATIONAL AFFAIRS								
151 International development and humanitarian assistance:								
Agency for International Development	2,587	3,172	3,382	3,311	2,586	2,489	2,834	2,868
Enterprise for the Americas Initiative:								
Existing law			103	101			103	16
Proposed legislation				309				309
Multilateral development banks:								
Existing law	1,469	1,588	1,686	1,500	1,429	1,303	1,480	1,474
Proposed legislation				185				10
Food aid	978	981	1,534	1,301	978	1,097	731	585
Refugee programs	513	511	543	511	544	455	538	520
Voluntary contributions to international organizations	274	279	297	250	265	270	304	257
State Department narcotics assistance	130	147	156	172	111	127	140	146
Peace Corps	166	182	197	200	156	179	195	198
Other programs	61	77	98	97	-90	-69	-67	-64
Offsetting receipts	-483	-464	-483	-480	-483	-464	-483	-480
Allowances: Budget authority to reach international discretionary cap			337					
Subtotal, International development and humanitarian assistance	5,696	6,473	7,851	7,456	5,498	5,387	5,776	5,838
152 International security assistance:								
Foreign military financing	4,407	4,620	4,966	4,650	4,059	4,179	4,385	4,223
Economic support fund	3,957	3,085	3,274	3,240	3,719	3,229	3,411	3,394
Other programs	261	535	-111	-111	1,106	1,271	526	527
Offsetting receipts	-232	-231	-384	-384	-232	-231	-384	-384
Subtotal, International security assistance	8,393	8,009	7,745	7,395	8,652	8,448	7,938	7,759
153 Conduct of foreign affairs:								
State Department salaries and expenses	1,792	1,825	1,980	2,050	1,822	1,861	1,948	2,005
Foreign buildings	293	223	240	570	356	376	333	399
United Nations programs	702	893	948	1,327	727	923	948	956
Other programs	144	154	166	174	145	177	164	173
Subtotal, Conduct of foreign affairs	2,933	3,095	3,334	4,121	3,050	3,336	3,391	3,532
154 Foreign information and exchange activities:								
U.S. Information Agency	927	987	1,053	1,059	887	1,021	1,045	1,056
Board for International Broadcasting	373	194	206	218	208	270	302	314
Other programs	17	28	25	26	8	35	27	27
Subtotal, Foreign information and exchange activities	1,317	1,209	1,285	1,303	1,103	1,326	1,375	1,398
155 International financial programs:								
Export-Import Bank	56	170	2,429	2,360	357	542	644	590
International Monetary Fund			12,158	12,158	-741			
Exchange stabilization fund					-2,947	-1,800	-1,500	-1,500
Foreign military sales trust fund (net)	373	931	965	965	-985	-245	255	255
Other programs:								
Existing law	139	10	11		-129	-93	31	31
Proposed legislation				20				9
Offsetting receipts	-94	-96	-98	-98	-94	-96	-98	-98

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Subtotal, International financial programs	473	1,015	15,465	15,405	-4,539	-1,692	-668	-713
Total	18,811	19,802	35,680	35,679	13,764	16,806	17,811	17,814
250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY								
251 General science and basic research:								
National Science Foundation programs	2,100	2,335	2,389	2,743	1,838	2,123	2,289	2,436
Department of Energy general science programs	1,084	1,149	1,173	1,549	997	1,137	1,059	1,343
Subtotal, General science and basic research	3,184	3,483	3,563	4,292	2,835	3,259	3,348	3,779
253 Space flight	7,164	7,992	8,196	8,898	7,401	7,931	7,857	8,249
254 Space science, applications, and technology	3,141	3,744	3,849	4,517	3,068	3,519	3,771	4,188
255 Supporting space activities	1,155	1,259	1,179	1,227	1,140	1,072	1,173	1,237
Total	14,644	16,479	16,787	18,934	14,444	15,781	16,149	17,452
270 ENERGY								
271 Energy supply:								
Research and development	3,171	3,377	3,510	3,363	2,521	2,691	3,120	3,130
Petroleum reserves	-386	-431	-295	-301	-393	-447	-303	-307
Federal power marketing:								
Existing law	-377	-285	-372	-321	-719	-664	-537	-500
Proposed legislation				-377				-393
Tennessee Valley Authority	174	260	982	982	-410	-59	702	702
Uranium enrichment:								
Existing law					-140	-104	-145	-145
Proposed legislation								145
Uranium Supply and Enrichment Revolving Fund (proposed) ..								-145
Nuclear waste disposal fund	-277	-320	-315	-256	-233	-281	-310	-279
Subsidies for nonconventional fuel production					95	136	149	149
Rural electric and telephone:								
Existing law	1,073	1,322	169	159	265	389	491	492
Proposed legislation				-91				-13
Isotopes	16			8	6		8	8
Subtotal, Energy supply	3,394	3,923	3,680	3,167	992	1,662	3,176	2,846
272 Energy conservation:								
Energy conservation grants and R&D	366	465	476	296	364	393	442	406
Solar Energy and Energy Conservation Bank								
Subtotal, Energy conservation	366	465	476	296	365	394	442	406
274 Emergency energy preparedness:								
Existing law	571	439	405	390	442	342	246	236
Proposed legislation								
Subtotal, Emergency energy preparedness	571	439	405	390	442	342	246	236
276 Energy information, policy, and regulation:								
Nuclear Regulatory Commission	266	23	20	20	221	21	16	7
Other energy programs	329	329	348	256	338	322	327	215
Subtotal, Energy information, policy, and regulation	595	353	368	276	559	343	343	223
Total	4,926	5,180	4,929	4,129	2,358	2,740	4,207	3,710
300 NATURAL RESOURCES AND ENVIRONMENT								
301 Water resources:								
Corps of Engineers	3,306	3,465	3,679	3,750	3,466	3,499	3,643	3,667
Bureau of Reclamation	1,066	1,082	1,108	1,016	1,029	1,163	1,109	1,033
Other	305	234	243	199	250	257	239	207
Offsetting receipts	-344	-422	-468	-468	-344	-422	-468	-468
Subtotal, Water resources	4,332	4,360	4,562	4,497	4,401	4,496	4,522	4,439
302 Conservation and land management:								
Management of national forests, cooperative forestry, and for- estry research (Forest Service)	3,043	2,828	2,883	2,891	2,500	2,806	2,735	2,735
Management of public lands (BLM)	1,005	813	856	922	785	866	845	877
Mining reclamation and enforcement	295	310	321	272	327	255	328	314
Conservation reserve program	1,011	1,315	1,643	1,643	1,513	1,815	1,791	1,791
Wetlands reserve program			124	124			80	80
Other conservation of agricultural lands:								
Existing law	733	780	797	844	740	774	795	844
Proposed legislation								
Other resources management	262	349	365	379	256	319	359	367
Offsetting receipts:								
Existing law	-2,567	-2,835	-2,810	-2,893	-2,567	-2,835	-2,810	-2,893

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Proposed legislation				-2				-2
Subtotal, Conservation and land management	3,783	3,560	4,179	4,179	3,553	3,999	4,124	4,112
303 Recreational resources:								
Federal land acquisition	311	358	399	338	238	325	367	349
Urban park and historic preservation funds	33	54	56	36	33	35	41	39
Operation of recreational resources:								
Existing law	2,134	2,183	2,313	2,176	1,689	1,949	2,196	2,218
Proposed legislation				8				6
Corps of Engineers recreational fee (proposed)				-20				-20
Forest Service recreational fee (proposed)				-8				-8
Offsetting receipts	-84	-107	-106	-106	-84	-107	-106	-106
Subtotal, Recreational resources	2,395	2,488	2,661	2,424	1,876	2,202	2,498	2,478
304 Pollution control and abatement:								
Regulatory, enforcement, and research programs:								
Existing law	1,969	2,353	2,414	2,509	1,744	2,179	2,294	2,356
Proposed legislation				5				3
Hazardous substance response fund	1,530	1,616	1,659	1,750	1,144	1,361	1,495	1,514
Oil pollution funds (gross)	149	113	114	133	44	55	116	132
Sewage treatment plant construction grants	1,948	2,102	2,145	1,900	2,290	2,354	2,199	2,194
Leaking underground storage tank trust fund	74	65	67	85	59	69	83	91
Offsetting receipts	-125	-150	-237	-237	-125	-150	-237	-237
Subtotal, Pollution control and abatement	5,545	6,098	6,162	6,145	5,156	5,869	5,949	6,051
306 Other natural resources:								
Program activities	2,093	2,318	2,433	2,482	2,095	2,283	2,460	2,483
Offsetting receipts	-16	-19	-19	-19	-16	-19	-19	-19
Subtotal, Other natural resources	2,077	2,298	2,413	2,463	2,080	2,263	2,441	2,464
Total	18,132	18,805	19,978	19,708	17,067	18,829	19,535	19,545
350 AGRICULTURE								
351 Farm income stabilization:								
Commodity Credit Corporation:								
Existing law	6,273	11,327	10,773	10,773	6,380	10,844	11,000	11,079
Proposed legislation				-36				-36
Crop insurance:								
Existing law	401	663	644	632	979	884	943	936
Proposed legislation				-157				-77
Agricultural credit insurance	5,459	6,018	6,302	6,278	2,241	1,715	858	835
State mediation grants			4	2			2	1
Farm Credit System assistance					-23	-170	-104	-103
Temporary emergency food assistance program	169	170	174	147	167	170	173	155
Other	11				17	11		
Subtotal, Farm income stabilization	12,313	18,179	17,896	17,638	9,761	13,453	12,872	12,790
352 Agricultural research and services:								
Research programs:								
Existing law	946	1,064	1,106	1,104	953	1,028	1,046	1,046
Proposed legislation				-3				-3
Extension programs	369	398	407	411	364	388	404	407
Marketing programs:								
Existing law	146	171	174	195	151	171	173	191
Proposed legislation								
Marketing and inspection fees (proposed)				-12				-12
Animal and plant health programs	375	418	547	441	371	408	411	410
Economic intelligence	221	239	251	262	216	233	248	257
Other programs and unallocated overhead	277	313	324	297	248	275	279	287
Offsetting receipts	-106	-112	-113	-113	-106	-112	-113	-113
Subtotal, Agricultural research and services	2,229	2,493	2,697	2,581	2,197	2,391	2,448	2,470
Total	14,542	20,671	20,593	20,219	11,958	15,844	15,321	15,261
370 COMMERCE AND HOUSING CREDIT								
371 Mortgage credit:								
Mortgage-backed securities (GNMA)					-462	-142	-282	-327
Mortgage purchase activities (GNMA)					-6	-3	-5	-5
Mortgage credit (FHA)	2,504	3,610	2,394	1,188	988	1,533	1,782	590
Housing for the elderly or handicapped	399	75			313	645	741	741
Rural housing programs (FmHA)	6,943	6,143	4,236	3,983	3,014	3,219	2,797	2,652
Other					-2	10	-	-
Subtotal, Mortgage credit	9,847	9,829	6,631	5,171	3,845	5,263	5,034	3,652

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
372 Postal service:								
Payments to the Postal Service fund:								
Existing law	490	511	523	601	490	511	523	601
Proposed legislation				-378				-378
Postal Service:								
Existing law	3,083	2,722	814	814	1,626	59	-1,322	-1,322
Proposed legislation				990				198
Subtotal, Postal service	3,573	3,233	1,337	2,027	2,116	570	-799	-900
373 Deposit insurance:								
Resolution Trust Corporation:								
Existing law	41,507	80,416	76,055		46,547	84,568	76,055	-11,849
Proposed legislation				76,055				87,904
Bank Insurance Fund	3,453	11,718	20,411	20,411	6,429	15,881	9,731	9,731
FSLIC Resolution Fund	664	14,775			5,213	11,067	3,262	3,262
Savings Association Insurance Fund					87	13	-847	-847
National Credit Union Administration					-101	-37	-156	-156
Other bank and thrift regulation	*	11	11	30	-94	-1	8	27
Subtotal, Deposit insurance	45,624	106,920	96,477	96,496	58,081	111,491	88,053	88,073
376 Other advancement of commerce:								
Small and minority business assistance:								
Existing law	626	612	946	851	386	506	784	714
Proposed legislation				-160				-144
Science and technology	273	292	298	279	296	310	304	293
Economic and demographic statistics	1,556	419	445	351	1,602	588	448	361
International trade and other:								
Existing law	845	796	858	774	822	781	835	748
Proposed legislation				-9				-9
Subtotal, Other advancement of commerce	3,299	2,119	2,547	2,086	3,105	2,184	2,370	1,963
Total	62,342	122,100	106,991	105,780	67,147	119,508	94,659	92,788
On-budget	(59,259)	(119,378)	(106,177)	(103,976)	(65,522)	(119,449)	(95,981)	(93,912)
Off-budget	(3,083)	(2,722)	(814)	(1,804)	(1,626)	(59)	(-1,322)	(-1,124)
400 TRANSPORTATION								
401 Ground transportation:								
Highways	15,164	14,483	15,079	15,824	14,181	14,364	15,726	15,146
Highway safety	338	360	375	437	362	359	373	395
Mass transit	3,245	3,310	3,409	3,381	3,830	4,107	3,830	3,571
Railroads	579	840	886	525	537	750	881	605
Regulation:								
Existing law	44	44	47	41	43	44	47	42
Proposed legislation				-11				-12
Subtotal, Ground transportation	19,369	19,037	19,796	20,197	18,954	19,623	20,856	19,746
402 Air transportation:								
Airports and airways (FAA)	7,367	7,938	8,541	9,267	6,390	7,419	7,700	7,970
Aeronautical research and technology	862	980	1,014	1,079	819	976	1,007	1,046
Air carrier subsidies and other	31	27	27	39	24	29	27	34
Subtotal, Air transportation	8,260	8,944	9,582	10,385	7,234	8,424	8,733	9,050
403 Water transportation:								
Marine safety and transportation	3,060	2,837	2,995	3,386	2,977	2,809	3,044	3,387
Ocean shipping	108	85	83	83	189	362	348	349
Panama Canal Commission		6	5	5	-15	-*	*	*
Subtotal, Water transportation	3,168	2,927	3,082	3,474	3,151	3,171	3,393	3,736
407 Other transportation	143	251	261	256	146	252	256	175
Total	30,940	31,160	32,722	34,312	29,485	31,469	33,239	32,707
450 COMMUNITY AND REGIONAL DEVELOPMENT								
451 Community development:								
Community development block grants	2,915	3,200	3,267	2,920	2,818	3,073	3,111	3,097
Urban homesteading	13	13	13		13	14	13	
Rental housing assistance for the homeless	11			57	3	4	5	14
Rental rehabilitation and rental development	128	70	71		37	72	118	93
Pennsylvania Avenue Development Corporation	744	12	12	22	31	97	134	144
Other:								
Existing law	249	375	391	388	630	650	569	506
Proposed legislation								-1
Subtotal, Community development	4,060	3,670	3,755	3,387	3,530	3,910	3,950	3,853

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
452 Area and regional development:								
Rural development:								
Existing law	2,236	2,554	915	812	1,407	1,417	1,100	1,102
Proposed legislation				-3				-
Economic development assistance	217	236	242	20	169	201	208	179
Indian programs	1,607	1,311	1,444	1,390	1,362	1,306	1,391	1,326
Regional commissions	152	175	179	105	134	121	137	134
Tennessee Valley Authority	119	135	143	91	98	113	133	120
Other	-5	-7			-8			
Offsetting receipts	-294	-321	-448	-492	-294	-321	-448	-492
Subtotal, Area and regional development	4,033	4,082	2,475	1,924	2,868	2,836	2,521	2,369
453 Disaster relief and insurance:								
Small business disaster loans:								
Existing law	342	-107	200	200	344	63	-171	-171
Proposed legislation				-56				-33
Disaster relief	1,251			184	1,333	822	282	356
Other	134	131	137	129	424	131	90	84
Subtotal, Disaster relief and insurance	1,728	24	337	457	2,100	1,016	200	236
Total	9,820	7,776	6,567	5,768	8,498	7,762	6,671	6,457
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES								
501 Elementary, secondary, and vocational education:								
School improvement programs	1,418	1,583	1,616	1,501	1,179	1,541	1,611	1,597
Compensatory education:								
Existing law	5,368	6,225	6,355	6,224	4,482	5,335	6,052	6,037
Proposed legislation				200				24
Special education	2,055	2,467	2,519	2,730	1,617	2,317	2,607	2,632
Impact aid	795	781	797	620	816	815	822	695
Vocational and adult education	1,130	1,253	1,279	1,262	1,307	906	1,043	1,041
Educational excellence (proposed)				490				59
Other	528	824	853	703	518	681	830	671
Subtotal, Elementary, secondary, and vocational education	11,293	13,132	13,418	13,729	9,918	11,596	12,965	12,756
502 Higher education:								
Student financial assistance:								
Existing law	6,082	6,714	6,607		5,920	5,970	6,489	5,278
Proposed legislation				6,714				1,262
Guaranteed student loan program:								
Existing law	4,348	4,210	6,020	3,122	4,372	4,201	5,110	3,282
Proposed legislation				2,770				1,736
Higher education:								
Existing law	625	763	779	6	659	599	640	527
Proposed legislation				778				108
Other:								
Existing law	257	292	267	248	155	336	333	328
Proposed legislation								
Subtotal, Higher education	11,311	11,978	13,673	13,639	11,107	11,107	12,572	12,522
503 Research and general education aids:								
Existing law	1,633	1,896	1,946	1,982	1,577	1,820	1,967	1,957
Proposed legislation				20				2
Subtotal, Research and general education aids	1,633	1,896	1,946	2,002	1,577	1,820	1,967	1,959
504 Training and employment:								
Training and employment services:								
Existing law	3,929	4,079	4,170	4,052	3,837	3,897	4,052	4,049
Proposed legislation								25
TAA training assistance:								
Existing law	79	71	72	72	3	54	70	70
Proposed legislation				-72				-22
Older Americans employment	367	390	399	343	345	360	390	380
Federal-State employment service	1,123	1,157	1,184	1,061	1,103	1,136	1,169	1,122
Other	65	70	74	75	74	85	69	70
Subtotal, Training and employment	5,563	5,767	5,899	5,531	5,361	5,532	5,750	5,693
505 Other labor services	817	864	913	980	810	846	890	946
506 Social services:								
Social services block grant	2,762	2,800	2,800	2,800	2,749	2,802	2,801	2,801
Grants to States for special services	389	436	445	11	351	444	443	148
Rehabilitation services:								
Existing law	1,780	1,889	2,003	27	1,780	1,921	1,972	451

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Proposed legislation				1,976				1,522
Payments to States for foster care and adoption assistance:								
Existing law	1,375	2,584	2,614	2,614	1,579	2,444	2,520	2,520
Proposed legislation				-247				-210
Human development services:								
Existing law	2,936	3,462	3,536	3,577	2,550	3,157	3,538	3,555
Proposed legislation				90				72
Domestic volunteer programs	176	191	196	199	169	179	188	189
Interim assistance to States for legalization	303	273	1,123		546	942	827	585
Points of Light Initiative		5	5	8		2	7	9
Other social services	7	11	12	7	-*	8	10	10
Subtotal, Social services	9,727	11,652	12,734	11,062	9,723	11,899	12,305	11,652
Total	40,344	45,289	48,582	46,943	38,497	42,800	46,450	45,530
550 HEALTH								
551 Health care services:								
Medicaid grants:								
Existing law	40,690	51,555	59,899	59,808	41,103	51,555	59,899	59,808
Proposed legislation				25				25
Health insurance tax credit			507	507			507	507
Federal employees' health benefits:								
Existing law	3,727	3,510	2,504	2,504	1,640	2,354	3,010	3,012
Proposed legislation				-66				-66
PHS retirement transfer (proposed)				-111				-111
Other health care services:								
Existing law	6,003	6,945	7,069	6,812	4,894	6,423	6,800	6,776
Proposed legislation								
Subtotal, Health care services	50,420	62,009	69,979	69,478	47,637	60,331	70,216	69,951
552 Health research:								
National Institutes of Health research	7,216	7,890	8,085	8,373	7,145	7,419	7,870	7,872
Other research programs	1,109	1,297	1,334	1,297	882	1,118	1,262	1,237
Subtotal, Health research	8,324	9,187	9,419	9,670	8,027	8,538	9,132	9,109
553 Education and training of health care work force:								
National Institutes of Health research training	361	387	397	402	347	364	386	382
Clinical training	238	260	328	147	198	281	341	234
Other	71	77	79	68	44	65	74	72
Subtotal, Education and training of health care work force	670	725	803	616	589	709	800	687
554 Consumer and occupational health and safety:								
Consumer safety:								
Existing law	1,057	1,168	1,240	1,085	1,008	1,140	1,181	1,071
Proposed legislation				-50				-50
Occupational safety and health	445	469	492	500	454	462	485	491
Subtotal, Consumer and occupational health and safety	1,503	1,638	1,732	1,535	1,462	1,602	1,666	1,512
Total	60,917	73,558	81,933	81,300	57,716	71,180	81,814	81,260
570 MEDICARE								
571 Medicare:								
Hospital insurance (HI):								
Existing law	64,415	70,264	77,805	77,494	66,687	70,211	77,711	77,437
Proposed legislation				-2,035				-2,035
Supplementary medical insurance (SMI):								
Existing law	43,272	46,071	52,189	52,129	43,022	46,056	52,188	52,096
Proposed legislation				-795				-795
Medicare premiums and collections:								
Existing law	-8,891	-11,834	-12,958	-12,938	-11,607	-11,834	-12,958	-12,938
Proposed legislation				-44				-44
Total	98,796	104,501	117,037	113,811	98,102	104,433	116,941	113,720
600 INCOME SECURITY								
601 General retirement and disability insurance (excluding social security):								
Railroad retirement:								
Existing law	4,161	4,648	4,890	4,742	4,249	4,064	4,617	4,540
Proposed legislation				-108				74
Special benefits for disabled coal miners	1,549	1,425	1,385	1,302	1,486	1,437	1,442	1,441
Pension Benefit Guaranty Corporation					-680	-605	-555	-551
Other	106	109	119	119	93	101	113	113

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Subtotal, General retirement and disability insurance (excluding social security)	5,815	6,182	6,394	6,055	5,148	4,996	5,617	5,617
602 Federal employee retirement and disability:								
Civilian retirement and disability programs:								
Existing law	52,986	56,477	59,428	59,428	31,451	34,007	35,325	35,328
Proposed legislation				132				
PHS retirement transfer (proposed)				164				111
Military retirement	33,970	35,551	36,874	36,874	21,545	22,978	24,673	24,673
Federal employees workers' compensation (FECA)	166	319	189	189	-93	276	178	178
Federal employees life insurance fund	3	9	14	14	-923	-934	-951	-951
Subtotal, Federal employee retirement and disability	87,125	92,356	96,506	96,801	51,981	56,327	59,225	59,338
603 Unemployment compensation:								
Existing law	18,960	24,040	25,294	25,491	18,889	27,033	27,511	27,329
Proposed legislation				-90				-92
Subtotal, Unemployment compensation	18,960	24,040	25,294	25,400	18,889	27,033	27,511	27,237
604 Housing assistance:								
Subsidized housing	7,302	8,522	8,700	9,029	12,751	13,662	14,299	14,244
Renewal of Section 8 contracts	1,164	7,735	6,882	7,025	3	564	1,470	1,499
HOPE grants				865				41
Public housing operating subsidies	1,865	2,100	2,144	2,156	1,759	2,013	2,145	2,150
Low-rent public housing loans	350	200	100	100	413	282	176	176
Transitional housing and emergency shelter for the homeless	200	223	228	221	79	124	154	154
Other housing assistance	254	981	1,471	2,093	886	1,087	1,525	1,668
Subtotal, Housing assistance	11,135	19,761	19,525	21,488	15,891	17,731	19,768	19,933
605 Food and nutrition assistance:								
Food stamps	15,970	18,277	19,650	19,650	14,992	18,312	19,638	19,638
Aid to Puerto Rico	937	963	1,013	1,013	931	963	1,013	1,013
Child nutrition and other programs:								
Existing law	8,148	8,895	9,500	9,654	8,040	8,941	9,466	9,604
Proposed legislation				1				-8
Subtotal, Food and nutrition assistance	25,054	28,135	30,163	30,318	23,964	28,216	30,116	30,247
609 Other income security:								
Supplemental security income (SSI):								
Existing law	12,576	17,409	17,376	17,476	12,568	16,786	17,376	17,599
Proposed legislation				-96				-96
Family support payments:								
Existing law	12,165	14,008	15,162	15,162	12,246	14,110	15,237	15,237
Proposed legislation				-120				-120
JOBS training program for welfare recipients	531	1,000	1,000	1,000	258	636	868	868
Earned income tax credit (EITC)	4,354	4,857	6,772	6,772	4,354	4,857	6,772	6,772
Refugee assistance	390	411	419	411	441	386	414	408
Low income home energy assistance	1,443	1,610	1,644	1,025	1,314	1,669	1,458	991
Payments to states for day-care assistance		732	760	745		22	568	567
Other:								
Existing law	220	224	237	248	222	208	228	239
Proposed legislation				5				2
Subtotal, Other income security	31,679	40,251	43,370	42,628	31,404	38,675	42,921	42,467
Total	179,768	210,724	221,251	222,691	147,277	172,977	185,159	184,839
650 SOCIAL SECURITY								
651 Social security:								
Old-age and survivors insurance (OASI):								
Existing law	278,557	298,932	318,720	318,720	223,432	241,604	258,795	258,872
Proposed legislation								130
Disability insurance (DI)	28,282	30,515	32,389	32,389	25,191	27,361	29,594	29,630
Interfund transactions	141	3						
Total	306,980	329,451	351,109	351,109	248,623	268,965	288,388	288,632
On-budget	(3,766)	(5,131)	(5,847)	(5,847)	(3,625)	(5,127)	(5,847)	(5,847)
Off-budget	(303,214)	(324,320)	(345,262)	(345,262)	(244,998)	(263,837)	(282,541)	(282,785)
700 VETERANS BENEFITS AND SERVICES								
701 Income security for veterans:								
Service-connected compensation:								
Existing law	11,566	11,627	11,181	11,181	10,715	11,671	11,217	11,217
Proposed legislation		303	1,146	1,131		412	1,097	1,082
Non-service-connected pensions:								
Existing law	3,884	3,936	3,897	3,897	3,594	3,955	3,900	3,900

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Proposed legislation				-2				-2
Burial and other benefits	140	122	131	131	145	129	131	131
National service life insurance trust fund	1,442	1,459	1,428	1,428	1,223	1,301	1,323	1,323
All other insurance programs	28	28	36	36	-36	-19	-6	-6
Insurance program receipts	-400	-403	-373	-373	-400	-403	-373	-373
Subtotal, Income security for veterans	16,660	17,071	17,447	17,431	15,241	17,046	17,290	17,273
702 Veterans education, training, and rehabilitation:								
Readjustment benefits (GI Bill and related programs):								
Existing law	473	538	635	635	486	541	633	633
Proposed legislation				-12				-12
Post-Vietnam era education					15	67	46	46
All-volunteer force educational assistance trust fund	-193	-198	-206	-206	-221	-199	-178	-178
Veterans jobs program					2	*		
Other:								
Existing law		1	1	1	-4	-3	-3	-3
Proposed legislation				-*				-*
Subtotal, Veterans education, training, and rehabilitation	279	341	431	419	278	406	497	485
703 Hospital and medical care for veterans:								
Medical care and hospital services:								
Existing law	11,436	12,310	12,999	13,287	11,330	12,101	12,842	13,037
Proposed legislation				-27				-27
Medical administration, research, and other:								
Existing law	261	269	285	268	253	262	276	263
Proposed legislation				1				1
Construction	619	810	829	739	699	585	632	639
Third-party medical recoveries		-293	-379	-379		-306	-381	-381
Fees and other charges for medical services	-148	-45	-10	-135	-148	-45	-10	-135
Subtotal, Hospital and medical care for veterans	12,168	13,051	13,724	13,754	12,134	12,597	13,359	13,397
704 Veterans housing:								
Loan guaranty revolving fund:								
Existing law	548	635	586	588	649	629	617	619
Proposed legislation				-100				-106
Direct loan revolving fund:								
Existing law			1	1	-16	-15	-4	-4
Proposed legislation				-1				4
Guaranty and indemnity:								
Existing law		83	481	482	-116	-216	569	570
Proposed legislation				-193				-207
Subtotal, Veterans housing	548	718	1,068	777	517	398	1,182	876
705 Other veterans benefits and services:								
Cemeteries, administration of veterans benefits, and other	863	957	877	909	858	942	828	856
Non-VA support programs	77	91	85	91	84	95	103	114
Subtotal, Other veterans benefits and services	940	1,048	962	999	943	1,036	930	970
Total	30,595	32,229	33,632	33,380	29,112	31,483	33,258	33,001
750 ADMINISTRATION OF JUSTICE								
751 Federal law enforcement activities:								
Criminal investigations (DEA, FBI, FCEN, OCDE)	2,448	2,738	2,893	3,189	2,122	2,762	2,717	2,952
Alcohol, tobacco, and firearms investigation (ATF)	264	306	323	317	255	302	320	314
Border enforcement activities (Customs and INS)	2,488	2,429	2,536	2,652	2,247	2,380	2,455	2,550
Customs user fee	-892	-699	-696	-696	-892	-699	-696	-696
Protection activities (Secret Service)	384	425	449	495	386	424	439	477
Other enforcement	507	536	566	608	529	546	565	613
Subtotal, Federal law enforcement activities	5,200	5,734	6,070	6,566	4,648	5,714	5,799	6,211
752 Federal litigative and judicial activities:								
Civil and criminal prosecution and representation:								
Existing law	1,740	2,084	2,201	2,401	1,608	2,093	2,152	2,329
Proposed legislation				1				1
Federal judicial activities	1,773	2,015	2,130	2,585	1,680	2,073	1,952	2,385
Representation of indigents in civil cases	317	327	334	327	291	325	333	327
Subtotal, Federal litigative and judicial activities	3,829	4,427	4,666	5,314	3,579	4,491	4,437	5,042
753 Federal correctional activities	2,578	1,732	1,822	2,195	1,291	1,575	2,272	2,557
754 Criminal justice assistance	774	821	863	767	477	759	698	677
Total	12,381	12,714	13,421	14,842	9,995	12,539	13,206	14,486

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
800 GENERAL GOVERNMENT								
801 Legislative functions	1,800	2,021	2,144	2,468	1,752	2,085	2,198	2,466
802 Executive direction and management	296	270	281	243	160	259	281	248
803 Central fiscal operations:								
Collection of taxes	5,500	6,111	6,733	6,733	5,370	5,993	6,561	6,561
Other fiscal operations:								
Existing law	715	-1,079	25	47	634	-1,042	11	30
Proposed legislation				-94				-94
Subtotal, Central fiscal operations	6,215	5,032	6,758	6,687	6,004	4,951	6,572	6,497
804 General property and records management:								
Federal buildings fund	1,967	1,870	1,619	233	-220	655	540	626
Property receipts	-61	-169	-171	-171	-61	-169	-171	-171
Records management	126	139	145	153	157	241	250	255
Other	282	203	215	212	155	268	259	261
Subtotal, General property and records management	2,313	2,042	1,808	426	31	995	878	971
805 Central personnel management:								
Existing law	156	164	174	172	176	160	165	163
Proposed legislation				1				1
Subtotal, Central personnel management	156	164	174	173	176	160	165	164
806 General purpose fiscal assistance:								
Payments and loans to the District of Columbia	515	533	544	499	548	540	544	499
Payments to States and counties from Forest Service receipts:								
Existing law	365	355	367	367	369	356	364	364
Proposed legislation				2				2
Payments to States from receipts under the Mineral Leasing Act	451	515	522	473	451	515	522	473
Payments to States and counties from Federal land management activities	132	124	130	133	230	119	129	132
Payments in lieu of taxes	105	104	107	105	103	104	107	105
Payments to territories and Puerto Rico	177	210	220	220	175	210	220	220
Other	288	287	287	288	285	288	287	288
Subtotal, General purpose fiscal assistance	2,033	2,128	2,176	2,087	2,161	2,133	2,172	2,083
808 Other general government:								
Compacts of free association	136	177	157	150	179	177	157	150
Territories	109	154	156	87	119	146	150	95
Treasury claims	485	427	468	468	485	427	468	468
Civil liberties public education fund		500	500	500		500	500	500
Presidential election campaign fund	32	33	33	33	-	21	158	158
Other	-13	143	163	92	17	97	160	109
Subtotal, Other general government	750	1,433	1,477	1,330	800	1,367	1,593	1,479
809 Deductions for offsetting receipts	-361	-780	-725	-725	-361	-780	-725	-725
Total	13,202	12,310	14,092	12,688	10,724	11,169	13,133	13,183
900 NET INTEREST								
901 Interest on the public debt:								
Existing law	264,820	285,958	303,482	303,894	264,820	285,958	303,482	303,894
Proposed legislation				84				84
Subtotal, Interest on the public debt	264,820	285,958	303,482	303,978	264,820	285,958	303,482	303,978
902 Interest received by on-budget trust funds:								
Existing law	-46,416	-50,178	-53,432	-53,432	-46,416	-50,178	-53,432	-53,432
Proposed legislation				-84				-84
Subtotal, Interest received by on-budget trust funds	-46,416	-50,178	-53,432	-53,516	-46,416	-50,178	-53,432	-53,516
903 Interest received by off-budget trust funds	-15,991	-20,164	-23,733	-23,733	-15,991	-20,164	-23,733	-23,733
908 Other interest:								
Interest on loans to Federal Financing Bank	-13,731	-16,137	-18,552	-18,552	-13,731	-16,137	-18,552	-18,552
Interest on refunds of tax collections	2,329	2,265	2,248	2,248	2,329	2,265	2,248	2,248
Interest on loans to FHA	-395	-534	-606		-395	-534	-606	
Other	-5,904	-4,937	-4,081	-4,082	-6,394	-4,511	-4,081	-4,082
Subtotal, Other interest	-17,701	-19,344	-20,991	-20,386	-18,191	-18,918	-20,991	-20,386
Total	184,711	196,273	205,325	206,343	184,221	196,699	205,325	206,343
On-budget	(200,702)	(216,437)	(229,058)	(230,076)	(200,212)	(216,863)	(229,058)	(230,076)

Table XV-11. CURRENT SERVICES BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority				Outlays			
	1990 actual	Current Services		1992 Administration proposals	1990 actual	Current Services		1992 Administration proposals
		1991 estimate	1992 estimate			1991 estimate	1992 estimate	
Off-budget	(-15,991)	(-20,164)	(-23,733)	(-23,733)	(-15,991)	(-20,164)	(-23,733)	(-23,733)
920 ALLOWANCES								
925 Budget authority to reach domestic discretionary cap			3,441					
926 Proposed agency contributions for PHS retirement				97				97
929 Operation Desert Shield placeholder								4,611
Total			3,441	97				4,708
950 UNDISTRIBUTED OFFSETTING RECEIPTS								
951 Employer share, employee retirement (on-budget):								
Military retired contributions	-16,324	-16,254	-16,161	-16,161	-16,324	-16,254	-16,161	-16,161
Contributions to HI trust fund	-2,153	-2,209	-2,346	-2,346	-2,153	-2,209	-2,346	-2,346
Contributions from Postal Service:								
Existing law	-3,536	-4,584	-4,871	-4,871	-3,536	-4,584	-4,871	-4,871
Proposed legislation				-132				-132
Contributions from other civilian agencies:								
Existing law	-6,032	-6,490	-6,979	-6,979	-6,032	-6,490	-6,979	-6,979
Proposed legislation				-97				-97
Subtotal, Employer share, employee retirement (on-budget)	-28,044	-29,537	-30,357	-30,586	-28,044	-29,537	-30,357	-30,586
952 Employer share, employee retirement (off-budget)	-5,567	-5,827	-6,231	-6,231	-5,567	-5,827	-6,231	-6,231
953 Rents and royalties on the Outer Continental Shelf	-3,004	-3,729	-2,687	-2,687	-3,004	-3,729	-2,687	-2,687
954 Sale of major assets				-85				-85
959 Other undistributed offsetting receipts				-1,191				-1,191
Total	-36,615	-39,093	-39,275	-40,780	-36,615	-39,093	-39,275	-40,780
On-budget	(-31,048)	(-33,266)	(-33,044)	(-34,549)	(-31,048)	(-33,266)	(-33,044)	(-34,549)
Off-budget	(-5,567)	(-5,827)	(-6,231)	(-6,231)	(-5,567)	(-5,827)	(-6,231)	(-6,231)
Total	1,368,500	1,508,322	1,585,624	1,577,773	1,251,703	1,401,436	1,447,233	1,445,902
On-budget	(1,083,762)	(1,207,271)	(1,269,512)	(1,260,671)	(1,026,638)	(1,163,531)	(1,195,978)	(1,194,205)
Off-budget	(284,738)	(301,051)	(316,112)	(317,102)	(225,065)	(237,905)	(251,256)	(251,697)

Note: Estimates for 1990 and 1991 are presented on a pre-credit reform basis. The estimates for 1992 use credit reform accounting.

* \$500 thousand or less.

Table 1.1—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-): 1789-1996

(in millions of dollars)

Year	Total			Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit(-)	Receipts	Outlays	Surplus or Deficit(-)	Receipts	Outlays	Surplus or Deficit(-)
1789-1849	1,160	1,090	70	1,160	1,090	70	.....	.....	.....
1850-1900	14,462	15,453	-991	14,462	15,453	-991	.....	.....	.....
1901	588	525	63	588	525	63	.....	.....	.....
1902	562	485	77	562	485	77	.....	.....	.....
1903	562	517	45	562	517	45	.....	.....	.....
1904	541	584	-43	541	584	-43	.....	.....	.....
1905	544	567	-23	544	567	-23	.....	.....	.....
1906	595	570	25	595	570	25	.....	.....	.....
1907	666	579	87	666	579	87	.....	.....	.....
1908	602	659	-57	602	659	-57	.....	.....	.....
1909	604	694	-89	604	694	-89	.....	.....	.....
1910	676	694	-18	676	694	-18	.....	.....	.....
1911	702	691	11	702	691	11	.....	.....	.....
1912	693	690	3	693	690	3	.....	.....	.....
1913	714	715	-*	714	715	-*	.....	.....	.....
1914	725	726	-*	725	726	-*	.....	.....	.....
1915	683	746	-63	683	746	-63	.....	.....	.....
1916	761	713	48	761	713	48	.....	.....	.....
1917	1,101	1,954	-853	1,101	1,954	-853	.....	.....	.....
1918	3,645	12,677	-9,032	3,645	12,677	-9,032	.....	.....	.....
1919	5,130	18,493	-13,363	5,130	18,493	-13,363	.....	.....	.....
1920	6,649	6,358	291	6,649	6,358	291	.....	.....	.....
1921	5,571	5,062	509	5,571	5,062	509	.....	.....	.....
1922	4,026	3,289	736	4,026	3,289	736	.....	.....	.....
1923	3,853	3,140	713	3,853	3,140	713	.....	.....	.....
1924	3,871	2,908	963	3,871	2,908	963	.....	.....	.....
1925	3,641	2,924	717	3,641	2,924	717	.....	.....	.....
1926	3,795	2,930	865	3,795	2,930	865	.....	.....	.....
1927	4,013	2,857	1,155	4,013	2,857	1,155	.....	.....	.....
1928	3,900	2,961	939	3,900	2,961	939	.....	.....	.....
1929	3,862	3,127	734	3,862	3,127	734	.....	.....	.....
1930	4,058	3,320	738	4,058	3,320	738	.....	.....	.....
1931	3,116	3,577	-462	3,116	3,577	-462	.....	.....	.....
1932	1,924	4,659	-2,735	1,924	4,659	-2,735	.....	.....	.....
1933	1,997	4,598	-2,602	1,997	4,598	-2,602	.....	.....	.....
1934	2,955	6,541	-3,586	2,955	6,541	-3,586	.....	.....	.....
1935	3,609	6,412	-2,803	3,609	6,412	-2,803	.....	.....	.....
1936	3,923	8,228	-4,304	3,923	8,228	-4,304	.....	.....	.....
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700

Table 1.1—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-): 1789-1996—Continued

(in millions of dollars)

Year	Total			Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit(-)	Receipts	Outlays	Surplus or Deficit(-)	Receipts	Outlays	Surplus or Deficit(-)
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,779	-73,719	231,671	302,170	-70,499	66,389	69,609	-3,220
TQ	81,232	95,973	-14,741	63,216	76,552	-13,336	18,016	19,421	-1,405
1977	355,559	409,203	-53,644	278,741	328,487	-49,745	76,817	80,716	-3,899
1978	399,561	458,729	-59,168	314,169	369,072	-54,902	85,391	89,657	-4,266
1979	463,302	503,464	-40,162	365,309	403,486	-38,178	97,994	99,978	-1,984
1980	517,112	590,920	-73,808	403,903	476,591	-72,689	113,209	114,329	-1,120
1981	599,272	678,209	-78,936	469,097	543,013	-73,916	130,176	135,196	-5,020
1982	617,766	745,706	-127,940	474,299	594,302	-120,003	143,467	151,404	-7,937
1983	600,562	808,327	-207,764	453,242	661,219	-207,977	147,320	147,108	212
1984	666,457	851,781	-185,324	500,382	685,968	-185,586	166,075	165,813	262
1985	734,057	946,316	-212,260	547,886	769,509	-221,623	186,171	176,807	9,363
1986	769,091	990,258	-221,167	568,862	806,760	-237,898	200,228	183,498	16,731
1987	854,143	1,003,830	-149,687	640,741	809,998	-169,257	213,402	193,832	19,570
1988	908,954	1,064,051	-155,097	667,463	861,360	-193,897	241,491	202,691	38,800
1989	990,691	1,144,069	-153,378	727,026	933,158	-206,132	263,666	210,911	52,754
1990	1,031,308	1,251,703	-220,396	749,652	1,026,638	-276,986	281,656	225,065	56,590
1991 estimate	1,091,440	1,409,563	-318,123	793,153	1,171,658	-378,505	298,287	237,905	60,382
1992 estimate	1,165,029	1,445,902	-280,874	849,775	1,194,205	-344,430	315,254	251,697	63,557
1993 estimate	1,252,669	1,454,185	-201,515	913,969	1,187,807	-273,837	338,700	266,378	72,322
1994 estimate	1,365,282	1,427,055	-61,772	999,783	1,150,218	-150,435	365,499	276,837	88,662
1995 estimate	1,467,346	1,470,276	-2,930	1,077,499	1,183,811	-106,312	389,847	286,465	103,382
1996 estimate	1,560,748	1,540,847	19,901	1,143,535	1,246,124	-102,589	417,213	294,723	122,490

* \$500 thousand or less.

Table 1.2—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(–) AS PERCENTAGES OF GNP: 1934–1996

Year	GNP	Total			Budget			Off-Budget		
	(in billions of dollars)	Receipts	Outlays	Surplus or Deficit(–)	Receipts	Outlays	Surplus or Deficit(–)	Receipts	Outlays	Surplus or Deficit(–)
1934	60.8	4.9	10.8	–5.9	4.9	10.8	–5.9	---	---	---
1935	69.2	5.2	9.3	–4.1	5.2	9.3	–4.1	-----	-----	-----
1936	78.0	5.0	10.6	–5.5	5.0	10.6	–5.5	-----	-----	-----
1937	87.2	6.2	8.7	–2.5	5.9	8.7	–2.8	0.3	–*	0.3
1938	88.4	7.6	7.7	–.1	7.2	7.8	–.5	0.4	–*	0.4
1939	88.4	7.1	10.3	–3.2	6.6	10.4	–3.8	0.6	–*	0.6
1940	95.8	6.8	9.9	–3.0	6.3	9.9	–3.6	0.6	–*	0.6
1941	113.0	7.7	12.1	–4.4	7.1	12.1	–5.0	0.6	*	0.6
1942	142.2	10.3	24.7	–14.4	9.7	24.7	–15.0	0.6	*	0.6
1943	175.8	13.7	44.7	–31.0	13.0	44.6	–31.6	0.6	0.1	0.6
1944	202.0	21.7	45.2	–23.5	21.0	45.1	–24.1	0.6	0.1	0.6
1945	212.4	21.3	43.6	–22.4	20.6	43.6	–22.9	0.6	0.1	0.5
1946	212.9	18.5	25.9	–7.5	17.9	25.8	–8.0	0.6	0.1	0.5
1947	223.6	17.2	15.4	1.8	16.6	15.3	1.3	0.7	0.1	0.5
1948	247.8	16.8	12.0	4.8	16.1	11.9	4.3	0.7	0.1	0.5
1949	263.9	14.9	14.7	0.2	14.3	14.6	–.3	0.6	0.2	0.5
1950	266.8	14.8	16.0	–1.2	14.0	15.8	–1.8	0.8	0.2	0.6
1951	315.0	16.4	14.4	1.9	15.4	14.0	1.4	1.0	0.4	0.6
1952	342.4	19.3	19.8	–.4	18.3	19.3	–1.0	1.0	0.5	0.5
1953	365.6	19.0	20.8	–1.8	17.9	20.2	–2.3	1.1	0.6	0.5
1954	369.5	18.9	19.2	–.3	17.6	18.4	–.8	1.2	0.8	0.5
1955	386.4	16.9	17.7	–.8	15.6	16.7	–1.1	1.3	1.0	0.3
1956	418.1	17.8	16.9	0.9	16.3	15.7	0.6	1.5	1.2	0.3
1957	440.5	18.2	17.4	0.8	16.6	16.0	0.6	1.5	1.4	0.2
1958	450.2	17.7	18.3	–.6	15.9	16.6	–.7	1.8	1.7	0.1
1959	481.5	16.5	19.1	–2.7	14.7	17.3	–2.5	1.7	1.9	–.1
1960	506.7	18.3	18.2	0.1	16.2	16.1	0.1	2.1	2.1	–*
1961	518.2	18.2	18.9	–.6	15.9	16.6	–.7	2.3	2.3	0.1
1962	557.7	17.9	19.2	–1.3	15.7	16.7	–1.1	2.2	2.4	–.2
1963	587.8	18.1	18.9	–.8	15.7	16.4	–.7	2.4	2.5	–.1
1964	629.2	17.9	18.8	–.9	15.3	16.3	–1.0	2.6	2.5	0.1
1965	672.6	17.4	17.6	–.2	14.9	15.1	–.2	2.5	2.5	*
1966	739.0	17.7	18.2	–.5	15.1	15.5	–.4	2.6	2.7	–.1
1967	794.6	18.7	19.8	–1.1	15.7	17.2	–1.6	3.1	2.6	0.5
1968	849.4	18.0	21.0	–3.0	15.1	18.3	–3.3	2.9	2.6	0.3
1969	929.5	20.1	19.8	0.3	17.0	17.0	–.1	3.1	2.7	0.4
1970	990.2	19.5	19.8	–.3	16.1	17.0	–.9	3.4	2.8	0.6
1971	1,055.9	17.7	19.9	–2.2	14.3	16.8	–2.5	3.4	3.1	0.3
1972	1,153.1	18.0	20.0	–2.0	14.5	16.8	–2.3	3.5	3.2	0.3
1973	1,281.4	18.0	19.2	–1.2	14.4	15.6	–1.2	3.6	3.6	*
1974	1,416.5	18.6	19.0	–.4	14.8	15.3	–.6	3.8	3.7	0.1
1975	1,522.5	18.3	21.8	–3.5	14.2	17.9	–3.6	4.1	4.0	0.1
1976	1,698.2	17.6	21.9	–4.3	13.6	17.8	–4.2	3.9	4.1	–.2
TQ	448.7	18.1	21.4	–3.3	14.1	17.1	–3.0	4.0	4.3	–.3
1977	1,933.0	18.4	21.2	–2.8	14.4	17.0	–2.6	4.0	4.2	–.2
1978	2,171.8	18.4	21.1	–2.7	14.5	17.0	–2.5	3.9	4.1	–.2
1979	2,447.8	18.9	20.6	–1.6	14.9	16.5	–1.6	4.0	4.1	–.1
1980	2,670.6	19.4	22.1	–2.8	15.1	17.8	–2.7	4.2	4.3	–*
1981	2,986.4	20.1	22.7	–2.6	15.7	18.2	–2.5	4.4	4.5	–.2
1982	3,139.1	19.7	23.8	–4.1	15.1	18.9	–3.8	4.6	4.8	–.3
1983	3,321.9	18.1	24.3	–6.3	13.6	19.9	–6.3	4.4	4.4	*
1984	3,687.7	18.1	23.1	–5.0	13.6	18.6	–5.0	4.5	4.5	*
1985	3,952.4	18.6	23.9	–5.4	13.9	19.5	–5.6	4.7	4.5	0.2
1986	4,180.8	18.4	23.7	–5.3	13.6	19.3	–5.7	4.8	4.4	0.4
1987	4,424.7	19.3	22.7	–3.4	14.5	18.3	–3.8	4.8	4.4	0.4
1988	4,780.4	19.0	22.3	–3.2	14.0	18.0	–4.1	5.1	4.2	0.8
1989	5,131.3	19.3	22.3	–3.0	14.2	18.2	–4.0	5.1	4.1	1.0
1990	5,405.6	19.1	23.2	–4.1	13.9	19.0	–5.1	5.2	4.2	1.0
1991 estimate	5,615.8	19.4	25.1	–5.7	14.1	20.9	–6.7	5.3	4.2	1.1
1992 estimate	5,985.5	19.5	24.2	–4.7	14.2	20.0	–5.8	5.3	4.2	1.1
1993 estimate	6,424.0	19.5	22.6	–3.1	14.2	18.5	–4.3	5.3	4.1	1.1
1994 estimate	6,875.5	19.9	20.8	–.9	14.5	16.7	–2.2	5.3	4.0	1.3

Table 1.2—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(–) AS PERCENTAGES OF GNP: 1934–1996—Continued

Year	GNP	Total			Budget			Off-Budget		
	(in billions of dollars)	Receipts	Outlays	Surplus or Deficit(–)	Receipts	Outlays	Surplus or Deficit(–)	Receipts	Outlays	Surplus or Deficit(–)
1995 estimate	7,334.5	20.0	20.0	–*	14.7	16.1	–1.4	5.3	3.9	1.4
1996 estimate	7,808.8	20.0	19.7	0.3	14.6	16.0	–1.3	5.3	3.8	1.6

* 0.05 percent or less.

Note: Fiscal year GNP data for years 1947 to current are those produced by the Bureau of Economic Analysis, Department of Commerce from seasonally unadjusted quarterly data. For years prior to 1947 the Department produces calendar year estimates but not fiscal year or quarterly estimates. For fiscal years prior to 1947 these GNP estimates are the average of the data for the two calendar years; for 1947, they use two quarters of quarterly data and one half of calendar year data.

Table 4.1—OUTLAYS BY AGENCY: 1962–1996

(in millions of dollars)

Department or other unit	1962	1963	1964	1965	1966	1967	1968	1969	1970
Legislative Branch	196	192	199	212	234	252	269	289	353
The Judiciary	57	62	66	75	80	88	94	110	133
Executive Office of the President	11	12	14	15	16	19	20	23	28
Funds Appropriated to the President	3,178	3,235	3,578	3,572	3,355	3,396	2,819	2,806	2,656
Agriculture	6,437	7,414	7,569	6,940	5,633	5,952	7,430	8,446	8,412
Commerce	215	292	370	414	396	456	577	605	777
Defense-Military	50,111	51,147	52,585	48,780	56,629	70,069	80,355	80,771	80,123
Defense-Civil	1,863	2,106	2,336	2,591	2,870	3,150	3,398	3,713	4,064
Education	825	992	981	1,179	2,457	3,654	4,203	4,060	4,702
Energy	2,755	2,700	2,726	2,579	2,343	2,253	2,474	2,393	2,393
Health and Human Services-except social security ...	3,529	4,110	4,610	4,700	5,715	9,733	13,168	15,824	17,865
Health and Human Services-social security	14,365	15,788	16,620	17,460	20,694	21,631	23,760	26,885	29,812
Housing and Urban Development	826	-609	73	492	2,482	3,093	3,727	713	2,432
Interior	600	727	736	746	862	865	982	1,089	1,098
Justice	299	322	342	399	380	416	441	513	641
Labor	4,134	3,698	3,597	3,244	3,334	3,639	4,263	4,264	5,065
State	259	369	241	321	392	401	382	385	414
Transportation	4,138	4,441	5,086	5,587	5,550	5,738	6,100	6,272	6,724
Treasury	8,560	9,645	10,391	10,901	11,880	12,871	14,432	16,642	19,275
Veterans Affairs	5,608	5,501	5,662	5,710	5,962	6,691	7,018	7,670	8,652
Environmental Protection Agency	70	87	117	134	158	190	249	303	384
General Services Administration	382	425	520	612	561	629	482	526	530
National Aeronautics and Space Administration	1,257	2,552	4,171	5,092	5,933	5,425	4,722	4,251	3,752
Office of Personnel Management	1,017	1,175	1,304	1,454	1,726	1,934	2,154	2,284	2,652
Small Business Administration	230	142	133	243	210	151	284	110	253
Other Independent Agencies	2,606	2,065	1,821	2,454	3,124	4,347	5,042	3,780	5,024
Undistributed offsetting receipts	-6,707	-7,274	-7,321	-7,677	-8,443	-9,578	-10,712	-11,087	-12,567
(On-budget)	(-5,878)	(-6,450)	(-6,435)	(-6,746)	(-7,464)	(-8,371)	(-9,289)	(-9,407)	(-10,362)
(Off-budget)	(-830)	(-824)	(-886)	(-931)	(-979)	(-1,207)	(-1,424)	(-1,681)	(-2,205)
Total outlays	106,821	111,316	118,528	118,228	134,532	157,464	178,134	183,640	195,649

Table 4.1—OUTLAYS BY AGENCY: 1962–1996—Continued

(in millions of dollars)

Department or other unit	1971	1972	1973	1974	1975	1976	TQ	1977	1978
Legislative Branch	395	499	553	638	739	788	226	990	1,064
The Judiciary	145	173	188	207	284	325	85	393	437
Executive Office of the President	37	46	49	66	93	79	16	73	75
Funds Appropriated to the President	2,889	2,982	2,317	3,029	3,665	3,742	1,317	3,344	5,285
Agriculture	8,673	11,053	10,200	10,338	15,556	17,743	5,020	23,341	30,235
Commerce	782	850	934	992	1,077	1,484	396	2,010	4,720
Defense-Military	77,497	77,645	75,033	77,864	84,852	87,917	21,807	95,147	102,259
Defense-Civil	4,763	5,415	6,099	6,816	8,296	9,427	2,534	10,506	11,754
Education	5,200	5,612	5,802	5,897	7,557	8,049	2,053	8,887	10,037
Energy	2,200	2,299	2,304	2,233	3,230	3,841	1,060	5,329	6,251
Health and Human Services-except social security ...	21,175	26,264	27,096	31,813	39,997	46,834	12,060	53,464	59,329
Health and Human Services-social security	35,408	39,620	48,565	55,373	64,159	73,384	19,763	84,344	93,120
Housing and Urban Development	2,796	3,600	3,580	4,781	7,512	7,026	1,361	5,808	7,650
Interior	1,346	1,610	1,783	1,856	2,223	2,435	856	3,216	3,878
Justice	919	1,182	1,534	1,805	2,077	2,247	582	2,356	2,405
Labor	8,240	10,136	8,690	9,021	17,684	25,793	5,926	22,458	22,920
State	429	495	542	678	768	1,062	311	1,113	1,293
Transportation	7,656	7,932	8,616	8,574	10,073	12,723	3,189	13,137	14,075
Treasury	20,716	21,863	30,622	35,835	41,261	43,853	10,499	50,385	54,898
Veterans Affairs	9,758	10,713	11,970	13,339	16,577	18,416	3,959	18,020	18,965
Environmental Protection Agency	701	763	1,114	2,030	2,531	3,118	1,108	4,365	4,072
General Services Administration	546	655	795	929	375	24	42	108	235
National Aeronautics and Space Administration	3,382	3,423	3,312	3,255	3,269	3,671	953	4,002	4,164
Office of Personnel Management	3,167	3,776	4,607	5,708	7,062	8,323	2,354	9,633	10,962
Small Business Administration	333	452	1,317	753	666	624	94	758	2,820
Other Independent Agencies	5,888	6,295	6,934	8,860	12,014	11,037	2,877	9,033	10,076
Undistributed offsetting receipts	-14,869	-14,672	-18,846	-23,333	-21,267	-22,186	-4,477	-23,018	-24,250
(On-budget)	(-12,288)	(-11,909)	(-15,870)	(-20,048)	(-17,547)	(-18,411)	(-4,135)	(-19,390)	(-20,788)
(Off-budget)	(-2,582)	(-2,763)	(-2,975)	(-3,284)	(-3,719)	(-3,775)	(-342)	(-3,627)	(-3,463)
Total outlays	210,172	230,681	245,707	269,359	332,332	371,779	95,973	409,203	458,729

Table 4.1—OUTLAYS BY AGENCY: 1962-1996—Continued

(in millions of dollars)

Department or other unit	1979	1980	1981	1982	1983	1984	1985	1986	1987
Legislative Branch	1,099	1,224	1,214	1,367	1,437	1,579	1,610	1,665	1,812
The Judiciary	481	567	641	710	787	866	966	1,069	1,178
Executive Office of the President	80	96	96	95	94	95	111	107	109
Funds Appropriated to the President	3,300	8,542	8,219	7,940	7,878	10,837	11,858	11,042	10,406
Agriculture	31,758	34,785	41,624	45,700	52,404	42,015	55,523	58,679	49,600
Commerce	3,538	3,129	2,296	2,054	1,925	1,894	2,140	2,083	2,127
Defense-Military	113,605	130,912	153,868	180,714	204,410	220,928	245,154	265,480	273,966
Defense-Civil	13,198	15,161	16,892	17,927	18,891	19,540	18,770	20,254	20,684
Education	12,423	14,770	17,053	14,808	14,558	15,511	16,682	17,673	16,800
Energy	7,899	6,467	11,665	11,639	10,590	10,991	10,587	11,026	10,693
Health and Human Services-except social security ...	65,038	76,374	89,774	98,020	125,941	121,082	132,104	143,253	148,893
Health and Human Services-social security	103,316	117,872	138,914	155,120	150,731	171,167	183,434	190,684	202,422
Housing and Urban Development	9,220	12,735	14,880	15,232	15,814	16,663	28,720	14,139	15,484
Interior	4,174	4,477	4,461	3,948	4,552	4,947	4,825	4,789	5,050
Justice	2,538	2,641	2,695	2,617	2,849	3,184	3,586	3,768	4,333
Labor	22,614	29,731	30,092	30,745	38,052	24,522	23,893	24,141	23,453
State	1,604	1,940	1,902	2,186	2,273	2,404	2,645	2,865	2,788
Transportation	16,079	19,802	22,775	20,007	20,643	23,030	25,020	27,378	25,424
Treasury	64,757	76,543	92,585	110,318	116,368	141,009	164,892	179,231	180,253
Veterans Affairs	19,891	21,137	22,907	23,941	24,827	25,593	26,333	26,536	26,952
Environmental Protection Agency	4,800	5,603	5,242	5,081	4,312	4,076	4,490	4,867	4,904
General Services Administration	227	249	65	165	111	117	-2	380	51
National Aeronautics and Space Administration	4,380	4,959	5,537	6,155	6,853	7,055	7,251	7,403	7,591
Office of Personnel Management	12,663	15,056	18,096	19,983	21,278	22,590	23,727	23,955	26,966
Small Business Administration	1,699	2,026	2,032	773	661	510	680	557	-65
Other Independent Agencies	10,510	16,111	14,536	10,625	11,165	11,904	9,974	12,201	14,264
Undistributed offsetting receipts	-27,428	-31,988	-41,852	-42,165	-51,078	-52,329	-58,656	-64,967	-72,310
(On-budget)	(-24,089)	(-28,445)	(-38,134)	(-38,448)	(-47,455)	(-46,975)	(-52,029)	(-57,780)	(-63,720)
(Off-budget)	(-3,338)	(-3,543)	(-3,718)	(-3,717)	(-3,623)	(-5,354)	(-6,627)	(-7,186)	(-8,590)
Total outlays	503,464	590,920	678,209	745,706	808,327	851,781	946,316	990,258	1,003,830

Table 4.1—OUTLAYS BY AGENCY: 1962-1996—Continued

(in millions of dollars)

Department or other unit	1988	1989	1990	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1996 estimate
Legislative Branch	1,852	2,095	2,230	2,548	2,994	2,977	2,976	3,040	3,101
The Judiciary	1,337	1,492	1,641	2,056	2,341	2,471	2,559	2,711	2,833
Executive Office of the President	121	124	157	258	254	289	308	315	322
Funds Appropriated to the President	7,253	4,280	10,087	11,254	12,044	12,497	12,727	12,611	12,661
Agriculture	44,003	48,316	46,012	55,432	55,691	56,039	56,779	56,476	57,377
Commerce	2,279	2,571	3,734	2,796	2,756	2,650	2,612	2,513	2,476
Defense-Military	281,935	294,880	289,755	287,451	283,045	279,148	273,261	274,598	278,498
Defense-Civil	22,029	23,450	24,975	26,415	28,231	29,951	31,519	33,047	34,589
Education	18,246	21,608	23,109	24,839	27,494	28,319	27,166	26,628	22,192
Energy	11,166	11,387	12,014	13,539	14,897	16,649	17,427	17,927	18,653
Health and Human Services-except social security ...	159,071	172,301	193,678	222,435	242,543	264,845	293,047	321,140	353,344
Health and Human Services-social security	214,489	227,473	244,998	263,837	282,785	300,202	316,381	332,450	348,933
Housing and Urban Development	18,938	19,680	20,167	23,473	24,297	25,665	26,793	27,910	28,787
Interior	5,147	5,213	5,796	6,386	6,475	6,451	6,441	6,389	6,464
Justice	5,426	6,232	6,507	8,689	10,042	10,317	10,214	10,483	10,831
Labor	21,870	22,654	25,316	34,503	34,759	34,150	32,955	32,822	32,203
State	3,421	3,722	3,979	4,306	4,509	4,633	4,876	5,106	5,178
Transportation	26,404	26,607	28,637	30,768	31,862	33,783	34,438	34,518	36,088
Treasury	202,386	230,571	255,266	277,047	298,581	314,814	327,475	338,862	348,607
Veterans Affairs	29,271	30,041	28,998	31,338	32,815	33,740	36,383	35,936	35,490
Environmental Protection Agency	4,871	4,906	5,108	5,776	5,896	5,915	5,772	5,377	4,922
General Services Administration	-281	-463	-123	756	719	1,370	1,306	5	100
National Aeronautics and Space Administration	9,092	11,036	12,429	13,499	14,721	15,813	17,223	18,464	19,769
Office of Personnel Management	29,191	29,073	31,949	35,161	37,046	39,138	41,844	44,325	49,612
Small Business Administration	-54	85	692	529	318	270	196	218	218
Other Independent Agencies	23,451	33,890	73,617	125,708	102,108	60,963	-21,339	-26,177	-14,612
Allowances				8,200	4,708	855	512	110	114
Undistributed offsetting receipts	-78,863	-89,155	-99,025	-109,436	-118,029	-129,733	-134,793	-147,531	-157,905
(On-budget)	(-67,066)	(-72,903)	(-77,467)	(-83,445)	(-88,065)	(-94,890)	(-94,578)	(-101,067)	(-104,389)
(Off-budget)	(-11,797)	(-16,252)	(-21,558)	(-25,991)	(-29,964)	(-34,843)	(-40,215)	(-46,464)	(-53,516)
Total outlays	1,064,051	1,144,069	1,251,703	1,409,563	1,445,902	1,454,185	1,427,055	1,470,276	1,540,847

Table 5.2—BUDGET AUTHORITY BY AGENCY: 1976-1996

(in millions of dollars)

Department or other unit	1976	TQ	1977	1978	1979	1980	1981	1982	1983	1984	1985
Legislative Branch	936	226	1,057	1,087	1,131	1,318	1,251	1,414	1,687	1,770	1,705
The Judiciary	346	87	431	459	521	609	656	733	823	904	1,052
Executive Office of the President	69	18	78	78	82	101	103	93	101	109	116
Funds Appropriated to the President	10,933	-733	5,387	8,546	6,748	13,422	16,515	11,032	6,590	18,946	20,364
Agriculture	20,755	4,245	21,897	26,719	37,314	39,628	47,496	57,481	69,921	46,824	61,916
Commerce	1,732	357	7,814	1,892	2,086	2,610	2,072	1,834	1,923	2,016	2,309
Defense-Military	95,503	22,925	107,906	114,531	123,595	140,651	176,110	211,513	238,900	258,176	286,827
Defense-Civil	9,524	2,603	10,738	11,981	13,083	15,237	16,953	18,000	19,591	19,225	30,347
Education	9,384	3,387	10,806	11,878	14,263	15,289	16,837	15,454	15,397	15,423	19,077
Energy	4,946	1,312	6,977	10,660	10,331	10,025	11,241	12,486	11,893	10,953	12,618
Health and Human Services-except social security	48,207	12,011	55,747	61,166	69,440	78,860	92,592	100,840	116,833	128,000	141,107
Health and Human Services-social security ..	70,164	18,358	80,445	88,854	101,332	116,752	133,893	147,183	163,380	171,429	190,973
Housing and Urban Development	29,200	400	33,818	37,994	31,142	35,852	34,220	20,911	16,561	18,148	31,398
Interior	2,735	1,037	3,741	4,643	4,770	4,678	4,408	3,810	4,956	4,917	5,016
Justice	2,180	566	2,340	2,378	2,502	2,472	2,325	2,627	3,046	3,461	3,848
Labor	20,464	3,675	31,303	20,084	28,623	28,803	29,460	27,239	36,413	34,826	27,660
State	939	380	1,279	1,527	1,778	2,136	2,335	2,587	2,759	2,979	3,562
Transportation	11,082	5,128	9,763	14,035	17,917	19,963	25,520	23,739	26,308	28,596	28,770
Treasury	46,632	11,010	50,322	57,283	64,576	90,509	92,097	111,246	117,237	141,638	166,101
Veterans Affairs	19,653	4,524	19,043	19,013	20,471	21,177	23,136	24,948	25,324	26,477	27,298
Environmental Protection Agency	772	189	2,764	5,499	5,403	4,669	3,026	3,674	3,688	4,064	4,346
General Services Administration	275	53	442	304	378	291	469	227	393	247	309
National Aeronautics and Space Administration	3,552	932	3,876	4,244	4,743	5,350	5,634	6,200	7,065	7,458	7,573
Office of Personnel Management	13,559	1,607	17,041	18,215	20,982	24,917	29,001	32,629	35,724	37,695	41,606
Small Business Administration	621	31	1,068	3,555	2,081	2,145	1,355	748	1,278	971	1,254
Other Independent Agencies	18,279	3,683	9,589	10,062	11,769	31,220	19,031	13,371	11,368	16,998	15,561
Undistributed offsetting receipts	-22,186	-4,477	-23,018	-24,250	-27,428	-31,988	-41,852	-42,165	-51,078	-52,329	-58,656
(On-budget)	(-18,411)	(-4,135)	(-19,390)	(-20,788)	(-24,089)	(-28,445)	(-38,134)	(-38,448)	(-47,455)	(-46,975)	(-52,029)
(Off-budget)	(-3,775)	(-342)	(-3,627)	(-3,463)	(-3,338)	(-3,543)	(-3,718)	(-3,717)	(-3,623)	(-5,354)	(-6,627)
Total budget authority	420,254	93,535	472,654	512,434	569,634	676,695	745,887	809,854	888,082	949,921	1,074,057

Table 5.2—BUDGET AUTHORITY BY AGENCY: 1976-1996—Continued

(in millions of dollars)

Department or other unit	1986	1987	1988	1989	1990	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1995 estimate	1996 estimate
Legislative Branch	1,722	1,875	2,127	2,276	2,243	2,499	3,010	2,998	3,053	3,118	3,184
The Judiciary	1,044	1,267	1,338	1,476	1,745	2,062	2,571	2,701	2,828	2,960	3,094
Executive Office of the President	108	118	125	129	292	272	247	302	309	316	324
Funds Appropriated to the President	10,709	13,002	11,656	10,953	12,410	13,042	25,413	13,875	12,632	12,781	13,060
Agriculture	59,249	52,518	55,236	55,733	55,327	64,398	62,136	60,071	61,914	64,585	63,178
Commerce	1,980	2,155	2,450	2,807	3,684	2,642	2,563	2,556	2,475	2,467	2,472
Defense-Military	281,436	279,469	283,755	290,837	292,999	272,953	278,282	277,895	278,224	280,746	282,620
Defense-Civil	32,682	35,137	36,329	37,234	37,258	38,944	40,468	42,286	40,801	42,723	45,029
Education	17,872	19,608	20,234	22,956	24,686	27,097	29,620	28,571	27,443	26,910	26,882
Energy	10,559	10,125	11,163	11,697	13,984	16,067	16,130	17,036	17,825	18,440	19,149
Health and Human Services-except social security	156,535	159,715	177,043	196,638	195,897	225,178	242,757	265,179	293,568	321,528	353,537
Health and Human Services-social security ...	196,802	221,992	253,289	279,918	303,214	324,320	345,262	373,587	405,714	436,311	470,729
Housing and Urban Development	15,928	14,657	14,949	14,347	17,315	26,979	25,581	24,293	23,275	24,503	28,549
Interior	4,589	5,279	5,246	5,482	6,690	6,735	6,455	6,375	6,354	6,416	6,504
Justice	3,865	5,210	5,630	6,732	8,596	8,884	10,181	10,402	10,227	10,774	10,977
Labor	28,839	30,252	30,684	29,923	26,608	32,322	33,235	34,554	33,537	33,338	32,727
State	4,039	3,765	3,757	4,093	4,380	4,675	5,673	5,209	5,417	5,580	5,795
Transportation	28,079	26,122	27,169	28,455	30,153	30,670	33,468	34,075	34,665	35,790	37,964
Treasury	179,675	181,857	204,104	232,080	259,118	278,427	300,011	316,248	328,987	340,363	349,843
Veterans Affairs	27,075	27,363	29,432	29,893	30,461	32,086	33,245	33,869	35,067	36,074	37,177
Environmental Protection Agency	3,446	5,344	4,968	5,081	5,380	5,949	5,983	5,230	4,580	3,979	3,979
General Services Administration	287	281	184	187	2,191	1,907	276	162	40	38	36
National Aeronautics and Space Administration	7,807	10,923	9,062	10,969	12,324	13,977	15,723	17,176	18,297	19,583	20,708
Office of Personnel Management	44,200	44,775	48,141	51,248	55,947	59,185	61,163	65,170	68,659	71,868	75,114
Small Business Administration	714	604	418	421	928	464	792	780	659	558	541
Other Independent Agencies	18,497	18,789	25,900	67,491	63,698	123,676	115,458	22,689	23,967	23,158	24,221
Allowances						14,000	97	101	106	110	114
Undistributed offsetting receipts	-64,967	-72,310	-78,863	-89,155	-99,025	-109,436	-118,029	-129,733	-134,793	-147,531	-157,905
(On-budget)	(-57,780)	(-63,720)	(-67,066)	(-72,903)	(-77,467)	(-83,445)	(-88,065)	(-94,890)	(-94,578)	(-101,067)	(-104,369)
(Off-budget)	(-7,186)	(-8,590)	(-11,798)	(-16,252)	(-21,558)	(-25,991)	(-29,964)	(-34,843)	(-40,215)	(-46,464)	(-53,516)
Total budget authority	1,072,773	1,099,893	1,185,526	1,309,903	1,368,500	1,519,972	1,577,773	1,533,655	1,605,829	1,677,487	1,759,603

GLOSSARY OF BUDGET TERMS¹

BALANCES OF BUDGET AUTHORITY—These are amounts of budget authority provided in previous years that have not been outlayed. Obligated balances are amounts that have been obligated but not yet outlayed. Unobligated balances are amounts that have not been obligated and that remain available for obligation under law.

BREACH—A breach is the amount by which new budget authority or outlays within a category of discretionary appropriations for a fiscal year is above the cap on new budget authority or outlays for that category for that year.

BUDGET—The Budget of the United States Government (this document) sets forth the President's comprehensive financial plan and indicates the President's priorities for the Federal Government.

BUDGET AUTHORITY (BA)—Budget authority is the authority provided by Federal law to incur financial obligations that will result in outlays. Specific forms of budget authority include:

- provisions of law that make funds available for obligation and expenditure (other than borrowing authority), including the authority to obligate and expend offsetting receipts and collections;
- borrowing authority, which is authority granted to a Federal entity to borrow (e.g., through the issuance of promissory notes or monetary credits) and to obligate and expend the borrowed funds;
- contract authority, which is the making of funds available for obligation but not for expenditure; and
- offsetting receipts and collections as negative budget authority.

BUDGETARY RESOURCES—Budgetary resources comprise new budget authority, unobligated balances of budget authority, direct spending authority, and obligation limitations.

BUDGET TOTALS—The budget includes totals for budget authority, outlays, and receipts. Some presentations in the budget distinguish on-budget totals from off-budget totals. On-budget totals reflect the transactions of all Federal Government entities except those excluded from the budget totals by law. Off-budget totals reflect the transactions of Government entities that are excluded from the on-budget totals by law. Currently excluded are the social security trust funds (Federal Old-Age and Survivors Insurance and Federal Disability Insurance Trust Funds) and the Postal Service. The on- and off-budget totals are combined to derive a total for Federal activity.

CAP—This is the term commonly used to refer to legal limits on the budget authority and outlays for each fiscal year for each of the discretionary appropriations categories. A sequester is required if an appropriation for a category causes a breach in the cap.

¹These basic terms and other budget terms, concepts, and procedures are described more fully in *The Budget System and Concepts of the United States Government*, a pamphlet available from the Government Printing Office. References to requirements in law generally refer to the Balanced Budget and Emergency Deficit Control Act of 1985 (also known as the Gramm-Rudman-Hollings Act), as amended. The Act was most recently amended by the Budget Enforcement Act of 1990 (Title XIII of Public Law 101-508). These requirements are discussed in various parts of the *Budget*.

CATEGORIES OF DISCRETIONARY APPROPRIATIONS—For 1991, 1992, and 1993, discretionary appropriations are categorized as defense, international, or domestic. Separate spending limits (caps) are applied to each category. The appropriations in each of the categories are determined by lists of existing appropriations in a 1990 congressional report² or, in the case of new appropriations, in consultation among the Office of Management and Budget and the congressional Committees on Appropriations and the Budget. For 1994 and 1995, all discretionary appropriations constitute a single category.

COST—The term cost, when used in connection with Federal credit programs, means the estimated long-term cost to the Government of a direct loan or loan guarantee, calculated on a net present value basis. The term excludes administrative costs and any incidental effects on governmental receipts or outlays.

CREDIT PROGRAM ACCOUNT—A credit program account receives an appropriation for the cost of a direct loan or loan guarantee program, from which such cost is disbursed to a financing account for the program.

DEFICIT—A deficit is the amount by which outlays exceed Governmental receipts.

DIRECT LOAN—A direct loan is a disbursement of funds by the Government to a non-Federal borrower under a contract that requires the repayment of such funds with or without interest. The term includes the purchase of, or participation in, a loan made by another lender. The term does not include the acquisition of a federally guaranteed loan in satisfaction of default claims or the price support loans of the Commodity Credit Corporation. (*Cf.* LOAN GUARANTEE.)

DIRECT SPENDING—Direct spending is a category of outlays from budget authority provided in law other than appropriations acts, entitlement authority, and the budget authority for the food stamp program. (*Cf.* DISCRETIONARY APPROPRIATIONS.)

DISCRETIONARY APPROPRIATIONS—Discretionary appropriations is a category of budget authority that comprises budgetary resources (except those provided to fund direct-spending programs) provided in appropriations acts. (*Cf.* DIRECT SPENDING.)

EMERGENCY APPROPRIATION—An emergency appropriation is an appropriation in a discretionary category that the President and the Congress have designated as an emergency requirement. Such appropriations result in an adjustment to the cap for the category.

FEDERAL FUNDS—Federal funds are the moneys collected and spent by the Government other than those designated as trust funds. Federal funds include general, special, public enterprise, and intragovernmental funds. (*Cf.* TRUST FUNDS.)

FINANCING ACCOUNT—A financing account receives the cost payments from a credit program account and includes other cash flows to and from the Government resulting from direct loan obligations or loan guarantee commitments made on or after October 1, 1991. At least one financing account is associated with each credit program account. For programs with direct and guaranteed loans, there are separate financing accounts for direct loans and guaranteed loans. The transactions of the financing accounts are not included in the budget totals. (*Cf.* LIQUIDATING ACCOUNT)

FISCAL YEAR—The fiscal year is the Government's accounting period. It begins on October 1st and ends on September 30th, and is designated by the calendar year in which it ends.

GENERAL FUND—The general fund consists of accounts for receipts not earmarked by law for a specific purpose, the proceeds of general borrowing, and the expenditure of these moneys.

LIQUIDATING ACCOUNT—A liquidating account includes all cash flows to and from the Government resulting from direct loan obligations and loan guarantee commitments prior to October 1, 1991. (*Cf.* FINANCING ACCOUNT.)

LOAN GUARANTEE—A loan guarantee is any guarantee, insurance, or other pledge with respect to the payment of all or a part of the principal or interest on any debt obligation of a non-Federal borrower to a non-Federal lender. The term does not include the insurance of deposits, shares, or other withdrawable accounts in financial institutions. (*Cf.* DIRECT LOAN.)

²The joint statement of the managers accompanying the conference report on the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508).

MAXIMUM DEFICIT AMOUNTS—These are amounts specified in and subject to certain adjustments under law. If the deficit for the year in question is estimated to exceed the adjusted maximum deficit amount for that year by more than a specified margin, a sequester of the excess deficit is required.

INTRAGOVERNMENTAL FUNDS—Intragovernmental funds are accounts for business-type or market-oriented activities conducted primarily within and between Government agencies and financed by offsetting collections that are credited directly to the fund.

OBLIGATIONS—Obligations are binding agreements that will result in outlays, immediately or in the future. Budgetary resources must be available before obligations can be incurred legally.

OFF-BUDGET—See BUDGET TOTALS.

OFFSETTING COLLECTIONS—Offsetting collections are collections from the public that result from business-type or market-oriented activities and collections from other Government accounts. These collections are deducted from gross disbursements in calculating outlays, rather than counted in Governmental receipt totals. Some are credited directly to appropriation or fund accounts; others, called offsetting receipts, are credited to receipt accounts. The authority to spend offsetting collections is a form of budget authority. (Cf. RECEIPTS, GOVERNMENTAL.)

ON-BUDGET—See BUDGET TOTALS.

OUTLAYS—Outlays are the measure of Government spending. They are payments to liquidate obligations (other than the repayment of debt), net of refunds and offsetting collections. Outlays generally are recorded on a cash basis, but also include many cash-equivalent transactions, the subsidy cost of direct loans and loan guarantees, and interest accrued on public issues of the public debt.

PAY-AS-YOU-GO—This term refers to requirements in law that result in a sequester if the estimated combined result of legislation affecting direct spending or receipts is an increase in the deficit for a fiscal year.

PUBLIC ENTERPRISE FUNDS—Public enterprise funds are accounts for business or market-oriented activities conducted primarily with the public and financed by offsetting collections that are credited directly to the fund.

RECEIPTS, GOVERNMENTAL—Governmental receipts are collections that result primarily from the Government's exercise of its sovereign power to tax or otherwise compel payment. They are compared to outlays in calculating a surplus or deficit. (Cf. OFFSETTING COLLECTIONS.)

SEQUESTER—A sequester is the cancellation of budgetary resources provided by discretionary appropriations or direct spending legislation, following various procedures prescribed in law. A sequester may occur in response to a discretionary appropriation that causes a breach, in response to increases in the deficit resulting from the combined result of legislation affecting direct spending or receipts (referred to as a "pay-as-you-go" sequester), or in response to a deficit estimated to be in excess of the maximum deficit amounts.

SPECIAL FUNDS—Special funds are Federal fund accounts for receipts earmarked for specific purposes and the associated expenditure of those receipts. (Cf. TRUST FUNDS.)

SUBSIDY—This term means the same as cost when it is used in connection with Federal credit programs.

SURPLUS—A surplus is the amount by which receipts exceed outlays.

SUPPLEMENTAL APPROPRIATION—A supplemental appropriation is one enacted subsequent to a regular annual appropriations act when the need for funds is too urgent to be postponed until the next regular annual appropriations act.

TRUST FUNDS—Trust funds are accounts, designated by law as trust funds, for receipts earmarked for specific purposes and the associated expenditure of those receipts. (Cf. SPECIAL FUNDS.)

